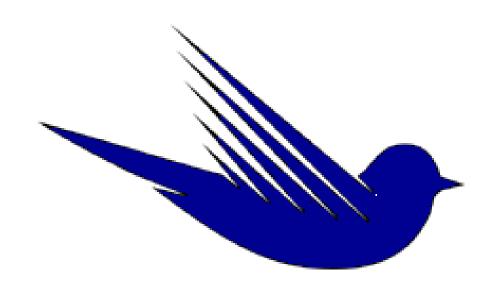
# ANNUAL COMPREHENSIVE FINANCIAL REPORT

For the year ended December 31, 2023

# CITY OF ROBBINSDALE

ROBBINSDALE, MINNESOTA



ISSUED BY THE FINANCE DEPARTMENT

## ANNUAL COMPREHENSIVE FINANCIAL REPORT

## CITY OF ROBBINSDALE, MINNESOTA

For the Fiscal Year Ended

December 31, 2023

Prepared by the City of Robbinsdale Finance Department

Diaa Tahoun, Finance Director Brittany Sibell, Accountant



### **Table of Contents**

	Page
INTRODUCTORY SECTION	
Letter of Transmittal	i–v
GFOA Certificate of Achievement	vi
Organization Chart	vii
Elected and Administrative Officials	viii
FINANCIAL SECTION	
INDEPENDENT AUDITOR'S REPORT	1–3
MANAGEMENT'S DISCUSSION AND ANALYSIS	4–14
BASIC FINANCIAL STATEMENTS	15
Government-Wide Financial Statements	
Statement of Net Position	16
Statement of Activities	17
Fund Financial Statements	
Governmental Funds	18
Balance Sheet	19–20
Reconciliation of the Balance Sheet to the Statement of Net Position	21
Statement of Revenue, Expenditures, and Changes in Fund Balances	22–23
Reconciliation of the Statement of Revenue, Expenditures, and Changes	
in Fund Balances to the Statement of Activities	24
Statement of Revenue, Expenditures, and Changes in Fund Balances –	
Budget and Actual – General Fund	25–26
Statement of Revenue, Expenditures, and Changes in Fund Balances –	
Budget and Actual – Robbinsdale Economic Development Authority	
General Development Special Revenue Fund	27
TIF Development Special Revenue Fund	28
Proprietary Funds	29
Statement of Net Position	30–31
Statement of Revenue, Expenses, and Changes in Net Position	32–33
Statement of Cash Flows	34–37
Fiduciary Fund	
Statement of Fiduciary Net Position	38
Statement of Changes in Fiduciary Net Position	38
Notes to Basic Financial Statements	39–78

## **Table of Contents (continued)**

COMBINING FUND STATEMENTS  Nonmajor Governmental Funds 94 Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances 96 Internal Service Funds 97 Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account 105–106 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 107–108 General Debt Service Fund Accounts Balance Sheet by Account 109–110 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule		Page
PERA – General Employees Retirement Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions PERA – Public Employees Police and Fire Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios 84 Notes to Required Supplementary Information  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund	REQUIRED SUPPLEMENTARY INFORMATION	79
Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions PERA – Public Employees Police and Fire Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions Robbinsdale Fire Department Relief Association Schedule of City Contributions Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Stupplementary Information Scombining Statement Indus Combining FUND STATEMENTS Nonmajor Governmental Funds Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Net Position Combining Statement of Net Position Combining Statement of Cash Flows Supplementary Financial Information Supplementary Financial Information Supplementary Financial Information Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Spe	<del>-</del>	
Schedule of City Contributions PERA – Public Employees Police and Fire Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios 84 Notes to Required Supplementary Information  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Reven	* *	80
Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Schedule of City Contributions Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Schedule of City Contributions Schedule of City Contributions Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Changes in the City's Total OPEB Liability and Related Ratios Schedule of Revenue, Superior Revenue, Expenditures, and Changes in Fund Balances Scombining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance	Schedule of City Contributions	80
Schedule of City Contributions Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios 84 Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonnajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	PERA – Public Employees Police and Fire Fund	
Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios 84 Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds 97 Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Revenue, Expenses, and Changes in Net Position 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 1109–110 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability	81
Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios 84 Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 107–108 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	Schedule of City Contributions	81
Schedule of City Contributions Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position 98–99 Combining Statement of Net Position 100–101 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account 105–106 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts	Robbinsdale Fire Department Relief Association	
Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS Nonmajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds 97 Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 1109–110 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Salance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts	Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios	82
Schedule of Changes in the City's Total OPEB Liability and Related Ratios  Notes to Required Supplementary Information  85–92  SUPPLEMENTARY INFORMATION  93  COMBINING FUND STATEMENTS  Nonmajor Governmental Funds Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position 98–99 Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows  102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 1109–110 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts	Schedule of City Contributions	83
Notes to Required Supplementary Information 85–92  SUPPLEMENTARY INFORMATION 93  COMBINING FUND STATEMENTS  Nonmajor Governmental Funds 94 Combining Balance Sheet 95 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances 96 Internal Service Funds 97 Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account 105–106 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 107–108 General Debt Service Fund Accounts Balance Sheet by Account 109–110 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	Other Post-Employment Benefits Plan	
COMBINING FUND STATEMENTS  Nonmajor Governmental Funds Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts	Schedule of Changes in the City's Total OPEB Liability and Related Ratios	84
COMBINING FUND STATEMENTS  Nonmajor Governmental Funds Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule	Notes to Required Supplementary Information	85–92
Nonmajor Governmental Funds Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	SUPPLEMENTARY INFORMATION	93
Combining Balance Sheet Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule	COMBINING FUND STATEMENTS	
Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Tits Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Tits Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Tits Cother Schedule	Nonmajor Governmental Funds	94
Internal Service Funds Combining Statement of Net Position Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Cother Schedule		95
Combining Statement of Net Position 98–99 Combining Statement of Revenue, Expenses, and Changes in Net Position 100–101 Combining Statement of Cash Flows 102–103  SUPPLEMENTARY FINANCIAL INFORMATION 104 Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account 105–106 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 107–108 General Debt Service Fund Accounts Balance Sheet by Account 109–110 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 111–112 City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account 113 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 114 Capital Improvement Capital Project Fund Accounts Balance Sheet by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 116 Other Schedule		
Combining Statement of Revenue, Expenses, and Changes in Net Position Combining Statement of Cash Flows  SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule		
SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule	Combining Statement of Net Position	
SUPPLEMENTARY FINANCIAL INFORMATION Individual Account Schedules REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule		
Individual Account Schedules  REDA TIF Development Special Revenue Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  General Debt Service Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  City Code Compliance Special Revenue Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Capital Improvement Capital Project Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  115  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule	Combining Statement of Cash Flows	102–103
REDA TIF Development Special Revenue Fund Accounts  Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule		104
Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account General Debt Service Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule		
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  General Debt Service Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  City Code Compliance Special Revenue Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Capital Improvement Capital Project Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  115  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule		
General Debt Service Fund Accounts  Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account 115 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule	·	
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule  111–112 113 114 115 115 116 116 116		107–108
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule  111–112 113 114 115 115 116 116 116	Balance Sheet by Account	109-110
City Code Compliance Special Revenue Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Capital Improvement Capital Project Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  115  Other Schedule		
Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Capital Improvement Capital Project Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule		
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Capital Improvement Capital Project Fund Accounts Balance Sheet by Account Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Other Schedule		113
Capital Improvement Capital Project Fund Accounts  Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule	·	
Balance Sheet by Account  Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule  115  Other Schedule		
Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account  Other Schedule  116		115
Other Schedule	·	
Schedule of Long-Term Deot Issues Fayable	Schedule of Long-Term Debt Issues Payable	117–123

## **Table of Contents (continued)**

	Page
STATISTICAL SECTION (UNAUDITED)	124
Financial Trends	
Net Position by Component	125-126
Changes in Net Position	127-130
Governmental Activities Tax Revenue by Source	131
Fund Balances of Governmental Funds	132-133
Changes in Fund Balances of Governmental Funds	134–135
General Governmental Tax Revenue by Source	136
Revenue Capacity	
Assessed Value and Estimated Actual Value of Taxable Property	137
Property Tax Rates – Direct and Overlapping Governments	138
Principal Property Taxpayers	139
Property Tax Levies and Collections	140
Debt Capacity	
Ratios of Outstanding Debt by Type	141-142
Ratios of General Obligation Debt Outstanding	143
Direct and Overlapping Governmental Activities Debt	144
Legal Debt Margin Information	145–146
Pledged Revenue Coverage	147
Demographic and Economic Information	
Demographic and Economic Statistics	148
Principal Employers	149
Operating Information	
Full-Time Equivalent (FTE) City Government Employees by Function	150-151
Operating Indicators by Function	152-153
Capital Asset Statistics by Function	154-155





## City of Robbinsdale



4100 Lakeview Avenue North Robbinsdale, Minnesota 55422-2280 Phone: (763) 537-4534 Fax: (763) 537-7344 www.robbinsdalemn.com

May 20, 2024

To the Honorable Mayor, Members of the City Council, and Citizens of the City of Robbinsdale, Minnesota

Minnesota Statutes require all cities to issue an annual report on its financial position and activity prepared in accordance with accounting principles generally accepted in the United States of America and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants or the Office of the State Auditor. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Robbinsdale, Minnesota (the City) for the fiscal year ended December 31, 2023.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation for the City's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of the internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this ACFR is complete and reliable in all material respects.

The City's financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2023, are free of any material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2023, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

The management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

#### PROFILE OF THE GOVERNMENT

The City is a first ring suburb located northwest of the City of Minneapolis. The City has a land area of 2.9 square miles with a population of 14,986. The City continues to maintain a small-town feel, yet is located just minutes from downtown Minneapolis.

The City provides its residents and businesses with a full range of basic governmental services consisting of public safety, public works, parks and recreation, and general administrative services. In addition to basic governmental services, the governing body exercises financial accountability over the Robbinsdale Economic Development Authority (REDA). The REDA's governing board is made up exclusively of City Council members; therefore, all of its activities are included as part of the reporting entity. The Robbinsdale Fire Relief Association (the Association) has not met the established criteria for inclusion in the reporting entity and, accordingly, is excluded from this report. The Association is not a component unit because it is organized independently under state law. The Association's audited annual financial reports are available in its offices, as well as at City Hall.

#### LOCAL ECONOMY AND HOUSING

The City's downtown area maintains a mix of retail, professional businesses, and a variety of restaurants. National notice has been given to Travail, which partnered with the REDA in 2012 to construct a new 96 seat restaurant, as well as Pig Ate My Pizza, which took on the previous location. In 2018, plans moved forward to relocate the Travail restaurant. The project to redevelop a new site replacing two substandard buildings was approved and construction was completed in March 2020. Pig Ate My Pizza had moved to the original Travail location in 2019 and has refocused its menu and changed its name to Nouvelle Brewing as of January 1, 2022. The downtown area also has regional draws with Hackenmueller's Meat Market, Wuollet Bakery, Wicked Wort craft beer brewpub, Marna's eatery and lounge, and Nonna Rosa's restaurant. Outside of the downtown area, there are two shopping centers, a Hy-Vee grocery, and the North Memorial Healthcare (NMHC) campus.

The Metropolitan Transit Blue Line light rail service is planning to run an extension line north from the Minneapolis-Saint Paul International Airport to a redevelopment area by I-694 in Brooklyn Park with a proposed station at North Memorial, as well as a station in the downtown Robbinsdale area via County Road 81. Hennepin County and Metropolitan Council determined the need to explore routes that do not use freight rail property (County Road 81) in the fall of 2020. The potential for light rail in the County Road 81 corridor has raised concern related to potential redevelopment sites. At least one multi-family proposal is anticipated for early summer and the developer has confirmed that their interest in the site is not related to potential light rail.

The City is home to the North Memorial Health Center (NMHC), a regional medical facility. The NMHC has a large hospital facility and multiple associated medical office buildings. The NMHC is the City's largest employer, with 5,100 employees.

The City's housing market is primarily single-family homes that are pre-World War II vintage. During 2018 and 2019, the REDA approved pay-as-you-go (PAYGO) tax increment districts to facilitate the construction of two Class A, five-story, multi-family rental buildings with 152 and 198 market rate apartments. The projects, known as Birdtown Flats and Parker Station Flats, involve the redevelopment of several existing parcels in the City. In 2021, the REDA approved another PAYGO district to facilitate the construction of a 118-unit, three-story apartment building on the north side of South Twin Lake. The project was finished in the winter of 2023 and is called the "Reeve."

Although the City is fully developed, there continues to be in-fill projects:

- Typically, one to two scattered sites are acquired, cleared, and sold each year for new larger single-family homes. The staff is looking for single-family redevelopment opportunities.
- There has been preliminary discussion on redevelopment of excess property owned by Elim Lutheran Church. Several developers submitted concepts for review by the Church leaders. The presumed developer indicated that its multi-family project would be market rate and require city participation with tax increment financing. Church officials indicated that the concept was being presented to the congregation. The outcome of that process is unknown; however, the prospective developer will be meeting with staff in February 2024.
- The Blue-Line Extension Light Rail Transit (LRT) project is engaged in a station area planning process to locate an LRT station in the County Road 81 corridor. A key component of the facility would provide for LRT bus transfers and park and ride functions consolidated in one facility along County Road 81, which will impact existing land uses, traffic, and theoretically stimulate redevelopment. Several locations have been discussed with the US Bank site being shown in several concepts. Alternative sites may need to be identified as US Bank is also considering redevelopment. 40th Avenue North and County Road 81 are recommended for the LRT station platform.

#### LONG-TERM FINANCIAL PLANNING

The City receives local governmental aid (LGA) through the state of Minnesota to help pay for basic governmental services. This aid is based on a funding formula that includes volatility in the calculations that determine how the amount is allocated among cities in the state.

Historically, the City has seen fluctuation in the amount of LGA received from the state. In 2008, the actual amount received decreased by 50 percent from the 2002 level to assist in balancing the state budget. The amount of LGA has recovered beginning in 2014.

The City received a total of \$2,107,025 in LGA in 2023, an increase of \$38,392 from the prior year. The City expects to receive \$2,533,996 in state aid in 2024, an increase of \$426,971. This will assist in relieving budget stress imposed in prior years as the City has made up a majority of the state aid loss through an increase to its property tax levy and other fees and spending reductions.

Additionally, the City extended a franchise fee on revenues that the electric utility receives from customers located within the City. The 20-year franchise agreement with the gas utility was renewed in June 21, 2022. The City Council approved a fee increase to 5 percent effective July 1, 2023. Franchise fees have been in place since 2003. This fee helps support some basic governmental services and provides additional funds towards the City's long-term street replacement program.

The City annually prepares and adopts a 10-Year Capital Improvement Plan (CIP), which serves as a planning document to ensure that its facilities, equipment, and infrastructure are well maintained and operating efficiently. The CIP is a planning tool that forecasts the City's capital needs over a 10-year period based on city-adopted long-range plans, goals, and policies. The CIP includes detailed descriptions of every capital project the City anticipates to initiate during the 10-year period.

Key priorities for the City for 2023–2024 are to:

- Continue the community policing connection with residents and falling crime rates.
- Maintain the Infrastructure Replacement Program, including LED street lighting replacements and the construction phase for the water treatment plant and the water tower replacement.
- Provide safe and fun places in parks focusing on quality rather than quantity of facilities:
  - o Completion of multi-purpose courts in Norma Dubois Kelly and LVT.
  - o Completion of Sanborn Park improvements.
  - o Plan for Triangle Park and Lee Park improvements.
- Encourage partnerships for improvements in parks.
- Uphold aggressive housing rental licensing and point-of-sale standards.
- Actively participate in LRT studies, exploring the option of an LRT facility in the County Road 81 right-of-way.
- Enhance the downtown area:
  - o Refresh 25-year-old streetscape and aging infrastructure.
  - o Address downtown parking challenges.
- Liquor store marketing and sales improvements.

The City subscribes to the "pooled cash" concept of investing, which means that all funds with cash balances participate in an investment pool. This permits some funds to be overdrawn and others to show cash balances when, in fact, the City as a whole has a cash balance. This pooled cash concept provides for investing greater amounts of money at more favorable rates. Investment earnings are then allocated yearly based on quarterly cash balances to the participating funds. For further information on the City's cash and investments, please see Note 3 of the City's notes to basic financial statements.

The City belongs to two organizations that were created for insurance purposes. The League of Minnesota Cities Insurance Trust (LMCIT) was founded to provide general liability and workers' compensation insurance to the LMCIT members. The program provides coverage for damages up to \$2,000,000 per incident and limits the City's liability to \$25,000 per claim and \$100,000 per year for general liability. Also, Minnesota Statutes provide limits on liability claims to cities. The LOGIS Insurance Group is a joint powers agreement between local government agencies that have combined their group size for pooling of health and life insurance experience ratings. The group annually reviews coverage and costs offered by health maintenance organizations that provide insurance to the members and bids group life insurance.

#### RELEVANT FINANCIAL POLICIES

The City Council will continue to review its policy on the level of the General Fund balance reserves, which is currently 40 to 50 percent of the subsequent year's expenditures. Due to past cuts in state aid to assist in balancing the state budget, this will continue to be an important element of future budget planning. As in prior years, the City Council may determine to use a portion of the General Fund balance to assist in balancing future budgets. This will help to reduce the amount that property tax levies will increase for property owners or minimize reductions in services. The City Council will continue to provide that the balance is adequate to finance cash flow needs for subsequent years.

#### **MAJOR INITIATIVES**

During 2023, the City reconstructed the 3600–3800 blocks of Hubbard Avenue, 38th Avenue (between Hubbard and the RR) and parts of 36th Avenue, Grimes Avenue, and France Avenue. This project replaced above and below ground city infrastructure, including making vital connections for the improved distribution of water from the new water treatment plant and providing an off-street trail for cyclists and pedestrians.

For 2024, the reconstruction of Lowry Avenue between Abbott Avenue and York Avenue will also replace all the above and below ground infrastructure and will connect North Memorial Hospital to Robbinsdale drinking water.

Also included in the program for 2024 is the reconstruction of 41st Avenue between Railroad Avenue and Regent Avenue. A new trunk water main will be installed to better connect the downtown to the new water tower. In addition, staff are exploring the ability to install underground infiltration chambers to increase the recharge of the surficial groundwater and reduce the impacts of flow volume experienced in larger storm events.

City staff will continue to develop the project to construct a new water tower 2 in the vicinity of North Memorial Hospital. This second tower, likely to be constructed starting 2025, will complete the 'big ticket' water infrastructure renewals.

Continued discussion between the City Council and staff with the Blue Line Extension Project Office occurred during 2023, and is expected to intensify during 2024, as municipal consent for the project will be sought during summer. More detailed plans are expected, and scrutiny will be required to ensure that city utilities, resident access, and community safety are protected or enhanced.

City staff will commence initial investigations for the Shoreline Drive /Chowen Avenue reconstruction project, which will include important sanitary sewer infrastructure and prepare the City for the replacement of the segment across the rail corridor at 40th Avenue and County Road 81. Staff will also be preparing plans for the reconstruction of Oakdale Avenue adjacent to the NMHC campus.

#### AWARDS AND ACKNOWLEDGEMENTS

The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the fiscal year ended December 31, 2022. The City has received a Certificate of Achievement for the last 44 years (1979–2022). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

We wish to express our appreciation to the Mayor and the City Council for their continued interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner. We also want to express our appreciation to the entire Finance Department staff for their efficient and dedicated services in the preparation of this report.

Respectfully submitted,

Tim Sandvik City Manager Diaa Tahoun Finance Director



## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

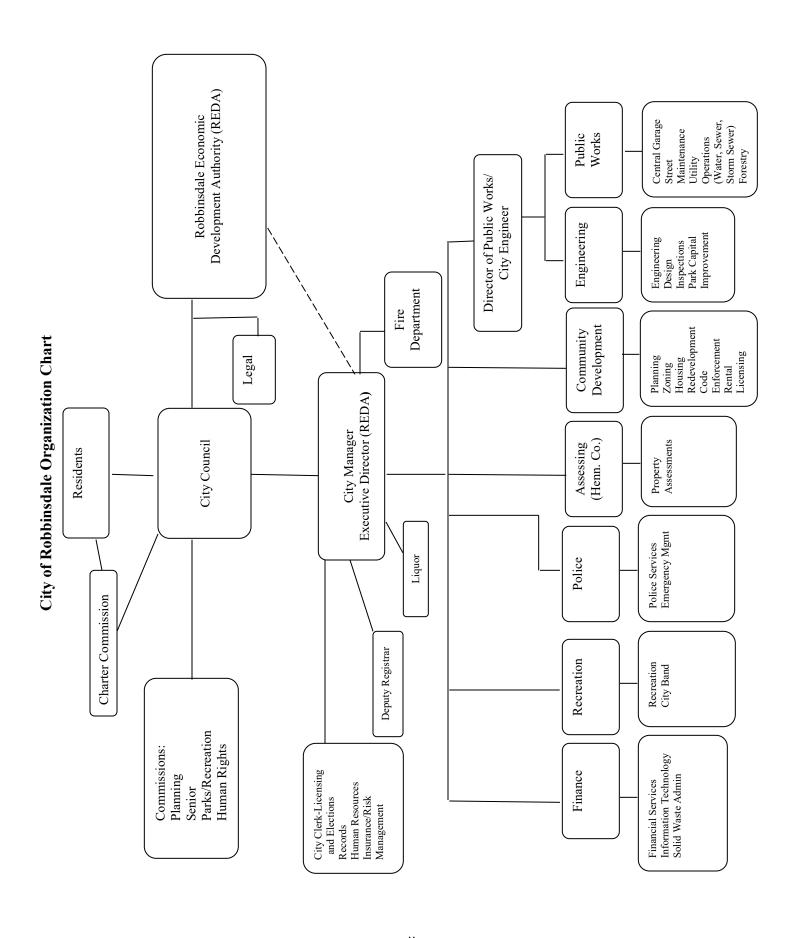
## City of Robbinsdale Minnesota

For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2022

Christopher P. Morrill

Executive Director/CEO



## CITY OF ROBBINSDALE, MINNESOTA

## Elected and Administrative Officials December 31, 2023

### **ELECTED OFFICIALS**

		Term Expires
William Planican	Moyor	Dagambar 21, 2024
William Blonigan	Mayor	December 31, 2024
Regan Murphy	First Ward Council Member	December 31, 2024
Vacant	Second Ward Council Member	N/A
Mia Parisian	Third Ward Council Member	December 31, 2026
Aaron Wagner	Fourth Ward Council Member	December 31, 2026

## **ADMINISTRATIVE OFFICIALS**

Tim Sandvik	City Manager
Diaa Tahoun	Finance Director
Richard McCoy	Director of Public Works/City Engineer
Patrick Foley	Chief of Police
Guy Dorholt	Fire Chief
Mary Tietjen	Attorney
Hennepin County	Assessor



#### **PRINCIPALS**



Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

#### INDEPENDENT AUDITOR'S REPORT

To the City Council and Management City of Robbinsdale, Minnesota

#### REPORT ON THE AUDIT OF THE FINANCIAL STATEMENTS

#### **OPINIONS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Robbinsdale, Minnesota (the City) as of and for the year ended December 31, 2023, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2023, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparisons for the General Fund and major special revenue funds for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

#### **BASIS FOR OPINIONS**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for 12 months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

(continued)

#### AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

#### REQUIRED SUPPLEMENTARY INFORMATION

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

(continued)

#### SUPPLEMENTARY INFORMATION

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information section includes financial statements and schedules, as listed in the table of contents, which are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplementary information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

#### **OTHER INFORMATION**

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

#### OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS

In accordance with *Government Auditing Standards*, we have also issued our report dated May 20, 2024, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radasewich & Co., P. A.

Minneapolis, Minnesota

May 20, 2024



Management's Discussion and Analysis Year Ended December 31, 2023

As management of the City of Robbinsdale, Minnesota (the City), we offer readers of the City's Annual Comprehensive Financial Report (ACFR) this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2023. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, which is presented in the introductory section of this report.

#### FINANCIAL HIGHLIGHTS

- The overall net position of the City increased \$10,352,824 in the current year. The change in net position related to governmental activities was an increase of \$4,321,836, while the net result of business-type activities was an increase of \$6,030,988.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$110,087,632 (net position), as compared to \$99,734,808 at the end of 2022. Of this amount, \$30,662,466 (unrestricted net position) is available to meet the City's ongoing obligations to its citizens and creditors. At year-end, the City was able to report a positive balance in all categories of net position.
- At the end of the fiscal year, the unassigned fund balance for the City's General Fund was \$7,555,495, which represents 64.1 percent of total General Fund expenditures for 2023.

#### **OVERVIEW OF THE FINANCIAL STATEMENTS**

The management's discussion and analysis (MD&A) is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information, in addition to the basic financial statements.

These financial statements include not only the City itself (known as the primary government), but also the Robbinsdale Economic Development Authority (REDA). The REDA has been presented as a blended component unit on the City's financial statements in accordance with accounting principles generally accepted in the United States of America.

**Government-Wide Financial Statements** – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private sector businesses.

The Statement of Net Position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., delinquent taxes and special assessments).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by property taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, community development, public safety, recreation, and public works. The business-type activities of the City include utilities (water, sanitary sewer, storm sewer, and solid waste removal), liquor operations, Broadway Court, and Deputy Registrar.

**Fund Financial Statements** – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements focus on near-term inflows and outflows of spendable resources, as well as the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and Statement of Revenue, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City maintains six individual major governmental funds. Information is presented separately in the governmental funds Balance Sheet and Statement of Revenue, Expenditures, and Changes in Fund Balances for the General Fund, Robbinsdale Economic Development Authority (REDA) General Development Special Revenue Fund, REDA Tax Increment Financing (TIF) Development Special Revenue Fund, REDA Tax Increment Debt Service Fund, General Debt Service Fund, and the Permanent Improvement Revolving (PIR) Capital Project Fund. Data from the other nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund and major special revenue funds. A budgetary comparison statement has been provided for those major governmental funds to demonstrate compliance with this budget.

**Proprietary Funds** – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Internal service funds are accounting devices used to accumulate and allocate costs internally among the City's various functions. The City uses internal service funds to account for the following operations: central garage, central services (general office, information technology, and government buildings), equipment replacement, risk insurance, and benefit accrual. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the water utility, sanitary sewer utility, storm sewer utility, solid waste removal, liquor operations, and Broadway Court, all of which are considered to be major funds of the City. Conversely, nonmajor enterprise operations (Deputy Registrar) and internal service funds are combined into single, aggregated presentations in the proprietary funds financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

**Fiduciary Fund** – The City maintains one fiduciary fund, which is used to account for resources held for the benefit of parties outside the government. The fiduciary fund is not reflected in the government-wide financial statements because the resources of this fund are not available to support the City's own programs. The accounting used for the fiduciary fund is much like that used for proprietary funds.

**Notes to Basic Financial Statements** – The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – Required supplementary information (RSI) is presented following the notes to basic financial statements. Combining and individual fund statements and schedules for nonmajor funds and other schedules are presented immediately following the RSI. Statistical tables are presented as the last section in this report.

#### GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$110,087,632 at the close of the most recent fiscal year.

Net Position – The City has 58.2 percent of its total net position invested in capital assets (land, land improvements, buildings and improvements, machinery and equipment, infrastructure, and construction in progress) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot liquidate these liabilities. An additional 14.0 percent of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining 27.8 percent of net position is unrestricted and may be used to meet the City's ongoing obligations.

The following is a summary of the City's net position:

	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022
Current and other assets Capital assets Total assets	\$ 41,933,564 37,554,707 79,488,271	\$ 39,428,462 35,584,508 75,012,970	\$ 20,971,602 87,691,702 108,663,304	\$ 16,578,341 84,050,633 100,628,974	\$ 62,905,166 125,246,409 188,151,575	\$ 56,006,803 119,635,141 175,641,944
Deferred outflows of resources	7,061,050	8,789,704	483,268	667,129	7,544,318	9,456,833
Long-term liabilities (including current portion) Other liabilities Total liabilities	18,524,404 1,519,302 20,043,706	24,462,693 3,125,212 27,587,905	54,384,543 1,350,087 55,734,630	52,897,324 1,330,475 54,227,799	72,908,947 2,869,389 75,778,336	77,360,017 4,455,687 81,815,704
Deferred inflows of resources	9,456,212	3,487,202	373,713	61,063	9,829,925	3,548,265
Net position Net investment in capital assets Restricted Unrestricted	29,779,159 15,400,738 11,869,506	29,508,566 15,270,175 7,948,826	34,245,269 - 18,792,960	32,659,769 - 14,347,472	64,024,428 15,400,738 30,662,466	62,168,335 15,270,175 22,296,298
Total net position	\$ 57,049,403	\$ 52,727,567	\$ 53,038,229	\$ 47,007,241	\$ 110,087,632	\$ 99,734,808

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities. Changes in state-wide pension plans contributed to the differences in deferred outflows of resources, long-term liabilities, and deferred inflows of resources. The City is utilizing debt financing to fund street reconstruction projects, which increased capital assets and long-term liabilities in the above table, compared to the prior year. Positive operating results also improved current assets and net position compared to the prior year.

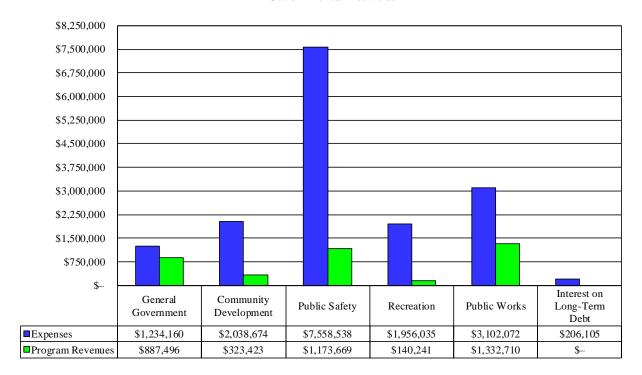
**Changes in Net Position** – The following is a summary of the City's changes in net position:

	Governmen	Governmental Activities		Business-Type Activities		Total	
	2023	2022	2023	2022	2023	2022	
Revenues							
Program revenues							
Charges for services	\$ 1,438,327	\$ 1.518.850	\$ 17,660,621	\$ 16,309,554	\$ 19,098,948	\$ 17,828,404	
Operating grants and contributions	1,291,587	878,952	113,904	132,613	1,405,491	1,011,56	
Capital grants and contributions	1,127,625	1,028,721	374,729		1,502,354	1,028,72	
General revenues	-,,	-,,	,		-,,	-,,-	
Property taxes	9,559,237	8.661.535	_	_	9,559,237	8,661,53	
Tax increments	1,976,298	1,745,001	_	_	1,976,298	1,745,00	
Unrestricted grants	1,770,270	1,743,001			1,570,250	1,745,00	
and contributions	3,332,796	2.010.785	_	_	3,332,796	2,010,78	
Franchise fee tax	1,027,842	1,031,974	_	_	1,027,842	1,031,97	
Unrestricted interest and dividends	890,275	511,156	341.236	266.003	1,231,511	777,159	
Net change in fair value of	090,273	311,130	341,230	200,003	1,231,311	777,13	
investments	646.412	(1,683,978)	276,026	(903,311)	922,438	(2,587,28	
Land sales	040,412	229,500	270,020	(903,311)	922,436	229,50	
Gain on sale of assets	77.462	89.271	_	_	77.462	89.27	
Total revenues	21.367.861	16.021.767	18,766,516	15,804,859	40.134.377	31,826,62	
Total revenues	21,307,801	10,021,767	18,760,316	13,804,839	40,134,377	31,820,02	
Expenses							
General government	1,234,160	1,268,538	_	_	1,234,160	1,268,53	
Community development	2,038,674	1,847,653	_	_	2,038,674	1,847,65	
Public safety	7,558,538	7,118,011	_	_	7,558,538	7,118,01	
Recreation	1,956,035	1,800,409	_	_	1,956,035	1,800,40	
Public works	3,102,072	2,854,344	_	_	3,102,072	2,854,34	
Interest on long-term debt	206,105	222,538	_	_	206,105	222,53	
Water utility	_	_	3,187,339	1,802,591	3,187,339	1,802,59	
Sanitary sewer utility	_	_	1,900,348	1,833,637	1,900,348	1,833,63	
Storm sewer utility	_	_	951,231	912,187	951,231	912,18	
Solid waste removal	_	_	1,941,846	1,559,593	1,941,846	1,559,59	
Liquor operations	_	_	4,338,186	4,260,272	4,338,186	4,260,27	
Broadway Court	_	_	811,473	749,040	811,473	749,04	
Deputy Registrar	_	_	555,546	533,055	555,546	533,05	
Total expenses	16,095,584	15,111,493	13,685,969	11,650,375	29,781,553	26,761,86	
Change in net position before transfers	5,272,277	910,274	5,080,547	4,154,484	10,352,824	5,064,75	
Transfers	(950,441)	567,578	950,441	(567,578)			
Change in net position	4,321,836	1,477,852	6,030,988	3,586,906	10,352,824	5,064,75	
Net position – beginning	52,727,567	51,249,715	47,007,241	43,420,335	99,734,808	94,670,05	
Net position – ending	\$ 57,049,403	\$ 52,727,567	\$ 53,038,229	\$ 47,007,241	\$110,087,632	\$ 99,734,80	

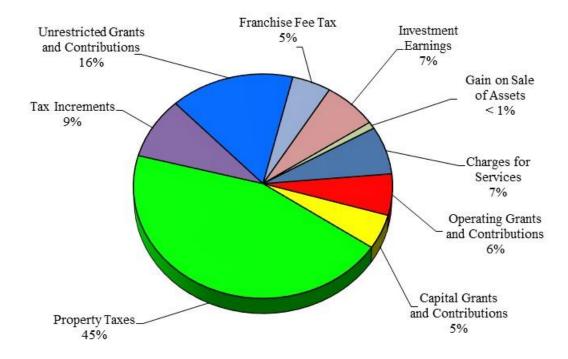
**Governmental Activities** – Governmental activities increased the City's net position by \$4,321,836. Key elements of this change include:

- Governmental activities recognized an increase before transfers of \$5,272,277.
- Net transfers to business-type activities reduced net position by \$950,441.
- Revenues increased by \$5,346,094. Increases in the fair value of investments and additional federal and state grants were the primary causes for the increase in revenues. Property taxes and tax increments were both up over the prior year also contributing to the overall increase in revenues.
- Expenses increased by \$984,091, or 6.5 percent, with the largest increases occurring in public safety and public works. These changes in expenses can be partially attributed to increased salaries and benefits in public safety and public works, which were driven by new hires to fill vacant positions and cost of living adjustments.

#### Expenses vs. Program Revenues Governmental Activities



### Revenue by Source - Governmental Activities



**Business-Type Activities** – Business-type activities increased the City's net position by \$6,030,988 after \$950,441 of net transfers from governmental activities. A change in the investment market with increased earnings impacted each of the business-type operations when compared to the prior year.

The water utility increased net position by \$2,876,070. Program revenues increased as anticipated with current year rate adjustments. Expenses increased having more spending in personal services, supplies, other services and charges, and depreciation/amortization on new infrastructure capitalized in the current and prior years. Rate increases are monitored and planned within the City's 10-Year Capital Improvement Plan (CIP), which is updated annually. Net transfers from other funds totaled \$1,441,138 in the current year.

The sanitary sewer utility increased net position by \$1,287,875. Program revenues increased as anticipated with rate changes. Expenses increased with more spending in supplies, other services and charges, and depreciation/amortization. Rate increases are monitored and planned within the City's CIP, which is updated annually.

The storm sewer utility increased net position by \$1,569,429. Program revenues increased as anticipated with rate changes. Expenses increased with more spending in personal services, supplies, and depreciation/amortization. Rate increases are monitored and planned within the City's CIP, which is updated annually.

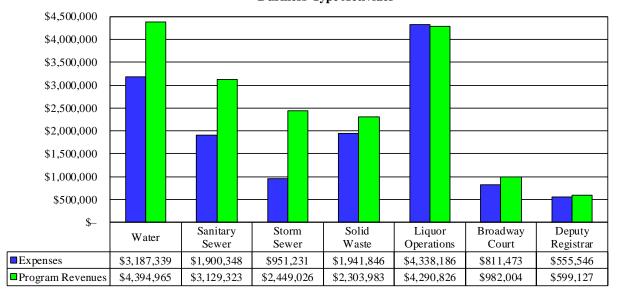
Solid waste removal increased net position by \$307,080. Program revenues increased as anticipated with rate changes and credits for several months without service in 2022. Expenses increased with more spending for other services and charges. Rate increases are reviewed and updated annually. Transfers to other funds totaled \$200,000 in the current year.

Liquor operations reduced net position by \$239,449. Gross profit was 28.0 percent of net sales, which exceeds the 26.0 percent target. Expenses increased due to a rise in personal service expenses and other services and charges. Transfers to other funds totaled \$200,000 in the current year.

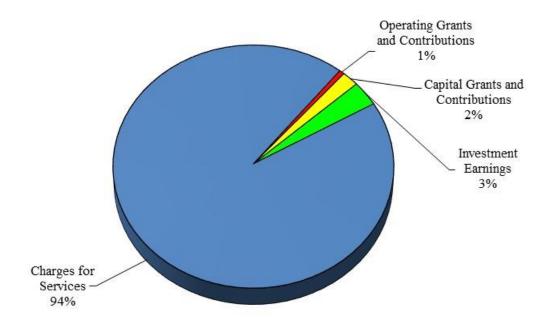
Broadway Court, which relates to the rental operations of the Broadway Court Senior Housing Complex owned and operated by the REDA, increased net position by \$224,637. Operating income totaled \$221,693 as a result of operating revenues continuing to exceed operating expenses, compared to an operating income of \$258,301 in the prior year.

The Deputy Registrar increased net position by \$5,346. Program revenues and program expenses increased over the prior year, but were largely offsetting.

## Expenses vs. Program Revenues Business-Type Activities



**Revenue by Source – Business-Type Activities** 



#### FINANCIAL ANALYSIS OF THE CITY AT THE FUND LEVEL

**Governmental Funds** – The City's governmental funds reported combined ending fund balances of \$27,493,344, an increase of \$5,876,714. The fund balances include nonspendable, restricted, committed, and assigned items, which equal 86.3 percent of total fund balances. Unassigned fund balance is 13.7 percent.

**General Fund** – Total fund balances increased by \$2,102,382. Total fund balance at year-end is \$8,528,175. This is equal to 72.4 percent of total 2023 expenditures in the General Fund, which puts the General Fund in a solid financial position. The City approved a budget that anticipated a fund balance decrease of \$282,100, while the actual fund balance increased by \$2,102,382. Favorable budget variances, as discussed later in this MD&A, enabled the City to approve additional transfers of \$1,500,000 and still meet its fund balance policy.

General Fund operating results are summarized as follows:

	2023	2022
Fund balance – beginning of year	\$ 6,425,793	\$ 6,693,284
Additions		
Revenue	15,022,660	11,333,781
Other financing sources	358,434	357,389
Total additions	15,381,094	11,691,170
Deletions		
Expenditures	11,778,712	11,058,661
Other financing uses	1,500,000	900,000
Total deletions	13,278,712	11,958,661
Fund balance – end of year	\$ 8,528,175	\$ 6,425,793

Of the total General Fund equity balance, \$7,555,495 is unassigned. The City has established a minimum unassigned fund balance policy of 40.0–50.0 percent of the subsequent year's budgeted expenditures. At year-end, the unassigned fund balance of the General Fund was 51.8 percent of the subsequent year's budgeted expenditures. This amount is needed to provide for General Fund operations during the first half of the year, since the City does not receive any significant money from its main revenue source—property taxes—until July of each year. The City reported \$651,944 of fund balance restricted for specific purposes in the General Fund at year-end. Also, \$240,785 was assigned for the subsequent year's budget, while \$79,951 was considered nonspendable for prepaid items.

#### **General Fund Revenues** – The following is an analysis of 2023 General Fund revenue:

Revenue	Original 2023 Budget	Final 2023 Budget	2023 Actual	Over (Under) Final Budget	Percent Over (Under) Final Budget
Property taxes	\$ 8,120,254	\$ 8,120,254	\$ 8,317,828	\$ 197,574	2.4 %
Special assessments	_	_	21,361	21,361	_
Licenses and permits	594,524	594,524	446,621	(147,903)	(24.9)
Intergovernmental	2,525,119	2,525,119	4,740,615	2,215,496	87.7
Charges for services	651,540	651,540	450,676	(200,864)	(30.8)
Fines and forfeitures	230,250	230,250	134,323	(95,927)	(41.7)
Franchise fee tax	437,950	437,950	513,921	75,971	17.4
Interest and dividends	91,400	91,400	228,960	137,560	150.5
Net change in fair value of					
investments	_	_	119,998	119,998	_
Miscellaneous	9,255	9,255	48,357	39,102	422.5
Totals	\$ 12,660,292	\$ 12,660,292	\$ 15,022,660	\$ 2,362,368	18.7

Overall, revenues were over budget by 18.7 percent as presented in the table above. Many sources exceeded amounts anticipated in the budget, which was largely due to nonbudgeted intergovernmental revenues and conservative budget management. Changes in the investment rates of return and fair value adjustments contributed to the variance in current year investment earnings. Licenses and permits and charges for services were under budget with less activity compared to the prior year.

**General Fund Expenditures** – The following is an analysis of 2023 General Fund expenditures:

Category	Original 2023 Budget	Final 2023 Budget	2023 Actual	Over (Under) Final Budget	Percent Over (Under) Final Budget
General government	\$ 1,255,921	\$ 1,255,921	\$ 1,138,429	\$ (117,492)	(9.4) %
Community development	554,401	554,401	512,054	(42,347)	(7.6)
Public safety	7,732,053	7,732,053	6,836,341	(895,712)	(11.6)
Recreation	1,556,632	1,556,632	1,398,692	(157,940)	(10.1)
Public works	2,168,385	2,168,385	1,893,196	(275,189)	(12.7)
Totals	\$ 13,267,392	\$ 13,267,392	\$ 11,778,712	\$ (1,488,680)	(11.2)

General Fund expenditures were \$1,488,680, or 11.2 percent, under budget as presented in the table above. Savings were largely in public safety (\$895,712), public works (\$275,189), and recreation (\$157,940). Expenditures were under budget due, in part, to the shared restraint by all departments and difficulty in hiring for open positions.

The budget for the General Fund was not amended during the year.

Other Major Governmental Funds – The City reported five other major governmental funds in 2023:

**REDA General Development Special Revenue Fund** – The REDA General Development Special Revenue Fund has a total fund balance of \$9,754,976, which is restricted for community development. Revenues exceeded community development expenditures in the current year increasing fund balances. In addition, a prior period adjustment was made to correct the reporting of prior year expenditures made by the REDA TIF Development Special Revenue Fund.

**REDA TIF Development Special Revenue Fund** – The REDA TIF Development Special Revenue Fund has a total fund balance deficit of \$3,796,917, which will be reduced with future tax increments. The net increase in fund balance during the year was \$97,276, as tax increments collected exceeded current year community development payments. This was offset by the previously referenced prior period adjustment. The City will need to consider other sources if future tax increments are not sufficient to cover the current fund balance deficit.

**REDA Tax Increment Debt Service Fund** – The REDA Tax Increment Debt Service Fund has a total fund balance of \$1,073,733 restricted for payment of the 2019A G.O Tax Increment Refunding Bonds. The net increase in fund balance during the year was \$281,285, with improved property values generating tax increment revenue exceeding required debt service spending.

**General Debt Service Fund** – The General Debt Service Fund has a total fund balance of \$1,843,599, which is restricted for future debt payments. The net increase in fund balance during the year was \$39,547. Revenues from property taxes, special assessments, and investment income exceeded current year scheduled debt service payments.

**PIR** Capital Project Fund – The PIR Capital Project Fund has a total fund balance of \$7,204,806, which is dedicated to street reconstruction projects. The net increase in fund balance for the year was \$2,354,607. The results are in line with the City's work in progress, which utilizes a variety of sources for street projects where spending changes based on the timing of projects.

**Proprietary Funds** – The City's proprietary funds provide the same information found in the government-wide financial statements, but in more detail. Unrestricted net position of the City's enterprise funds totaled \$18,792,960 at the end of the fiscal year.

#### CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets – At the end of 2023, the City had \$125,246,409 invested, net of depreciation and amortization, in a broad range of capital assets. This amount represents an increase of \$5,611,268, or 4.7 percent, from the prior year. This increase was mainly driven by a street reconstruction project and the water tower project for the Water Utility Fund. During 2023, the City made expenditures for a variety of capital needs, including infrastructure improvements, for both governmental and business-type activities. The City records all capital assets, including infrastructure. Infrastructure includes roads, bridges, signals, and similar assets used by the citizens. The City's infrastructure assets are being recorded at historical or estimated historical costs in the government-wide and proprietary fund financial statements. Additional information on the City's capital assets can be found in Note 6 of the notes to basic financial statements in this report.

**Long-Term Debt** – At year-end, the City had \$65,201,694 in long-term liabilities outstanding, excluding the total other post-employment benefits liability and net pension liability, versus \$61,525,796 last year, an increase of \$3,675,898. The increase was largely due to new debt issued for street reconstruction and equipment and the debt draws related to the water tower project mentioned in the previous paragraph. The City also used lease financing to acquire equipment for governmental activities. Scheduled payments in the current year, per the debt agreements, partially offset the increase for new obligations. Additional details about the City's long-term debt is presented as Note 8 in the notes to basic financial statements.

The City carries an "AA+" bond rating from Standard & Poor's.

#### ECONOMIC FACTORS AND NEXT YEAR'S BUDGET

Economic factors affect the preparation of the annual budgets. The City considered the following major factors when setting the fiscal 2024 budget:

- The City will receive additional local government aid (LGA) in 2024. The LGA formula and funding is expected to remain at these higher levels for future years.
- The 2024 General Fund levy provides for a 2024 budget to allow compliance with the City's unassigned fund balance policy.
- The City will continue forward with the Long-Term Infrastructure Replacement Program.
- The 2024 General Fund expenditure budget was set at \$14,578,407, an increase of \$1,311,015, or 9.9 percent, from the budget for 2023.

#### REQUESTS FOR INFORMATION

This ACFR is designed to provide a general overview of the City's finances for all those with an interest in government finances. Questions concerning any of the information provided in this report, or requests for additional financial information, should be addressed to the City's Finance Director, 4100 Lakeview Avenue North, Robbinsdale, Minnesota 55422. This report is also available on the City's website at www.robbinsdalemn.com/finance.



BASIC FINANCIAL STATEMENTS

#### Statement of Net Position December 31, 2023

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments Receivables	\$ 34,898,271	\$ 17,283,269	\$ 52,181,540
Accrued interest	193,672	74,909	268,581
Taxes	153,692	- 501 520	153,692
Special assessments Accounts	1,301,990 293,283	501,529 2,287,996	1,803,519 2,581,279
Leases	2,299,710	2,287,990	2,299,710
Due from other governments	818,930	18,248	837,178
Notes	289,290	_	289,290
Inventories	1.260.000	697,691	697,691
Properties held for resale Prepaid items	1,260,000 226,978	107,960	1,260,000 334,938
Net pension asset – fire relief	197,748	107,900	197,748
Capital assets	-,,,,,		,
Not depreciated/amortized	4,539,451	10,483,836	15,023,287
Depreciated, net of accumulated depreciation/amortization	33,015,256	77,207,866	110,223,122
Total assets	79,488,271	108,663,304	188,151,575
Deferred outflows of resources			
Deferred charge on refunding	-	91,541	91,541
OPEB plan deferments	688,307	149,559	837,866
Pension plan deferments – PERA Pension plan deferments – fire relief	6,076,263 296,480	242,168	6,318,431 296,480
Total deferred outflows of resources	7,061,050	483,268	7,544,318
Total assets and deferred outflows of resources	\$ 86,549,321	\$ 109,146,572	\$ 195,695,893
Liabilities			
Accounts payable	\$ 791,466	\$ 530,547	\$ 1,322,013
Accrued salaries and benefits	265,523	30,809	296,332
Contracts payable	27,221	323,452	350,673
Due to other governments	1,643	73,520	75,163
Accrued interest payable	86,802	317,458	404,260
Unearned revenue Deposits	319,381 27,266	1,628 72,673	321,009 99,939
Long-term liabilities	27,200	72,073	,,,,,,,
Due within one year	1,521,979	3,671,236	5,193,215
Due in more than one year	10,446,945	49,561,534	60,008,479
Total OPEB liability – due in more than one year	1,116,115	242,515	1,358,630
Net pension liability – due in more than one year Total liabilities	5,439,365 20,043,706	909,258 55,734,630	6,348,623 75,778,336
Deferred inflows of resources			
OPEB plan deferments	399,398	86,784	486,182
Pension plan deferments – PERA	6,606,026	286,929	6,892,955
Pension plan deferments – fire relief	151,078	_	151,078
Lease revenue for subsequent years	2,299,710		2,299,710
Total deferred inflows of resources	9,456,212	373,713	9,829,925
Net position			
Net investment in capital assets Restricted for	29,779,159	34,245,269	64,024,428
Specific purposes	2,629	_	2,629
Community development	9,812,668	_	9,812,668
Debt service	3,725,726	_	3,725,726
Public safety equipment	55,533	_	55,533
Public safety aid	649,315	-	649,315
Fire relief pensions	343,150 811,717	_	343,150 811,717
State-funded street projects Unrestricted	11,869,506	18,792,960	30,662,466
Total net position	57,049,403	53,038,229	110,087,632
Total liabilities, deferred inflows of resources, and net position	\$ 86,549,321	\$ 109,146,572	\$ 195,695,893

#### Statement of Activities Year Ended December 31, 2023

		]	Program Revenue	es	Net (Expense) Revenue and Changes in Net Position				
		Charges for	Operating Grants and	Capital Grants and	Governmental	Business-Type			
Functions/Programs	Expenses	Services	Contributions	Contributions	Activities	Activities	Total		
Governmental activities									
General government	\$ 1,234,160	\$ 797,306	\$ 90,190	\$ -	\$ (346,664)	\$ -	\$ (346,664)		
Community	, , , , , , , , , , , , , , , , , , , ,				. (, /		, (, ,		
development	2,038,674	313,157	10,266	_	(1,715,251)	_	(1,715,251)		
Public safety	7,558,538	164,828	1,008,841	_	(6,384,869)	_	(6,384,869)		
Recreation	1,956,035	120,761	19,480	_	(1,815,794)	_	(1,815,794)		
Public works	3,102,072	42,275	162,810	1,127,625	(1,769,362)	_	(1,769,362)		
Interest on long-term									
debt	206,105	_	_	_	(206,105)	_	(206,105)		
Total governmental	· · · · · · · · · · · · · · · · · · ·								
activities	16,095,584	1,438,327	1,291,587	1,127,625	(12,238,045)	_	(12,238,045)		
Business-type activities									
Water utility	3,187,339	4,391,336	3,629	_	_	1,207,626	1,207,626		
Sanitary sewer utility	1,900,348	3,129,312	11	_	_	1,228,975	1,228,975		
Storm sewer utility	951,231	2,074,292	5	374,729	_	1,497,795	1,497,795		
Solid waste removal	1,941,846	2,240,294	63,689	_	_	362,137	362,137		
Liquor operations	4,338,186	4,290,784	42	_	_	(47,360)	(47,360)		
Broadway Court	811,473	982,004	_	_	_	170,531	170,531		
Deputy Registrar	555,546	552,599	46,528		_	43,581	43,581		
Total business-type									
activities	13,685,969	17,660,621	113,904	374,729		4,463,285	4,463,285		
Total government	\$ 29,781,553	\$ 19,098,948	\$ 1,405,491	\$ 1,502,354	(12,238,045)	4,463,285	(7,774,760)		
		General revenue	2						
		Property taxes			9,559,237	_	9,559,237		
		Tax increment			1,976,298	_	1,976,298		
			rants and contribu	itions	3,332,796	_	3,332,796		
		Franchise fee		ations	1,027,842	_	1,027,842		
			nterest and divide	nds	890,275	341,236	1,231,511		
			fair value of inve		646,412	276,026	922,438		
		Gain on sale of		Stillelits	77,462	270,020	77,462		
		Transfers	a dissets		(950,441)	950,441	77,402		
			neral revenues and	transfers	16,559,881	1,567,703	18,127,584		
		Total ger	icrar revenues and	transfers	10,557,001	1,507,705	10,127,301		
		Change i	n net position		4,321,836	6,030,988	10,352,824		
		Net position – be	eginning		52,727,567	47,007,241	99,734,808		
		Net position – er	nding		\$ 57,049,403	\$ 53,038,229	\$110,087,632		



#### **GOVERNMENTAL FUNDS**

#### MAJOR GOVERNMENTAL FUNDS

Below is a list of the major governmental funds reported in the basic financial statements. These funds are included within the governmental activities section of the government-wide financial statements.

#### GENERAL FUND

The General Fund is established to account for the revenue and expenditures to carry out basic governmental services to the residents of the City, such as general government, community development, public safety, recreation, public works, and human services. Revenue is recorded by source: i.e., taxes, licenses and permits, intergovernmental, charges for services, fines and forfeitures, and miscellaneous revenue. General Fund expenditures are made primarily for current day-to-day operations and operating equipment and are recorded by major functional classifications and by operating departments. This fund accounts for all financial transactions not accounted for in another fund.

#### SPECIAL REVENUE FUNDS

#### Robbinsdale Economic Development Authority (REDA) General Development Fund

This fund was established by the REDA to promote development and/or redevelopment with the use of funds other than tax increment financing (TIF). Revenue is generated through the repayment of business assistance loans, sale of land and redeveloped houses, and a small property tax levy (limited by state statutes). Uses of these funds are at the discretion of the REDA Board.

# **REDA TIF Development Fund**

This fund was established by the REDA to promote development and/or redevelopment through the use of TIF. Revenue is generated by the additional property taxes generated by new development facilitated by the REDA. Uses of these funds include land acquisition, demolition, and construction of public infrastructure.

#### **DEBT SERVICE FUNDS**

#### **REDA Tax Increment Fund**

This fund was established to account for the payment of principal and interest on the tax increment bond issue. The City issued tax increment bonds backed by the full faith and credit of the City on behalf of the REDA. The tax increment income generated by the REDA is pledged for the retirement of these bonds.

#### **General Debt Service Fund**

This fund was established to account for the repayment of principal and interest on obligations backed by the full faith and credit of the City, other than those accounted for in enterprise funds.

#### **CAPITAL PROJECT FUNDS**

#### Permanent Improvement Revolving (PIR) Fund

The PIR Fund was established by the City Charter, Chapter 7, and designated per Section 315 of the City Code to finance the construction, maintenance, and/or repair of assessable and nonassessable improvements related to the City's Traffic and Transportation Program. It also accounts for funds allocated to the City as municipal state aid for highway construction.

# Balance Sheet Governmental Funds December 31, 2023

			Special Revenue				Debt Service		
	General Fund		REDA General Development Fund		REDA TIF Development Fund			REDA x Increment Fund	
Assets									
Cash and investments	\$	8,573,887	\$	4,474,050	\$	727,070	\$	1,054,592	
Receivables									
Accrued interest		41,526		20,128		_		6,074	
Taxes		122,669		4,933		6,970		15,820	
Special assessments		31,098		_		_		_	
Accounts		174,458		4,500		_		_	
Leases		2,299,710		_		_		_	
Due from other governments		7,213		_		_		_	
Notes		_		53,834		_		_	
Property held for resale		_		1,260,000		_		_	
Prepaid items		79,951		_		_		458	
Advance to other funds				4,007,229					
Total assets	\$	11,330,512	\$	9,824,674	\$	734,040	\$	1,076,944	
Liabilities									
Accounts payable	\$	137,205	\$	1,712	\$	523,728	\$	3,211	
Accrued salaries and benefits		144,204		_		_		_	
Contracts payable		_		_		_		_	
Due to other governments		1,643		_		_		_	
Unearned revenue		83,925		_		_		_	
Deposits		16,972		10,294		_		_	
Advance from other funds		_		_		4,007,229		_	
Total liabilities		383,949		12,006		4,530,957		3,211	
Deferred inflows of resources									
Unavailable revenue – property taxes		88,442		3,858		_		_	
Unavailable revenue – special assessments		30,236		_		_		_	
Unavailable revenue – notes receivable		_		53,834		_		_	
Unavailable revenue – long-term receivable		-		_		_		_	
Lease revenue for subsequent years		2,299,710		_		_		_	
Total deferred inflows of resources		2,418,388		57,692		_	,	_	
Fund balances (deficits)									
Nonspendable		79,951		_		_		458	
Restricted		651,944		9,754,976		_		1,073,275	
Committed		_		_		_			
Assigned		240,785		_		_		_	
Unassigned		7,555,495		_		(3,796,917)		_	
Total fund balances (deficits)		8,528,175		9,754,976		(3,796,917)		1,073,733	
Total liabilities, deferred inflows of									
resources, and fund balances	\$	11,330,512	\$	9,824,674	\$	734,040	\$	1,076,944	

D	ebt Service	Cap	oital Projects				
		F	Permanent				
	General		provement				Total
D	ebt Service	I	Revolving	]	Nonmajor	G	overnmental
	Fund		Fund		Funds		Funds
\$	1,825,805	\$	7,108,357	\$	2,870,532	\$	26,634,293
	13,781		25,516		11,242		118,267
	3,300		-		101.057		153,692
	895,601		273,434		101,857		1,301,990
	_		104,554		9,730		293,242
	_		011717		_		2,299,710
	_		811,717		219 227		818,930
	_		17,119		218,337		289,290
	- 684		3,425		1,109		1,260,000
	004		3,423		1,109		85,627 4,007,229
							4,007,229
\$	2,739,171	\$	8,344,122	\$	\$ 3,212,807		37,262,270
\$	376	\$	11,766	\$	7,642	\$	685,640
	_		_		_		144,204
	_		27,221		_		27,221
	_		_		_		1,643
	_		17,119		218,337		319,381
	_		_		_		27,266
	_		_		_		4,007,229
	376		56,106		225,979		5,212,584
	-		-		-		92,300
	895,196		271,493		101,856		1,298,781
	_		811,717		_		53,834 811,717
	_		011,/1/		_		
	895,196		1,083,210		101,856		2,299,710 4,556,342
	693,190		1,003,210		101,830		4,550,542
	684		3,425		1,109		85,627
	1,842,915		-,		400,389		13,723,499
			6,006		1,787,476		1,793,482
	_		7,195,375		695,998		8,132,158
	_		_		_		3,758,578
	1,843,599		7,204,806		2,884,972		27,493,344
	· · · ·				· · · · ·		
\$	2,739,171	\$	8,344,122	\$	3,212,807	\$	37,262,270



# Reconciliation of the Balance Sheet to the Statement of Net Position Governmental Funds December 31, 2023

Total fund balances – governmental funds	\$ 27,493,344
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	
Capital assets Accumulated depreciation/amortization	57,278,586 (25,779,055)
Net pension assets are only recorded in the government-wide financial statements as they are not	
current financial resources to governmental funds.	197,748
Due to availability, certain revenues are not recognized under the governmental fund statements until received; however, under the full accrual in the government-wide Statement of Activities, revenues are recorded when earned regardless of when received.	
Property taxes receivable	92,300
Special assessments receivable	1,298,781
Notes receivable	53,834
Long-term receivable	811,717
Internal service funds are used by management to charge the costs associated with central garage operations, central government services (general office, information technology, and government buildings), equipment replacement, risk insurance, and accrued benefit liabilities. The balances of these internal service funds are included in governmental activities in the Statement of Net	
Position.	12,448,128
Long-term liabilities, including accrued interest, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	
Total OPEB liability	(1,035,277)
Net pension liability	(5,164,149)
Bonds and certificates payable, net of unamortized discounts and premiums	(10,456,924)
Accrued interest payable	(86,802)
Governmental funds do not report certain long-term amounts related to pensions that are included in net position.	
Deferred outflows of resources – OPEB plan deferments	638,454
Deferred outflows of resources – pension plan deferments	6,299,444
Deferred inflows of resources – OPEB plan deferments	(370,470)
Deferred inflows of resources – pension plan deferments	 (6,670,256)
Total net position – governmental activities	\$ 57,049,403

# Statement of Revenue, Expenditures, and Changes in Fund Balances Governmental Funds Year Ended December 31, 2023

		Revenue	Debt Service		
		REDA	REDA		
		General	TIF	REDA	
	General	Development	Development	Tax Increment	
	Fund	Fund	Fund	Fund	
Revenues					
Property taxes	\$ 8,317,828	\$ 274,888	\$ -	\$ -	
Tax increments		_	1,408,783	567,515	
Special assessments	21,361	_	_	_	
Licenses and permits	446,621	_	_	_	
Intergovernmental	4,740,615	_	_	_	
Charges for services	450,676	275,276	_	_	
Fines and forfeitures	134,323	_	_	_	
Franchise fee tax	513,921	_	_	_	
Interest and dividends	228,960	84,645	_	24,335	
Net change in fair value of investments	119,998	71,132	_	19,094	
Miscellaneous	48,357	2,393	_	_	
Total revenues	15,022,660	708,334	1,408,783	610,944	
Expenditures					
Current					
General government	1,138,429	_	_	_	
Community development	512,054	181,619	1,311,507	8,984	
Public safety	6,836,341	101,017	1,511,507	0,704	
Recreation	1,398,692	_	_	_	
Public works	1,893,196			_	
Debt service	1,075,170	_	_	_	
Principal				215,000	
Interest and fiscal charges	_	_	_	105,675	
Capital outlay and improvements	_	_	_	103,073	
Total expenditures	11,778,712	181,619	1,311,507	329,659	
Total expenditures	11,//6,/12	161,019	1,311,307	329,039	
Excess (deficiency) of revenues					
over expenditures	3,243,948	526,715	97,276	281,285	
Other financing sources (uses)					
Issuance of debt	_	_	_	_	
Premium on debt issuance	_	_	_	_	
Sale of capital assets	4,500	_	_	_	
Transfers in	353,934	_	_	_	
Transfers (out)	(1,500,000)				
Total other financing sources (uses)	(1,141,566)				
Net change in fund balance	2,102,382	526,715	97,276	281,285	
Fund balances (deficits)					
Beginning of year, as previously reported	6,425,793	9,089,706	(3,755,638)	792,448	
Prior period adjustment	_	138,555	(138,555)	· —	
Beginning of year, restated	6,425,793	9,228,261	(3,894,193)	792,448	
End of year	\$ 8,528,175	\$ 9,754,976	\$ (3,796,917)	\$ 1,073,733	

De	bt Service		Projects						
		Perm	nanent						
	General	Improvement							Total
De	bt Service		olving		onmajor	Go	vernmental		
	Fund	Fı	ınd		Funds		Funds		
\$	966,307	\$	_	\$	_	\$	9,559,023		
	-		_		-		1,976,298		
	307,263	1	19,533		25,107		473,264		
	_		_		_		446,621		
	_	2,0	97,865		46,088		6,884,568		
	_		21,038		48,181		795,171		
	_	_	-		_		134,323		
	-		513,921		-		1,027,842		
	53,642		33,515		56,530		581,627		
	43,199		97,115		44,697		395,235		
	1,370,411	2.0	27,029		12,500		90,279		
	1,570,411	3,0	010,016		233,103		22,364,251		
	_		_		1,706		1,140,135		
	_		_		_		2,014,164		
	_		_		70,752		6,907,093		
	_	_	_		60,886		1,459,578		
	_	2	233,657		_		2,126,853		
	1,175,000		_		_		1,390,000		
	211,585		_		_		317,260		
	_	2,9	52,559		134,401		3,086,960		
	1,386,585	3,1	86,216		267,745		18,442,043		
	(16,174)	(1	76,200)		(34,642)		3,922,208		
	(10,171)	(-	70,200)		(31,012)		3,722,200		
		2.0	70.000		555,000		2.025.000		
	- 		270,000		555,000		2,825,000		
	55,721	4	233,185		58,592		347,498		
	_	1	50,000		200,000		4,500 703,934		
	_		.22,378)		(304,048)		(1,926,426)		
	55,721		30,807		509,544		1,954,506		
	33,721	2,0	30,807		307,344		1,754,500		
	39,547	2,3	354,607		474,902		5,876,714		
	1,804,052	4.8	350,199	2	2,410,070		21,616,630		
					<u> </u>				
	1,804,052	4,8	350,199		2,410,070		21,616,630		
\$	1,843,599	\$ 7,2	204,806	\$ 2	2,884,972	\$	27,493,344		



Reconciliation of the Statement of Revenue, Expenditures, and Changes in Fund Balances to the Statement of Activities Governmental Funds Year Ended December 31, 2023

Net change in fund balance – total governmental funds	\$ 5,876,714
Amounts reported for governmental activities in the Statement of Activities are different because:	
Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.	
Property taxes revenue	214
Special assessments revenue	188,889
Change in balances of notes receivable	(1,898)
Change in balances of long-term receivable	(1,821,354)
Net change due to internal service funds are incorporated into the Statement of Activities.	
Net change in operations (net of investment income)	(25,928)
Investment income recognized in the Statement of Activities	559,825
Governmental funds report capital outlays and improvements as expenditures. However, in the Statement of Activities,	
the cost of those assets is allocated over their estimated useful lives and reported as depreciation/amortization expense.	
This is the amount by which capital outlays and improvements exceeded depreciation/amortization in the current	
period.	
Capital outlay and improvements	3,208,656
Depreciation/amortization expense	(1,537,302)
A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale	
proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund	
balances.	(962)
Net pension assets are included in net position, but are excluded from fund balances because they do not represent financial resources.	(462,952)
The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any affect on net position. Also, governmental funds report the affect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.	
Debt issued (including premium on current year bonds)	(3,172,498)
Amortization of premiums and discounts	116,195
General obligation principal repayments	1,390,000
Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.	
Change in total OPEB liability	191,817
Change in net pension liability	7,452,283
Change in accrued interest payable	40,625
Governmental funds do not report additions or deletions to certain long-term amounts related to pensions that are	
included in the change in net position.	
Deferred outflows of resources – OPEB plan deferments	(80,906)
Deferred outflows of resources – pension plan deferments	(1,589,248)
Deferred inflows of resources – OPEB plan deferments	(183,200)
Deferred inflows of resources – pension plan deferments	(5,827,134)
Change in net position – governmental activities	\$ 4,321,836

# Statement of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual General Fund Year Ended December 31, 2023

	Budgeted	l Amounts		Over (Under)	
	Original	Final	Actual	Final Budget	
Revenues					
Property taxes					
Current ad valorem	\$ 6,735,270	\$ 6,735,270	\$ 6,833,179	\$ 97,909	
	\$ 0,733,270	\$ 0,733,270	,,		
Delinquent ad valorem	_	_	39,658	39,658	
Other tax levy revenue	1 204 004	1 204 004	19,277	19,277	
Fiscal disparities	1,384,984	1,384,984	1,411,973	26,989	
Tax increment excess			13,741	13,741	
Total property taxes	8,120,254	8,120,254	8,317,828	197,574	
Special assessments	_	_	21,361	21,361	
Licenses and permits					
Business	114,250	114,250	84,575	(29,675)	
Nonbusiness	480,274	480,274	362,046	(118,228)	
Total licenses and permits	594,524	594,524	446,621	(147,903)	
Intergovernmental					
Federal grants	_	_	1,590,000	1,590,000	
State aids and grants					
Local government aid	2,104,927	2,104,927	2,107,025	2,098	
Police and fire pension	334,227	334,227	321,719	(12,508)	
Other state aids and grants	85,965	85,965	721,871	635,906	
Total state aids and grants	2,525,119	2,525,119	3,150,615	625,496	
Total intergovernmental	2,525,119	2,525,119	4,740,615	2,215,496	
Charges for services					
General government	436,421	436,421	313,761	(122,660)	
Public safety	80,435	80,435	16,155	(64,280)	
Recreation	134,684	134,684	120,760	(13,924)	
Total charges for services	651,540	651,540	450,676	(200,864)	
Fines and forfeitures	230,250	230,250	134,323	(95,927)	
Franchise fee tax	437,950	437,950	513,921	75,971	
Interest and dividends	91,400	91,400	228,960	137,560	
Net change in fair value of investments	_	_	119,998	119,998	
Miscellaneous	9,255	9,255	48,357	39,102	
Total revenues	12,660,292	12,660,292	15,022,660	2,362,368	

# Statement of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual (continued) General Fund Year Ended December 31, 2023

	Budgeted	Amounts		Over (Under)
	Original	Final	Actual	Final Budget
The state of the s				
Expenditures				
General government Personal services	1,327,238	1,327,238	1,260,225	(67,013)
Supplies Other services and charges	19,040 759,692	19,040 759,692	15,227 713,034	(3,813) (46,658)
Amounts charged to other funds  Total general government	(850,049) 1,255,921	(850,049) 1,255,921	(850,057) 1,138,429	(8) (117,492)
rotai generai government	1,233,921	1,233,921	1,138,429	(117,492)
Community development				
Personal services	490,569	490,569	455,389	(35,180)
Supplies	1,732	1,732	782	(950)
Other services and charges	62,100	62,100	55,883	(6,217)
Total community development	554,401	554,401	512,054	(42,347)
Public safety				
Personal services	5,713,009	5,713,009	4,825,071	(887,938)
Supplies	201,313	201,313	169,997	(31,316)
Other services and charges	1,956,964	1,956,964	1,998,017	41,053
Amounts charged to other funds	(156,743)	(156,743)	(156,744)	(1)
Capital outlay	17,510	17,510		(17,510)
Total public safety	7,732,053	7,732,053	6,836,341	(895,712)
Recreation				
Personal services	995,291	995,291	877,031	(118,260)
Supplies	101,495	101,495	78,958	(22,537)
Other services and charges	459,331	459,331	442,703	(16,628)
Capital outlay	515	515	442,703	(515)
Total recreation	1,556,632	1,556,632	1,398,692	(157,940)
Total recreation	1,330,032	1,330,032	1,370,072	(137,540)
Public works				
Personal services	1,243,632	1,243,632	1,117,965	(125,667)
Supplies	167,923	167,923	117,381	(50,542)
Other services and charges	858,321	858,321	759,346	(98,975)
Amounts charged to other funds	(101,491)	(101,491)	(101,496)	(5)
Total public works	2,168,385	2,168,385	1,893,196	(275,189)
Total expenditures	13,267,392	13,267,392	11,778,712	(1,488,680)
	,,	,,-,		(2,100,000)
Excess (deficiency) of revenue over expenditures	(607,100)	(607,100)	3,243,948	3,851,048
Other financing sources (uses)				
Sale of capital assets	_	_	4,500	4,500
Transfers in	325,000	325,000	353,934	28,934
Transfers out			(1,500,000)	(1,500,000)
Total other financing sources (uses)	325,000	325,000	(1,141,566)	(1,466,566)
Net change in fund balances	\$ (282,100)	\$ (282,100)	2,102,382	\$ 2,384,482
Fund balances				
Beginning of year			6,425,793	
End of year			\$ 8,528,175	
•				

# Statement of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual Robbinsdale Economic Development Authority General Development Special Revenue Fund Year Ended December 31, 2023

	Budgeted	Amounts	Actual	Over (Under) Final Budget	
	Original	Final	Amounts		
Revenues					
Property taxes					
Current ad valorem	\$ 233,611	\$ 231,908	\$ 226,381	\$ (5,527)	
Delinquent ad valorem	_	1,179	1,189	10	
Other tax levy revenue	_	462	462	_	
Fiscal disparities	46,573	46,645	46,856	211	
Total property taxes	280,184	280,194	274,888	(5,306)	
Charges for services					
Community development					
Loan repayments and rents	73,850	74,623	275,276	200,653	
Land sales	_	(103,331)	_	103,331	
Interest and dividends	41,230	43,700	84,645	40,945	
Net change in fair value of investments	_	_	71,132	71,132	
Miscellaneous	_	_	2,393	2,393	
Total revenues	395,264	295,186	708,334	413,148	
Expenditures					
Community development					
Personal services	4,000	3,600	3,360	(240)	
Supplies	300	150	93	(57)	
Project costs	731,000	(211,031)	130,938	341,969	
Other services and charges	85,683	119,371	47,228	(72,143)	
Total expenditures	820,983	(87,910)	181,619	269,529	
Net change in fund balances	\$ (425,719)	\$ 383,096	526,715	\$ 143,619	
Fund balances					
Beginning of year, as previously reported			9,089,706		
Prior period adjustment			138,555		
Beginning of year, restated			9,228,261		
End of year			\$ 9,754,976		

# Statement of Revenue, Expenditures, and Changes in Fund Balances Budget and Actual Robbinsdale Economic Development Authority TIF Development Special Revenue Fund Year Ended December 31, 2023

	Budgeted Amounts				Actual		Over (Under)		
	Original			Final		Amounts		Final Budget	
Revenues Tax increments	\$	1,311,605	\$	1,451,607	\$	1,408,783	\$	(42,824)	
Expenditures Community development									
Other services and charges		2,075		6,150		56,420		50,270	
Project costs		8,105		8,958		8,753		(205)	
Payments on TIF pay-as-you-go notes		991,870		1,127,789		1,045,680		(82,109)	
Interest and fiscal charges				_		200,654		200,654	
Total expenditures		1,002,050		1,142,897		1,311,507		168,610	
Net change in fund balance	\$	309,555	\$	308,710		97,276	\$	(211,434)	
Fund balances (deficits)									
Beginning of year, as previously reported						(3,755,638)			
Prior period adjustment						(138,555)			
Beginning of year, restated						(3,894,193)			
End of year					\$	(3,796,917)			



#### PROPRIETARY FUNDS

Enterprise funds are established to account for the financing of self-supporting activities of governmental units, which render goods or services to the general public on a user charge basis.

#### MAJOR ENTERPRISE FUNDS

Below is a list of the major enterprise funds reported in the basic financial statements. These funds are included within the business-type activities section of the government-wide financial statements.

#### **Water Utility Fund**

The fund was established by the City Charter, Chapter 11, to account for the water system, owned and operated by the City.

### **Sanitary Sewer Utility Fund**

The fund was established by the City Charter, Chapter 11, to account for the sanitary sewer system. The City is provided services, for a fee based on usage, by the Metropolitan Council Environmental Services (MCES). The City is responsible for all lateral lines, while the MCES is responsible for all trunk lines and the treatment and disposal of wastewater.

#### **Storm Sewer Utility Fund**

The City Council established the fund under provisions of the utility ordinance, to account for revenue collected and expenses made to maintain the City's storm drainage system.

#### **Solid Waste Removal Fund**

The City Council established the fund, under provisions of the utility ordinance, to account for revenue collected and expenses made to provide garbage and recycling removal on a city-wide basis.

# **Liquor Operations Fund**

Minnesota Statutes allow municipalities to operate off-sale liquor establishments to control the sale of alcohol to minors. The City operates an off-sale liquor business to control this substance and as a source of revenue to the Capital Improvement Fund – Park Improvement Program.

# **Broadway Court Fund**

This fund was established in 1999 to account for the rental operations of the Broadway Court Senior Housing Complex. Broadway Court is owned by the Robbinsdale Economic Development Authority (REDA), and operated by a management firm under contract with the REDA. The operations include rental of apartments to active seniors and the rental of retail space on the first level.

#### NONMAJOR ENTERPRISE FUND

#### **Deputy Registrar Fund**

The City Council established the fund in 1991 to segregate this self-supporting activity. The City has contractual agreements with the Minnesota Department of Vehicle Services and the Minnesota Department of Natural Resources to provide this service. The City collects a fee for each transaction processed. Excess earnings are generally used to support the General Fund.

Statement of Net Position Proprietary Funds December 31, 2023

		1	Business-Type Activities	s _ Enterprise Funds
	Water	Sanitary Sewer	Storm Sewer	Solid Waste
	Utility	Utility	Utility	Removal
	Fund	Fund	Fund	Fund
Assets				
Current assets				
Cash and investments	\$ 6,008,991	\$ 2,080,897	\$ 2,485,948	\$ 3,842,685
Receivables				
Accrued interest	27,561	10,339	11,660	16,854
Special assessments	501,529		202.722	400.066
Accounts  Due from other accomments	718,462 18,248	593,682	393,722	488,066
Due from other governments Inventories	38,260	_	_	_
Prepaid items	5,779	85,470	1,032	_
Total current assets	7,318,830	2,770,388	2,892,362	4,347,605
Noncurrent assets				
Capital assets				
Land	285,655	23,000	217,389	_
Buildings and structures	149,431	354,923	_	_
Buildings and structures – leased	_	_	_	_
Utility system	53,841,389	14,765,894	12,962,215	_
Other improvements	1,049,485	421,851	1,762,503	-
Leasehold improvements	_	-	_	-
Mobile equipment	_	20,837	214,568	_
Mobile equipment – leased	-	-	-	_
Machinery and office equipment	365,170	726,545	91,224	_
Work in progress Accumulated depreciation/amortization	8,435,976	644,900 (4,452,446)	761,916	_
Total capital assets, net of depreciation/amortization	(7,477,137) 56,649,969	12,505,504	(3,752,956)	
Total capital assets, liet of depreciation/amortization	30,049,909	12,303,304	12,230,839	
Total assets	63,968,799	15,275,892	15,149,221	4,347,605
Deferred outflows of resources				
Deferred charge on refunding	20.002	- 0.071	_	_
OPEB plan deferments Pension plan deferments – PERA	39,882 62,166	9,971 23,196	10,206	_
Total deferred outflows of resources	102,048	33,167	10,206	
	102,048	33,107	10,200	
Total assets and deferred outflows of resources	\$ 64,070,847	\$ 15,309,059	\$ 15,159,427	\$ 4,347,605
Liabilities				
Current liabilities				
Accounts payable	\$ 135,930	\$ 12,921	\$ 8,202	\$ 139,959
Accrued salaries and benefits	8,877	603	2,162	-
Contracts payable	310,919	6,076	6,457	
Due to other governments	2,493	8		25,266
Accrued interest payable	223,751	30,719	46,144	_
Unearned revenue	_	_	_	_
Deposits Compensated absences	_	_	_	_
Finance purchases payable	_	52,434	_	_
Leases payable	_	32,434	_	_
Bonds and notes payable	2,437,000	415,000	415,000	_
Total current liabilities	3,118,970	517,761	477,965	165,225
	2, 2,		,.	
Noncurrent liabilities Total OPEB liability	64,671	16,168	_	_
Net pension liability	233,411	87,094	38,321	_
Compensated absences		-	50,521	_
Finance purchases payable	_	222,231	_	_
Leases payable	_	_	_	_
Bonds and notes payable (net of unamortized discounts and premiums)	40,940,646	1,984,951	3,338,686	_
Total noncurrent liabilities	41,238,728	2,310,444	3,377,007	
Total liabilities	44,357,698	2,828,205	3,854,972	165,225
Deferred inflows of resources				
OPEB plan deferments	23,142	5,786	_	_
Pension plan deferments – PERA	73,656	27,484	12,093	
Total deferred inflows of resources	96,798	33,270	12,093	
Net position				
Net investment in capital assets	12,979,652	9,824,812	8,496,716	_
Unrestricted	6,636,699	2,622,772	2,795,646	4,182,380
Total net position	19,616,351	12,447,584	11,292,362	4,182,380
Total liabilities, deferred inflows of resources, and net position	\$ 64,070,847	\$ 15,309,059	\$ 15,159,427	\$ 4,347,605
,		. , , , , , , , , , , , , , , , , , , ,		

	Liquor perations Fund		Broadway Court Fund		fonmajor ity Registrar Fund	Total Enterpris Funds	Governmental Activities Internal Service Funds
\$	218,222	\$	2,289,959	\$	356,567	\$ 17,283,	\$ 8,263,978
	858		6,061		1,576		,909 75,405
	_		2,540		91,524	501, 2,287,	
	_		2,340		-		,248 –
	659,431		-		-	697,	
	13,971 892,482		1,530 2,300,090		178 449,845	107, 20,971,	
	_		115,000		_	641,	,044 98,773
	_		7,574,888		-	8,079,	
	1,864,307		-		-	1,864,	
	_		_		_	81,569, 3,233,	
	40,866		49,630		_		,496 –
	-		-		-	235,	
	78,230		445,160		18,137	1,724,	- 1,027,698 ,466 1,648,218
			-		-	9,842,	
	(319,477)		(3,569,234)		(18,137)	(19,589,	
	1,663,926		4,615,444			87,691,	,702 6,055,176
	2,556,408		6,915,534		449,845	108,663,	,304 14,535,951
	_		91,541		_	91,	,541 –
	49,853		-		49,853	149,	
_	90,001 139,854	_	91,541		56,599 106,452	242, 483,	
\$	2,696,262	\$	7,007,075	\$	556,297	\$ 109,146,	,572 \$ 14,659,103
							<u> </u>
\$	205,936	\$	24,386	\$	3,213	\$ 530,	,547 \$ 105,826
-	11,788	-		_	7,379		,809 121,319
	_		_		-	323,	
	45,753		16.944		-		.520 –
	1,628		16,844		_	317,	,628 –
	-		73,065		(392)		,673 –
	-		-		-		- 70,419
	86,802		_		-		,434 31,246 ,802 135,314
	-		265,000		_	3,532,	
	351,907		379,295		10,200	5,021,	
	80,838		_		80,838	242,	,515 80,838
	337,923		-		212,509	909,	
	_		_		-	222	- 670,012
	1,612,668		_		_	222, 1,612,	
	-		1,462,352		_	47,726,	
	2,031,429	_	1,462,352		293,347	50,713,	,307 1,631,075
	2,383,336		1,841,647		303,547	55,734,	,630 2,095,199
	28,928		_		28,928	86,	,784 28,928
	106,636				67,060	286,	
	135,564		_		95,988	373,	,713 115,776
	(35,544)		2,979,633		_	34,245,	
	212,906		2,185,795		156,762	18,792,	,960 7,164,521
					156,762 156,762		,960 7,164,521

# Statement of Revenue, Expenses, and Changes in Net Position Proprietary Funds Year Ended December 31, 2023

Sales and cost of sales         Water Utility Fund         Salitary Sewer Utility Fund         Storm Sewer Utility Fund         Solid Waste Removal Fund           Net sales Cost of sales         Net sales Sewer Cost of sales         \$		Business-Type Activities – Enterprise Fun					
Sales and cost of sales         Net sales         \$		Water					
Sales and cost of sales         Net sales         S — S — S — S — S — S — S — S — S — S —		Utility	•	Utility	Removal		
Net sales		•	•	•			
Net sales							
Cost of sales         —         —         —         —           Gross profit         —         —         —         —           Operating revenues         Sales, fees, and charges         4,391,336         3,129,312         2,074,292         2,240,294           Total gross profit and operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Operating expenses         Personal services         583,484         106,496         139,412         —           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,842           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,749,019         1,284,478         1,196,987         298,448           Net change in f	Sales and cost of sales						
Gross profit         -         -         -         -         -           Operating revenues         Sales, fees, and charges         4,391,336         3,129,312         2,074,292         2,240,294           Total gross profit and operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Operating expenses         Personal services         583,484         106,496         139,412         -           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         -           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,749,019         1,284,478         1,196,987         298,448           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -	Net sales	\$ -	\$ -	\$ -	\$ -		
Operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Total gross profit and operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Operating expenses         8         106,496         139,412         —           Personal services         583,484         106,496         139,412         —           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,194,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,196,987         298,448         1,196,987         298,448           Nonoperating revenues (expenses)         1,29,059         46,195         55,684         75,801           Net James and fiscal charges	Cost of sales						
Sales, fees, and charges         4,391,336         3,129,312         2,074,292         2,240,294           Total gross profit and operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Operating expenses         Personal services         583,484         106,496         139,412         —           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net bange in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capita	Gross profit	_	_	_	_		
Sales, fees, and charges         4,391,336         3,129,312         2,074,292         2,240,294           Total gross profit and operating revenues         4,391,336         3,129,312         2,074,292         2,240,294           Operating expenses         Personal services         583,484         106,496         139,412         —           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,1749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net bange in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capit	Operating revenues						
Operating expenses         Personal services         583,484         106,496         139,412         —           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,1749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         3,629         11         5         63,689           Intergovernmental         3,629         11         5         63,689           Intergovernmental         3,629         11         5         63,689           Intergovernmental         3,629         11         5	±	4,391,336	3,129,312	2,074,292	2,240,294		
Personal services         583,484         106,496         139,412         -           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         -           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,1749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,196,987         298,448         56,689         1         56,689         56,689           Intergovernmental         3,629         11         5         63,689         63,689         1         55,684         75,801         7	Total gross profit and operating revenues	4,391,336	3,129,312	2,074,292	2,240,294		
Personal services         583,484         106,496         139,412         -           Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         -           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,1749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1,196,987         298,448         56,689         1         56,689         56,689           Intergovernmental         3,629         11         5         63,689         63,689         1         55,684         75,801         7	Operating expenses						
Supplies         445,383         37,601         96,548         24           Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         1         1,196,987         298,448           Nonoperating revenues (expenses)         1         1         5         63,689           Intergovernmental         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         —         (1,590)         (3,553)         —           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         —           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632		583,484	106.496	139,412	_		
Other services and charges         795,857         1,418,503         415,562         1,941,822           Depreciation/amortization         817,593         282,234         225,783         —           Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         3,629         11         5         63,689           Intergovernmental         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         —         (1,590)         (3,553)         —           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         —           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions					24		
Depreciation/amortization							
Total operating expenses         2,642,317         1,844,834         877,305         1,941,846           Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         Intergovernmental         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         -         374,729         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080 <tr< td=""><td></td><td>,</td><td></td><td></td><td>-</td></tr<>		,			-		
Operating income (loss)         1,749,019         1,284,478         1,196,987         298,448           Nonoperating revenues (expenses)         3,629         11         5         63,689           Intergovernmental         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         374,729         -           Transfers in         1,500,000         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position         Beginning of year         16,740,281 <td></td> <td></td> <td></td> <td></td> <td>1 941 846</td>					1 941 846		
Nonoperating revenues (expenses)   Intergovernmental   3,629   11   5   63,689     Interest and dividends   129,059   46,195   55,684   75,801     Net change in fair value of investments   98,247   32,300   37,052   69,142     Gain (loss) on disposal of capital assets   - (1,590)   (3,553)   -     Interest and fiscal charges   (545,022)   (53,924)   (70,373)   -     Total nonoperating revenues (expenses)   (314,087)   22,992   18,815   208,632     Income (loss) before	Total operating expenses	2,012,317	1,011,021	077,505	1,5 11,6 16		
Intergovernmental         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         -         374,729         -           Transfers in         1,500,000         -         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position         Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300	Operating income (loss)	1,749,019	1,284,478	1,196,987	298,448		
Intergovernmental         3,629         11         5         63,689           Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         -         374,729         -           Transfers in         1,500,000         -         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position         Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300	Nonoperating revenues (expenses)						
Interest and dividends         129,059         46,195         55,684         75,801           Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         -         374,729         -           Transfers in         1,500,000         -         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position         Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300		3,629	11	5	63,689		
Net change in fair value of investments         98,247         32,300         37,052         69,142           Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         374,729         -           Transfers in         1,500,000         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position           Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300	•	129,059	46,195	55,684			
Gain (loss) on disposal of capital assets         -         (1,590)         (3,553)         -           Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         374,729         -           Transfers in         1,500,000         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300	Net change in fair value of investments						
Interest and fiscal charges         (545,022)         (53,924)         (70,373)         -           Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         -         -         -         374,729         -           Transfers in         1,500,000         -         -         -         -           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300		_			_		
Total nonoperating revenues (expenses)         (314,087)         22,992         18,815         208,632           Income (loss) before contributions and transfers         1,434,932         1,307,470         1,215,802         507,080           Capital grants and contributions         —         —         —         374,729         —           Transfers in         1,500,000         —         —         —         —           Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300		(545,022)			_		
contributions and transfers       1,434,932       1,307,470       1,215,802       507,080         Capital grants and contributions       -       -       -       374,729       -         Transfers in       1,500,000       -       -       -       -         Transfers (out)       (58,862)       (19,595)       (21,102)       (200,000)         Change in net position       2,876,070       1,287,875       1,569,429       307,080         Net position       Beginning of year       16,740,281       11,159,709       9,722,933       3,875,300	——————————————————————————————————————				208,632		
contributions and transfers       1,434,932       1,307,470       1,215,802       507,080         Capital grants and contributions       -       -       -       374,729       -         Transfers in       1,500,000       -       -       -       -         Transfers (out)       (58,862)       (19,595)       (21,102)       (200,000)         Change in net position       2,876,070       1,287,875       1,569,429       307,080         Net position       Beginning of year       16,740,281       11,159,709       9,722,933       3,875,300	Income (loss) before						
Transfers in         1,500,000         -		1,434,932	1,307,470	1,215,802	507,080		
Transfers in         1,500,000         -	Comital amonts and contributions			274 720			
Transfers (out)         (58,862)         (19,595)         (21,102)         (200,000)           Change in net position         2,876,070         1,287,875         1,569,429         307,080           Net position Beginning of year         16,740,281         11,159,709         9,722,933         3,875,300	. •	1 500 000	_	374,729	_		
Change in net position       2,876,070       1,287,875       1,569,429       307,080         Net position       8eginning of year       16,740,281       11,159,709       9,722,933       3,875,300			(10.505)	(21.102)	(200,000)		
Net position Beginning of year 16,740,281 11,159,709 9,722,933 3,875,300	Transfers (out)	(58,862)	(19,595)	(21,102)	(200,000)		
Beginning of year 16,740,281 11,159,709 9,722,933 3,875,300	Change in net position	2,876,070	1,287,875	1,569,429	307,080		
Beginning of year 16,740,281 11,159,709 9,722,933 3,875,300	Net position						
End of year \$ 19,616,351 \$ 12,447,584 \$ 11,292,362 \$ 4,182,380	÷	16,740,281	11,159,709	9,722,933	3,875,300		
	End of year	\$ 19,616,351	\$ 12,447,584	\$ 11,292,362	\$ 4,182,380		

Liquor Operations Fund	(	oadway Court Fund	Nonmajor Deputy Registrar Fund		Total Enterprise Funds		Governmental Activities Internal Service Funds	
\$ 4,290,784 (3,090,434		_ 	\$	_ 		90,784 90,434)	\$	_ 
1,200,350		_		_	1,2	00,350		_
		982,004		552,599	13,3	69,837		3,262,285
1,200,350		982,004		552,599	14,5	70,187		3,262,285
727,342		128,257		437,282		22,273		582,676
31,010		21,444		14,481		46,491		489,538
295,645		430,718		103,783		01,890		1,836,583
132,676		179,892		_		38,178		679,761
1,186,673		760,311		555,546	9,8	08,832		3,588,558
13,677		221,693		(2,947)	4,7	61,355		(326,273)
42		_		46,528		13,904		35
1,186		28,545		4,766		41,236		308,648
6,725		25,561		6,999	2	76,026		251,177
-		_		_		(5,143)		73,924
(61,079		(51,162)				81,560)		(45,665)
(53,126	<u> </u>	2,944		58,293	(	55,537)		588,119
(39,449	)	224,637		55,346	4,7	05,818		261,846
_		_		_	3	74,729		_
_		_		_		00,000		272,051
(200,000	)	_		(50,000)		49,559)		-
(239,449	)	224,637		5,346	6,0	30,988		533,897
416,811	4	1,940,791		151,416	47,0	07,241		11,914,231
\$ 177,362	\$ 5	5,165,428	\$	156,762	\$ 53,0	38,229	\$	12,448,128

# Statement of Cash Flows Proprietary Funds Year Ended December 31, 2023

	Business-Type Activities – Enterprise Funds				
	Water Utility Fund	Sanitary Sewer Utility Fund	Storm Sewer Utility Fund	Solid Waste Removal Fund	
Cash flows from operating activities Cash received from customers and users, including deposits	\$ 4,294,861	\$ 3,073,963	\$ 2,011,681	\$ 2,223,776	
Cash payments to suppliers	(1,426,119)	(1,451,868)	(506,725)	(1,900,459)	
Cash payments to employees	(493,163)	(124,837)	(143,819)		
Net cash flows from operating activities	2,375,579	1,497,258	1,361,137	323,317	
Cash flows from noncapital financing activities Transfers from other funds Transfers (to) other funds	1,500,000 (58,862)	(19,595)	(21,102)	(200,000)	
Intergovernmental	3,629	11	5	63,689	
Net cash flows from noncapital financing activities	1,444,767	(19,584)	(21,097)	(136,311)	
Cash flows from capital and related financing activities Acquisition of property and equipment Capital grants and contributions Proceeds from the disposal of property	(3,792,368)	(749,152) –	(662,501) 374,729	- -	
and equipment	_	4,250	_	_	
Proceeds from debt issuance	4,409,868	797,091	615,915	_	
Principal payments on debt	(2,392,650)	(581,243)	(430,000)	_	
Interest and fiscal charges on debt	(546,441)	(75,264)	(110,777)	_	
Net cash flows from capital and related financing activities	(2,321,591)	(604,318)	(212,634)	_	
Cash flows from investing activities Interest and changes in fair value					
on investments	223,054	74,673	83,169	143,353	
Net change in cash and cash equivalents	1,721,809	948,029	1,210,575	330,359	
Cash and cash equivalents at beginning of year	4,287,182	1,132,868	1,275,373	3,512,326	
Cash and cash equivalents at end of year	\$ 6,008,991	\$ 2,080,897	\$ 2,485,948	\$ 3,842,685	

								overnmental	
	Liquor	]	Broadway			Total	Activities		
O	perations		Court	Dep	uty Registrar	Enterprise	Internal Servi		
	Fund		Fund		Fund	Funds		Funds	
\$	4,290,744	\$	981,086	\$	507,728	\$ 17,383,839	\$	4,030,659	
	(3,540,470)		(442,478)		(116,570)	(9,384,689)		(2,332,184)	
	(687,126)		(128,257)		(411,900)	(1,989,102)		(1,255,691)	
	63,148		410,351		(20,742)	6,010,048		442,784	
	- (200,000) 42		- - -		- (50,000) 46,528	1,500,000 (549,559) 113,904		272,051 - 35	
	(199,958)		_		(3,472)	1,064,345		272,086	
						/ · · · · · · · · · · · · · · · · · ·			
	_		_		_	(5,204,021)		(752,367)	
	_		_		_	374,729		_	
			_ _		_ _	4,250 5,822,874		159,501 -	
	(83,821)		(260,000)		_	(3,747,714)		(197,760)	
	(61,079)		(43,357)			(836,918)		(45,665)	
	(144,900)		(303,357)		-	(3,586,800)		(836,291)	
	13,370		55,020		14,417	607,056		531,217	
	(268,340)		162,014		(9,797)	4,094,649		409,796	
	486,562		2,127,945		366,364	13,188,620		7,854,182	
\$	218,222	\$	2,289,959	\$	356,567	\$ 17,283,269	\$	8,263,978	

# Statement of Cash Flows (continued) Proprietary Funds Year Ended December 31, 2023

	Business-Type Activities – Enterprise Fund						prise Funds	
				torm Sewer				
	Utility			Utility		Utility	Removal	
		Fund		Fund		Fund	Fund	
Reconciliation of operating income (loss) to net								
cash flows from operating activities								
Operating income (loss)	\$	1,749,019	\$	1,284,478	\$	1,196,987	\$	298,448
Adjustments to reconcile operating income	Ψ	1,7 12,012	Ψ	1,201,170	Ψ	1,170,707	Ψ	250,110
(loss) to net cash flows from operating activities								
Depreciation/amortization		817,593		282,234		225,783		_
(Increase) decrease in assets and deferred		017,000		<b>_</b> 0 <b>_,</b> _0 .		220,700		
outflows of resources								
Special assessments receivable		(23,510)		_		_		_
Accounts receivable		(72,965)		(55,349)		(62,611)		(16,518)
Inventories		(34,031)		_		_		_
Due from other governments		_		_		_		_
Prepaid items		(2,187)		(2,204)		2,504		_
Deferred outflows of resources for OPEB		(8,151)		11,214		10,546		_
Deferred outflows of resources for pensions		18,294		23,471		5,886		_
Increase (decrease) in liabilities and deferred		,		,		,		
inflows of resources								
Accounts payable		(149,464)		6,719		2,881		40,441
Accrued salaries and benefits		662		(1,178)		76		_
Due to other governments		803		(279)		_		946
Unearned revenue		_		_		_		_
Deposits		_		_		_		_
Total OPEB liability		10,544		(19,970)		(17,989)		_
Net pension liability		(16,070)		(57,605)		(11,575)		_
Compensated absences payable		_		_		_		_
Deferred inflows of resources for OPEB		14,882		271		(2,745)		_
Deferred inflows of resources for pensions		70,160		25,456		11,394		
Total adjustments		626,560		212,780		164,150		24,869
Net cash flows from operating activities	\$	2,375,579	\$	1,497,258	\$	1,361,137	\$	323,317
		_		_				_
Noncash investing, capital, and financing activities		_		_				
Change in capital assets purchased on account	\$	76,755	\$	3,580	\$	4,284	\$	_
Capital assets acquired through lease purchase	\$	_	\$	_	\$	_	\$	_
Debt proceeds in receivables	\$	(118,986)	\$	_	\$	_	\$	_
Amortization of bond premium (discount)	\$	43,095	\$	27,538	\$	43,548	\$	_
Amortization of deferred charge on refunding	\$	_	\$	_	\$	_	\$	_
Net book value of capital asset disposals	\$	_	\$	5,840	\$	3,553	\$	_

	Liquor Operations Fund		Broadway Court Fund		Nonmajor Deputy Registrar Fund		Total Enterprise Funds		Activities rnal Service Funds
\$	13,677	\$	221,693	\$	(2,947)	\$	4,761,355	\$	(326,273)
	132,676		179,892		_		1,638,178		679,761
	- (92,051) -		- (2,511) - -		- (44,479) - -		(23,510) (254,433) (126,082)		7,138 - -
	(195) 3,063 61,265		(1,107) - -		(178) 3,063 39,953		(3,367) 19,735 148,869		(45,151) 3,063 55,437
	(34,139) 1,201 3,004 (40)		10,791 - - -		1,872 644 –		(120,899) 1,405 4,474 (40)		39,871 8,824 (783)
	(9,427) (131,101)		1,593 - - -		(392) (9,427) (86,868)		1,201 (46,269) (303,219)		(9,427) (123,953) 57,870
	15,152 100,063				15,152 62,865		42,712 269,938		15,153 81,254
\$	49,471 63,148	\$	188,658 410,351	\$	(20,742)	\$	1,248,693 6,010,048	\$	769,057 442,784
\$ \$ \$ \$	- - - -	\$ \$ \$ \$	- - 5,286 15,257	\$ \$ \$ \$	- - - -	\$ \$ \$ \$	84,619 - (118,986) 119,467 15,257	\$ \$ \$ \$	312,778
\$	_	\$	_	\$	_	\$	9,393	\$	85,577



# Statement of Fiduciary Net Position Fiduciary Fund December 31, 2023

	Custodial Fund Deputy Registrar	_
Assets Cash and investments	\$ 489,345	, i
Liabilities Due to other governments	489,345	<u>;                                    </u>
Net position	\$ -	_

# Statement of Changes in Fiduciary Net Position Fiduciary Fund Year Ended December 31, 2023

	Custodial Fund Deputy Registrar
Additions Licensing fees and sales tax collections for other governments	\$ 22,169,783
Deductions Payments of licensing fees and sales tax to other governments	22,169,783
Change in fiduciary net position	_
Net position Beginning of year	
End of year	\$



Notes to Basic Financial Statements December 31, 2023

#### NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

#### A. Organization

The City of Robbinsdale, Minnesota (the City) operates under the "Home Rule Charter" form of government pursuant to applicable Minnesota laws and statutes. The charter prescribes a manager-council form of organization. The governing body consists of a mayor and a four-member City Council. The City Council is elected by wards and the mayor is elected at large by voters of the City to serve four-year staggered terms.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City's more significant accounting policies are described below.

#### **B.** Reporting Entity

In accordance with accounting principles generally accepted in the United States of America, these financial statements include the City (the primary government) and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization's governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, certain organizations are presented in this report as blended component units (which are reported as if they were a part of the City) or related and jointly governed organizations (in which the relationship of the City with the entity is disclosed).

- 1. Blended Component Unit The Robbinsdale Economic Development Authority (REDA), which is governed by a five-member board consisting of the City Council with management of the City having operational responsibility for the REDA activities, is reported as a blended component unit. Although it is a legally separate entity from the City, it is reported as if it were a part of the City. This represents the only financial statements prepared for the REDA.
- 2. Related Organization The Robbinsdale Fire Department Relief Association (the Association) is organized as a nonprofit organization, legally separate from the City, to provide pension benefits to its members pursuant with Minnesota laws and statutes. Its Board of Directors is appointed by the membership of the Association, and the Association issues its own set of financial statements. All funding is conducted in accordance with applicable Minnesota Statutes, whereby state aids flow to the Association, the City's contributions are determined by state statutes, and the Association pays benefits to its members. Because the Association is fiscally independent of the City, the financial statements of the Association have not been included within the City's reporting entity.

**3. Jointly Governed Organizations** – Local Government Information Systems (LOGIS), is a consortium of Minnesota municipalities that provides computerized data processing and support services to its members. LOGIS Insurance Group provides cooperative purchasing of health and life insurance benefits for several government entities. LOGIS is legally separate from the City, as the City does not appoint a voting majority of the Board and the consortium is fiscally independent of the City. Therefore, it has not been incorporated into the City's reporting entity. Fees and service charges fluctuate annually and vary depending on the number of members and users utilizing the services provided by LOGIS. During the 2023 fiscal year, the City paid LOGIS approximately \$539,400 for services and equipment provided.

#### C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole, except for fiduciary activities. These statements include all of the financial activities of the City. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely upon sales, fees, and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and special assessments are recognized as revenues in the fiscal year for which they are certified for levy. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, charges between the City's enterprise funds and other functions are not eliminated, as that would distort the direct costs and program revenues reported in those functions. Depreciation and amortization expense is included in the direct expenses of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

#### **D.** Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor funds is reported in a single column in the respective fund financial statements.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

1. Revenue Recognition – Revenue is recognized when it becomes measurable and available. "Measurable" means the amount of the transaction can be determined and "available" means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year-end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. Proceeds of long-term debt are reported as other financing sources.

Major revenue that is susceptible to accrual includes property taxes, special assessments, intergovernmental revenue, charges for services, and interest earned on investments. Major revenue that is not susceptible to accrual includes licenses and permits, fees, and miscellaneous revenue. Such revenue is recorded only when received because it is not measurable until collected.

2. Recording of Expenditures – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

Proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's enterprise funds and internal service funds are charges to customers for sales and services. The operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation/amortization on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenues and expenses.

Aggregated information for the internal service funds is reported in a single column in the proprietary fund financial statements. Because the principal user of the internal services is the City's governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the City these funds are excluded from the government-wide statements.

# **Description of Funds**

The City reports the following major governmental funds:

**General Fund** – This is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

**REDA General Development Fund** – This is a special revenue fund that accounts for all the general community development activities of the REDA that are not related to tax increment financing (TIF). The most significant sources of revenues in this special revenue fund include property taxes, repayment of business assistance loans, and sale of land and redeveloped houses.

**REDA TIF Development Fund** – This is a special revenue fund that accounts for all the general community development activities of the REDA that are related to TIF. The most significant source of revenues in this special revenue fund includes tax increments.

**REDA Tax Increment Fund** – This is a debt service fund that accounts for all the activity associated with the REDA's repayment of debt on outstanding TIF bonds issued through the City.

**General Debt Service Fund** – This is a debt service fund that was established to account for the repayment of principal and interest on obligations backed by the full faith and credit of the City, other than those accounted for in enterprise funds.

**Permanent Improvement Revolving (PIR) Fund** – This is a capital project fund that accounts for the resources used related to the construction of traffic and transportation infrastructure (alleys, streets, sidewalks, street lights, and traffic lights).

The City reports the following major proprietary funds:

**Water Utility Fund** – This fund accounts for all financial resources relating to the City's operations of its water distribution system. Services are on a user charge basis to all owners of property located within the City.

**Sanitary Sewer Utility Fund** – This fund accounts for all financial resources relating to the City's operations of its sanitary sewer collection system. Services are on a user charge basis to all owners of property located within the City.

**Storm Sewer Utility Fund** – This fund accounts for all financial resources relating to the City's operations of its storm water collection system. Services are on a user charge basis to all owners of property located within the City.

**Solid Waste Removal Fund** – This fund accounts for all financial resources relating to the City's operations for garbage and recycling services to the residential properties of the City. Services are on a user charge basis to all residential property owners.

**Liquor Operations Fund** – This fund accounts for all financial resources relating to the operations of the City's municipal off-sale liquor store.

**Broadway Court Fund** – This fund accounts for all financial resources relating to the rental operations of the Broadway Court Senior Housing Complex, which is owned by the REDA.

Additionally, the City also reports the following fund types:

**Internal Service Funds** – These funds account for the City's central garage (fleet repair and maintenance), central services (general office, information technology, government building costs), equipment replacement, risk insurance costs, and the employee benefit accrual requirements. All services are provided to other departments on a cost-reimbursement basis.

**Custodial Fund** – The Deputy Registrar Fund is custodial in nature and is used to collect Minnesota license fees and pass them through to the state of Minnesota.

#### E. Cash and Investments

The City's cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

Cash balances from all funds are combined and invested to the extent available in commercial paper, insured certificates of deposit, and various government-backed securities. Earnings from such investments are allocated to the respective funds based on the average quarterly cash balance of each fund. Investments are stated at fair value, which is determined based on quoted market prices at year-end.

The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 3 for the City's recurring fair value measurements as of year-end.

#### F. Interfund Receivables and Payables

In the fund financial statements, activity between funds that is representative of lending or borrowing arrangements is reported as either "due to/from other funds" (current portion) or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### G. Receivables

Utility and miscellaneous accounts receivable are reported at gross. Since the City is generally able to certify delinquent amounts to the county for collection as special assessments, no allowance for uncollectible accounts has been provided on current receivables. The City does record an allowance for the amount of utility receivables that remain delinquent after having been certified to the county. The only receivables not expected to be collected within one year are certain state aid construction, property taxes, special assessments, notes, and lease receivables.

#### **H.** Property Taxes

Property tax levies are set by the City Council in December of each year and are certified to Hennepin County for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. The county spreads the levies over all taxable property. Such taxes become a lien on January 1 and are recorded as receivables by the City on that date. Real property taxes may be paid by taxpayers in two equal installments on May 15 and October 15. Personal property taxes are due in full on May 15. The county provides tax settlements to cities and other taxing districts three times a year; in July, December, and January.

Property taxes are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, taxes are recognized as revenue when received in cash or within 60 days after year-end. Taxes which remain unpaid on December 31 are classified as delinquent taxes receivable and are offset by deferred inflows of resources in the governmental fund financial statements; because they are not available to finance current expenditures. No allowance for uncollectible taxes has been provided because such amounts are not expected to be material.

#### I. Special Assessments Receivable

Special assessments are levied against the benefited properties for the assessable costs of special assessment improvement projects in accordance with state statutes. The City usually adopts the assessment rolls when the individual projects are complete or substantially complete, except for road reconstruction projects. The county handles collection of annual installments (including interest) in the same manner as property taxes. Property owners are allowed to prepay total future installments without interest or prepayment penalties. Special assessments are recorded as receivables upon certification to the county. Special assessments are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, special assessments are recognized as revenue when received in cash or within 60 days after year-end. Governmental fund special assessments receivable which remain unpaid on December 31 are offset by a deferred inflow of resources in the governmental fund financial statements. At year-end, the City has recorded \$54,168 of delinquent special assessments receivable.

### J. Inventories and Prepaid Items

Inventories of supplies are valued at cost, while inventories held for resale are valued at the lower of cost or market value, on a first-in, first-out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of inventories and prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

#### K. Property Held for Resale

Property is acquired by the REDA for redevelopment purposes. Property held for resale is reported as an asset in the government-wide and fund financial statements. These assets are reported at the lower of cost or acquisition value.

#### L. Capital Assets

Capital asset acquisition costs are recorded as expenditures in the City's governmental fund financial statements, which use the modified accrual basis of accounting. Capital assets are capitalized within the City's government-wide financial statements and proprietary fund financial statements, which use the full accrual basis of accounting. Infrastructure assets reported by governmental activities include assets placed in service in 1980 or later.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000, and an estimated useful life in excess of two years. All capital assets are recorded at historical cost or estimated historical cost if actual cost was not available. Donated capital assets are valued at the acquisition value as of the date received. Leased capital assets are recorded based on the measurement of payments applicable to the lease term. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Land and work in progress are not depreciated. Leased assets are amortized over the term of the lease or over the useful life of the applicable asset class listed on the following page if future ownership is anticipated.

The capital assets of the primary government, as well as the component unit, are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and structures	25–40
Utility system	5-100
Traffic and transportation	5-40
Park system infrastructure	5-40
Other improvements	5-30
Leasehold improvements	10
Mobile equipment	3–25
Machinery and office equipment	3–15

#### M. Compensated Absences

The City compensates employees upon termination for all unused vacation and unused sick leave up to 960 hours based on years of service criteria as follows:

- After 2 years 15 percent of accumulated sick leave
- After 8 years 25 percent of accumulated sick leave
- After 13 years 35 percent of accumulated sick leave
- After 17 years 40 percent of accumulated sick leave
- After 20 years 50 percent of accumulated sick leave

Employees are compensated for unused sick leave at the rate of one-half time. Vacation and sick leave earnings and the corresponding liability are recorded in the Benefit Accrual Internal Service Fund, which charges the General Fund and other city funds. The liability is reported within governmental activities of the government-wide Statement of Net Position as a long-term liability.

# N. Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, if material, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

# O. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets may report separate financial statement elements called deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net assets that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

The City reports deferred outflows of resources related to the deferred charge on refunding reported in the government-wide and proprietary fund Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

Deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide and proprietary fund Statement of Net Position result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual investment earnings, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

The City reports deferred inflows of resources related to leases receivable in the government-wide Statement of Net Position and governmental funds Balance Sheet, which requires lessors to recognize deferred inflows of resources to correspond to lease receivables. These amounts are deferred and amortized in a systematic and rational manner over the term of the lease.

Unavailable revenue, arises only under the modified accrual basis of accounting and, therefore, is reported only in the governmental funds Balance Sheet. The governmental funds report unavailable revenue from: property taxes, special assessments, notes receivable, and other long-term receivables not collected within 60 days of year-end. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

#### P. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

#### O. Net Position Classifications and Flow Assumptions

In the government-wide, proprietary and fiduciary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** Consists of capital assets, net of accumulated depreciation and amortization, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or enabling legislation.
- Unrestricted Net Position All remaining net position that does not meet the definition of "restricted" or "net investment in capital assets."

The City applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

# R. Fund Balance Classifications and Flow Assumptions

In the governmental fund financial statements, fund balance is reported in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** Consists of amounts where there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments, or enabling legislation.
- Committed Consists of internally imposed constraints that are established by resolution of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to City Council resolution, the city manager or finance director are authorized to establish assignments of fund balance.
- Unassigned The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed.

When committed, assigned, or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

#### S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

#### T. Statement of Cash Flows

For purposes of the Statement of Cash Flows, the City considers all highly liquid debt instruments with an original maturity from the time of purchase by the City of three months or less to be cash equivalents. The proprietary funds' portion in the government-wide cash and investment management pool is considered to be cash equivalent.

# U. Prior Period Adjustment

The City reported a prior period adjustment in the current year to correct fund balance amounts between two funds of the City. Expenditures in a prior year were inadvertently coded to the REDA General Development Special Revenue Fund, which were meant to be reported in the REDA TIF Development Special Revenue Fund. The correction in the current year resulted in a corresponding increase in fund balance in the REDA General Development Special Revenue Fund and a decrease in the REDA TIF Development Special Revenue Fund of \$138,555.

# NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

# A. Budgetary Information

Budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and the REDA special revenue funds. The City follows the procedures below in establishing the budgetary data reflected in the basic financial statements:

- The city manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budgets include proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- The budgets are legally enacted through the passage of resolutions.
- The City Council may authorize transfers of budgeted amounts between departments, at the budgetary control level. Based on this level of budgetary control management by transfer budget amounts within the department level as long as total expenditures are not increased, which would require approval by the City Council.

For the year ended December 31, 2023, expenditures exceeded budget by \$269,529 in the REDA General Development Special Revenue Fund and by \$168,610 in the REDA TIF Development Special Revenue Fund. These variances were funded by revenues in excess of budget and available fund balance. Expenditures in excess of budget were approved by the City Council either through the disbursement process or separate City Council action.

# **B.** Deficit Fund Equity

The following fund had a deficit fund balance as of December 31, 2023:

• REDA TIF Development Special Revenue Fund – \$3,796,917. The deficit for the REDA TIF Development Special Revenue Fund is expected to be eliminated over time through the collection of tax increment revenues, which will reduce the advances from other funds. The City will need to consider other sources if future tax increments are not sufficient to cover the current fund balance deficit.

#### **NOTE 3 – DEPOSITS AND INVESTMENTS**

# A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 1,681,634
Investments	50,980,179
Cash on hand	 9,072
Total	\$ 52,670,885

Cash and investments are presented in the financial statements as follows:

Statement of Net Position
Cash and investments
Statement of Fiduciary Net Position – Fiduciary Fund
Cash and investments

489,345

Total
\$ 52,670,885

# **B.** Deposits

In accordance with applicable Minnesota Statutes, the City maintains deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

**Custodial Credit Risk** – In the case of deposits, this is the risk that in the event of a bank failure, the City's deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issued of U.S. governmental agencies; general obligations rate "A" or better; revenue obligations rate "AA" or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount of the City's deposits was \$1,681,634, while the balance on the bank records was \$1,569,374. At December 31, 2023, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the City's agent in the City's name.

# NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

#### C. Investments

The City has the following investments at year-end:

			Fair Value				
		it Risk	Measurement		k – Maturity Durat		
Investment Type	Rating	Agency	Using	Less Than 1	1 to 5	More Than 5	Total
U.S. treasuries	N/A	N/A	Level 2	\$ 6,624,784	\$ 1,732,193	\$ -	\$ 8,356,977
U.S. agency securities	AA	S&P	Level 2	449,082	628,345	_	1,077,427
State and local obligations	AAA	Moody's	Level 2	_	1,004,653	_	1,004,653
State and local obligations	AA	Moody's	Level 2	715,042	3,121,891	1,182,734	5,019,667
State and local obligations	A	Moody's	Level 2	98,303	2,246,870	1,089,049	3,434,222
State and local obligations	AAA	S&P	Level 2	445,129	1,953,184	1,424,477	3,822,790
State and local obligations	AA	S&P	Level 2	1,541,562	8,505,168	934,654	10,981,384
State and local obligations	A	S&P	Level 2	_	696,936	_	696,936
Negotiable certificates of deposit	N/A	N/A	Level 2	3,201,353	5,546,298		8,747,651
				\$ 13,075,255	\$ 25,435,538	\$ 4,630,914	43,141,707
Investment pools/mutual funds							
First American Government							
Obligations Fund	AAA	S&P	Level 1	N/A	N/A	N/A	3,870,211
UBS Select Treasury							
Institutional Fund	AAA	Moody's	NAV	N/A	N/A	N/A	3,968,261
Total							\$ 50,980,179

NAV – Net Asset Value N/A – Not Applicable

The City's investment in the UBS Select Treasury Institutional Fund is measured at the net asset value. This is an external investment pool that operates in conformity with the Securities and Exchange Commission's rules. There are no withdrawal restrictions related to the fund.

Investments are subject to various risks, the following of which are considered the most significant:

**Custodial Credit Risk** – For investments, this is the risk that in the event of a failure of the counterparty to any investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's investment policies do not further address this risk.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the City's investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated "A" or better; revenue obligations rated "AA" or better; general obligations of the Minnesota Housing Finance Agency rated "A" or better; bankers' acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a "depository" by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities brokers-dealers. The City's investment policies do not further address credit risk.

# NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

Concentration Risk – This is the risk associated with investing a significant portion of the City's investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The City's investment policies do not limit the concentration of investments.

**Interest Rate Risk** – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City's investment policies do not further address limiting the duration of investments.

# **NOTE 4 – LEASES RECEIVABLE**

The City has entered into lease receivable agreements for cell tower rental space on city property. These leases are reported using an incremental borrowing rate of 3.57 percent with a final maturity in fiscal 2040. During the current year, the City received principal and interest payments on these leases of \$222,340.

#### NOTE 5 – NOTES RECEIVABLE

# A. Industrial Development Revenue Bond Fees Receivable

On occasion, the City issues industrial development revenue bonds on behalf of qualified entities. The bond agreements require the qualified entities to pay an issuance fee to the City that is spread over the life of the bonds. The issuance fee payments are structured as follows:

- One-half of one percent of the principal amount of the bonds issued paid at the time of issuance and the first anniversary date.
- Beginning in year three, one-eighth percent of the outstanding principal of the bonds paid annually to the City.
- Beginning in year three, one-tenth percent of the outstanding principal of the bonds paid annually to the City.

As of December 31, 2023, the City had \$235,456 in outstanding receivables related to the issuance of industrial development revenue bonds.

# B. Robbinsdale Economic Development Authority (REDA) – Notes Receivable

Periodically, the REDA issues loans to qualified entities to be used in the redevelopment of their property. As of December 31, 2023, the REDA had \$53,834 in outstanding notes.

# NOTE 6 – CAPITAL ASSETS

Capital asset activity for the year was as follows:

	Beginning Balance	Additions	Retirements	Transfers and Completed Construction	Ending Balance
Governmental activities					
Capital assets, not depreciated/amortized					
Land	\$ 1,160,034	\$ -	\$ -	\$ -	\$ 1,160,034
Work in progress	182,841	3,196,576	_	_	3,379,417
Total capital assets, not depreciated/amortized	1,342,875	3,196,576			4,539,451
Capital assets, depreciated/amortized	7.267.160	90 774			7 247 024
Buildings and structures Traffic and transportation	7,267,160	80,774	_	_	7,347,934 33,795,631
Park system infrastructure	33,795,631 7,205,284	94,970	_	_	7,300,254
Other improvements	7,203,284	23.005	_	_	7,966,156
Mobile equipment	6,006,893	410,533	(410,234)		6,007,192
Mobile equipment – leased	651,106	376,592	(410,234)		1,027,698
Machinery and office equipment	2,231,781	91,351	(201,674)	_	2,121,458
Total capital assets, depreciated/amortized	65,101,006	1,077,225	(611,908)		65,566,323
Less accumulated depreciation/amortization for Buildings and structures	(4 707 022)	(220,036)			(5,007,959)
Traffic and transportation	(4,787,923) (15,693,802)	(851,096)	_	_	(16,544,898)
Park system infrastructure	(4,561,418)	(435,209)	_	_	(4,996,627)
Other improvements	(1,182,995)	(132,826)	_	_	(1,315,821)
Mobile equipment	(2,895,408)	(387,852)	324,657		(2,958,603)
Mobile equipment – leased	(36,607)	(103,462)	324,037	_	(140,069)
Machinery and office equipment	(1,701,220)	(86,582)	200,712	_	(1,587,090)
Total accumulated depreciation/amortization	(30,859,373)	(2,217,063)	525,369		(32,551,067)
Net capital assets, depreciated/amortized	34,241,633	(1,139,838)	(86,539)		33,015,256
Total capital assets, net	\$ 35,584,508	\$ 2,056,738	\$ (86,539)	\$ -	\$ 37,554,707
	Beginning Balance	Additions	Retirements	Transfers and Completed Construction	Ending Balance
Business-type activities		Additions	Retirements	Completed	
		Additions	Retirements	Completed	
Business-type activities  Capital assets, not depreciated/amortized  Land		Additions	Retirements -	Completed	
Capital assets, not depreciated/amortized	Balance			Completed Construction	Balance
Capital assets, not depreciated/amortized Land	Balance \$ 641,044	\$ -		Completed Construction	Balance \$ 641,044
Capital assets, not depreciated/amortized Land Work in progress	\$ 641,044 5,988,069	\$ - 3,854,723		Completed Construction	\$ 641,044 9,842,792
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized	\$ 641,044 5,988,069	\$ - 3,854,723		Completed Construction	\$ 641,044 9,842,792
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized	\$ 641,044 5,988,069 6,629,113	\$ - 3,854,723		Completed Construction	\$ 641,044 9,842,792 10,483,836
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures	\$ 641,044 5,988,069 6,629,113	\$ - 3,854,723		Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893	\$ - 3,854,723 3,854,723		Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496	\$ - 3,854,723 3,854,723		Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405	\$ - 3,854,723 3,854,723 - 968,351 172,946	\$	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657	\$ - 3,854,723 3,854,723 - 968,351 172,946 - - 292,620	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405	\$ - 3,854,723 3,854,723 - 968,351 172,946	\$	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657	\$ - 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657	\$ - 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864)	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635)	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased Utility system	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530)	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased Utility system Other improvements	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190)	\$ - - - - - - - - (69,811)	Completed Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254) (58,400)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190) (6,151)	\$ - - - - - - - - (69,811)	Completed Construction  \$	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444) (64,551)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Leasehold improvements Mobile equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254) (58,400) (135,785)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190) (6,151) (30,653)	\$ - - - - - - (69,811) (69,811)	Completed Construction  \$	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444) (64,551) (166,438)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures — leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures Buildings and structures — leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254) (58,400) (135,785) (829,172)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190) (6,151) (30,653) (110,155)	\$	Completed   Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444) (64,551) (166,438) (878,909)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures – leased Utility system Other improvements Leasehold improvements Leasehold improvements Mobile equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254) (58,400) (135,785)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190) (6,151) (30,653)	\$ - - - - - - (69,811) (69,811)	Completed Construction  \$	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444) (64,551) (166,438)
Capital assets, not depreciated/amortized Land Work in progress Total capital assets, not depreciated/amortized  Capital assets, depreciated/amortized Buildings and structures Buildings and structures — leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment Total capital assets, depreciated/amortized  Less accumulated depreciation/amortization for Buildings and structures Buildings and structures Buildings and structures — leased Utility system Other improvements Leasehold improvements Mobile equipment Machinery and office equipment	\$ 641,044 5,988,069 6,629,113 8,079,242 1,864,307 80,601,147 3,060,893 90,496 235,405 1,501,657 95,433,147 (3,546,091) (119,635) (10,418,290) (2,904,254) (58,400) (135,785) (829,172)	\$ - 3,854,723 3,854,723 3,854,723 - 968,351 172,946 - 292,620 1,433,917 (162,864) (119,635) (1,194,530) (14,190) (6,151) (30,653) (110,155)	\$	Completed   Construction	\$ 641,044 9,842,792 10,483,836 8,079,242 1,864,307 81,569,498 3,233,839 90,496 235,405 1,724,466 96,797,253 (3,708,955) (239,270) (11,612,820) (2,918,444) (64,551) (166,438) (878,909)

# NOTE 6 – CAPITAL ASSETS (CONTINUED)

Depreciation and amortization expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 50,373
Community development	5,614
Public safety	65,935
Recreation	447,382
Public works	967,998
Capital assets held by the City's internal service funds are charged	
to the various functions based on their usage of the assets	 679,761
Total depreciation/amortization expense – governmental activities	\$ 2,217,063
Business-type activities	
Water utility	\$ 817,593
Sanitary sewer utility	282,234
Storm sewer utility	225,783
Liquor operations	132,676
Broadway Court	 179,892
Total depreciation/amortization expense – business-type activities	\$ 1,638,178

#### **NOTE 7 – RISK MANAGEMENT**

The City is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. In order to protect against these risks of loss, the City purchases commercial insurance through the League of Minnesota Cities Insurance Trust (LMCIT), a public entity risk pool. This pool currently operates common risk management and insurance programs for municipal entities. The City pays an annual premium to the LMCIT for its insurance coverage. The LMCIT is self-sustaining through commercial companies for excess claims. The City is covered through the pool for any claim incurred, but unreported; however, it retains risk for the deductible portion of its insurance policies.

The Risk Insurance Fund was established to account for deductibles and other costs associated with the risk-of-loss that the City is unable to insure for because of restrictions or exclusions on the policies. It has also been established to fund any potential liability that may be assessed to it by the LMCIT Program. The fund is accounted for as an internal service fund where assets are set aside for risk management, insurance, administration, and claims settlement.

Fund liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities will include an amount for claims that have been incurred, but not reported (IBNR).

The Risk Insurance Fund collects a service charge from user funds/departments and pays insurance premiums and claims. Charges for services during 2023 were \$983,944. At December 31, 2023, 2022, and 2021, there were no significant IBNR claims.

The City's workers' compensation insurance policy is retrospectively rated. With this type of policy, final premiums are determined after loss experience workers' compensation rates and salaries for the year are known. The City also purchases fidelity bonds for employees in key positions.

# NOTE 7 – RISK MANAGEMENT (CONTINUED)

During the year ended December 31, 2023, there were no significant reductions in insurance coverage from the prior year. Settled claims have not exceeded the City's commercial coverage in any of the past three years.

#### **NOTE 8 – LONG-TERM DEBT**

The City's long-term debt issues and transactions were as follows:

General Obligation Bonds, Certificates, Notes, and Capital Leases – The City periodically issues debt instruments in accordance with Minnesota Statutes and they are backed by their full faith, credit, and taxing powers.

#### **Governmental Activities**

- **2013** General Obligation Street Reconstruction Bonds In 2013, the City issued \$1,585,000 in General Obligation Street Reconstruction Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2024 and have a net interest cost of 1.85 percent.
- **2015 General Obligation Street Improvement Bonds** In 2015, the City issued \$3,630,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2026 and have a net interest cost of 1.49 percent.
- **2017 General Obligation Street Improvement Bonds** In 2017, the City issued \$720,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2028 and have a net interest cost of 1.78 percent.
- **2018** General Obligation Street Improvement Bonds In 2018, the City issued \$760,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2029 and have a net interest cost of 2.95 percent.
- **2018** General Obligation Equipment Certificates In 2018, the City issued \$1,000,000 in General Obligation Equipment Certificates to finance the cost of capital equipment for the City. The certificates mature in February 2028 and have a net interest cost of 2.95 percent.
- **2019 General Obligation Tax Increment Bonds** In 2019, the City issued \$3,460,000 in General Obligation Tax Increment Bonds to redeem, in advance of their stated maturities, the 2021 through 2032 maturities of the City's 2010 General Obligation Tax Increment Bonds.
- **2020 General Obligation Street Improvement Bonds** In 2020, the City issued \$830,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2032 and have a net interest cost of 0.89 percent.
- **2020 General Obligation Equipment Certificates** In 2020, the City issued \$615,000 in General Obligation Equipment Certificates to finance the cost of capital equipment for the City. The certificates are fully matured in February 2030 and have a net interest cost of 0.55 percent.

- **2023** General Obligation Street Reconstruction Bonds In 2023, the City issued \$2,270,000 in General Obligation Street Reconstruction Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2034 and have a net interest cost of 3.23 percent.
- **2023 General Obligation Equipment Certificates** In 2023, the City issued \$555,000 in General Obligation Equipment Certificates to finance the cost of capital equipment for the City. The certificates are fully matured in February 2033 and have a net interest cost of 3.23 percent.
- 2021 Finance Purchased Equipment In 2021, the City entered into an agreement totaling \$224,015 to finance a portion of the cost of fire department self-contained breathing apparatus equipment for the City. The agreement fully matures in July 2028 and has an interest cost of 2.31 percent. Annual principal and interest on this agreement will be paid from the Equipment Replacement Fund. Terms of the agreement include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the agreement.
- Enterprise Vehicle Leases Payable Since 2022, the City has been acquiring vehicles through multiple lease agreements. Lease payments are due through 2030, with interest rates ranging from 4.25 to 7.97 percent. The gross amount of these assets under leases is presented in Note 6 to the basic financial statements. A portion of these capital assets were not financed through lease arrangements, but rather paid by the City upon purchase. Annual principal and interest on these agreements will be paid from the Central Garage Fund. The lease agreement contains certain provisions that in the event of default the lessor may demand and receive immediate position of the leased property, or recover all amounts owed by the City.

# **Business-Type Activities**

- **2013 General Obligation Utility Revenue Bonds** In 2013, the City issued \$2,815,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2024 and have a net interest of 1.85 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2015 General Obligation Utility Revenue Bonds** In 2015, the City issued \$2,805,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2026 and have a net interest of 1.49 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2017 General Obligation Utility Revenue Bonds** In 2017, the City issued \$2,390,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2028 and have a net interest of 1.78 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- 2018 General Obligation Utility Revenue Bonds In 2018, the City issued \$1,155,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2029 and have a net interest of 2.95 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.

- **2020 General Obligation Utility Revenue Bonds** In 2020, the City issued \$4,035,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2036 and have a net interest of 1.34 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- 2020 General Obligation Water Revenue Note In 2020, the City began to draw funds on its General Obligation Water Revenue Note issued through a loan agreement with the Minnesota Public Facilities Authority. The note was obtained to finance the City's water treatment plant project and is drawn down on a reimbursement basis. The total available balance for the City to draw is \$36,430,904. At December 31, 2022, the City has \$865,845 of remaining funds to draw on this note. The note bears an interest rate of 1.00 percent and final maturity on the note is August 2040. This note is payable from the net revenues of the water utility enterprise activities.
- 2022 General Obligation Water Revenue Note In 2022, the City began to draw funds on its General Obligation Water Revenue Note issued through a loan agreement with the Minnesota Public Facilities Authority. The note was obtained to finance the City's water tower project and is drawn down on a reimbursement basis. The total available balance for the City to draw is \$6,770,650. At December 31, 2022, the City has \$2,198,952 of remaining funds to draw on this note. The note bears an interest rate of 1.95 percent and final maturity on the note is August 2042. This note is payable from the net revenues of the water utility enterprise activities.
- 2023 General Obligation Utility Revenue Bonds In 2023, the City issued \$3,395,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2039 and have a net interest of 3.23 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- 2021 Finance Purchased Truck In 2021, the City entered into an agreement totaling \$375,985 to finance a portion of the cost of a Vactor sewer truck for the City. The debt fully matures in July 2028 and has an interest cost of 2.31 percent. Terms of the agreement include rights and remedies for the debtor upon default that provide for repossession of the property and allow the debtor to take action to be made whole for amounts within the agreement.
- **Building Lease Payable** The City leases space for the Robbinsdale Wine & Spirits Liquor Store, which is located in Robbinsdale Hy-Vee Food and Drug. Lease payments are due through 2037, using an imputed interest rate of 3.50 percent. The gross amount of these assets under leases is presented in Note 6 to the basic financial statements. Annual principal and interest on this agreement will be paid from the Liquor Fund. The lease agreement contains certain provisions that in the event of default the lessor may demand and receive immediate possession of the leased property, or recover all amounts owed by the City.

The REDA periodically issues bonds in accordance with Minnesota Statutes and they are backed by the City's full faith, credit, and taxing power.

• **2015 Housing Revenue Refunding Bonds** – In 2015, the REDA issued \$3,670,000 in Housing Revenue Refunding Bonds, which are being serviced by the Broadway Court Enterprise Operation of the REDA. The refunding bonds were issued to refund the 2006A Housing Revenue Refunding Bonds (\$4,730,000). The bonds mature in February 2029 and have a net interest of 2.09 percent.

# SUMMARIES OF LONG-TERM DEBT ISSUES

# **Governmental Activities**

Issue	Interest Rates	Date Issued	Date Matures	Original Amount		Outstanding Balance
				 _		
General obligation street reconstruction bonds	2.13%-3.00%	2013	2024	\$ 1,585,000	\$	185,000
General obligation street improvement bonds	2.00%-3.00%	2015	2026	\$ 3,630,000		1,195,000
General obligation street improvement bonds	2.00%-3.00%	2017	2028	\$ 720,000		390,000
General obligation street improvement bonds	3.00%-5.00%	2018	2029	\$ 760,000		500,000
General obligation equipment certificates	4.00%-5.00%	2018	2028	\$ 1,000,000		400,000
General obligation tax increment bonds	2.00%-5.00%	2019	2032	\$ 3,460,000		2,910,000
General obligation street improvement bonds	2.00%-5.00%	2020	2032	\$ 830,000		730,000
General obligation equipment certificates	3.00%-5.00%	2020	2030	\$ 615,000		460,000
General obligation street improvement bonds	4.00%-5.00%	2023	2034	\$ 2,270,000		2,270,000
General obligation equipment certificates	5.00%	2023	2033	\$ 555,000		555,000
Debt issuance premium (discount)						861,924
Finance purchases payable	2.31%	2021	2028	\$ 224,015		163,635
Leases payable	4.25%-7.97%	2022-202	2030	\$ 815,521		607,934
Compensated absences						740,431
Total governmental activities					\$	11,968,924

Changes in long-term debt during 2023 for debt serviced through governmental activities are as follows:

	Beginning Balance	Additions	Retirements	Ending Balance	Due In One Year
General obligation tax increment bonds	\$ 3,125,000	\$ -	\$ 215,000	\$ 2,910,000	\$ 230,000
General obligation street improvement bonds	3,565,000	2,270,000	750,000	5,085,000	615,000
General obligation street reconstruction bonds	365,000	_	180,000	185,000	185,000
General obligation equipment certificates	1,105,000	555,000	245,000	1,415,000	255,000
Debt issuance premium (discount)	630,621	347,498	116,195	861,924	_
Total bonds and certificates payable	8,790,621	3,172,498	1,506,195	10,456,924	1,285,000
Finance purchases payable	194,172	_	30,537	163,635	31,246
Leases payable	462,379	312,778	167,223	607,934	135,314
Compensated absences	682,561	761,236	703,366	740,431	70,419
Governmental activity long-term liabilities	\$ 10,129,733	\$ 4,246,512	\$ 2,407,321	\$ 11,968,924	\$ 1,521,979

# **Business-Type Activities**

Issue	Interest Rates	Date Issued	Date Matures	 Original Amount		Outstanding Balance
			·			
General obligation utility revenue bonds	2.13%-3.00%	2013	2024	\$ 2,815,000	\$	315,000
General obligation utility revenue bonds	2.00%-3.00%	2015	2026	\$ 2,805,000		920,000
General obligation housing refunding bonds	2.00%-2.75%	2015	2029	\$ 3,670,000		1,695,000
General obligation utility revenue bonds	2.00%-3.00%	2017	2028	\$ 2,390,000		1,290,000
General obligation utility revenue bonds	3.00%-5.00%	2018	2029	\$ 1,155,000		765,000
General obligation utility revenue bonds	2.00%-5.00%	2020	2036	\$ 4,035,000		3,675,000
General obligation water revenue note	1.00%	2020	2040	\$ 36,430,904		32,830,000
General obligation water revenue note	1.95%	2022	2042 *	\$ 6,770,650		5,527,825
General obligation utility revenue bonds	4.00%-5.00%	2023	2039	\$ 3,395,000		3,395,000
Debt issuance premium (discount)						845,810
Finance purchases payable	2.31%	2021	2028	\$ 375,985		274,665
Leases payable	3.50%	2017	2037	\$ 1,864,307		1,699,470
Total business-type activities					\$	53,232,770

<sup>\* 2022</sup> General obligation water revenue note will mature in 2042 upon additional future loan draws.

Changes in long-term debt during 2023 for debt serviced through business-type activities are as follows:

	Beginning Balance	Additions Retirements		Ending Balance	Due In One Year
General obligation utility revenue bonds	\$ 8,405,000	\$ 3,395,000	\$ 1,440,000	\$ 10,360,000	\$ 1,195,000
General obligation water revenue notes	38,299,853	1,970,622	1,912,650	38,357,825	2,072,000
General obligation housing refunding bonds	1,955,000	_	260,000	1,695,000	265,000
Debt issuance premium (discount)	627,011	338,266	119,467	845,810	_
Total bonds and notes payable	49,286,864	5,703,888	3,732,117	51,258,635	3,532,000
Finance purchases payable	325,908	_	51,243	274,665	52,434
Leases payable	1,783,291	_	83,821	1,699,470	86,802
Business-type activity long-term liabilities	\$ 51,396,063	\$ 5,703,888	\$ 3,867,181	\$ 53,232,770	\$ 3,671,236

# MINIMUM DEBT PAYMENTS

Annual debt service requirements to maturity for long-term debt are as follows:

Year Ending	Government	tal Activities	Business-Ty		
December 31,	Principal	Interest	Principal	Interest	Totals
2024	\$ 1,451,560	\$ 385,079	\$ 3,671,236	\$ 873,888	\$ 6,381,763
2025	1,372,286	343,916	3,509,542	832,507	6,058,251
2026	1,498,029	293,823	3,667,985	760,848	6,220,685
2027	1,058,809	240,607	3,417,644	688,541	5,405,601
2028	1,053,668	180,862	3,486,274	618,767	5,339,571
2029-2033	3,647,217	354,112	14,882,602	2,255,130	21,139,061
2034-2038	285,000	5,700	14,780,852	1,045,372	16,116,924
2039-2040			4,970,825	123,576	5,094,401
Total	\$ 10,366,569	\$ 1,804,099	\$ 52,386,960	\$ 7,198,629	\$ 71,756,257

#### **OTHER DEBT INFORMATION**

The City provides its employees with various benefits, including compensated absences, pension benefits, and OPEB as further described elsewhere in these notes. The General, Water, Sanitary Sewer, Storm Sewer, Liquor Operations, Deputy Registrar, Central Garage, and Benefit Accrual Funds will be used to liquidate these liabilities.

There are a number of limitations and restrictions contained in the various bond indentures and loan agreements. The City believes it is in compliance with all significant limitations and restrictions, including federal arbitrage regulations.

#### REVENUE PLEDGED

Future revenue pledged for the payment of long-term debt is as follows:

		Re	venue Pledge	ed			Currer	ıt Ye	ear
			Percent		Remaining		Principal		Pledged
	Use of		of Debt	Term of	Principal	a	nd Interest		Revenue
Bond Issue	Proceeds	Type	Service	Pledge	and Interest		Paid	_	Received
Tax increment bonds	Redevelopment	Tax increments	100%						
Series 2019	_			2019-2032	\$ 3,310,225	\$	320,125	\$	567,515
Utility revenue bonds	Utility improvements	Utility charges	100%						
Series 2013				2013-2024	\$ 318,938	\$	321,362	\$	9,594,940
Series 2015				2015-2026	\$ 947,900	\$	317,825	\$	9,594,940
Series 2017				2017-2028	\$ 1,369,169	\$	276,362	\$	9,594,940
Series 2018				2018-2029	\$ 862,900	\$	146,850	\$	9,594,940
Series 2020				2020-2036	\$ 4,319,250	\$	331,050	\$	9,594,940
Series 2023				2023-2039	\$ 4,782,650	\$	_	\$	9,594,940
Water revenue note	Utility improvements	Utility charges	100%						
Series 2020				2020-2040	\$ 35,862,790	\$	2,098,626	\$	4,391,336
Water revenue note	Utility improvements	Utility charges	100%						
Series 2022				2022-2042	\$ 6,850,272	\$	234,616	\$	4,391,336
Housing revenue bonds	Affordable housing	Rental charges	100%	2015–2029	\$ 1,826,338	\$	303,025	\$	982,004

# CONDUIT DEBT OBLIGATIONS

On occasion, the City has issued industrial revenue bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

The bonds and interest are payable solely out of the mortgage loan proceeds, certain fees, revenues, and other amounts derived from mortgage loans and certain reserve funds. The bonds do not constitute any indebtedness, liability, general or moral obligation, or pledge of the faith or loan of credit of the City, state of Minnesota, or any political subdivision of either thereof. As of December 31, 2023, the City had authorized the issuance of industrial revenue bonds as shown in the following schedule:

			Outstanding
	Issue	Maturity	December 31,
Description of Issue	Date	Date	2023
Healthcare Facilities Revenue Bonds			
North Memorial Health Care – Series 2017	12/05/2017	05/01/2026	\$ 16,170,000

# NOTE 9 – NET POSITION/FUND BALANCES

# A. Net Investment in Capital Assets

The government-wide Statement of Net Position at December 31, 2023 includes the City's net investment in capital assets, calculated as follows:

	Governmental Activities		Business-Type Activities		 Total
Net investment in capital assets					
Capital assets					
Not depreciated/amortized	\$	4,539,451	\$	10,483,836	\$ 15,023,287
Depreciated, net of accumulated depreciation/amortization		33,015,256		77,207,866	110,223,122
Less capital-related long-term debt outstanding		(8,094,292)		(53,232,770)	(61,327,062)
Less capital-related accounts/contracts payable		(27,221)		(323,452)	(350,673)
Plus deferred charge on refunding		_		91,541	91,541
Add debt adjustment for unspent debt proceeds		345,965		18,248	 364,213
Total net investment in capital assets	\$	29,779,159	\$	34,245,269	\$ 64,024,428

#### **B.** Governmental Fund Balance Classifications

At December 31, 2023, a summary of the City's governmental fund balance classifications are as follows:

		Special Revenue REDA REDA		Debt S	Service General	Capital Project Permanent		
		General	TIF	Tax	Debt	Improvement		
	General	Development	Development	Increment	Service	Revolving	Nonmajor	Total
	General	Development	Вечеюринен	merement	Bervice	Revolving	Ttommajor	Total
Nonspendable								
Prepaid items	\$ 79,951	\$ -	\$ -	\$ 458	\$ 684	\$ 3,425	\$ 1,109	\$ 85,627
Restricted								
Specific purposes	2,629	_	_	_	_	_	_	2,629
Public safety aid	649,315	_	_	_	_	_	_	649,315
Community development	_	9,754,976	_	_	_	_	_	9,754,976
Debt service	_	_	_	1,073,275	1,842,915	_	_	2,916,190
Public safety equipment	_	_	_	_	_	_	54,424	54,424
Capital equipment							345,965	345,965
Total restricted	651,944	9,754,976	-	1,073,275	1,842,915	_	400,389	13,723,499
Committed								
Street improvement projects	_	_	_	_	_	6,006	_	6,006
City code compliance	_	_	_	_	_	_	494,895	494,895
Cable improvements	_	_	_	_	_	_	563,600	563,600
Building improvements	_	_	_	_	_	_	78,981	78,981
Park capital improvements			_				650,000	650,000
Total committed	-	_	-	_	_	6,006	1,787,476	1,793,482
Assigned								
Subsequent year's budget	240,785	_	_	_	_	_	_	240,785
Street improvement projects	_	_	_	_	_	7,195,375	_	7,195,375
Park capital improvements							695,998	695,998
Total assigned	240,785		_	_	_	7,195,375	695,998	8,132,158
Unassigned	7,555,495		(3,796,917)					3,758,578
Total	\$ 8,528,175	\$ 9,754,976	\$ (3,796,917)	\$ 1,073,733	\$ 1,843,599	\$ 7,204,806	\$ 2,884,972	\$27,493,344

# C. Minimum Unassigned Fund Balance Policy

The City Council has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance of 40.0–50.0 percent of the subsequent year's General Fund budgeted expenditures. At December 31, 2023, the unassigned fund balance of the General Fund was 51.8 percent of the subsequent year's General Fund budgeted expenditures.

#### NOTE 10 - INTERFUND TRANSACTIONS

#### A. Interfund Transfers

During 2023, the following interfund transfers took place:

	Transfers In												
	· · ·			Permanent				Internal					
				Improvement		Nonmajor		Water		Service			
Transfers Out		General		Revolving		Governmental		Utility		Funds	Total		
General	\$	_		\$ -		\$ -	a	\$ 1,500,000		\$ -	\$ 1,500,000		
Permanent Improvement													
Revolving	b	122,378		_		_		_		_	122,378		
Nonmajor governmental	a	31,997		_		_		_	a	272,051	304,048		
Water Utility	b	58,862		_		_		_		_	58,862		
Sanitary Sewer Utility	b	19,595		_		_		_		_	19,595		
Storm Sewer Utility	b	21,102		_		_		_		_	21,102		
Solid Waste Removal		_	b	150,000	b	50,000		_		_	200,000		
Liquor Operations	b	50,000		_	b	150,000		_		_	200,000		
Deputy Registrar - Nonmajor	b	50,000		_		_				_	50,000		
Total transfers	\$	353,934	. =	\$ 150,000		\$ 200,000		\$ 1,500,000		\$ 272,051	\$ 2,475,985		

Transfers were completed for the following reasons:

#### **B.** Advances To and From Other Funds

The REDA General Development Fund has advanced \$4,007,229 to the REDA TIF Development Fund. The advance will be paid back over 20 years through the collection of TIF property tax revenues from the redeveloped properties. Interest was charged at 5.0 percent on certain advances in 2023.

To the extent possible, interfund transactions are eliminated in the government-wide financial statements.

#### NOTE 11 - PENSION PLANS SUMMARY

Employees of the City participate in three defined benefit pension plans. Two of the plans are state-wide, cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota: the General Employees Retirement Fund (GERF) and the Public Employees Police and Fire Fund (PEPFF). The third is a single-employer defined benefit pension plan administered through the Association. The details of the City's participation in each of these plans are presented later in these notes. The following table summarizes the impact of these plans on the City's government-wide financial statements:

	PERA Plans								City	
	GERF		PEPFF		Subtotal		FRA		Total	
Net pension asset	\$ _	\$	_	\$	_	\$	197,748	\$	197,748	
Deferred outflows of pension resources	\$ 927,846	\$	5,390,585	\$	6,318,431	\$	296,480	\$	6,614,911	
Net pension liability	\$ 3,483,746	\$	2,864,877	\$	6,348,623	\$	_	\$	6,348,623	
Deferred inflows of pension resources	\$ 1,099,343	\$	5,793,612	\$	6,892,955	\$	151,078	\$	7,044,033	
Pension revenue	\$ 431	\$	7,980	\$	8,411	\$	97,919	\$	106,330	
Pension expense	\$ 584,958	\$	793,214	\$	1,378,172	\$	100,095	\$	1,478,267	

a - Transfer resources for operating, capital, and debt service-related spending

b - Budgeted transfers using excess earnings to fund operating and capital needs

#### NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

# A. Plan Description

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the Public Employees Retirement Association (PERA) of Minnesota. The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. The PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

# 1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. The GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

# 2. Public Employees Police and Fire Fund (PEPFF)

The Public Employees Police and Fire Fund (PEPFF), originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to the PERA.

#### **B.** Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

#### 1. **GERF Benefits**

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service, and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. In 2023, legislation repealed the statute delaying increases for members retiring before full retirement age.

#### 2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010 but before July 1, 2014, vest on a prorated basis from 50.0 percent after five years, up to 100.0 percent after 10 years of credited service. Benefits for the PEPFF members first hired after June 30, 2014, vest on a prorated basis from 50.0 percent after 10 years, up to 100.0 percent after 20 years of credited service. The annuity accrual rate is 3.0 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is fixed at 1.0 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months, but less than 36 months as of the June 30 before the effective date of the increase, will receive a reduced prorated increase.

In 2023, the Legislature allocated funding for a one-time lump-sum payment to the General Employee and Police and Fire Plan benefit recipients. Eligibility criteria and the payment amount is specified in statute. The one-time payment is noncompounding towards future benefits.

#### C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

#### 1. **GERF Contributions**

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2023, and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2023, were \$379,296. The City's contributions were equal to the required contributions as set by state statutes.

#### 2. PEPFF Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2023, and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the PEPFF for the year ended December 31, 2023, were \$405,185. The City's contributions were equal to the required contributions as set by state statutes.

#### **D.** Pension Costs

#### 1. **GERF Pension Costs**

At December 31, 2023, the City reported a liability of \$3,483,746 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$96,009. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.0623 percent at the end of the measurement period and 0.0630 percent for the beginning of the period.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 3,483,746
State's proportionate share of the net pension liability	
associated with the City	96,009
Total	\$ 3,579,755

For the year ended December 31, 2023, the City recognized pension expense of \$584,527 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$431 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16.0 million to the GERF.

At December 31, 2023, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	(	Deferred Outflows Resources	Deferred Inflows F Resources
Differences between expected and actual economic experience	\$	114,716	\$ 23,229
Changes in actuarial assumptions		546,839	954,865
Net collective difference between projected and actual			
investment earnings		_	79,669
Changes in proportion		77,136	41,580
Contributions paid to the PERA subsequent to the			
measurement date		189,155	 
Total	\$	927,846	\$ 1,099,343

A total of \$189,155 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Pension
Year Ending		Expense
December 31,	<u> </u>	Amount
		_
2024	\$	124,124
2025	\$	(481,692)
2026	\$	72,491
2027	\$	(75,575)

# 2. PEPFF Pension Costs

At December 31, 2023, the City reported a liability of \$2,864,877 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2023, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportionate share of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2022 through June 30, 2023, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.1659 percent at the end of the measurement period and 0.2123 percent for the beginning of the period.

The state of Minnesota contributed \$18.0 million to the PEPFF in the plan fiscal year ended June 30, 2023. The contribution consisted of \$9.0 million in direct state aid that meets the definition of a special funding situation and \$9.0 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9.0 million direct state aid was paid on October 1, 2022. Thereafter, by October 1 of each year, the state will pay \$9.0 million to the PEPFF until full funding is reached or July 1, 2048, whichever is earlier. The \$9.0 million in supplemental state aid will continue until the fund is 90.0 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90.0 percent funded, whichever occurs later. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$115,411.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability State's proportionate share of the net pension liability	\$ 2,864,877
associated with the City	115,411
Total	\$ 2,980,288

The state of Minnesota is included as a nonemployer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9.0 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the state of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2023, the City recognized pension expense of \$800,165 for its proportionate share of the Police and Fire Plan's pension expense. The City recognized \$6,951 as a reduction of grant revenue and pension expense for its proportionate share of the state of Minnesota's pension expense for the contribution of \$9.0 million to the PEPFF.

The state of Minnesota is not included as a nonemployer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9.0 million in supplemental state aid. The City recognized \$14,931 for the year ended December 31, 2023 as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota's on-behalf contributions to the PEPFF.

At December 31, 2023, the City reported its proportionate share of the PEPFF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Deferred			Deferred	
	Outfl	ows		Inflows	
	of Reso	ources	of Resources		
Differences between expected and actual economic experience	\$ 86	69,652	\$	_	
Changes in actuarial assumptions	4,12	21,529		4,032,211	
Net collective difference between projected and actual					
investment earnings	(	53,751		_	
Changes in proportion	12	25,572		1,761,401	
Contributions paid to the PERA subsequent to the					
measurement date	21	10,081			
Total	\$ 5,39	90,585	\$	5,793,612	

A total of \$210,081 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

		Pension			
Year Ending		Expense			
December 31,	Amount				
2024	\$	82,941			
2025	\$	(53,692)			
2026	\$	739,793			
2027	\$	(334,832)			
2028	\$	(1,047,318)			

# **E.** Long-Term Expected Return on Investments

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return
Domestic equity	33.50 %	5.10 %
International equity Fixed income	16.50 25.00	5.30 % 0.75 %
Private markets	25.00	5.90 %
Total	100.00 %	

# F. Actuarial Methods and Assumptions

The total pension liability in the June 30, 2023, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 7.00 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 7.00 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan and the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan and 1.00 percent for the Police and Fire Plan.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 27 years of service. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.00 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2022. The assumption changes were adopted by the Board and became effective with the July 1, 2023 actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was completed in 2020, adopted by the Board, and became effective with the July 1, 2021 actuarial valuation.

The following changes in actuarial assumptions and plan provisions occurred in 2023:

#### 1. GERF

#### CHANGES IN ACTUARIAL ASSUMPTIONS

• The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

#### **CHANGES IN PLAN PROVISIONS**

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

# 2. PEPFF

#### CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 6.50 percent to 7.00 percent.
- The single discount rate changed from 5.40 percent to 7.00 percent.

#### **CHANGES IN PLAN PROVISIONS**

- Additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50.00 percent vesting after five years, increasing incrementally to 100.00 percent after 10 years.
- A one-time, noncompounding benefit increase of 3.00 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

#### G. Discount Rate

The discount rate used to measure the total pension liability in 2023 was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net position of the General Employees Fund and the Police and Fire Fund were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# H. Pension Liability Sensitivity

The following table presents the City's proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed on the preceding page, as well as what the City's proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate (6.00%)		Di	Current scount Rate (7.00%)	1% Increase in Discount Rate (8.00%)		
City's proportionate share of the GERF net pension liability	\$	6,163,027	\$	3,483,746	\$	1,279,936	
City's proportionate share of the PEPFF net pension liability	\$	5,684,258	\$	2,864,877	\$	546,969	

#### I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan's fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

#### **NOTE 13 – DEFINED CONTRIBUTION PLAN**

Councilmembers of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the IRC, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.00 percent of their salary, which is matched by the elected official's employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2.00 percent of employer contributions and 25 hundredths of 1.00 percent (0.25 percent) of the assets in each member's account annually.

Total contributions made by the City during fiscal year 2023 were:

		Contributi	on Amo	ount	Percentage of	Covered Payroll	Required Rate for Employees
	En	nployee	Er	nployer	Employee	Employer	and Employers
2023	\$	1,227	\$	1,227	5%	5%	5%
2022	\$	885	\$	885	5%	5%	5%
2021	\$	931	\$	931	5%	5%	5%

#### NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION

# A. Plan Description

Volunteer firefighters of the Robbinsdale Fire Department (the Department) are members of the Association, which administers a single-employer defined benefit pension plan established to provide benefits for its members. The plan is established and administered in accordance with Minnesota Statutes, Chapter 424A. The Association is governed by a Board of nine trustees; six voting trustees elected by the members of the Association, and the City's mayor, city manager, and fire chief as ex officio members. As of the measurement date, the plan covered 30 active firefighters, 3 inactive members entitled to future benefits, and 5 surviving spouses/beneficiaries. The plan is a single-employer retirement plan and is established and administered in accordance with Minnesota Statutes, Chapter 69.

The Association maintains a separate Special Fund to accumulate assets to fund the retirement benefits earned by the Department's membership. Funding for the Association is derived from an insurance premium tax in accordance with the Volunteer Firefighter's Relief Association Financing Guidelines Act of 1971 (Chapter 261 as amended by Chapter 509 of Minnesota Statutes 1980). Funds are also derived from investment income.

# **B.** Benefits Provided

A firefighter who completes at least 20 years as an active member of the Department is entitled, after age 50, to a full service pension upon retirement. Upon retirement, an irrevocable election for a monthly or lump sum pension must be made. Members accepted after January 1, 1989 are only eligible for a lump sum pension.

The bylaws of the Association also provide for an early vested service pension for a retiring member who has completed fewer than 20 years of service. The reduced pension, available to members with 10 years of service, shall be equal to 60 percent of the pension as described by the bylaws. This percentage increases 4 percent per year so that at 20 years of service, the full amount prescribed is paid. Members who retire with less than 20 years of service, have reached the age of 50 years, and have completed at least 10 years of active membership, are entitled to a reduced service pension not to exceed the amount calculated by multiplying the member's service pension for the completed years of service times the applicable nonforfeitable percentage of pension.

#### C. Contributions

Minnesota Statutes, Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. The plan is funded by fire state aid, investment earnings, and, if necessary, employer contributions as specified in Minnesota Statutes and voluntary city contributions (if applicable). Required employer contributions are calculated annually based on an actuarial valuation using statutory provisions. The state of Minnesota contributed \$105,745 in fire state aid to the plan on behalf of the Department for the year ended December 31, 2023. The City contributed \$33,973 in accordance with state statutes requirements for the year ended December 31, 2023. Furthermore, the firefighters have no obligation to contribute to the plan.

#### **D.** Pension Costs

At year-end, the City reported a net pension asset of \$197,748 for the plan. The net pension asset was measured as of December 31, 2022. The total pension liability used to calculate the net pension asset in accordance with GASB Statement No. 68 was determined by applying an actuarial formula to specific census data certified by the Department as of December 31, 2021. For the year ended December 31, 2023, the City recognized pension revenue of \$97,919 and pension expense of \$100,095.

# NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

The following table presents the changes in net pension liability (asset) during the year:

	Total Pension Liability (a)		Plan Fiduciary Net Position (b)		Net Pension Liability (Asset) (a-b)	
Beginning balance	\$	2,302,207	\$	2,962,907	\$	(660,700)
Changes for the year						
Service cost		125,431		_		125,431
Interest		127,251		_		127,251
Contributions (state and local)		_		162,541		(162,541)
Net investment income		_		(353,892)		353,892
Benefit payments		(7,623)		(7,623)		_
Administrative costs		_		(18,919)		18,919
Total net changes		245,059		(217,893)		462,952
Ending balance	\$	2,547,266	\$	2,745,014	\$	(197,748)

At December 31, 2023, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	C	Deferred Outflows Resources	Deferred Inflows of Resources		
Differences between expected and actual economic experience	\$	_	\$	146,346	
Changes in actuarial assumptions		98,686		4,732	
Net collective difference between projected and actual					
investment earnings		163,821		_	
Contributions paid to the Relief Association subsequent to the					
measurement date		33,973			
Total	\$	296,480	\$	151,078	

Deferred outflows of resources totaling \$33,973 related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

	Pension				
Year Ending	Expense				
December 31,		Amount			
		_			
2024	\$	(42,547)			
2025	\$	20,479			
2026	\$	52,687			
2027	\$	96,551			
2028	\$	(7,064)			
Thereafter	\$	(8,677)			
1 Hereurter	Ψ	(0,011)			

# NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

# E. Actuarial Methods and Assumptions

The total pension liability at the measurement date was determined using the entry-age normal actuarial cost method and the following actuarial assumptions:

Retirement eligibility at 100.00 percent service pension at age 50 with 20 years of service, early vested retirement at age 50 with 10 years of service vested at 60.00 percent and increased by 4.00 percent for each additional year of service up to 20 and eligibility for deferred service pension payable at age 50 with 20 years of service.

Inflation rate – 1.84% per year Investment rate of return – 5.25% 20-year municipal bond yield – 2.75%

The 5.25 percent long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using the plan's target investment allocation, along with long-term return expectations by asset class. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return		
Domestic equity	54.91 %	4.42 %	6.67 %		
International equity	4.65	4.91	7.16		
Fixed income	8.07	1.00	3.25		
Real estate and alternatives	_	3.98	6.23		
Cash and equivalents	32.37	(0.33)	1.92		
Total	100.00 %		5.25 %		

# NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION (CONTINUED)

#### F. Discount Rate

The discount rate used to measure the total pension liability was 5.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the plan will be made as specified in state statutes. Based on that assumption and considering the funding ratio of the plan, the fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

# G. Pension Liability (Asset) Sensitivity

The following presents the City's net pension liability (asset) for the plan, calculated using the discount rate disclosed in the preceding section, as well as what the City's net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

	Decrease in scount Rate (4.25%)	Current Discount Rate (5.25%)		1% Increase in Discount Rate (6.25%)	
Defined benefit plan Net pension liability (asset)	\$ (131,765)	\$ (197,748)	\$	(261,657)	

# H. Pension Plan Fiduciary Net Position

The Association issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to the City of Robbinsdale, Attention: Finance Department, 4100 Lakeview Avenue North, Robbinsdale, Minnesota 55422; or by calling (763) 537-4534.

# NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

#### A. Plan Description

The City provides post-employment benefits to certain eligible employees through the City's OPEB Plan, a single-employer defined benefit plan administered by the City. All post-employment benefits are based on contractual agreements with employee groups. These contractual agreements do not include any specific contribution or funding requirements. The Plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

#### **B.** Benefits Provided

All retirees of the City have the option under state law to continue their medical insurance coverage through the City from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of all employee groups, the retiree must pay the full premium to continue coverage for medical and dental insurance. Per state statutes, the City is also required to contribute towards the cost of continued health insurance coverage for officers and firefighters disabled or killed in the line of duty.

# NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

The City is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the City or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an "implicit rate subsidy." This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the City's younger and statistically healthier active employees.

# C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the City. The City's current year required pay-as-you-go contributions to finance the benefits described in the previous section totaled \$81,260.

# D. Membership

Membership in the Plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	11
Active plan members	82
Total members	93

#### E. Total OPEB Liability of the City

The City's total OPEB liability of \$1,358,630 as of year-end was measured as of December 31, 2022, and was determined by an actuarial valuation as of January 1, 2022.

# F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of January 1, 2022, using the entry-age normal level percent of pay method. The following actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

Discount rate	4.05%
20-year municipal bond yield	4.05%
Inflation rate	2.50%

Healthcare trend rate 6.20%, grading to 3.9% over many decades

Since the Plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates were based on the mortality tables used in the PERA plan of which the employee, retiree, or beneficiary is a participant.

# NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

# G. Changes in the Total OPEB Liability

	Total OPEB Liability		
Beginning balance	\$	1,606,143	
Changes for the year			
Service cost		90,902	
Interest		34,171	
Differences between expected and actual experience		4,825	
Changes in assumptions		(300,906)	
Benefit payments		(76,505)	
Total net changes		(247,513)	
Ending balance	\$	1,358,630	

Assumption changes since the prior measurement date include the following:

• The discount rate was changed from 2.06 percent to 4.05 percent.

# H. Total OPEB Liability Sensitivity to Discount and Healthcare Trend Rate Changes

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate	Current Discount Rate	1% Increase in Discount Rate		
OPEB discount rate	3.05%	4.05%	5.05%		
Total OPEB liability	\$ 1,500,637	\$ 1,358,630	\$ 1,233,040		

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare trend rates:

		Decrease in are Trend Rate	Healtho	care Trend Rate	1% Increase in Healthcare Trend Rate			
OPEB healthcare trend rate	5.20%, decreasing to 2.90% over many decades		6.20%, decreasing to 3.90% over many decades		7.20%, decreasing to 4.90% over many decades			
Total OPEB liability	\$	1,191,875	\$	1,358,630	\$	1,556,061		

# NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

# I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the City recognized OPEB expense of \$178,516. As of year-end, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	Deferred		Deferred	
	(	Outflows		Inflows
	of	Resources	of Resources	
Difference between expected and actual economic experience Changes in actuarial assumptions City contributions subsequent to the measurement date	\$	629,965 126,641 81,260	\$	- 486,182 -
Total	\$	837,866	\$	486,182

A total of \$81,260 reported as deferred outflows of resources related to OPEB resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2024. Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

		OPEB				
Year Ending	E	Expense				
December 31,		Amount				
2024	\$	53,443				
2025	\$	53,443				
2026	\$	53,443				
2027	\$	51,173				
2028	\$	55,914				
Thereafter	\$	3.008				

#### NOTE 16 – COMMITMENTS AND CONTINGENCIES

# A. Contingent Liabilities

The City has the usual and customary type of miscellaneous legal claims pending at year-end. Although the outcome of these lawsuits is not presently determinable, the City's management believes that the City will not incur any material monetary loss resulting from these claims. No loss has been recorded on the City's financial statements relating to these claims.

The City's tax increment districts are subject to review by the Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance, which would have a material effect on the financial statements.

# B. Federal and State Funding

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

#### **C.** Construction Commitments

At December 31, 2023, the City is committed to various construction contracts for the improvement of city property. The City's remaining commitment under these contracts is \$700,110.

# D. Tax Abatement Agreements

The City, in order to spur economic development and redevelopment, will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings, or clean-up and redevelop blighted areas. These agreements may, in substance, be a tax abatement, but will depend on their individual circumstances.

The City is authorized to create a TIF plan under Minnesota Statutes, Chapter 469.175. The criteria that must be met under the statutes are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of TIF would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The TIF plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The TIF plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

# NOTE 16 - COMMITMENTS AND CONTINGENCIES (CONTINUED)

The City currently has the following tax abatement agreements. Under the first agreement, the City rebated \$26,246 of property tax increment in the current year, and the remaining commitment on this agreement was \$271,520 as of year-end. Under the second agreement, the City rebated \$120,856 of property tax increment in the current year, and the remaining commitment on this agreement was \$2,036,350 as of year-end. Under the third agreement, the City rebated \$392,075 of property tax increment in the current year, and the remaining commitment on this agreement was \$1,736,792 as of year-end. Under the fourth agreement, the City rebated \$497,868 of property tax increment in the current year, and the remaining commitment on this agreement was \$7,700,000 as of year-end. Under the fifth agreement, the City rebated \$8,635 of property tax increment in the current year, and the remaining commitment on this agreement was \$3,280,000 as of year-end.

The amount outstanding on these abatement notes are not included in long-term debt because the nature of the note in that repayment is required only if sufficient tax increments are received. The City's position is that these are obligations to assign future and uncertain revenue sources and, as such, are not actual debt in substance.

REQUIRED SUPPLEMENTARY INFORMATION

#### CITY OF ROBBINSDALE

#### PERA – General Employees Retirement Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Year Ended December 31, 2023

					Proportionate									
					Share of the									
					City's N				et Pension					
					Proportionate			iability and			City's			
					Share of the			the City's	City's		Proportionate	Plan Fiduciary		
					State of		S	nare of the		Share of the	Net Position			
		City's		City's	Minnesota's		State of		Net Pension	as a				
	PERA Fiscal	Proportion	Pı	oportionate	rtionate Proportionate		Minnesota's				Liability as a	Percentage		
	Year-End Date	of the Net	S	Share of the Share of the		S	hare of the	City's		Percentage of	of the Total			
City Fiscal	(Measurement	Pension	Net Pension Net		et Pension	Net Pension		Covered		Covered	Pension			
Year-End Date	Date)	Liability		Liability	I	Liability		Liability		Payroll	Payroll	Liability		
12/31/2015	06/30/2015	0.0573%	\$	2,969,582	\$	_	\$	2,969,582	\$	3,369,638	88.13%	78.20%		
12/31/2016	06/30/2016	0.0567%	\$	4,603,757	\$	60,189	\$	4,663,946	\$	3,519,962	130.79%	68.90%		
12/31/2017	06/30/2017	0.0565%	\$	3,606,921	\$	45,387	\$	3,652,308	\$	3,642,531	99.02%	75.90%		
12/31/2018	06/30/2018	0.0567%	\$	3,145,482	\$	103,248	\$	3,248,730	\$	3,813,605	82.48%	79.50%		
12/31/2019	06/30/2019	0.0574%	\$	3,173,518	\$	98,662	\$	3,272,180	\$	4,049,660	78.37%	80.20%		
12/31/2020	06/30/2020	0.0590%	\$	3,537,318	\$	109,223	\$	3,646,541	\$	4,210,744	84.01%	79.10%		
12/31/2021	06/30/2021	0.0603%	\$	2,575,080	\$	78,585	\$	2,653,665	\$	4,338,389	59.36%	87.00%		
12/31/2022	06/30/2022	0.0630%	\$	4,989,621	\$	146,175	\$	5,135,796	\$	4,717,959	105.76%	76.70%		
12/31/2023	06/30/2023	0.0623%	\$	3,483,746	\$	96,009	\$	3,579,755	\$	4,955,113	70.31%	83.10%		

PERA – General Employees Retirement Fund Schedule of City Contributions Year Ended December 31, 2023

			Contributions in Relation to						Contributions
	C.	atutorily			C	tribution	as a		
	SI	atutorny	the Statutorily		Cont	ribution			Percentage
City Fiscal	R	Required	Required		Deficiency		Covered		of Covered
Year-End Date	Coı	ntributions	Contributions		(Excess)		Payroll		Payroll
12/31/2015	\$	259,687	\$	259,687	\$	_	\$	3,462,493	7.50%
12/31/2016	\$	267,770	\$	267,770	\$	_	\$	3,570,267	7.50%
12/31/2017	\$	275,443	\$	275,443	\$	_	\$	3,672,567	7.50%
12/31/2018	\$	298,495	\$	298,495	\$	_	\$	3,982,298	7.50%
12/31/2019	\$	307,576	\$	307,576	\$	_	\$	4,101,526	7.50%
12/31/2020	\$	336,324	\$	336,324	\$	_	\$	4,484,409	7.50%
12/31/2021	\$	331,511	\$	331,511	\$	_	\$	4,420,136	7.50%
12/31/2022	\$	355,259	\$	355,259	\$	_	\$	4,736,942	7.50%
12/31/2023	\$	379,296	\$	379,296	\$	_	\$	5,057,282	7.50%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

# PERA – Public Employees Police and Fire Fund Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability Year Ended December 31, 2023

							Pı	oportionate			
							S	hare of the			
						City's	N	let Pension			
					Pro	portionate	L	iability and		City's	
					Sh	are of the		the City's		Proportionate	Plan Fiduciary
						State of	S	Share of the		Share of the	Net Position
		City's		City's	M	innesota's		State of		Net Pension	as a
	PERA Fiscal	Proportion	P	roportionate	Pro	portionate	N	//innesota's		Liability as a	Percentage
	Year-End Date	of the Net	S	Share of the	Sh	are of the	S	hare of the	City's	Percentage of	of the Total
City Fiscal	(Measurement	Pension	N	Net Pension	Nε	et Pension	N	let Pension	Covered	Covered	Pension
Year-End Date	Date)	Liability		Liability	I	Liability		Liability	Payroll	Payroll	Liability
12/31/2015	06/30/2015	0.1880%	\$	2,316,120	\$	_	\$	2,316,120	\$ 1,711,094	135.36%	86.60%
12/31/2016	06/30/2016	0.1940%	\$	7,785,558	\$	-	\$	7,785,558	\$ 1,866,125	417.20%	63.90%
12/31/2017	06/30/2017	0.1960%	\$	2,646,233	\$	-	\$	2,646,233	\$ 2,007,751	131.80%	85.40%
12/31/2018	06/30/2018	0.1959%	\$	2,088,092	\$	-	\$	2,088,092	\$ 2,064,385	101.15%	88.80%
12/31/2019	06/30/2019	0.2101%	\$	2,236,726	\$	-	\$	2,236,726	\$ 2,216,856	100.90%	89.30%
12/31/2020	06/30/2020	0.1985%	\$	2,616,443	\$	61,616	\$	2,678,059	\$ 2,239,259	116.84%	87.20%
12/31/2021	06/30/2021	0.1928%	\$	1,488,210	\$	66,883	\$	1,555,093	\$ 2,278,172	65.32%	93.70%
12/31/2022	06/30/2022	0.2123%	\$	9,238,457	\$	403,634	\$	9,642,091	\$ 2,579,445	358.16%	70.50%
12/31/2023	06/30/2023	0.1659%	\$	2,864,877	\$	115,411	\$	2,980,288	\$ 2,178,605	131.50%	86.50%

PERA – Public Employees Police and Fire Fund Schedule of City Contributions Year Ended December 31, 2023

City Fiscal Year-End Date	R	tatutorily Required ntributions	in I the	ntributions Relation to Statutorily Required ntributions	Def	tribution iciency xcess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$	295,913	\$	295,913	\$	-	\$ 1,826,623	16.20%
12/31/2016	\$	311,776	\$	311,776	\$	_	\$ 1,924,574	16.20%
12/31/2017	\$	330,297	\$	330,297	\$	-	\$ 2,038,874	16.20%
12/31/2018	\$	348,923	\$	348,923	\$	_	\$ 2,153,844	16.20%
12/31/2019	\$	375,408	\$	375,408	\$	_	\$ 2,214,791	16.95%
12/31/2020	\$	410,778	\$	410,778	\$	_	\$ 2,320,783	17.70%
12/31/2021	\$	430,280	\$	430,280	\$	_	\$ 2,430,961	17.70%
12/31/2022	\$	409,311	\$	409,311	\$	_	\$ 2,312,489	17.70%
12/31/2023	\$	405,185	\$	405,185	\$	_	\$ 2,289,182	17.70%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

#### Robbinsdale Fire Department Relief Association Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios Year Ended December 31, 2023

					December 31,				
City fiscal year-end date	2023	2022	2021	2020	2019	2018	2017 (1)	2016	2015
Measurement date	2022	2021	2020	2019	2018	2017	2016	2016	2015
Total pension liability									
Service cost	\$ 125,431	\$ 111,730	\$ 109,005	\$ 87,502	\$ 85,160	\$ 82,258	\$ 82,441	\$ 82,441	\$ 65,993
Interest on pension liability (asset)	127,251	130,188	124,739	116,871	105,456	111,963	121,916	121,916	161,021
Difference between expected									
and actual experience	_	(161,519)	_	(11,098)	_	(54,939)	-	_	(88,598)
Change in assumptions	_	79,650	_	53,874	_	35,452	(11,359)	(11,359)	(79,800)
Change in benefit terms		228,039	_	153,880	-		_	_	
Benefit payments	(7,623)	(114,310)	(184,268)	(8,310)	(51,473)	(180,135)	(567,243)	(567,243)	(625,655)
Net change in									
total pension liability	245,059	273,778	49,476	392,719	139,143	(5,401)	(374,245)	(374,245)	(567,039)
Total pension liability –									
beginning of year	2,302,207	2,028,429	1,978,953	1,586,234	1,447,091	1,452,492	1,826,737	1,826,737	2,393,776
Total pension liability –									
end of year	\$2,547,266	\$2,302,207	\$2,028,429	\$1,978,953	\$1,586,234	\$1,447,091	\$1,452,492	\$1,452,492	\$1,826,737
Plan fiduciary net position									
Contributions (state and local)	\$ 162,541	\$ 133,228	\$ 128,313	\$ 100,727	\$ 135,784	\$ 128,495	\$ 141,780	\$ 141,780	\$ 154,715
Net investment income	(353,892)	376,196	295,035	403,989	(69,739)	256,522	155,774	155,774	6,417
Benefit payments	(7,623)	(114,310)	(184,268)	(8,310)	(51,473)	(180,135)	(567,243)	(567,243)	(625,655)
Administrative costs	(18,919)	(16,402)	(18,602)	(16,109)	(18,544)	(14,621)	(19,681)	(19,681)	(15,547)
Net change in plan fiduciary									
net position	(217,893)	378,712	220,478	480,297	(3,972)	190,261	(289,370)	(289,370)	(480,070)
Plan fiduciary net position -									
beginning of year	2,962,907	2,584,195	2,363,717	1,883,420	1,887,392	1,697,131	1,986,501	1,986,501	2,466,571
Plan fiduciary net position –					******	*****			******
end of year	\$2,745,014	\$2,962,907	\$2,584,195	\$2,363,717	\$1,883,420	\$1,887,392	\$1,697,131	\$1,697,131	\$1,986,501
Not associate Establish (see all associations)	¢ (107.740)	¢ (660 700)	¢ (555.766)	e (204.764)	¢ (207.196)	¢ (440.201)	¢ (244 (20)	e (244 620)	¢ (150.764)
Net pension liability (asset) - ending	\$ (197,748)	\$ (660,700)	\$ (555,766)	\$ (384,764)	\$ (297,186)	\$ (440,301)	\$ (244,639)	\$ (244,639)	\$ (159,764)
Plan fiduciary net position as a									
percentage of the total pension liability	107.76%	128.70%	127.40%	119.44%	118.74%	130.43%	116.84%	116.84%	108.75%
percentage of the total pension liability	107.7070	120.7070	127.4070	117.4470	110.7470	130.4370	110.0470	110.0470	100.7570

<sup>(1)</sup> The City made a change in accounting principle to utilize the look-back period as the measurement date. This is an accepted practice and allows the City to complete its Annual Comprehensive Financial Report in a more timely manner. This change required the use of the same actuary study and pension report for the 2016 and 2017 fiscal years.

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a December 31, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

# Robbinsdale Fire Department Relief Association Schedule of City Contributions Year Ended December 31, 2023

			Con	tributions in		
			Rel	ation to the		
	Ad	ctuarially	A	ctuarially	Co	ntribution
City Fiscal	De	etermined	De	etermined	D	eficiency
Year-End Date	Co	ntribution	Contributions		(Excess)	
12/31/2015	\$	124,590	\$	154,715	\$	(30,125)
12/31/2016	\$	124,590	\$	141,780	\$	(17,190)
12/31/2017	\$	132,456	\$	128,495	\$	3,961
12/31/2018	\$	136,735	\$	135,784	\$	951
12/31/2019	\$	97,609	\$	100,727	\$	(3,118)
12/31/2020	\$	120,411	\$	128,313	\$	(7,902)
12/31/2021	\$	122,824	\$	133,228	\$	(10,404)
12/31/2022	\$	122,824	\$	162,541	\$	(39,717)
12/31/2023	\$	89,847	\$	139,718	\$	(49,871)

Note: The City implemented GASB Statement No. 68 in fiscal 2015. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

Other Post-Employment Benefits Plan Schedule of Changes in the City's Total OPEB Liability and Related Ratios Year Ended December 31, 2023

City Fiscal Year-End Date 2023 2022 2021 2020 2019 2018 Total OPEB liability Service cost 90,902 70,856 60,069 47,563 66,901 \$ 60,777 Interest 34,171 27,187 32,348 30,440 25,924 25,189 Differences between expected and actual experience 4,825 582,808 11,210 268,896 Changes in assumptions (300,906)(246, 155)61,390 138,017 (42,747)20,450 Benefit payments (80,224)(54,440)(76,505)(67,725)(25,772)(24,833)Net change in total OPEB liability (247,513)354,472 97,292 430,476 24,306 81,583 Total OPEB liability - beginning of year 1,606,143 1,251,671 1,154,379 723,903 699,597 618,014 Total OPEB liability - end of year \$ 1,358,630 \$ 1,606,143 \$ 1,251,671 \$ 1,154,379 723,903 Covered-employee payroll \$ 6,500,000 \$6,200,000 \$ 6,300,000 \$6,100,000 \$ 5,900,000 \$5,700,000 Total OPEB liability as a percentage 20.90% 25.91% 19.87% 18.92% of covered-employee payroll 12.27% 12.27%

Note 1: The City has not established a trust fund to finance GASB Statement No. 75 related benefits.

Note 2: The City implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

# Notes to Required Supplementary Information December 31, 2023

# PERA – GENERAL EMPLOYEES RETIREMENT FUND

#### 2023 CHANGES IN ACTUARIAL ASSUMPTIONS

• The investment return assumption and single discount rate were changed from 6.50 percent to 7.00 percent.

# 2023 CHANGES IN PLAN PROVISIONS

- An additional one-time direct state aid contribution of \$170.1 million will be contributed to the Plan on October 1, 2023.
- The vesting period of those hired after June 30, 2010, was changed from five years of allowable service to three years of allowable service.
- The benefit increase delay for early retirements on or after January 1, 2024, was eliminated.
- A one-time, noncompounding benefit increase of 2.50 percent minus the actual 2024 adjustment will be payable in a lump sum for calendar year 2024 by March 31, 2024.

# 2022 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.

#### 2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

# 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

Notes to Required Supplementary Information (continued)
December 31, 2023

# PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

# 2020 CHANGES IN PLAN PROVISIONS

 Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

# 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2017 to MP-2018.

# 2019 CHANGES IN PLAN PROVISIONS

• The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

# 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

# 2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Notes to Required Supplementary Information (continued)
December 31, 2023

# PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

# 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

#### 2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

# 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

# 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

# 2015 CHANGES IN PLAN PROVISIONS

• On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

Notes to Required Supplementary Information (continued)
December 31, 2023

# PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND

#### 2023 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return assumption was changed from 6.50 percent to 7.00 percent.
- The single discount rate changed from 5.40 percent to 7.00 percent.

#### 2023 CHANGES IN PLAN PROVISIONS

- Additional one-time direct state aid contribution of \$19.4 million will be contributed to the Plan on October 1, 2023.
- Vesting requirement for new hires after June 30, 2014, was changed from a graded 20-year vesting schedule to a graded 10-year vesting schedule, with 50.00 percent vesting after five years, increasing incrementally to 100.00 percent after 10 years.
- A one-time, noncompounding benefit increase of 3.00 percent will be payable in a lump sum for calendar year 2024 by March 31, 2024.
- Psychological treatment is required effective July 1, 2023, prior to approval for a duty disability benefit for a psychological condition relating to the member's occupation.
- The total and permanent duty disability benefit was increased, effective July 1, 2023.

# 2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality improvement scale was changed from Scale MP-2020 to Scale MP-2021.
- This single discount rate changed from 6.50 percent to 5.40 percent.

# 2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 Public Safety Mortality Table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality Table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality Table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25–44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

Notes to Required Supplementary Information (continued)
December 31, 2023

# PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

# 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2018 to MP-2019.

# 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2017 to MP-2018.

# 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

• The mortality projection scale was changed from MP-2016 to MP-2017.

# 2018 CHANGES IN PLAN PROVISIONS

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100.00 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

Notes to Required Supplementary Information (continued)
December 31, 2023

# PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

# 2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and nonvested deferred members. The CSA has been changed to 33.00 percent for vested members, and 2.00 percent for nonvested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 Fully Generational Table to the RP-2014 Fully Generational Table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 Disabled Mortality Table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service.
   Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years, to 1.00 percent per year through 2064, and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

# 2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

# 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2037, and 2.50 percent per year thereafter.

# 2015 CHANGES IN PLAN PROVISIONS

• The post-retirement benefit increase to be paid after attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.

Notes to Required Supplementary Information (continued)
December 31, 2023

# ROBBINSDALE FIRE DEPARTMENT RELIEF ASSOCIATION

#### 2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected investment return and discount rate decreased from 6.25 percent to 5.25 percent to reflect updated capital market assumptions.
- The disability, mortality, and withdrawal assumptions were updated from the rates used in the July 1, 2020 Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2021 Minnesota PERA Police and Fire Plan actuarial valuation.
- The inflation assumption decreased from 2.50 percent to 2.25 percent.

# 2022 CHANGES IN PLAN PROVISIONS

• The lump sum benefit multiplier increased from \$8,500 to \$9,500.

# 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected investment return and discount rate decreased from 7.00 percent to 6.25 percent to reflect updated capital market assumptions.
- The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2017
   Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2019
   Minnesota PERA Police and Fire Plan actuarial valuations.
- The inflation assumption decreased from 2.75 percent to 2.50 percent.

#### 2020 CHANGES IN PLAN PROVISIONS

• The lump sum benefit multiplier increased from \$7,800 to \$8,500.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed investment return was changed from 7.75 percent to 7.00 percent. The single discount rate was changed from 7.75 percent to 7.00 percent.
- The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2016
   Minnesota PERA Public Employees Police and Fire Fund plan actuarial valuation to the rates used in the July 1, 2017 Minnesota PERA Public Employees Police and Fire Fund plan actuarial valuations.

# **2017/2016 CHANGES**

• The City made a change in accounting principle to utilize the look-back period as the measurement date. This is an accepted practice and allows the City to complete its Annual Comprehensive Financial Report in a timelier manner. This change required the use of the same actuary study and pension report for the 2016 and 2017 fiscal years.

# 2017/2016 CHANGES IN ACTUARIAL ASSUMPTIONS

• The assumed investment return was changed from 7.50 percent to 7.75 percent. The single discount rate was changed from 7.50 percent to 7.75 percent.

Notes to Required Supplementary Information (continued)
December 31, 2023

# ROBBINSDALE FIRE DEPARTMENT RELIEF ASSOCIATION (CONTINUED)

# 2015 CHANGES IN ACTUARIAL ASSUMPTIONS

• The retirement rates were updated to reflect plan experience and expectations.

# OTHER POST-EMPLOYMENT BENEFITS PLAN

#### 2023 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 2.06 percent to 4.05 percent.

# 2022 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.12 percent to 2.06 percent.
- The healthcare trend rates; claims rates; withdrawal, retirement, mortality, disability, and salary scale assumptions; were updated for changes in recent studies and valuations.
- Future retiree and retiree spouse participation rates were updated based on analysis of past plan experience.
- Future medical plan blending was updated based on an analysis of medical plan election rates as of the valuation date.

# 2021 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 2.74 percent to 2.12 percent.

# 2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 4.09 percent to 2.74 percent.
- The healthcare trend rates, mortality tables, and payroll growth rates were updated for changes in recent studies and inflationary adjustments.

# 2019 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 3.44 percent to 4.09 percent.

#### 2018 CHANGES IN ACTUARIAL ASSUMPTIONS

• The discount rate was changed from 3.78 percent to 3.44 percent.

SUPPLEMENTARY INFORMATION



# NONMAJOR GOVERNMENTAL FUNDS

# SPECIAL REVENUE FUNDS

#### **DWI Forfeiture Fund**

This fund was established to account for the costs and proceeds associated with confiscating vehicles involved in DWI cases and other forfeiture situations. The proceeds from the sale of forfeited items offsets the legal, repair and maintenance, licensing, and disposal costs.

# **City Code Compliance Fund**

This fund was established to account for programs funded by special assessments to comply with city code and emergency issues related to private property, which promotes the safety and welfare of the citizens.

# **COVID-19 Fund**

This fund was established to account for programs funded by intergovernmental revenues to support community development and public health, in response to the COVID-19 pandemic. This fund was closed at the end of 2023.

# **CAPITAL PROJECT FUNDS**

# **Capital Improvement Fund**

This fund was established to account for construction and/or improvements related to the following programs: cable grant, government buildings, park improvements, and capital equipment notes. Funding is generally provided through grants from other governments or organizations, transfers from other funds, and capital equipment notes.

# Nonmajor Governmental Funds Combining Balance Sheet December 31, 2023

		Sp	ecial	Revenue Fu	nds			Capital		
		DWI		City Code			In	provement		Total
	F	orfeiture	Co	ompliance	CO	VID-19	Caj	pital Project	N	Vonmajor
		Fund		Fund	I	Fund		Fund		Funds
Assets										
Cash and investments	\$	54,486	\$	483,048	\$	_	\$	2,332,998	\$	2,870,532
Receivables										
Accrued interest		238		2,116		_		8,888		11,242
Special assessments		_		101,857		_		_		101,857
Accounts		_		9,730		_		_		9,730
Notes		_		=		_		218,337		218,337
Prepaid items		1,109								1,109
Total assets	\$	55,833	\$	596,751	\$		\$	2,560,223	\$	3,212,807
Liabilities										
Accounts payable	\$	300	\$	_	\$	_	\$	7,342	\$	7,642
Unearned revenue		_		_		_		218,337		218,337
Total liabilities		300						225,679		225,979
Deferred inflows of resources										
Unavailable revenue – special assessments		_		101,856		_		=		101,856
Fund balances										
Nonspendable		1,109		=		_		_		1,109
Restricted		54,424		_		_		345,965		400,389
Committed		_		494,895		_		1,292,581		1,787,476
Assigned								695,998		695,998
Total fund balances		55,533		494,895		_		2,334,544		2,884,972
Total liabilities, deferred inflows of										
resources, and fund balances	\$	55,833	\$	596,751	\$		\$	2,560,223	\$	3,212,807

# Nonmajor Governmental Funds Combining Statement of Revenue, Expenditures, and Changes in Fund Balances Year Ended December 31, 2023

	\$	Special Revenue Fu	nds	Capital	
	DWI Forfeiture Fund	City Code Compliance Fund	COVID-19 Fund	Improvement Capital Project Fund	Total Nonmajor Funds
Revenues					
Special assessments	\$ -	\$ 25,107	\$ -	\$ -	\$ 25,107
Intergovernmental	-	_	10,271	35,817	46,088
Charges for services	-	16,328	_	31,853	48,181
Interest and dividends	1,119	9,880	_	45,531	56,530
Net change in fair value of investments	1,053	8,763	_	34,881	44,697
Miscellaneous	12,500	_	_	_	12,500
Total revenues	14,672	60,078	10,271	148,082	233,103
Expenditures					
Current					
General government	_	_	_	1,706	1,706
Public safety	15,652	55,100	_	_	70,752
Recreation	_	_	_	60,886	60,886
Capital outlay and improvements	-	_	_	134,401	134,401
Total expenditures	15,652	55,100		196,993	267,745
Excess (deficiency) of revenues					
over expenditures	(980)	4,978	10,271	(48,911)	(34,642)
Other financing sources (uses)					
Issuance of debt	_	=	=	555,000	555,000
Premium on debt issuance	=	_	_	58,592	58,592
Transfers in	_	=	=	200,000	200,000
Transfers (out)			(31,837)	(272,211)	(304,048)
Total other financing sources (uses)			(31,837)	541,381	509,544
Net change in fund balances	(980)	4,978	(21,566)	492,470	474,902
Fund balances					
Beginning of year	56,513	489,917	21,566	1,842,074	2,410,070
End of year	\$ 55,533	\$ 494,895	\$ -	\$ 2,334,544	\$ 2,884,972



#### INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

# **Central Garage Fund**

This fund was established to account for the cost of operating a maintenance facility for mobile equipment used by other city departments. Such costs are billed to other departments at cost plus a charge to replace the equipment.

# **Central Services Fund**

This fund was established to account for the cost of operating the Information Technology Department, Central Services (phone system, postage, copier, and general supplies), and Government Building Operations (includes City Hall and the Police and Fire Station). Costs are recouped through charges to other departments based upon a systematic measure (estimate) of resources used.

# **Equipment Replacement Fund**

This fund was established to provide for the systematic replacement of equipment as required.

#### Risk Insurance Fund

The City Council established this fund to provide for the deductible portion of insurance coverage that the City carries. Through this action, charges are made to all departments to recoup the costs of the insurance over a five-year period, and the amount of potential risk assumed by the City through the deductible portion of the coverage.

#### **Benefit Accrual Fund**

The City Council established this fund to eliminate the fragmentation of vacation and sick leave among the General Fund and enterprise funds for administrative purposes.

# Internal Service Funds Combining Statement of Net Position December 31, 2023

	Central Garage Fund	Central Services Fund	Equipment Replacement Fund
Assets			
Current assets			
Cash and investments	\$ 2,343,609	\$ 1,133,666	\$ 1,004,544
Receivables	\$ 2,343,007	φ 1,133,000	Φ 1,004,544
Accrued interest	9,137	4,900	4,426
Accounts	-	-	-,,.20
Prepaid items	4,902	93,602	9,769
Total current assets	2,357,648	1,232,168	1,018,739
Noncurrent assets			
Capital assets			
Land	29,388	_	69,385
Buildings and structures	759,047	1,477,277	740,804
Other improvements	_	285,283	729,002
Mobile equipment	5,829,820	_	89,245
Mobile equipment – leased	1,027,698	_	_
Machinery and office equipment	258,549	211,227	1,178,442
Work in progress	101,619	40,402	_
Accumulated depreciation/amortization	(3,734,126)	(714,971)	(2,322,915)
Total capital assets, net of depreciation/amortization	4,271,995	1,299,218	483,963
Total assets	6,629,643	2,531,386	1,502,702
Deferred outflows of resources			
OPEB plan deferments	29,912	19,941	_
Pension plan deferments – PERA	39,897	33,402	_
Total deferred outflows of resources	69,809	53,343	
Total assets and deferred outflows of resources	\$ 6,699,452	\$ 2,584,729	\$ 1,502,702
Total assets and deterred outflows of resources	φ 0,077,432	\$ 2,364,723	\$ 1,302,702
Liabilities			
Current liabilities			
Accounts payable	\$ 18,561	\$ 74,608	\$ -
Accrued salaries and benefits	4,173	4,189	_
Compensated absences		_	_
Finance purchases payable	_	_	31,246
Leases payable	135,314	_	-
Total current liabilities	158,048	78,797	31,246
	130,010	70,777	31,210
Noncurrent liabilities			
Total OPEB liability	48,503	32,335	_
Net pension liability	149,801	125,415	_
Compensated absences	_	_	_
Finance purchases payable	_	_	132,389
Leases payable	472,620		
Total noncurrent liabilities	670,924	157,750	132,389
Total liabilities	828,972	236,547	163,635
Deferred inflows of resources			
OPEB plan deferments	17,357	11,571	_
Pension plan deferments – PERA	47,272	39,576	_
Total deferred inflows of resources	64,629	51,147	
	07,027	J1,177	
Net position			
Net investment in capital assets	3,664,061	1,299,218	320,328
Unrestricted	2,141,790	997,817	1,018,739
Total net position	5,805,851	2,297,035	1,339,067
Total liabilities, deferred inflows of resources, and net position	\$ 6,699,452	\$ 2,584,729	\$ 1,502,702

	Risk Insurance Fund	Benefit Accrual Fund	Total
\$	2,058,926	\$ 1,723,233	\$ 8,263,978
	9,046	47,896 41	75,405 41
-	33,078 2,101,050	 1,771,170	 141,351 8,480,775
	_	_	98,773
	_	_	2,977,128
	_	_	1,014,285
	_	_	5,919,065
	_	_	1,027,698
	_	_	1,648,218 142,021
	_	_	(6,772,012)
		_	6,055,176
	2,101,050	1,771,170	14,535,951
	_	_	49,853
		 	 73,299
			123,152
\$	2,101,050	\$ 1,771,170	\$ 14,659,103
\$	12,657	\$ -	\$ 105,826
	_	112,957 70,419	121,319 70,419
	_	70,419	31,246
	_	_	135,314
	12,657	183,376	 464,124
	_	_	80,838
	_	-	275,216
	_	670,012	670,012 132,389
	_	_	472,620
		 670,012	 1,631,075
	12,657	853,388	2,095,199
	_	_	28,928
		 	 86,848
		 	 115,776
	_	_	5,283,607
	2,088,393	917,782	7,164,521
-	2,088,393	 917,782	 12,448,128
\$	2,101,050	\$ 1,771,170	\$ 14,659,103

# Internal Service Funds Combining Statement of Revenue, Expenses, and Changes in Net Position Year Ended December 31, 2023

	Central Garage Fund	Central Services Fund	Equipment eplacement Fund
Operating revenues			
Sales, fees, and charges	\$ 1,028,773	\$ 1,249,540	\$ -
Operating expenses			
Personal services	278,301	304,375	_
Supplies	266,795	107,826	114,917
Other services and charges	230,191	740,327	19,958
Depreciation/amortization	508,147	108,822	62,792
Total operating expenses	1,283,434	1,261,350	197,667
Operating income (loss)	(254,661)	(11,810)	(197,667)
Nonoperating revenues (expenses)			
Intergovernmental	19	16	_
Interest and dividends	45,803	22,694	21,283
Net change in fair value of investments	41,910	22,071	18,707
Gain on disposal of capital assets	73,924	_	_
Interest and fiscal charges	(41,355)	_	(4,310)
Total nonoperating revenues (expenses)	120,301	44,781	35,680
Income (loss) before transfers	(134,360)	32,971	(161,987)
Transfers in	272,051	 	
Change in net position	137,691	32,971	(161,987)
Net position			
Beginning of year	5,668,160	 2,264,064	1,501,054
End of year	\$ 5,805,851	\$ 2,297,035	\$ 1,339,067

Risk Insurance Fund	Benefit Accrual Fund	 Total
\$ 983,944	\$ 28	\$ 3,262,285
_	_	582,676 489,538
822,803 -	23,304	1,836,583 679,761
822,803	23,304	3,588,558
161,141	(23,276)	(326,273)
- 39,437	- 179,431	35 308,648
35,087 -	133,402	251,177 73,924
74,524	312,833	 (45,665) 588,119
235,665	289,557	261,846
_		 272,051
235,665	289,557	533,897
 1,852,728	 628,225	 11,914,231
\$ 2,088,393	\$ 917,782	\$ 12,448,128

# Internal Service Funds Combining Statement of Cash Flows Year Ended December 31, 2023

	Central Garage Fund	Central Services Fund	Equipment Replacement Fund
Cash flows from operating activities Cash received from customers and users, including deposits Cash payments to suppliers Cash payments to employees	\$ 1,035,145 (484,324 (267,670	4) (862,101)	\$ – (144,646) –
Net cash flows from operating activities	283,151		(144,646)
Cash flows from noncapital financing activities Transfers from other funds Intergovernmental	272,051 19		- -
Net cash flows from noncapital financing activities	272,070	) 16	
Cash flows from capital and related financing activities Acquisition of property and equipment Proceeds from the disposal of property and equipment Principal payment on debt Interest and fiscal charges on debt Net cash flows from capital and related financing activities	(558,266 159,501 (167,223 (41,355	3) –	(21,685) - (30,537) (4,310) (56,532)
	(007,512	(1,2,110)	(00,002)
Cash flows from investing activities Interest and changes in fair value on investments	86,102	2 45,409	38,687
Net change in cash and cash equivalents	33,980	(32,954)	(162,491)
Cash and cash equivalents at beginning of year	2,309,629	1,166,620	1,167,035
Cash and cash equivalents at end of year	\$ 2,343,609	\$ 1,133,666	\$ 1,004,544
Reconciliation of operating income (loss) to net cash flows from operating activities Operating income (loss) Adjustments to reconcile operating income (loss)	\$ (254,661	1) \$ (11,810)	\$ (197,667)
to net cash flows from operating activities  Depreciation/amortization  (Increase) decrease in assets and deferred outflows	508,147	7 108,822	62,792
Accounts receivable Prepaid items Deferred outflows for OPEB Deferred outflows for pensions	6,372 (458 1,819 30,908	3) (37,254) 9 1,244	(9,769) - -
Increase (decrease) in liabilities and deferred inflows Accounts payable Accrued salaries and benefits Due to other governments	13,120 (22		(2)
Total OPEB liability Net pension liability Compensated absences payable	(5,624 (69,742	, , , ,	- - -
Deferred inflows for OPEB Deferred inflows for pensions Total adjustments	9,097 44,195 537,812	37,059	53,021
Net cash flows from operating activities	\$ 283,151	\$ 94,037	\$ (144,646)
Noncash investing, capital, and financing activities			
Capital assets acquired through lease purchase Net book value of capital asset disposals	\$ 312,778 \$ 85,577		\$ - \$ -

Risk Insurance Fund	Benefit Accrual Fund	Total
 Tuliu	 Tuliu	 Total
\$ 983,944 (817,026) ————————————————————————————————————	\$ 762,030 (24,087) (694,619) 43,324	\$ 4,030,659 (2,332,184) (1,255,691) 442,784
 - - -	_ 	272,051 35 272,086
- - - -	- - - -	(752,367) 159,501 (197,760) (45,665) (836,291)
		(000,250)
73,108	 287,911	 531,217
240,026	331,235	409,796
 1,818,900	 1,391,998	 7,854,182
\$ 2,058,926	\$ 1,723,233	\$ 8,263,978
\$ 2,058,926	\$ 1,723,233	\$ 8,263,978
\$ 2,058,926 161,141	\$ 1,723,233	\$ (326,273)
		(326,273)
161,141 - -	(23,276)	(326,273) 679,761 7,138 (45,151) 3,063
161,141 - 2,330 - - 3,447 - - - - -	(23,276)  - 766 8,747 (783) 57,870	(326,273)  679,761  7,138 (45,151) 3,063 55,437  39,871 8,824 (783) (9,427) (123,953) 57,870 15,153 81,254



SUPPLEMENTARY FINANCIAL INFORMATION
Individual Account Schedules and Other Schedule
The following schedules provide our financial statement readers further details of individual accounts (not funds) that are combined and presented as individual funds, and a schedule detailing certain long-term debt issues payable.

# REDA TIF Development Special Revenue Fund Accounts Balance Sheet by Account December 31, 2023

				TIF District No. 2000-5		TIF District No. 2000-6		TIF District No. 2000-7		TIF District No. 2000-8		TIF District No. 2000-9		TIF District No. 2000-10	
Assets Cash and investments	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	\$	_	
Receivables	-		7		-		-		-		-		_		
Taxes		_		2,173		_				_				_	
Total assets	\$		\$	2,173	\$		\$	_	\$		\$		\$		
Liabilities															
Accounts payable	\$	695	\$	677	\$	645	\$	698	\$	667	\$	633	\$	617	
Advance from other funds		296,163		250,342		329,453		855,629		248,186		195,680		127,089	
Total liabilities	2	296,858		251,019		330,098		856,327		248,853		196,313		127,706	
Fund balances (deficits)															
Unassigned	(2	296,858)	(	248,846)		(330,098)	(	856,327)		(248,853)		(196,313)	(	127,706)	
Total liabilities and fund balances	\$	_	\$	2,173	\$	_	\$	_	\$	_	\$	_	\$	_	

	District	TIF	District														
Project	8-42nd	Proj	ect 8-A	TII	F District	TIF	7 District	ΤI	F District	Tl	F District	ΤI	F District	TIF District			
and I	Regent	K	rantz	Pr	oject 10	Pr	oject 11	Project 12		P	roject 13	P	roject 14	Pro	oject 15	Total	
\$	_	\$	_	\$	_	\$	6,581	\$	102,046	\$	343,824	\$	274,619	\$	_	\$	727,070
	_		_		_		_		_		_				4,797		6,970
\$	_	\$	_	\$		\$	6,581	\$	102,046	\$	343,824	\$	274,619	\$	4,797	\$	734,040
\$	_	\$	_	\$	756	\$	13,769	\$	63,778	\$	182,818	\$	253,051	\$	4,924		523,728
	72,448		563		327,158		_			_					4,518		,007,229
1,37	72,448		563		327,914		13,769		63,778		182,818		253,051		9,442	4	,530,957
(1,37	72,448)		(563)	(	(327,914)		(7,188)		38,268		161,006		21,568		(4,645)	(3,	,796,917)
\$		\$	_	\$	_	\$	6,581	\$	102,046	\$	343,824	\$	274,619	\$	4,797	\$	734,040

# REDA TIF Development Special Revenue Fund Accounts Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Year Ended December 31, 2023

			TIF District No. 2000-6	TIF District No. 2000-7	TIF District No. 2000-8	TIF District No. 2000-9	TIF District No. 2000-10	
Revenues Tax increments	\$ 27,246	\$ 26,213	\$ 13,567	\$ 28,939	\$ 24,486	\$ 14,685	\$ 11,129	
Expenditures Current								
Community development	16,080	13,730	16,967	42,891	13,638	10,639	5,048	
Net change in fund balance	11,166	12,483	(3,400)	(13,952)	10,848	4,046	6,081	
Fund balances (deficits)								
Beginning of year, as previously								
reported	(308,024)	(261,329)	(326,698)	(842,375)	(259,701)	(200,359)	4,768	
Prior period adjustment							(138,555)	
Beginning of year, restated	(308,024)	(261,329)	(326,698)	(842,375)	(259,701)	(200,359)	(133,787)	
End of year	\$ (296,858)	\$ (248,846)	\$ (330,098)	\$ (856,327)	\$ (248,853)	\$ (196,313)	\$ (127,706)	

TIF District Project 8-42nd		TIF District						
and Regent	Krantz	Project 10	Project 11	Project 12	Project 13	Project 14	Project 15	Total
\$ -	\$ -	\$ 81,361	\$ 29,163	\$ 134,284	\$ 484,044	\$ 524,071	\$ 9,595	\$ 1,408,783
65,354		20,193	26,910	135,732	417,157	513,511	13,657	1,311,507
(65,354)	_	61,168	2,253	(1,448)	66,887	10,560	(4,062)	97,276
(1,307,094)	(563)	(389,082)	(9,441)	39,716	94,119	11,008	(583)	(3,755,638)
_	_	_	_	_	_	_	_	(138,555)
(1,307,094)	(563)	(389,082)	(9,441)	39,716	94,119	11,008	(583)	(3,894,193)
\$(1,372,448)	\$ (563)	\$ (327,914)	\$ (7,188)	\$ 38,268	\$ 161,006	\$ 21,568	\$ (4,645)	\$(3,796,917)

# General Debt Service Fund Accounts Balance Sheet by Account December 31, 2023

	2013 G.O. Street Reconstruction Bonds		018 G.O. quipment ertificates	E	020 G.O. quipment ertificates	2023 G.O. Equipment Certificates		2012 G.O. Street Improvement Bonds	
Assets									
Cash and investments	\$ 288,697	\$	227,250	\$	121,632	\$	5,383	\$	(127,880)
Receivables	2 101		1.017		1.010				150
Accrued interest Taxes	2,101 680		1,817 661		1,019 399		_		152
Special assessments	080		001		399		_		7,205
Prepaid items	165		157		33		_		7,203
1 repaid items	103		137		33				
Total assets	\$ 291,643	\$	229,885	\$	123,083	\$	5,383	\$	(120,523)
Liabilities									
Accounts payable	\$ 75	\$	_	\$	_	\$	_	\$	76
Deferred inflows of resources									
Unavailable revenue – special assessments	_		_		_		_		6,801
Fund balances (deficits)									
Nonspendable	165		157		33		_		_
Restricted	 291,403		229,728		123,050		5,383		(127,400)
Total fund balances (deficits)	 291,568		229,885		123,083		5,383		(127,400)
Total liabilities, deferred inflows of									
resources, and fund balances	\$ 291,643	\$	229,885	\$	123,083	\$	5,383	\$	(120,523)

Special	Assessment

G.O. Street provement Bonds	2017 G.O. Street Improvement Bonds		2018 G.O. Street Improvement Bonds		G.O. Street provement Bonds	G.O. Street provement Bonds	Total
\$ 646,748	\$ 205,046	\$	146,614	\$	193,517	\$ 118,798	\$ 1,825,805
4,663 1,102 80,355 167	1,257 23 122,975		1,070 237 91,311 120		1,296 198 164,360 42	406 - 429,395 -	 13,781 3,300 895,601 684
\$ 733,035	\$ 329,301	\$	239,352	\$	359,413	\$ 548,599	\$ 2,739,171
\$ 74	\$ 74	\$	77	\$	-	\$ _	\$ 376
80,355	122,975		91,311		164,359	429,395	895,196
 167 652,439 652,606	 206,252 206,252		120 147,844 147,964		42 195,012 195,054	 119,204 119,204	684 1,842,915 1,843,599
\$ 733,035	\$ 329,301	\$	239,352	\$	359,413	\$ 548,599	\$ 2,739,171

# General Debt Service Fund Accounts Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Year Ended December 31, 2023

	2013 G.O. Street Reconstruction Bonds		Ec	018 G.O. quipment ertificates	E	020 G.O. quipment ertificates	2023 G.O. Equipment Certificates		2012 G.O. Street Improvement Bonds	
Revenues										
Property taxes	\$	199,106	\$	193,568	\$	116,812	\$	_	\$	_
Special assessments		_		_		_		_		41,589
Interest and dividends (charges)		8,410		7,079		3,919		_		(65)
Net change in fair value of investments		6,498		5,365		2,908		_		148
Total revenues		214,014		206,012		123,639		_		41,672
Expenditures										
Debt service										
Principal		180,000		160,000		85,000		_		160,000
Interest and fiscal charges		7,879		24,328		23,826		5,564		1,852
Total expenditures		187,879		184,328		108,826		5,564		161,852
Excess (deficiency) of revenues										
over expenditures		26,135		21,684		14,813		(5,564)		(120,180)
Other financing sources										
Premium on debt issuance		_						10,947		_
Net change in fund balances		26,135		21,684		14,813		5,383		(120,180)
Fund balances (deficits)										
Beginning of year		265,433		208,201		108,270				(7,220)
End of year	\$	291,568	\$	229,885	\$	123,083	\$	5,383	\$	(127,400)

G.O. Street provement Bonds	G.O. Street provement Bonds	Imp	G.O. Street provement Bonds	Imp	G.O. Street provement Bonds	Imp	G.O. Street provement Bonds	 Total
\$ 322,713 47,870 18,620 15,278 404,481	\$ 6,775 34,178 5,221 4,847 51,021	\$	69,444 20,988 4,235 3,410 98,077	\$	57,889 44,859 5,149 4,333 112,230	\$	117,779 1,074 412 119,265	\$ 966,307 307,263 53,642 43,199 1,370,411
380,000 32,256 412,256	 70,000 15,354 85,354		70,000 24,671 94,671		70,000 31,020 101,020		44,835 44,835	1,175,000 211,585 1,386,585
(7,775)	(34,333)		3,406		11,210		74,430	(16,174)
 	 						44,774	 55,721
(7,775)	(34,333)		3,406		11,210		119,204	39,547
 660,381	 240,585		144,558		183,844			 1,804,052
\$ 652,606	\$ 206,252	\$	147,964	\$	195,054	\$	119,204	\$ 1,843,599

# City Code Compliance Special Revenue Fund Accounts Balance Sheet by Account December 31, 2023

	Emergency Sewer and Water		Forced Tree emoval	Nuisance patements	Total
Assets					
Cash and investments	\$	278,817	\$ 41,922	\$ 162,309	\$ 483,048
Receivables					
Accrued interest		1,223	182	711	2,116
Special assessments		96,952	4,905	_	101,857
Accounts		5,883	 	 3,847	 9,730
Total assets	\$	382,875	\$ 47,009	\$ 166,867	\$ 596,751
Deferred inflows of resources					
Unavailable revenue – special assessments	\$	96,951	\$ 4,905	\$ _	\$ 101,856
Fund balances					
Committed		285,924	42,104	 166,867	 494,895
Total deferred inflows of resources and fund balances	\$	382,875	\$ 47,009	\$ 166,867	\$ 596,751

#### City Code Compliance Special Revenue Fund Accounts Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Year Ended December 31, 2023

	Emergency Sewer and Water		Forced Tree Nuisance Removal Abatements			Total	
Revenues							
Special assessments	\$	25,107	\$ _	\$	_	\$	25,107
Charges for services		_	_		16,328		16,328
Interest and dividends		5,776	872		3,232		9,880
Net change in fair value of investments		5,014	775		2,974		8,763
Total revenues		35,897	 1,647		22,534		60,078
Expenditures							
Current							
Public safety		36,880	 3,867		14,353		55,100
Net change in fund balances		(983)	(2,220)		8,181		4,978
Fund balances							
Beginning of year		286,907	44,324		158,686		489,917
End of year	\$	285,924	\$ 42,104	\$	166,867	\$	494,895

## Capital Improvement Capital Project Fund Accounts Balance Sheet by Account December 31, 2023

		Go	vernment		Park			
	Cable	I	Building		Capital		Capital	
	Grant	Imp	Improvements		provements	rovements Equipment		Total
Assets								
Cash and investments Receivables	\$ 561,139	\$	78,636	\$	1,347,258	\$	345,965	\$ 2,332,998
Accrued interest	2,461		345		6,082		_	8,888
Notes			_		218,337		_	218,337
Total assets	\$ 563,600	\$	78,981	\$	1,571,677	\$	345,965	\$ 2,560,223
								,
Liabilities								
Accounts payable	\$ _	\$	_	\$	7,342	\$	_	\$ 7,342
Unearned revenue	 				218,337			 218,337
Total liabilities	_		_		225,679		_	225,679
Fund balances								
Restricted	_		_		_		345,965	345,965
Committed	563,600		78,981		650,000		_	1,292,581
Assigned	_		_		695,998		_	695,998
Total fund balances	563,600		78,981		1,345,998		345,965	2,334,544
Total liabilities								
and fund balances	\$ 563,600	\$	78,981	\$	1,571,677	\$	345,965	\$ 2,560,223

#### Capital Improvement Capital Project Fund Accounts Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account Year Ended December 31, 2023

	Cable Grant		,		Park Capital Improvements		Capital Equipment		Total	
Revenues										
Intergovernmental	\$	30,905	\$	_	\$	4,912	\$	_	\$	35,817
Charges for services		_		_		31,853		_		31,853
Interest and dividends		11,175		1,579		28,353		4,424		45,531
Net change in fair value										
of investments		10,137		1,454		23,290				34,881
Total revenues		52,217		3,033		88,408		4,424		148,082
Expenditures										
Current										
General government		1,492		214		_		_		1,706
Recreation		_		_		60,886		_		60,886
Capital outlay and improvements		2,879				131,522		_		134,401
Total expenditures		4,371		214		192,408				196,993
Excess (deficiency) of revenues										
over expenditures		47,846		2,819		(104,000)		4,424		(48,911)
Other financing sources (uses)										
Issuance of debt		_		_		_		555,000		555,000
Premium on debt issuance		_		_		_		58,592		58,592
Transfer in		_		_		200,000		_		200,000
Transfer (out)		_				(160)		(272,051)		(272,211)
Total other financing										
sources (uses)						199,840	-	341,541		541,381
Net change in fund balances		47,846		2,819		95,840		345,965		492,470
Fund balances										
Beginning of year		515,754		76,162		1,250,158				1,842,074
End of year	\$	563,600	\$	78,981	\$	1,345,998	\$	345,965	\$	2,334,544

# Schedule of Long-Term Debt Issues Payable December 31, 2023

	Interest							
_	Year	Rate	<u>I</u>	Principal	]	Interest		Total
<b>General Obligation Tax Increment Bonds</b>								
General Obligation Tax Increment								
Refunding Bonds of 2019A	2024	5.00%	\$	230,000	\$	94,000	\$	324,000
-	2025	5.00%		255,000		81,875		336,875
	2026	5.00%		275,000		68,625		343,625
	2027	5.00%		300,000		54,250		354,250
	2028	5.00%		325,000		38,625		363,625
	2029	2.00%		355,000		26,950		381,950
	2030	2.00%		370,000		19,700		389,700
	2031	2.00%		390,000		12,100		402,100
	2032	2.00%		410,000		4,100		414,100
Total General Obligation Tax Increment Bonds	3		\$2	2,910,000	\$	400,225	\$3	3,310,225

		Interest			
	Year	Rate	Principal	Interest	Total
<b>General Obligation Street Bonds</b>					
General Obligation Street Improvement					
Bonds of 2023A	2024	5.00%	\$ -	\$ 105,732	\$ 105,732
	2025	5.00%	135,000	107,275	242,275
	2026	5.00%	195,000	99,025	294,025
	2027	5.00%	205,000	89,025	294,025
	2028	5.00%	215,000	78,525	293,525
	2029	5.00%	225,000	67,525	292,525
	2030	5.00%	235,000	56,025	291,025
	2031	5.00%	245,000	44,025	289,025
	2032	5.00%	260,000	31,400	291,400
	2033	5.00%	270,000	18,150	288,150
	2034	4.00%	285,000	5,700	290,700
Subtotal			2,270,000	702,407	2,972,407
General Obligation Street Improvement					
Bonds of 2020A	2024	5.00%	75,000	26,725	101,725
Bollas of 202011	2025	5.00%	75,000	22,975	97,975
	2026	5.00%	80,000	19,100	99,100
	2027	5.00%	85,000	14,975	99,975
	2028	4.00%	85,000	11,150	96,150
	2029	4.00%	95,000	7,550	102,550
	2030	3.00%	95,000	4,225	99,225
	2031	2.00%	95,000	1,850	96,850
	2032	2.00%	45,000	450	45,450
Subtotal	2032	2.0070	730,000	109,000	839,000
General Obligation Street Improvement					
Bonds of 2018A	2024	5.00%	75,000	20,325	95,325
201011	2025	5.00%	75,000	16,575	91,575
	2026	5.00%	80,000	12,700	92,700
	2027	5.00%	85,000	8,575	93,575
	2028	4.00%	90,000	4,650	94,650
	2029	3.00%	95,000	1,425	96,425
Subtotal			500,000	64,250	564,250
General Obligation Street Improvement					
Bonds of 2017A	2024	3.00%	75,000	8,775	83,775
	2025	3.00%	75,000	6,525	81,525
	2026	2.00%	80,000	4,600	84,600
	2027	2.25%	80,000	2,900	82,900
	2028	2.50%	80,000	1,000	81,000
Subtotal			390,000	23,800	413,800

_	Year	Interest Rate	Principal	Interest	Total
General Obligation Street Bonds (continued)					
General Obligation Street Improvement					
Bonds of 2015A	2024	2.00%	390,000	20,000	410,000
	2025	2.00%	400,000	12,100	412,100
	2026	2.00%	405,000	4,050	409,050
Subtotal			1,195,000	36,150	1,231,150
General Obligation Street Reconstruction					
Bonds of 2013A	2024	2.25%	185,000	2,313	187,313
Total General Obligation Street Bonds			\$5,270,000	\$ 937,920	\$6,207,920
General Obligation Equipment Certificates					
General Obligation Equipment					
Certificates of 2023A	2024	5.00%	\$ -	\$ 26,517	\$ 26,517
	2025	5.00%	40,000	26,750	66,750
	2026	5.00%	55,000	24,375	79,375
	2027	5.00%	55,000	21,625	76,625
	2028	5.00%	60,000	18,750	78,750
	2029	5.00%	65,000	15,625	80,625
	2030	5.00%	65,000	12,375	77,375
	2031	5.00%	70,000	9,000	79,000
	2032	5.00%	70,000	5,500	75,500
	2033	5.00%	75,000	1,875	76,875
Subtotal			555,000	162,392	717,392
General Obligation Equipment					
Certificates of 2020A	2024	5.00%	90,000	19,000	109,000
	2025	5.00%	95,000	14,375	109,375
	2026	5.00%	105,000	9,375	114,375
	2027	5.00%	40,000	5,750	45,750
	2028	4.00%	40,000	3,950	43,950
	2029	4.00%	45,000	2,250	47,250
	2030	3.00%	45,000	675	45,675
Subtotal			460,000	55,375	515,375
General Obligation Equipment					
Certificates of 2018A	2024	5.00%	165,000	15,225	180,225
	2025	5.00%	55,000	9,725	64,725
	2026	5.00%	55,000	6,975	61,975
	2027	5.00%	60,000	4,100	64,100
	2028	4.00%	65,000	1,300	66,300
Subtotal			400,000	37,325	437,325
Total General Obligation Equipment Certificat	tes		\$1,415,000	\$ 255,092	\$1,670,092

#### Schedule of Long-Term Debt Issues Payable (continued) December 31, 2023

		Interest					
	Year	Rate	F	Principal	 Interest		Total
Finance Purchases Payable							
2021 Finance Purchased Equipment	2024	2.31%	\$	31,246	\$ 3,601	\$	34,847
	2025	2.31%		31,972	2,875		34,847
	2026	2.31%		32,715	2,132		34,847
	2027	2.31%		33,475	1,372		34,847
	2028	2.31%		34,227	620		34,847
Total Finance Purchase Payable			\$	163,635	\$ 10,600	\$	174,235
Leases Payable							
Enterprise Vehicle Leases	2024	Various	\$	135,314	\$ 42,866	\$	178,180
	2025	Various		135,314	42,866		178,180
	2026	Various		135,314	42,866		178,180
	2027	Various		115,335	38,035		153,370
	2028	Various		59,441	22,292		81,733
	2029	Various		24,851	10,199		35,050
	2030	Various		2,365	1,138		3,503
Total Leases Payable			\$	607,934	\$ 200,262	\$	808,196
Total Governmental Activities			\$1	0,366,569	\$ 1,804,099	\$ 13	2,170,668

-120- (continued)

		Interest			
	Year	Rate	Principal	Interest	Total
General Obligation Utility Revenue Bonds General Obligation Utility Revenue					
Bonds of 2023A	2024	5.00%	\$ -	\$ 146,200	\$ 146,200
Bolids of 202311	2025	5.00%	95,000	150,625	245,625
	2026	5.00%	170,000	144,000	314,000
	2027	5.00%	180,000	135,250	315,250
	2028	5.00%	185,000	126,125	311,125
	2029	5.00%	195,000	116,625	311,625
	2030	5.00%	210,000	106,500	316,500
	2031	5.00%	215,000	95,875	310,875
	2032	5.00%	230,000	84,750	314,750
	2033	5.00%	240,000	73,000	313,000
	2034	4.00%	250,000	62,000	312,000
	2035	4.00%	265,000	51,700	316,700
	2036	4.00%	275,000	40,900	315,900
	2037	4.00%	280,000	29,800	309,800
	2038	4.00%	300,000	18,200	318,200
	2039	4.00%	305,000	6,100	311,100
Subtotal			3,395,000	1,387,650	4,782,650
Consert Obligation Helita Danson					
General Obligation Utility Revenue Bonds of 2020A	2024	5.00%	220,000	110,300	330,300
Donas of 202011	2025	5.00%	230,000	99,050	329,050
	2026	5.00%	245,000	87,175	332,175
	2027	5.00%	255,000	74,675	329,675
	2028	4.00%	265,000	63,000	328,000
	2029	4.00%	280,000	52,100	332,100
	2030	3.00%	290,000	42,150	332,150
	2031	2.00%	295,000	34,850	329,850
	2032	2.00%	305,000	28,850	333,850
	2033	2.00%	315,000	22,650	337,650
	2034	2.00%	320,000	16,300	336,300
	2035	2.00%	325,000	9,850	334,850
	2036	2.00%	330,000	3,300	333,300
Subtotal			3,675,000	644,250	4,319,250
General Obligation Utility Revenue					
Bonds of 2018A	2024	5.00%	115,000	31,225	146,225
Donas of 201011	2025	5.00%	115,000	25,475	140,475
	2026	5.00%	130,000	19,350	149,350
	2027	5.00%	130,000	12,850	142,850
	2028	4.00%	135,000	6,900	141,900
	2029	3.00%	140,000	2,100	142,100
Subtotal			765,000	97,900	862,900
C LOUP & TATE D					
General Obligation Utility Revenue Bonds of 2017A	2024	3.00%	245,000	29,087	274,087
Donus of 2017/1	2025	3.00%	250,000	21,663	271,663
	2026	2.00%	260,000	15,313	275,313
	2027	2.25%	265,000	9,731	274,731
	2028	2.50%	270,000	3,375	273,375
Subtotal			1,290,000	79,169	1,369,169
General Obligation Utility Revenue	2024	2.000/	200.000	15 400	215 400
Bonds of 2015A	2024	2.00%	300,000	15,400	315,400
	2025 2026	2.00% 2.00%	305,000 315,000	9,350 3,150	314,350 318,150
Subtotal	2020	2.00%	920,000	27,900	947,900
Subtotal			920,000	21,500	2 <del>4</del> 7,700

		Interest			
	Year	Rate	Principal	Interest	Total
General Obligation Utility Revenue Bonds (continued)					
General Obligation Utility Revenue					
Bonds of 2013A	2024	2.25%	315,000	3,938	318,938
Total General Obligation Utility Revenue B	Sonds		\$ 10,360,000	\$ 2,240,807	\$ 12,600,807
General Obligation Water Revenue Notes					
General Obligation Water Revenue					
Note – Series 2022	2024	1.95%	\$ 291,000	\$ 107,852	\$ 398,852
	2025	1.95%	297,000	123,644	420,644
	2026	1.95%	303,000	117,844	420,844
	2027	1.95%	309,000	111,872	420,872
	2028	1.95%	315,000	105,892	420,892
	2029	1.95%	321,000	99,740	420,740
	2030	1.95%	327,000	93,471	420,471
	2031	1.95%	333,000	87,084	420,084
	2032	1.95%	340,000	80,581	420,581
	2033	1.95%	347,000	73,941	420,941
	2034	1.95%	353,000	67,164	420,164
	2035	1.95%	360,000	60,270	420,270
	2036	1.95%	367,000	53,239	420,239
	2037	1.95%	374,000	46,070	420,070
	2038	1.95%	382,000	38,767	420,767
	2039	1.95%	389,000	31,307	420,307
	2040	1.95%	119,825	23,709	143,534
Subtotal			5,527,825	1,322,447	6,850,272
General Obligation Water Revenue					
Note – Series 2020	2024	1.00%	1,781,000	327,970	2,108,970
	2025	1.00%	1,799,000	310,490	2,109,490
	2026	1.00%	1,817,000	292,500	2,109,500
	2027	1.00%	1,835,000	274,330	2,109,330
	2028	1.00%	1,854,000	255,980	2,109,980
	2029	1.00%	1,872,000	237,440	2,109,440
	2030	1.00%	1,891,000	218,720	2,109,720
	2031	1.00%	1,910,000	199,810	2,109,810
	2032	1.00%	1,929,000	180,710	2,109,710
	2033	1.00%	1,948,000	161,420	2,109,420
	2034	1.00%	1,968,000	141,940	2,109,940
	2035	1.00%	1,987,000	122,260	2,109,260
	2036	1.00%	2,007,000	102,390	2,109,390
	2037	1.00%	2,027,000	82,320	2,109,320
	2038	1.00%	2,048,000	62,050	2,110,050
	2039	1.00%	2,068,000	41,570	2,109,570
	2040	1.00%	2,089,000	20,890	2,109,890
Subtotal			32,830,000	3,032,790	35,862,790
Total General Obligation Water Revenue N	otes		\$ 38,357,825	\$ 4,355,237	\$ 42,713,062

		Interest			
	Year	Rate	Principal	Interest	Total
<b>General Obligation Housing Refunding Bonds</b>					
General Obligation Housing					
Refunding Bonds – Series 2015A	2024	2.00%	\$ 265,000	\$ 37,775	\$ 302,775
	2025	2.00%	275,000	32,375	307,375
	2026	2.50%	280,000	26,125	306,125
	2027	2.50%	285,000	19,063	304,063
	2028	2.50%	290,000	11,875	301,875
	2029	2.75%	300,000	4,125	304,125
Total General Obligation Housing					
Refunding Bonds			\$ 1,695,000	\$ 131,338	\$ 1,826,338
C					
Finance Purchases Payable					
2021 Finance Purchased Truck	2024	2.31%	\$ 52,434	\$ 6,043	\$ 58,477
	2025	2.31%	53,652	4,825	58,477
	2026	2.31%	54,898	3,578	58,476
	2027	2.31%	56,174	2,303	58,477
	2028	2.31%	57,507	997	58,504
	2020	2.3170	37,307		30,301
Total Finance Purchases Payable			\$ 274,665	\$ 17,746	\$ 292,411
Leases Payable					
Buildings and structures – leased	2024	3.50%	\$ 86,802	\$ 58,098	\$ 144,900
-	2025	3.50%	89,890	55,010	144,900
	2026	3.50%	93,087	51,813	144,900
	2027	3.50%	102,470	48,467	150,937
	2028	3.50%	114,767	44,623	159,390
	2029	3.50%	118,849	40,541	159,390
	2030	3.50%	123,076	36,314	159,390
	2031	3.50%	127,453	31,937	159,390
	2032	3.50%	135,326	27,384	162,710
	2033	3.50%	144,898	22,462	167,360
	2034	3.50%	150,052	17,308	167,360
	2035	3.50%	155,388	11,971	167,359
	2036	3.50%	160,915	6,444	167,359
	2037	3.50%	96,497	1,129	97,626
Total Leases Payable			\$ 1,699,470	\$ 453,501	\$ 2,152,971
Total Business-Type Activities			\$52,386,960	\$ 7,198,629	\$ 59,585,589
Total Long-Term Debt Issues Payable			\$62,753,529	\$ 9,002,728	\$71,756,257

STATISTICAL SECTION
(UNAUDITED)

#### STATISTICAL SECTION (UNAUDITED)

This part of the City of Robbinsdale, Minnesota's (the City) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

#### **Contents**

#### **Financial Trends**

These schedules contain trend information to help the reader understand how the City's financial performance and well-being has changed over time.

#### **Revenue Capacity**

These schedules contain information to help the reader assess the City's most significant revenue source, including property tax revenue.

#### **Debt Capacity**

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

#### **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.

#### **Operating Indicators**

These schedules contain service and infrastructure data to help the reader understand how the information in the City's ACFR relates to the services the City provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the ACFR for the relevant year.

Net Position by Component Last Ten Fiscal Years (Accrual Basis of Accounting)

				Fiscal Year
	2014	2015	2016	2017
Community Lord William				
Governmental activities				
Net investment in capital assets	\$ 26,187,960	\$ 26,904,236	\$ 26,710,715	\$ 27,219,381
Restricted	8,722,641	9,510,363	9,684,628	10,517,274
Unrestricted	10,751,418	6,986,669	5,103,509	4,483,115
Total governmental activities net position	\$ 45,662,019	\$ 43,401,268	\$ 41,498,852	\$ 42,219,770
Business-type activities				
Net investment in capital assets	\$ 16,695,757	\$ 17,274,903	\$ 18,886,770	\$ 21,009,635
Unrestricted	10,403,372	10,832,374	10,750,431	11,078,067
Total business-type activities net position	\$ 27,099,129	\$ 28,107,277	\$ 29,637,201	\$ 32,087,702
Primary government				
Net investment in capital assets	\$ 42,883,717	\$ 44,179,139	\$ 45,597,485	\$ 48,229,016
Restricted	8,722,641	9,510,363	9,684,628	10,517,274
Unrestricted	21,154,790	17,819,043	15,853,940	15,561,182
Total primary government net position	\$ 72,761,148	\$ 71,508,545	\$ 71,136,053	\$ 74,307,472

Note 1: The City implemented GASB Statement No. 68 in fiscal 2015, recording a change in accounting principle that decreased unrestricted net position. Prior year balances were not restated.

Note 2: The City reported a prior period adjustment in 2020 that decreased unrestricted net position in business-type activities. Prior year balances were not restated.

2018	2019	2020	2021	2022	2023
\$ 26,883,728	\$ 26,951,181	\$ 26,954,967	\$ 28,279,177	\$ 29,508,566	\$ 29,779,159
11,234,924	11,601,384	11,892,897	14,553,235	15,270,175	15,400,738
3,967,844	4,416,190	7,327,975	8,417,303	7,948,826	11,869,506
\$ 42,086,496	\$ 42,968,755	\$ 46,175,839	\$ 51,249,715	\$ 52,727,567	\$ 57,049,403
\$ 21,318,637	\$ 23,050,165	\$ 24,591,692	\$ 28,069,388	\$ 32,659,769	\$ 34,245,269
13,103,404	14,367,276	15,022,644	15,350,947	14,347,472	18,792,960
	·			· · · · · · · · · · · · · · · · · · ·	
\$ 34,422,041	\$ 37,417,441	\$ 39,614,336	\$ 43,420,335	\$ 47,007,241	\$ 53,038,229
\$ 48,202,365	\$ 50,001,346	\$ 51,546,659	\$ 56,348,565	\$ 62,168,335	\$ 64,024,428
11,234,924	11,601,384	11,892,897	14,553,235	15,270,175	15,400,738
17,071,248	18,783,466	22,350,619	23,768,250	22,296,298	30,662,466
17,071,240	10,703,700	22,330,017	23,100,230	22,270,270	30,002,400
\$ 76,508,537	\$ 80,386,196	\$ 85,790,175	\$ 94,670,050	\$ 99,734,808	\$110,087,632

# Changes in Net Position Last Ten Fiscal Years (Accrual Basis of Accounting)

				Fiscal Year
	2014	2015	2016	2017
P				
Expenses				
Governmental activities	<b>*</b> • • • • • • • • • • • • • • • • • • •	<b>*</b> 1 0 10 0 10	A 1 102 F10	ф. 4.004 <b>.</b>
General government	\$ 975,344	\$ 1,042,240	\$ 1,182,710	\$ 1,084,789
Community development	1,282,571	1,777,385	1,473,909	1,111,749
Public safety	4,553,069	4,850,345	6,095,953	5,273,771
Recreation	1,352,324	1,475,916	1,537,487	1,554,725
Public works	2,426,864	2,252,185	3,713,319	3,465,917
Human services	1,500	1,800	2,000	_
Interest on long-term debt	266,408	393,147	326,810	339,995
Total governmental activities expenses	10,858,080	11,793,018	14,332,188	12,830,946
Business-type activities				
Water utility	1,084,196	1,071,815	977,856	1,084,344
Sanitary sewer utility	1,539,728	1,628,374	1,654,586	1,673,356
Storm sewer utility	640,688	786,404	822,570	802,930
Solid waste removal	1,167,234	1,195,337	1,194,888	1,233,380
Liquor operations	659,839	724,292	807,541	800,461
Broadway Court	793,486	764,961	658,662	685,356
Deputy Registrar	345,878	380,960	415,104	431,056
Total business-type activities expenses	6,231,049	6,552,143	6,531,207	6,710,883
Total primary government expenses	\$ 17,089,129	\$ 18,345,161	\$ 20,863,395	\$ 19,541,829
Program revenues				
Government activities				
Charges for services				
General government	\$ 847,045	\$ 920,187	\$ 1,050,836	\$ 941,099
Community development	214,011	272,315	636,369	421,524
Public safety	418,788	384,984	377,376	376,210
Recreation	106,521	110,781	101,618	88,804
Public works	124,571	66,358	302,727	381,872
Operating grants and contributions	1,168,773	472,137	484,711	888,512
Capital grants and contributions	898,623	1,824,891	219,104	1,150,852
Total governmental activities program revenues	3,778,332	4,051,653	3,172,741	4,248,873

2018	2019	2020	2021	2022	2023
\$ 1,122,654	\$ 1,071,792	\$ 1,072,272	\$ 918,780	\$ 1,268,538	\$ 1.234.160
2,128,280	982,196	1,556,931	1,127,400	1,847,653	\$ 1,234,160 2,038,674
5,369,552	5,658,993	6,016,114	5,531,217	7,118,011	7,558,538
1,577,397	1,688,681	1,617,601	1,702,320	1,800,409	1,956,035
3,693,984	3,366,749	3,009,376	2,712,433	2,854,344	3,102,072
3,093,964	3,300,749	3,009,370	2,712,433	2,034,344	3,102,072
299,705	369,476	288,225	230,784	222,538	206,105
14,191,572	13,137,887	13,560,519	12,222,934	15,111,493	16,095,584
, ,	, ,	, ,	, ,	, ,	,
1,054,113	1,088,911	1,222,923	1,379,239	1,802,591	3,187,339
1,698,350	1,760,416	1,835,652	1,657,626	1,833,637	1,900,348
881,082	1,081,774	898,613	828,338	912,187	951,231
1,276,109	1,376,745	1,694,034	1,795,174	1,559,593	1,941,846
4,089,243	4,052,045	3,738,459	4,029,167	4,260,272	4,338,186
692,311	712,340	696,459	753,003	749,040	811,473
455,513	551,201	430,677	492,511	533,055	555,546
10,146,721	10,623,432	10,516,817	10,935,058	11,650,375	13,685,969
\$ 24,338,293	\$ 23,761,319	\$ 24,077,336	\$ 23,157,992	\$ 26,761,868	\$ 29,781,553
\$ 1,111,459	\$ 1,049,382	\$ 980,625	\$ 1,057,415	\$ 919,178	\$ 797,306
285,904	281,443	103,053	115,548	\$ 919,178 109,664	313,157
			246,690		
296,995 101,189	355,907 110,764	208,818 54,995	246,690 98,138	266,132 94,256	164,828 120,761
111,665	10,764	34,993 106,445	98,138 49,166	94,236 129,620	42,275
1,318,582	497,954	989,738	559,062	878,952	1,291,587
371,980	128,783	989,738 671,811	2,321,925	1,028,721	1,291,387
3/1,960	120,703	0/1,011	2,321,923	1,020,721	1,127,023
3,597,774	2,532,008	3,115,485	4,447,944	3,426,523	3,857,539

-128- (continued)

# Changes in Net Position (continued) Last Ten Fiscal Years (Accrual Basis of Accounting)

				Fiscal Year
	2014	2015	2016	2017
Program revenues (continued)				
Business-type activities				
Charges for services	1 551 011	1 552 702	1.511.505	1 501 550
Water utility	1,551,314	1,663,593	1,714,506	1,721,658
Sanitary sewer utility	1,673,454	1,833,145	1,891,384	1,902,913
Storm sewer utility	814,133	878,926	948,942	997,691
Solid waste removal	1,545,736	1,606,246	1,659,602	1,711,392
Liquor operations	827,669	824,676	894,389	947,986
Broadway Court	758,703	792,501	820,794	843,500
Deputy Registrar	460,277	489,175	505,007	508,166
Operating grants and contributions	41,550	47,132	50,125	42,495
Capital grants and contributions		483,000		325,955
Total business-type activities program revenues	7,672,836	8,618,394	8,484,749	9,001,756
Total primary government program revenues	\$ 11,451,168	\$ 12,670,047	\$ 11,657,490	\$ 13,250,629
Net (expense) revenue				
Governmental activities	\$ (7,079,748)	\$ (7,741,365)	\$(11,159,447)	\$ (8,582,073)
Business-type activities	1,441,787	2,066,251	1,953,542	2,290,873
Business-type activities	1,441,767	2,000,231	1,933,342	2,290,873
Total primary government net (expense) revenue	\$ (5,637,961)	\$ (5,675,114)	\$ (9,205,905)	\$ (6,291,200)
Program revenue, transfers, and special item				
Governmental activities				
Property taxes	\$ 5,310,453	\$ 5,748,706	\$ 5,809,896	\$ 6,097,831
Tax increments	279,418	353,947	414,904	485,152
Unrestricted grants and contributions	1,627,954	1,692,688	1,715,317	1,737,793
Franchise fee tax	654,308	575,494	553,744	581,330
Investment earnings, including fair value change	598,936	194,835	170,873	254,254
Land sales and gain on sale of assets	230,773	523,450	98,600	204,778
Transfers	257,690	505,059	493,697	(58,147)
Total governmental activities	8,959,532	9,594,179	9,257,031	9,302,991
-				
Business-type activities				
Investment earnings, including fair value change	255,216	79,329	70,079	101,481
Transfers	(257,690)	(505,059)	(493,697)	58,147
Special item				
Total business-type activities	(2,474)	(425,730)	(423,618)	159,628
Total primary government	\$ 8,957,058	\$ 9,168,449	\$ 8,833,413	\$ 9,462,619
Change in net position				
Governmental activities	\$ 1,879,784	\$ 1,852,814	\$ (1,902,416)	\$ 720,918
Business-type activities	1,439,313	1,640,521	1,529,924	2,450,501
Total primary government	\$ 3,319,097	\$ 3,493,335	\$ (372,492)	\$ 3,171,419

2018	2019	2020	2021	2022	2023
2,268,565	2,395,842	2,174,961	3,459,453	3,899,005	4,391,336
2,188,787	2,393,842	2,436,168	2,634,606	2,914,969	3,129,312
1,160,673	1,221,165	1,344,510	1,542,694	1,741,828	2,074,292
1,768,835	1,870,016	1,981,753	2,115,339	2,018,778	2,240,294
4,263,779	4,146,188	3,899,916	4,177,117	4,272,044	4,290,784
841,942	873,810	887,385	912,513	950,820	982,004
514,447	554,810	390,597	490,459	512,110	552,599
41,401	142,595	54,671	43,822	132,613	113,904
-	342,546	51,071	-13,022	132,013	374,729
13,048,429	13,844,725	13,169,961	15,376,003	16,442,167	18,149,254
13,010,125	13,011,723	15,165,561	15,570,005	10,112,107	10,115,251
\$ 16,646,203	\$ 16,376,733	\$ 16,285,446	\$ 19,823,947	\$ 19,868,690	\$ 22,006,793
\$(10,593,798)	\$(10,605,879)	\$(10,445,034)	\$ (7,774,990)	\$(11,684,970)	\$(12,238,045)
2,901,708	3,221,293	2,653,144	4,440,945	4,791,792	4,463,285
\$ (7,692,090)	\$ (7,384,586)	\$ (7,791,890)	\$ (3,334,045)	\$ (6,893,178)	\$ (7,774,760)
\$ 6,373,887	\$ 7,055,563	\$ 7,436,490	\$ 8,024,281	\$ 8,661,535	\$ 9,559,237
522,258	576,708	732,964	1,111,603	1,745,001	1,976,298
1,834,241	1,839,787	3,107,407	2,175,965	2,010,785	3,332,796
640,342	665,784	758,964	842,528	1,031,974	1,027,842
351,213	631,942	744,812	(61,174)	(1,172,822)	1,536,687
211,186	137,667	289,370	157,183	318,771	77,462
527,397	580,687	582,111	598,480	567,578	(950,441)
10,460,524	11,488,138	13,652,118	12,848,866	13,162,822	16,559,881
181,797	354,794	391,390	(36,466)	(637,308)	617,262
(527,397)	(580,687)	(582,111)	(598,480)	(567,578)	950,441
(221,769)					
(567,369)	(225,893)	(190,721)	(634,946)	(1,204,886)	1,567,703
¢ 0.902.155	¢ 11 262 245	¢ 12 461 207	¢ 12 212 020	¢ 11 057 026	¢ 10 127 504
\$ 9,893,155	\$ 11,262,245	\$ 13,461,397	\$ 12,213,920	\$ 11,957,936	\$ 18,127,584
\$ (133,274)	¢ 892.250	\$ 3,207,084	\$ 5.073.876	¢ 1 /77 952	¢ / 201 026
2,334,339	\$ 882,259 2,995,400	\$ 3,207,084 2,462,423	\$ 5,073,876 3,805,999	\$ 1,477,852 3,586,906	\$ 4,321,836 6,030,988
2,334,339	4,773,400	2,402,423	3,003,777	3,380,900	0,030,968
\$ 2,201,065	\$ 3,877,659	\$ 5,669,507	\$ 8,879,875	\$ 5,064,758	\$ 10,352,824
Ψ 2,201,003	ψ 5,011,059	Ψ 2,002,207	Ψ 0,013,013	Ψ 2,004,736	φ 10,552,624



## Governmental Activities Tax Revenue by Source Last Ten Fiscal Years (Accrual Basis of Accounting)

Fiscal Year	Property Tax	Tax Increments	Franchise Fee Tax	Total
1 cai	Troperty Tax	merements	Tee Tax	Total
2014	\$ 5,310,453	\$ 279,418	\$ 654,308	\$ 6,244,179
2015	5,748,706	353,947	575,494	6,678,147
2016	5,809,896	414,904	553,744	6,778,544
2017	6,097,831	485,152	581,330	7,164,313
2018	6,373,887	522,258	640,342	7,536,487
2019	7,055,563	576,708	665,784	8,298,055
2020	7,436,490	732,964	758,964	8,928,418
2021	8,024,281	1,111,603	842,528	9,978,412
2022	8,661,535	1,745,001	1,031,974	11,438,510
2023	9,559,237	1,976,298	1,027,842	12,563,377

#### Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

								Fiscal Year
	2014		2015		2016		2017	
General Fund								
Nonspendable	\$	340	\$	340	\$	1,350	\$	4,090
Restricted	Ψ	-	Ψ	-	Ψ	-	Ψ	-
Assigned		83,116		124,345		301,757		427,556
Unassigned		4,498,956		4,864,657		4,877,747		4,917,114
Total General Fund	\$	4,582,412	\$	4,989,342	\$	5,180,854	\$	5,348,760
All other governmental funds								
Nonspendable	\$	_	\$	_	\$	_	\$	_
Restricted		7,884,505		8,057,158		8,477,498		9,059,322
Committed		2,820,520		1,594,977		1,330,273		1,591,981
Assigned		4,963,493		6,330,908		5,869,614		5,712,390
Unassigned	_	(3,540,974)		(3,903,918)		(4,135,697)	_	(3,980,489)
Total all other governmental funds	\$	12,127,544	\$	12,079,125	\$	11,541,688	\$	12,383,204
All governmental funds								
Nonspendable	\$	340	\$	340	\$	1,350	\$	4,090
Restricted		7,884,505		8,057,158		8,477,498		9,059,322
Committed		2,820,520		1,594,977		1,330,273		1,591,981
Assigned		5,046,609		6,455,253		6,171,371		6,139,946
Unassigned		957,982		960,739		742,050		936,625
Total all governmental funds	\$	16,709,956	\$	17,068,467	\$	16,722,542	\$	17,731,964

2018	2019	2020	2021	2022	2023
\$ 4,870	\$ 9,724	\$ 9,174	\$ 17,390	\$ 5,045	\$ 79,951
_	_	1,430	4,685	4,685	651,944
287,611	· · · · · · · · · · · · · · · · · · ·	287,799	243,250	282,100	240,785
5,268,507	5,403,451	5,626,756	6,427,959	6,133,963	7,555,495
\$ 5,560,988	\$ 5,656,041	\$ 5,925,159	\$ 6,693,284	\$ 6,425,793	\$ 8,528,175
\$ 3,300,988	\$ 3,030,041	\$ 3,923,139	\$ 0,093,284	\$ 0,423,793	\$ 6,326,173
\$ 3,240	\$ -	\$ -	\$ -	\$ 1,875	\$ 5,676
9,753,674	14,180,582	11,980,704	11,418,564	11,763,385	13,071,555
1,716,466	2,211,712	2,745,651	2,175,339	2,141,833	1,793,482
5,322,429	4,967,165	5,818,260	5,364,063	5,039,382	7,891,373
(4,285,793	(4,356,237)	(4,207,912)	(4,024,958)	(3,755,638)	(3,796,917)
\$ 12,510,016	\$ 17,003,222	\$ 16,336,703	\$ 14,933,008	\$ 15,190,837	\$ 18,965,169
\$ 8,110		\$ 9,174	\$ 17,390	\$ 6,920	\$ 85,627
9,753,674		11,982,134	11,423,249	11,768,070	13,723,499
1,716,466	, , , , , , , , , , , , , , , , , , ,	2,745,651	2,175,339	2,141,833	1,793,482
5,610,040	· · · · · · · · · · · · · · · · · · ·	6,106,059	5,607,313	5,321,482	8,132,158
982,714	1,047,214	1,418,844	2,403,001	2,378,325	3,758,578
¢ 10 071 004	¢ 22.650.262	¢ 22 261 962	\$ 21 626 202	¢ 21 616 620	¢ 27 402 244
\$ 18,071,004	\$ 22,659,263	\$ 22,261,862	\$ 21,626,292	\$ 21,616,630	\$ 27,493,344

## Changes in Fund Balances of Governmental Funds Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

								Fiscal Year
		2014		2015		2016		2017
D								
Revenues	¢	5 249 202	¢	5 727 224	¢	5 709 077	Φ	6 112 200
Property taxes	\$	5,348,292	\$	5,727,334	\$	5,798,977	\$	6,113,300
Tax increments		279,418		353,947		414,904		485,152
Special assessments		554,521		894,731		696,881		770,080
Licenses and permits		410,277		482,250		478,680		439,232
Intergovernmental		3,243,969		2,702,251		2,258,314		3,323,850
Charges for services		1,145,967		934,125		1,429,610		1,090,632
Fines and forfeitures		323,094		218,482		242,682		249,679
Franchise fee tax		654,308		575,494		553,744		581,330
Investment earnings (charges)		422,113		137,503		119,061		176,824
Other		561,899		564,037		99,168		283,978
Total revenues		12,943,858		12,590,154		12,092,021		13,514,057
Expenditures								
General government		938,023		993,622		1,067,073		1,012,133
Community development		1,279,288		1,768,682		1,441,411		1,092,321
Public safety		4,503,316		4,841,779		4,975,595		4,925,896
Recreation		1,057,303		1,132,014		1,156,885		1,181,061
Public works		1,694,136		1,599,662		2,833,603		2,598,255
Human services		1,500		1,800		2,000		_
Capital outlay		2,227,310		5,316,730		890,636		1,110,527
Debt service								
Principal		576,000		550,000		585,000		960,000
Interest		284,199		330,287		390,358		362,756
Total expenditures		12,561,075		16,534,576		13,342,561		13,242,949
Excess (deficiency) of revenues								
over (under) expenditures		382,783		(3,944,422)		(1,250,540)		271,108
Other financing sources (uses)								
Issuance of debt		_		3,847,874		_		759,666
Refunding of debt		_		_		_		_
Sales of capital assets		_		_		_		_
Transfers in		1,085,403		676,496		1,364,326		938,068
Transfers out		(977,713)		(221,437)		(459,711)		(959,420)
Total other financing sources (uses)		107,690		4,302,933		904,615		738,314
Net change in fund balances	\$	490,473	\$	358,511	\$	(345,925)	\$	1,009,422
Debt service as a percentage of								
noncapital expenditures		8.4%		8.0%		7.9%		11.0%

2018	2019	 2020	2021		2022	2023
\$ 6,314,064	\$ 7,080,025	\$ 7,392,931	\$	8,063,931	\$ 8,651,958	\$ 9,559,023
522,258	576,708	732,964		1,111,603	1,745,001	1,976,298
593,941	508,631	452,687		546,056	535,086	473,264
677,126	602,915	536,823		608,259	509,117	446,621
3,122,636	2,309,295	4,547,198		2,577,909	2,757,286	6,884,568
1,001,462	1,026,955	653,873		726,974	741,396	795,171
186,560	233,577	137,250		179,799	171,957	134,323
640,342	665,784	758,964		842,528	1,031,974	1,027,842
250,863	460,692	549,464		(47,202)	(829,219)	976,862
210,559	86,917	263,092		78,765	307,791	90,279
 13,519,811	13,551,499	 16,025,246		14,688,622	 15,622,347	 22,364,251
1,027,640	987,703	984,765		915,763	1,135,637	1,140,135
1,794,194	970,365	1,549,976		1,135,695	1,808,060	2,014,164
5,286,634	5,524,726	5,713,445		6,228,689	6,355,110	6,907,093
1,138,215	1,263,621	1,177,999		1,356,047	1,351,107	1,459,578
2,778,865	2,496,662	2,115,874		1,981,131	1,853,632	2,126,853
1,363,710	423,873	693,725		2,632,558	1,591,653	3,086,960
795,000	880,000	1,105,000		1,110,000	1,290,000	1,390,000
 339,698	400,401	 373,709		342,816	 314,486	 317,260
 14,523,956	 12,947,351	 13,714,493		15,702,699	 15,699,685	 18,442,043
(1,004,145)	604,148	2,310,753		(1,014,077)	(77,338)	3,922,208
1,911,095 -	3,801,639	1,719,764 (3,735,000)		_ _	_ _	3,172,498
_	1,785	450		115,940	_	4,500
1,946,009	921,489	1,871,953		696,571	1,057,389	703,934
(2,513,919)	(740,802)	(2,565,321)		(434,004)	(989,713)	(1,926,426)
1,343,185	3,984,111	(2,708,154)		378,507	67,676	1,954,506
\$ 339,040	\$ 4,588,259	\$ (397,401)	\$	(635,570)	\$ (9,662)	\$ 5,876,714
9.70/	10.20/	11 40/		11 20/	11 40/	11 20/
 8.7%	 10.3%	 11.4%		11.2%	 11.4%	 11.2%

#### General Governmental Tax Revenue by Source Last Ten Fiscal Years (Modified Accrual Basis of Accounting)

Fiscal Year	Property Taxes	Tax Increments	Franchise Fee Tax	Total
2014	\$ 5,348,292	\$ 279,418	\$ 654,308	\$ 6,282,018
2015	5,727,334	353,947	575,494	6,656,775
2016	5,798,977	414,904	553,744	6,767,625
2017	6,113,300	485,152	581,330	7,179,782
2018	6,314,064	522,258	640,342	7,476,664
2019	7,080,025	576,708	665,784	8,322,517
2020	7,392,931	732,964	758,964	8,884,859
2021	8,063,931	1,111,603	842,528	10,018,062
2022	8,651,958	1,745,001	1,031,974	11,428,933
2023	9,559,023	1,976,298	1,027,842	12,563,163

## Assessed Value and Estimated Actual Value of Taxable Property Last Ten Fiscal Years

						Assessed
				Total	Estimated	Value as a
Fiscal	Real	Personal	Total Taxable	Tax Capacity	Actual	Percentage of
Year	Property	Property	Assessed Value	Rate	Value	Actual Value
2014	\$ 676,715,145	\$ 9,044,400	\$ 685,759,545	57.436	\$ 790,231,600	86.8 %
2015	787,305,803	9,158,300	796,464,103	51.134	892,684,000	89.2
2016	784,777,601	9,245,900	794,023,501	53.785	891,134,800	89.1
2017	867,557,328	9,896,700	877,454,028	50.574	971,834,800	90.3
2018	948,191,888	10,340,200	958,532,088	50.346	1,049,070,800	91.4
2019	1,044,166,799	10,194,800	1,054,361,599	50.807	1,139,010,600	92.6
2020	1,196,323,333	10,428,900	1,206,752,233	47.511	1,283,292,600	94.0
2021	1,268,718,783	10,249,900	1,278,968,683	52.143	1,354,187,200	94.4
2022	1,410,855,840	5,821,500	1,416,677,340	51.201	1,485,601,400	95.4
2023	1,689,034,755	6,452,800	1,695,487,555	49.696	1,746,642,900	97.1

Source: Hennepin County

# Property Tax Rates Direct and Overlapping (1) Governments Last Ten Fiscal Years

	,	City I	Direct					
Fiscal Year	Operating	Debt Service	HRA/EDA	Total City	County Tax Capacity Rate	ISD No. 281, Robbinsdale Area Schools Tax Capacity Rate	Special Districts	Total Direct and Overlapping Rates
2014	51.352	4.404	1.680	57.436	49.959	34.777	11.307	153.479
2015	46.040	3.845	1.249	51.134	46.398	33.226	10.561	141.319
2016	47.903	4.259	1.623	53.785	45.356	33.833	10.432	143.406
2017	44.456	4.792	1.326	50.574	44.087	31.612	10.214	136.487
2018	44.308	4.573	1.465	50.346	42.808	31.957	9.849	134.960
2019	43.313	6.103	1.391	50.807	41.861	29.909	9.422	131.999
2020	40.704	5.439	1.368	47.511	41.084	26.447	9.066	124.108
2021	44.069	6.523	1.551	52.143	38.210	25.529	8.656	124.538
2022	43.690	6.033	1.478	51.201	38.535	26.507	8.255	124.498
2023	43.233	5.032	1.431	49.696	34.542	24.092	7.947	116.277

Source: Hennepin County

<sup>(1)</sup> Information reflects total tax rates levied by each entity. Tax rates are expressed in terms of "net tax capacity." A property's tax capacity is determined by multiplying its taxable market value by a state determined class rate. Class rates vary by property type and changed periodically based on state legislation.

Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners (e.g., the rates for special districts apply only to the proportion of the government's property owners whose property is located within the geographic boundaries of the special district).

#### Principal Property Taxpayers Current Year and Nine Years Ago

		2023			2014					
	Taxable Market Tax Value Capacity			Percentage of Total Tax	Taxable Market	Tax		Percentage of Total Tax		
Taxpayer			Rank	Capacity	Value	Capacity	Rank	Capacity		
Parker Station Flats	\$ 40,952,000	\$ 511,9	900 1	2.79 %	\$ -	\$ -	_	- %		
Pointe Properties	39,000,000	487,	500 2	2.65	_	_	_	_		
The Reeve Lakeside	20,161,000	252,0	013 3	1.37	_	=	_	_		
Hy-Vee, Inc.	12,065,000	240,	550 4	1.31	_	=	_	_		
Beach South Apartments	17,578,000	219,	725 5	1.20	6,540,000	81,750	6	1.05		
Copperfield Hill Apartments	16,650,000	208,	125 6	1.13	16,536,000	206,701	2	2.67		
Town Center	8,700,000	173,	250 7	0.94	4,974,000	98,730	5	1.27		
Robin Center	8,155,000	162,	350 8	0.88	7,040,000	140,050	3	1.81		
North Memorial										
Home Health	6,276,000	124,	770 9	0.68	_	_	_	_		
Windsor Court Apartments	9,543,000	119,	288 10	0.65	4,049,000	50,613	8	0.65		
North Memorial										
Health Hospital Lot 003	=			_	12,195,000	243,900	1	3.15		
Terrace Mall	_			_	5,000,000	99,250	4	1.28		
Xcel Energy	_			_	3,741,600	74,832	7	0.97		
NSP Utility	_			_	2,455,100	49,102	9	0.63		
Walgreens					2,349,000	46,230	10	0.60		
Total	\$179,080,000	\$ 2,499,	471	13.61 %	\$ 64,879,700	\$ 1,091,158	<u> </u>	14.08 %		

Source: Hennepin County Property Tax System

Note 1: Rank based on tax capacity.

Note 2: Total city property tax capacity payable for 2023 is \$18,367,001 and for 2014 is \$7,749,461.



#### Property Tax Levies and Collections Last Ten Fiscal Years

Collected Within the

Fiscal Year	Total Tax	Fiscal Year	of the Levy	Collections in	Total Collec	tions to Date
Ended December 31,	Levy for Fiscal Year	Amount	Percentage of Levy	Subsequent Years	Amount	Percentage of Levy
2014	\$ 5,486,896	\$ 5,443,230	99.20 %	\$ 43,666	\$ 5,486,896	100.00 %
2015	5,644,249	5,612,284	99.43	31,965	5,644,249	100.00
2016	5,731,937	5,692,563	99.31	39,374	5,731,937	100.00
2017	6,027,083	6,011,985	99.75	15,098	6,027,083	100.00
2018	6,301,871	6,258,739	99.32	39,767	6,298,506	99.95
2019	6,981,380	6,943,398	99.46	34,179	6,977,577	99.95
2020	7,404,802	7,325,779	98.93	73,294	7,399,073	99.92
2021	8,015,362	7,966,911	99.40	38,296	8,005,207	99.87
2022	8,617,239	8,549,479	99.21	52,040	8,601,519	99.82
2023	9,538,224	9,484,695	99.44	_	9,484,695	99.44

Note: Collections include abatements, adjustments, and tax credits received through state aid.

Source: Hennepin County

#### Ratios of Outstanding Debt by Type Last Ten Fiscal Years

						Business-Type			
		Go	vernmental Activit	ties		Activities			
			General Finance						
		General	Obligation		Purchases	Obligation			
	General	Obligation	Equipment	Net	and	Utility			
	Obligation	Tax Increment	Notes and	Premiums	Leases	Revenue			
Fiscal Year	Bonds	Bonds	Certificates	(Discounts)	Payable	Bonds			
Tiscai Teai	Donus	Dollus	Certificates	(Discoults)	rayable	Dollus			
2014	\$ 3,460,000	\$ 4,695,000	\$ -	\$ 51,450	\$ -	\$ 6,620,000			
2015	6,670,000	4,565,000	_	262,195	_	8,330,000			
2016	6,225,000	4,425,000	_	222,384	_	7,405,000			
2017	6,140,000	4,270,000	_	233,232	_	8,590,000			
2018	6,270,000	4,105,000	1,000,000	352,616	_	8,970,000			
2019	5,570,000	7,385,000	1,000,000	644,065	_	7,985,000			
2020	5,620,000	3,460,000	1,480,000	836,121	_	10,905,000			
2021	4,805,000	3,315,000	1,330,000	733,371	224,015	9,740,000			
2022	3,930,000	3,125,000	1,105,000	630,621	656,551	8,405,000			
2023	5,270,000	2,910,000	1,415,000	861,924	771,569	10,360,000			

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

<sup>(1)</sup> See Demographic and Economic Statistics for personal income and population data.

		Business-Ty	pe Activities					
	General			Finance				
	Obligation	General		Purchases				
	Water	Obligation	Net	and		Percentage		
	Revenue	Housing	Premiums	Leases	Total Primary	of Personal		
	Notes	Bonds	(Discounts)	Payable	Government	Income (1)	Dor (	Capita (1)
-	Tioles	Donus	(Discounts)	1 ayabic	Government	meome (1)	Per Capita (1)	
	\$ -	\$ 3,765,000	\$ 104,950	\$ -	\$ 18,696,400	3.02 %	\$	1,288
	_	3,670,000	315,273	_	23,812,468	3.37		1,614
	_	3,420,000	282,551	_	21,979,935	2.87		1,495
	_	3,185,000	377,658	_	22,795,890	2.86		1,534
	_	2,945,000	433,446	_	24,076,062	2.91		1,629
	_	2,705,000	377,261	_	25,666,326	3.02		1,741
	6,064,828	2,460,000	848,057	_	31,674,006	3.64		2,163
	27,938,701	2,210,000	778,359	375,985	51,450,431	5.84		3,467
	38,299,853	1,955,000	627,011	2,109,199	60,843,235	6.64		4,060
	38,357,825	1,695,000	845,810	1,974,135	64,461,263	6.03		4,301

#### Ratios of General Obligation Debt Outstanding Last Ten Fiscal Years

Fiscal Year	General Obligation Debt		Less Amounts Available in Debt Service Funds		Total	Tota Asses	entage of 1 Taxable ssed Value operty (1)	Per Capita (2)	
2014	\$	8,206,450	\$	758,298	\$ 7,448,152		1.09 %	\$	513
2015		11,497,195		1,047,725	10,449,470		1.31		708
2016		10,872,384		1,427,177	9,445,207		1.19		642
2017		10,643,232		1,457,574	9,185,658		1.05		618
2018		11,727,616		1,762,165	9,965,451		1.04		674
2019		14,599,065		5,812,773	8,786,292		0.83		596
2020		11,396,121		2,177,739	9,218,382		0.76		629
2021		10,183,371		2,486,884	7,696,487		0.60		519
2022		8,790,621		2,596,500	6,194,121		0.44		413
2023		10,456,924		2,917,332	7,539,592		0.44		503

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

<sup>(1)</sup> See Assessed Value and Estimated Actual Value of Taxable Property for property value data.

<sup>(2)</sup> See Demographic and Economic Statistics for population data.

#### Direct and Overlapping Governmental Activities Debt December 31, 2023

Governmental Unit	Debt Outstanding	City Percentage	Share Amount		
Direct debt City of Robbinsdale (1)	\$ 11,228,493	100.00 %	\$ 11,228,493		
Overlapping debt ISD No. 281, Robbinsdale Area Schools	191,267,200	11.24	21,498,433		
Hennepin County	1,056,334,526	0.62	6,549,274		
Suburban Hennepin Three Rivers Park District	49,655,074	0.86	427,034		
Hennepin County Regional RR Authority	80,622,443	0.62	499,859		
Metropolitan Council (2)	89,723,130	0.31	278,142		
Total overlapping debt	1,467,602,373		29,252,742		
Total direct and overlapping debt	\$ 1,478,830,866		\$ 40,481,235		

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government.

Source: Hennepin County Taxpayer Services Department, Direct and Overlapping Debt Report.

<sup>(1)</sup> Includes only governmental activities debt.

<sup>(2)</sup> Includes debt for Metropolitan Council Transit Operations.

## Legal Debt Margin Information Last Ten Fiscal Years

							Fiscal Year
	2014		2015		2016		2017
Debt limit	\$	23,706,948	\$	26,780,520	\$	26,734,044	\$ 29,155,044
Total net debt applicable to the limit		2,701,702		1,840,000		1,540,000	1,200,000
Legal debt margin	\$	21,005,246	\$	24,940,520	\$	25,194,044	\$ 27,955,044
Total net debt applicable to the limit as a percentage of debt limit		11.40%		6.87%		5.76%	4.12%

2018	2019	2020	2021	2022	2023	
\$ 31,472,124	\$ 34,170,318	\$ 38,498,778	\$ 40,625,616	\$ 44,568,042	\$ 52,399,287	
2,040,000	1,880,000	2,195,000	1,875,000	1,470,000	1,600,000	
\$ 29,432,124	\$ 32,290,318	\$ 36,303,778	\$ 38,750,616	\$ 43,098,042	\$ 50,799,287	
6.48%	5.50%	5.70%	4.62%	3.30%	3.05%	
		Legal Debt Margin Calculation for Fiscal Year 2023				
		Estimated actual ma	\$1,746,642,900			
		Debt limit (3% of m	52,399,287			
		Debt applicable to the limit				
		General obligation bonds 1,600,				
		Legal debt ma	\$ 50,799,287			

# Pledged Revenue Coverage Last Ten Fiscal Years

General Obligation Utility Revenue Bonds

		Less	Net	•		
	Utility	Operating	Available	Debt S		
Fiscal Year	Charges (1)	Expenses (2)	Revenue	Principal	Interest	Coverage
2014	\$ 4,038,901	\$ 2,352,203	\$ 1,686,698	\$ 815,000	\$ 157,365	1.73
2015	4,375,664	2,544,980	1,830,684	1,095,000	198,151	1.42
2016	4,554,832	2,546,022	2,008,810	925,000	158,742	1.85
2017	4,622,262	2,588,821	2,033,441	1,205,000	188,814	1.46
2018	5,618,025	2,593,021	3,025,004	775,000	195,034	3.12
2019	5,914,760	2,995,589	2,919,171	985,000	219,304	2.42
2020	5,955,639	3,080,896	2,874,743	1,115,000	205,025	2.18
2021	7,636,753	3,000,908	4,635,845	1,255,904	367,835	2.86
2022	8,555,802	3,377,043	5,178,759	3,131,077	554,531	1.41
2023	9,594,940	4,038,846	5,556,094	3,403,893	732,482	1.34

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

<sup>(1)</sup> Utility charges include gross revenues from the Water, Sanitary Sewer, and Storm Sewer Funds.

<sup>(2)</sup> Operating expenses do not include interest or depreciation.

### Demographic and Economic Statistics Last Ten Fiscal Years

Fiscal Year	Population (1)	Per Capita Personal Income (2)	Total Personal Income	Median Age (2)	Education Level in Years of Formal Schooling (2)	School Enrollment (3)	Unemployment Rate (4)
2014	14,512	\$ 42,645	\$ 618,867,135	36	14	1,760	3.3 %
2015	14,757	47,902	706,894,032	36	14	1,726	3.5
2016	14,704	52,117	766,328,368	37	14	1,682	3.4
2017	14,860	53,680	797,684,800	36	14	1,366	3.7
2018	14,776	55,988	827,282,234	36	14	1,292	2.9
2019	14,741	57,667	850,069,247	37	14	1,309	2.6
2020	14,646	59,397	869,928,462	36	14	1,362	6.2
2021	14,838	59,397	881,332,686	36	14	1,281	3.6
2022	14,986	61,178	916,813,508	37	14	1,196	2.1
2023	14,986	71,321	1,068,816,506	38	14	979	3.0

#### Data Sources:

- (1) Data through fiscal year 2021 per State Auditor website, fiscal year 2022 per Metropolitan Council website, and fiscal year 2023 is the same as prior year, due to timing of information available.
- (2) U.S. Census Bureau.
- (3) Independent School District No. 281, includes Robbinsdale residents only.
- (4) State Department of Employment and Economic Development (uses Hennepin County's rate; the City rate is not available)—rate is an annual average (www.bls.gov.lau/data.htm).



### Principal Employers Current Year and Nine Years Ago

2014 2023 Percentage of Percentage of Number of **Total City Total City** Number of Employer **Employees** Rank Employment (1) **Employees** Rank Employment (1) North Memorial Health Center 5,100 1 % 4,300 1 % Independent School District No. 281, 2 2 Robbinsdale Area Schools\* 1,920 244 Hy-Vee, Inc. 375 3 Good Samaritan Specialty Care 150 4 135 3 Copperfield Hill Apartments 100 5 100 4 5 Robbinsdale, A Villa Center 100 7 5 US Bank 90 92 8 City of Robbinsdale 86 66 6 9 7 U.S. Post Office 50 49 EMI Audio 8 21 Total 7,971 % 5,007 %

Source: Principal employers are the result of surveys of employers in conjunction with city bond sales. Principal employers for the current year and nine years ago were from the most recent bond sales at that time and included the employers listed above.

<sup>\*</sup> Number is taken from bond information—represents Independent School District No. 281, Robbinsdale Area Schools' total employees, not just staff located in the City.

<sup>(1)</sup> Percentage of total city employment information is not readily available.

# Full-Time Equivalent (FTE) City Government Employees by Function Last Ten Fiscal Years

				Fiscal Year
	2014	2015	2016	2017
Function				
General government (3)	9.90	9.57	11.10	10.18
Community development	3.18	3.84	4.12	3.94
Public safety				
Police				
Officers	21.59	24.79	24.61	23.61
Civilians	9.37	9.34	7.95	9.64
Fire				
Firefighters – paid on-call (1)	_	_	_	_
Building inspections	1.60	1.72	1.82	1.84
Recreation				
Recreation programming	5.64	5.44	5.06	5.23
Park maintenance	2.94	3.80	4.68	5.47
Public works				
Engineering	4.46	4.41	4.24	4.57
Maintenance (2)	8.87	9.59	10.00	9.39
Water	2.31	2.08	2.10	2.41
Sanitary sewer	1.67	1.89	1.98	1.55
Storm sewer	0.28	1.10	1.00	1.28
Liquor operations	7.53	8.68	9.10	9.98
Deputy Registrar	5.09	5.23	5.28	5.65
Total	84.43	91.48	93.04	94.74

Source: City payroll records

<sup>(1)</sup> There are 29 paid on-call firefighters with the City. FTEs are not tracked for this department.

<sup>(2)</sup> Includes FTEs from the Central Garage Internal Service Fund and Central Services – Governmental Buildings Program Internal Service Fund.

<sup>(3)</sup> Includes FTEs from the Central Services – Information Technology Program Internal Service Fund.

2018	2019	2020	2021	2022	2023
11.06	10.59	12.14	10.16	10.65	11.05
4.59	4.51	4.26	4.56	4.53	4.55
23.37	23.83	24.91	26.74	25.71	25.71
9.59	10.83	10.99	11.65	12.63	12.61
1.97	2.01	2.02	1.89	1.80	1.88
5.44	6.62	4.46	5.87	5.95	5.85
5.20	5.71	5.16	5.46	5.01	5.01
4.28	4.10	4.20	4.30	4.29	4.29
10.08	10.26	9.32	11.95	12.03	12.02
2.63	2.64	3.43	3.29	3.29	3.34
1.53	1.87	1.78	1.88	1.87	1.82
1.68	1.93	1.97	1.97	1.96	1.97
9.89	9.93	9.67	9.66	9.65	13.80
5.83	5.87	6.36	5.28	5.67	5.67
97.14	100.70	100.67	104.66	105.04	109.57

# Operating Indicators by Function Last Ten Fiscal Years

				Fiscal Year
	2014	2015	2016	2017
Function				
Police				
Radio calls	20,697	20,417	20,257	21,197
Arrests (1)	808	964	684	_
Traffic violations	3,285	1,989	3,121	3,647
Parking violations	659	516	391	232
Investigative cases referred	1,375	1,278	1,122	1,173
Police reserve hours logged	1,606	1,303	1,288	1,485
Fire				
Number of calls answered	301	329	315	350
Recreation				
Annual program registrations	2,427	2,020	2,308	2,961
Picnic/shelter building reservations	77	66	73	43
Skating rink attendance (2)	1,944	2,466	2,050	1,607
Community gym statistics				
Annual attendance	16,595	17,592	18,303	12,305
Punch passes sold	33	67	63	55
Memberships sold	41	19	14	23
Water				
Total connections	5,127	5,139	5,135	5,136
Water main breaks	13	5	6	10
Average daily flow				
(thousands of gallons)	811	814	821	829

Note 1: Indicators are not available for the general government functions.

Note 2: The COVID-19 pandemic significantly impacted certain indicators noted above beginning in 2020.

Source: Various government departments

<sup>(1)</sup> Accurate arrest records are not available in 2017, due to a migration to a new records management system.

<sup>(2)</sup> Warming house was not open in 2021, due to the COVID-19 pandemic. Skating rinks were open, but no staff to monitor attendance data presented above.

2018	2019	2020	2021	2022	2023
20,400	21,938	19,558	18,495	19,008	21,691
627	632	368	518	456	343
2,935	2,841	2,252	2,049	1,560	986
391	1,321	179	873	494	1,441
1,904	983	464	570	703	612
1,021	938	320	368	640	-
367	369	343	367	461	415
3,260	2,100	381	1,269	834	957
50	48	18	61	74	73
1,608	1,019	1,421	_	1,391	1,225
18,303	16,085	7,221	11,468	7,228	30,323
117	235	33	156	158	478
38	58	21	92	70	98
5,137	5,140	5,145	5,146	4,976	5,136
7	8	9	6	7	10
829	832	831	815	1,081	1,643

# Capital Asset Statistics by Function Last Ten Fiscal Years

	Fisca				
	2014	2015	2016	2017	
Function					
Public safety					
Police					
Stations	1	1	1	1	
Patrol units	9	9	9	9	
Fire stations	1	1	1	1	
Culture and recreation					
Parks acreage	109	109	109	109	
Parks	14	14	14	14	
Baseball/softball diamonds	9	9	9	9	
Wading pools/splash pad	1	1	1	1	
Tennis courts	3	3	3	3	
Community gyms/meeting areas	5	5	5	5	
Highways and streets					
Streets (miles)	60.0	60.0	60.0	60.0	
Alleys (miles)	18.7	18.7	18.7	18.7	
Streetlights	591	601	601	601	
Traffic signals	19	19	19	19	
Water					
Water mains (miles)	48.4	48.4	48.4	48.4	
Fire hydrants	389	405	405	407	
Sewer (1)					
Sanitary sewers (miles)	43.0	43.0	43.0	43.0	
Storm sewers (miles)	19.5	19.8	19.8	19.8	

Note: No capital asset indicators are available for the general government functions.

Source: Various city departments

<sup>(1)</sup> Sanitary sewers are disposed and treated through the Metropolitan Waste Control Commission.

2018	2019	2020	2021	2022	2023
·					
1	1	1	1	1	1
9	9	9	8	9	9
1	1	1	1	1	1
109	109	109	109	109	109
14	14	14	14	14	14
9	9	9	9	9	9
1	1	1	1	1	1
3	3	3	3	3	3
5	5	5	5	3	3
60.0	60.0	<b>60.0</b>	<b>60.0</b>	<b>60.0</b>	<b>60.0</b>
60.0	60.0	60.0	60.0	60.0	60.0
18.7	18.7	18.7	18.7	18.7	18.7
601	601	601	602	602	602
20	20	20	20	20	20
48.4	48.4	48.4	49.0	49.0	49.5
408	412	412	411	411	411
700	712	712	711	711	711
43.0	43.0	43.0	43.0	43.0	43.1
19.8	19.8	19.8	19.8	19.8	20.1

