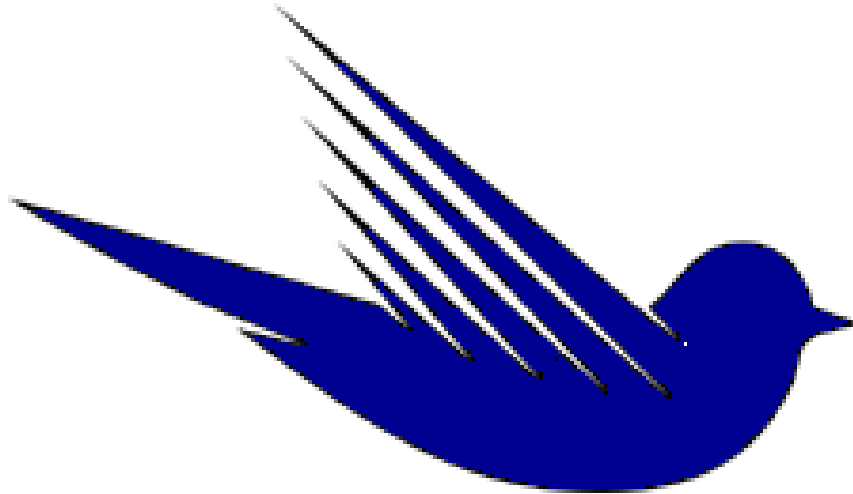


***ANNUAL COMPREHENSIVE
FINANCIAL REPORT***

For the year ended December 31, 2021

CITY OF ROBBINSDALE

ROBBINSDALE, MINNESOTA



ISSUED BY THE FINANCE DEPARTMENT

ANNUAL COMPREHENSIVE
FINANCIAL REPORT

CITY OF ROBBINSDALE,
MINNESOTA

For the Fiscal Year Ended

December 31, 2021

Prepared by the
City of Robbinsdale Finance Department

Diaa Tahoun, Finance Director
Brittany Sibell, Accountant



READER'S NOTES:

CITY OF ROBBINSDALE

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READER'S NOTES:

INTRODUCTORY SECTION



City of Robbinsdale

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www.robbsdalemn.com

June 21, 2022

To the Honorable Mayor and Members of the City Council
City of Robbinsdale, Minnesota

Mayor and City Council Members:

Minnesota Statutes require all cities to issue an annual report on its financial position and activity prepared in accordance with accounting principles generally accepted in the United States of America and audited in accordance with auditing standards generally accepted in the United States of America by a firm of licensed certified public accountants or the Office of the State Auditor. Pursuant to that requirement, we hereby issue the Annual Comprehensive Financial Report (ACFR) of the City of Robbinsdale, Minnesota (the City) for the fiscal year ended December 31, 2021.

This report consists of management's representations concerning the finances of the City. Consequently, management assumes full responsibility for the completeness and reliability of all of the information presented in this report. To provide a reasonable basis for making these representations, management of the City has established a comprehensive internal control framework that is designed both to protect the City's assets from loss, theft, or misuse and to compile sufficient reliable information for the preparation for the City's financial statements in conformity with accounting principles generally accepted in the United States of America. Because the cost of the internal controls should not outweigh their benefits, the City's comprehensive framework of internal controls has been designed to provide reasonable, rather than absolute, assurance that the financial statements will be free from material misstatement. As management, we assert that, to the best of our knowledge and belief, this ACFR is complete and reliable in all material respects.

The City's financial statements have been audited by Malloy, Montague, Karnowski, Radosevich & Co., P.A., a firm of licensed certified public accountants. The goal of the independent audit was to provide reasonable assurance that the financial statements of the City for the fiscal year ended December 31, 2021 are free of any material misstatement. The independent audit involved examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements; assessing the accounting principles used and significant estimates made by management; and evaluating the overall financial statement presentation. The independent auditor concluded, based upon the audit, that there was a reasonable basis for rendering an unmodified opinion that the City's financial statements for the fiscal year ended December 31, 2021, are fairly presented in conformity with accounting principles generally accepted in the United States of America. The independent auditor's report is presented as the first component of the financial section of this report.

Management's discussion and analysis (MD&A) immediately follows the independent auditor's report and provides a narrative introduction, overview, and analysis of the basic financial statements. This letter of transmittal is designed to complement the MD&A and should be read in conjunction with it.

Profile of the Government

The City is a first ring suburb located northwest of the city of Minneapolis. The City has a land area of 2.9 square miles with a population of 14,646. The City continues to maintain a small-town feel, yet is located just minutes from downtown Minneapolis.

The City provides its residents and businesses with a full range of basic governmental services consisting of public safety, public works, parks and recreation, and general administrative services. In addition to basic governmental services, the governing body exercises financial accountability over the Robbinsdale Economic Development Authority (REDA). The REDA's governing board is made up exclusively of City Council members; therefore, all of its activities are included as part of the reporting entity. The Robbinsdale Fire Relief Association (the Association) has not met the established criteria for inclusion in the reporting entity and, accordingly, is excluded from this report. The Association is not a component unit because it is organized independently under state law. The Association's audited annual financial reports are available in its offices, as well as at City Hall.

Local Economy and Housing

The City's downtown area maintains a mix of retail, professional businesses, and a variety of restaurants. National notice has been given to Travail, which partnered with the REDA in 2012 to construct a new 96-seat restaurant, as well as Pig Ate My Pizza, which took on the previous location. In 2018, plans moved forward to relocate the Travail restaurant. The project to redevelop a new site replacing two substandard buildings was approved and construction was completed in March 2020. Pig Ate My Pizza had moved to the original Travail location in 2019 and has refocused its menu and changed its name to Nouvelle Brewing as of January 1, 2022. The downtown area also has regional draws with Hackenmueller's Meat Market, Wuollet Bakery, Wicked Wort craft beer brewpub, Marna's eatery and lounge, and Nonna Rosa's restaurant. Outside of the downtown area, there are two shopping centers, a Hy-Vee grocery, and the North Memorial Healthcare (NMHC) campus.

The Metropolitan Transit Blue Line light rail service is planning to run an extension line north from the Minneapolis-Saint Paul International Airport to a redevelopment area by I-694 in Brooklyn Park with a proposed station at North Memorial, as well as a station in the downtown Robbinsdale area via County Road 81. Hennepin County and Metropolitan Council determined the need to explore routes that do not use freight rail property (County Road 81) in the fall of 2020. The potential for light rail in the County Road 81 corridor has raised concern related to potential redevelopment sites. At least one multi-family proposal is anticipated for early summer and the developer has confirmed that their interest in the site is not related to potential light rail.

The City is home to the NMHC, a regional medical facility. The NMHC has a large hospital facility and multiple associated medical office buildings. The NMHC is the City's largest employer, with approximately 5,200 employees.

The City's housing market is primarily single-family homes that are pre-World War II vintage. During 2018 and 2019, the REDA approved pay-as-you-go (PAYGO) tax increment districts to facilitate the construction of two Class A, five story, multi-family rental buildings with 152 and 198 market rate apartments. The projects, known as Birdtown Flats and Parker Station Flats, involve the redevelopment of several existing parcels in the City. In 2021, REDA approved another PAYGO district to facilitate the construction of a 118-unit, 3-story apartment building on the north side of South Twin Lake. Construction is underway and could be completed in late 2022.

Although the City is fully developed, there are a few in-fill projects:

- Typically, one to two scattered sites are acquired, cleared, and sold each year for new larger single-family homes.
- There has been preliminary discussion on redevelopment of excess property owned by Elim Lutheran Church. The multi-family project is expected to be submitted for planning review in the summer of 2022.

Long-Term Financial Planning

The City receives local governmental aid (LGA) through the state of Minnesota to help pay for basic governmental services. This aid is based on a funding formula that includes volatility in the calculations that determine how the amount is allocated among cities in the state.

The City received a total of \$2,045,422 in LGA in 2021, an increase of \$62,831 from the prior year. The City expects to receive \$2,106,785 in state aid in 2022, an increase of \$61,363. This will assist in relieving budget stress imposed in prior years as the City has made up a majority of the state aid loss through an increase to its property tax levy and other fees and spending reductions.

Historically, the City has seen fluctuation in the amount of LGA received from the state. In 2008, the actual amount received decreased by 50 percent from the 2002 level to assist in balancing the state budget. The amount of LGA has recovered beginning in 2014.

Additionally, the City extended through June 2023, a franchise fee on revenues that electric utility receives from customers located within the City. The 20-year franchise agreement with the gas utility expires in the summer of 2022 and negotiation of the new agreement is underway with first reading of the new 20-year agreement on the May 17, 2022 City Council agenda. The current agreement will continue until negotiations are completed. The City Council approved a fee increase to 5 percent effective July 1, 2019, which is continuing through July 1, 2023. Franchise fees have been in place since 2003. This fee helps support some basic governmental services and provides additional funds towards the City's long-term street replacement program.

The City annually prepares and adopts a Ten-Year Capital Improvement Plan (CIP), which serves as a planning document to ensure that its facilities, equipment, and infrastructure are well maintained and operating efficiently. The CIP is a planning tool that forecasts the City's capital needs over a 10-year period based on city-adopted long-range plans, goals, and policies. The CIP includes detailed descriptions of every capital project the City anticipates to initiate during the 10-year period.

Key priorities for the City for 2021–2022 are to:

- Continue the community policing connection with residents and falling crime rates
- Maintain the Infrastructure Replacement Program, including LED street lighting replacements, and construction phase for water treatment plant and water tower replacement
- Provide safe and fun places in parks focusing on quality rather than quantity of facilities
 - Completion of Manor Park – Multi-Purpose Court
 - Completion of Sanborn Park improvements
 - Plan for Triangle Park improvements
- Encourage partnerships for improvements in parks
- Uphold aggressive housing rental licensing and point-of-sale standards
- Actively participate in Light Rail Transit (LRT) studies exploring the option of an LRT facility in County Road 81 right-of-way
- Enhance the downtown area
 - Refresh 25-year-old streetscape and aging infrastructure
 - Address downtown parking challenges
- Liquor store marketing and sales improvements
- Adding a Communications position in 2022.

The City subscribes to the “pooled cash” concept of investing, which means that all funds with cash balances participate in an investment pool. This permits some funds to be overdrawn and others to show cash balances when, in fact, the City as a whole has a cash balance. This pooled cash concept provides for investing greater amounts of money at more favorable rates. Investment earnings are then allocated yearly based on quarterly cash balances to the participating funds. For further information on the City’s cash and investments, please see Note 3 of the City’s notes to basic financial statements.

The City belongs to two organizations that were created for insurance purposes. The League of Minnesota Cities Insurance Trust (LMCIT) was founded to provide general liability and workers’ compensation insurance to the LMCIT members. The program provides coverage for damages up to \$2,000,000 per incident and limits the City’s liability to \$25,000 per claim and \$100,000 per year for general liability. Also, Minnesota Statutes provide limits on liability claims to cities. The LOGIS Insurance Group is a joint powers agreement between local government agencies that have combined their group size for pooling of health and life insurance experience ratings. The group annually reviews coverage and costs offered by health maintenance organizations that provide insurance to the members and bids group life insurance.

Relevant Financial Policies

The City Council will continue to review its policy on the level of the General Fund balance reserves, which is currently 40 to 50 percent of the subsequent year’s expenditures. Due to past cuts in state aid, to assist in balancing the state budget, this will continue to be an important element of future budget planning. As in prior years, the City Council may determine to use a portion of the General Fund balance to assist in balancing future budgets. This will help to reduce the amount that property tax levies will increase for property owners or minimize reductions in services. The City Council will continue to provide that the balance is adequate to finance cash flow needs for subsequent years.

Major Initiatives

A robust street reconstruction program continues to be implemented on an annual basis in order to replace aging above and below ground infrastructure in a timely fashion. In addition, the 2022 budget includes an allocation for regularly scheduled street resurfacing that keeps previously reconstructed street surfaces in serviceable condition. The 2021 year involved the reconstruction of the 4300/400 block of Chowen Avenue and the 3600–3800 blocks of Lee Avenue/Railroad Avenues, in addition to the planning and designing of the 4300 block of Regent Avenue and the 3600–3800 blocks of Hubbard Avenue.

Significant City Council and staff engagement was invested in reviewing LRT plans proposed for extension of the Metropolitan Transit Blue Line light rail through the City inside the BNSF right-of-way. Municipal consent was given in early 2016. Unfortunately, BNSF indicated it was not interested in selling and alternative routes are being explored. Metropolitan Council and Hennepin County are expected to identify a new locally preferred alignment in the summer of 2022, which would be located in the County Road 81 right-of-way, and restart with detailed construction planning starting 2024 for start no sooner than 2025.

Awards and Acknowledgements

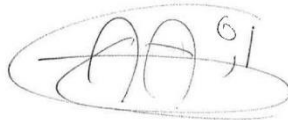
The Government Finance Officers Association (GFOA) of the United States and Canada awarded a Certificate of Achievement for Excellence in Financial Reporting to the City for its ACFR for the fiscal year ended December 31, 2020. The City has received a Certificate of Achievement for the last 42 years (1979–2020). In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized ACFR. This report must satisfy both accounting principles generally accepted in the United States of America and applicable legal requirements. A Certificate of Achievement is valid for a period of one year only. We believe that our current ACFR continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA of the United States and Canada to determine its eligibility for another certificate.

We wish to express our appreciation to the Mayor and City Council for their continued interest and support in planning and conducting the financial operations of the City in a responsible and progressive manner. We also want to express our appreciation to the entire Finance Department staff for their efficient and dedicated services in the preparation of this report.

Respectfully submitted,



Marcia Glick
City Manager



Daa Tahoun
Finance Director



READER'S NOTES:



Government Finance Officers Association

Certificate of
Achievement
for Excellence
in Financial
Reporting

Presented to

**City of Robbinsdale
Minnesota**

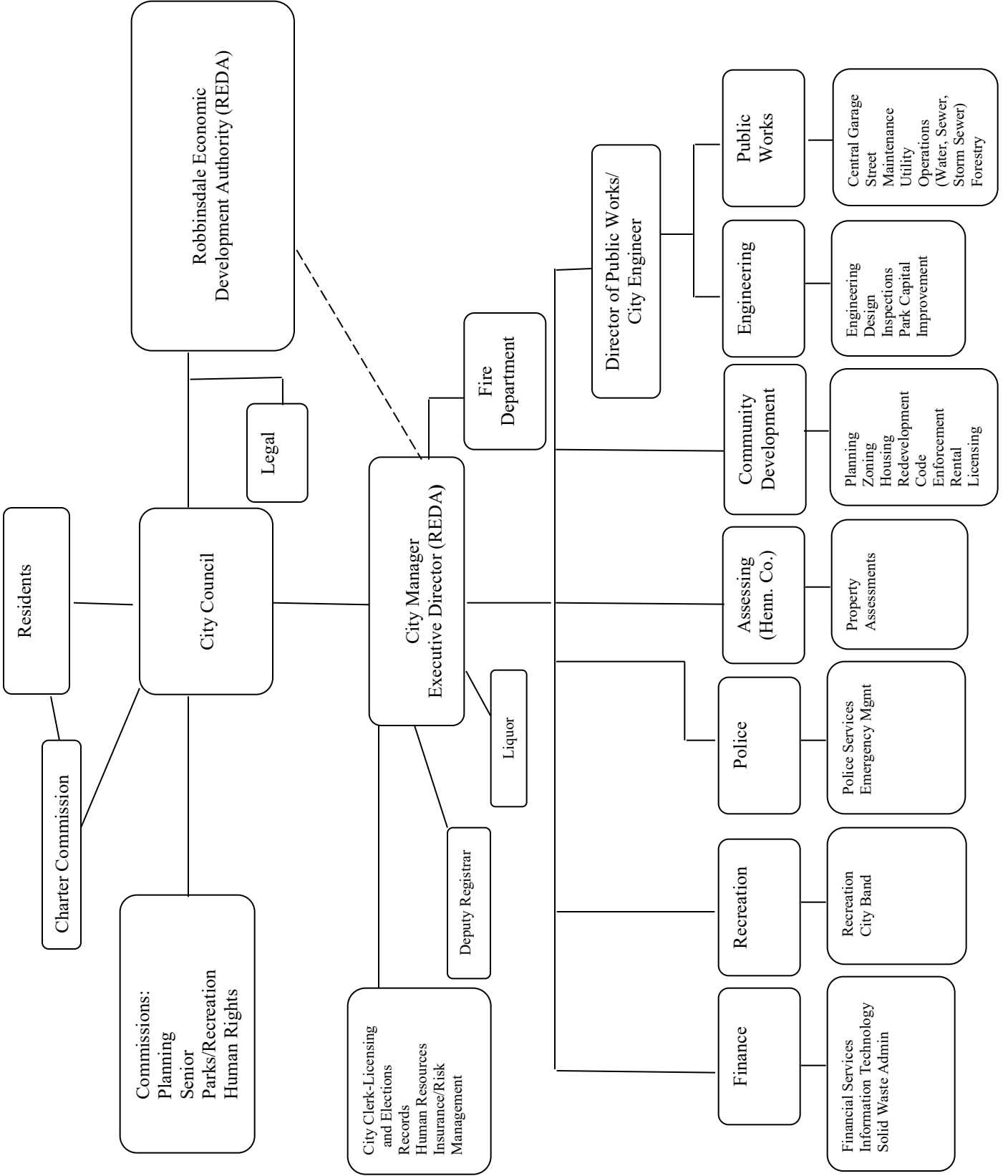
For its Annual Comprehensive
Financial Report
For the Fiscal Year Ended

December 31, 2020

Christopher P. Morill

Executive Director/CEO

City of Robbinsdale Organization Chart



CITY OF ROBBINSDALE, MINNESOTA

Elected and Administrative Officials
December 31, 2021

ELECTED OFFICIALS

		<u>Term Expires</u>
William Blonigan	Mayor	December 31, 2024
Tyler Kline	First Ward Council Member	December 31, 2024
Sheila Webb	Second Ward Council Member	December 31, 2024
George Selman	Third Ward Council Member	December 31, 2022
Pat Backen	Fourth Ward Council Member	December 31, 2022

ADMINISTRATIVE OFFICIALS

Marcia Glick	City Manager
Diaa Tahoun	Finance Director
Richard McCoy	Director of Public Works/City Engineer
Patrick Foley	Chief of Police
Guy Dorholt	Fire Chief
Mary Tietjen	Attorney
Hennepin County	Assessor



READER'S NOTES:

FINANCIAL SECTION



PRINCIPALS

Thomas A. Karnowski, CPA
Paul A. Radosevich, CPA
William J. Lauer, CPA
James H. Eichten, CPA
Aaron J. Nielsen, CPA
Victoria L. Holinka, CPA/CMA
Jaclyn M. Huegel, CPA
Kalen T. Karnowski, CPA

INDEPENDENT AUDITOR'S REPORT

To the City Council and Management
City of Robbinsdale, Minnesota

OPINIONS

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City of Robbinsdale, Minnesota (the City) as of and for the year ended December 31, 2021, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the City as of December 31, 2021, and the respective changes in financial position, and, where applicable, cash flows thereof, and the budgetary comparisons for the General Fund and major special revenue funds for the year then ended, in accordance with accounting principles generally accepted in the United States of America.

BASIS FOR OPINIONS

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the City and to meet our other ethical responsibilities in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

RESPONSIBILITIES OF MANAGEMENT FOR THE FINANCIAL STATEMENTS

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern within 12 months beyond the financial statements date, including any currently known information that may raise substantial doubt shortly thereafter.

(continued)

AUDITOR'S RESPONSIBILITIES FOR THE AUDIT OF THE FINANCIAL STATEMENTS

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance, but is not absolute assurance and, therefore, is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgement made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, and design and perform audit procedures responsive to those risks. Such procedures include examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the City's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and the required supplementary information (RSI), as listed in the table of contents, be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the RSI in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

(continued)

Supplemental Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplemental information section includes financial statements and schedules, as listed in the table of contents, which are presented for the purpose of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the supplemental information is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections, but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

OTHER REPORTING REQUIRED BY *GOVERNMENT AUDITING STANDARDS*

In accordance with *Government Auditing Standards*, we have also issued our report dated June 21, 2022, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, grant agreements, and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Malloy, Montague, Karnowski, Radosevich & Co., P. A.

Minneapolis, Minnesota
June 21, 2022



READER'S NOTES:

CITY OF ROBBINSDALE

Management's Discussion and Analysis Year Ended December 31, 2021

As management of the City of Robbinsdale, Minnesota (the City), we have provided readers of the City's financial statements with this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2021. We encourage readers to consider the information presented here in conjunction with additional information that we have furnished in our letter of transmittal, located earlier in this report.

FINANCIAL HIGHLIGHTS

- The overall net position of the City increased \$8,879,875 in the current year. The change in net position related to governmental activities was an increase of \$5,073,876, while the net result of business-type activities was an increase of \$3,805,999.
- The assets and deferred outflows of resources of the City exceeded its liabilities and deferred inflows of resources at the close of the most recent fiscal year by \$94,670,050 (net position), as compared to \$85,790,175 at the end of 2020. Of this amount, \$23,768,250 (unrestricted net position) is available to meet the City's ongoing obligations to its citizens and creditors. At year-end, the City was able to report a positive balance in all categories of net position.
- At the end of the fiscal year, the unassigned fund balance for the City's General Fund was \$6,427,959, which represents 59.9 percent of total General Fund expenditures for 2021.

OVERVIEW OF THE FINANCIAL STATEMENTS

Management's discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which are comprised of three components: 1) government-wide financial statements, 2) fund financial statements, and 3) notes to basic financial statements. This report also contains other supplementary information, in addition to the basic financial statements.

These financial statements include not only the City itself (known as the primary government), but also the Robbinsdale Economic Development Authority (REDA). The REDA has been presented as a blended component unit on the City's financial statements in accordance with accounting principles generally accepted in the United States of America.

Government-Wide Financial Statements – The government-wide financial statements are designed to provide readers with a broad overview of the City's finances, in a manner similar to private sector businesses.

The Statement of Net Position presents financial information on all of the City's assets, liabilities, and deferred inflows/outflows of resources, with the difference reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities presents information showing how the City's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (delinquent taxes and special assessments).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by property taxes and intergovernmental revenues (governmental activities) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental activities include general government, community development, public safety, recreation, and public works. The business-type activities of the City include utilities (water, sanitary sewer, storm sewer, and solid waste removal), liquor operations, Broadway Court, and Deputy Registrar.

Fund Financial Statements – A fund is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental Funds – Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental funds financial statements focus on near-term inflows and outflows of spendable resources, as well as the balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government’s near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government’s near-term financing decisions. Both the governmental funds Balance Sheet and Statement of Revenue, Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City maintains six individual major governmental funds. Information is presented separately in the governmental funds Balance Sheet and Statement of Revenue, Expenditures, and Changes in Fund Balances for the General Fund, Robbinsdale Economic Development Authority (REDA) General Development Special Revenue Fund, REDA Tax Increment Financing (TIF) Development Special Revenue Fund, REDA Tax Increment Debt Service Fund, General Debt Service Fund, and the Permanent Improvement Revolving (PIR) Capital Projects Fund. Data from the other nonmajor governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General Fund and major special revenue funds. A budgetary comparison statement has been provided for those major governmental funds to demonstrate compliance with this budget.

Proprietary Funds – The City maintains two different types of proprietary funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. Internal service funds are accounting devices used to accumulate and allocate costs internally among the City’s various functions. The City uses internal service funds to account for the following operations: central garage, central services (general office, information technology, and government buildings), equipment replacement, risk insurance, and benefit accrual. Because these services predominately benefit governmental rather than business-type functions, they have been included within governmental activities in the government-wide financial statements.

Proprietary funds provide the same type of information as the government-wide financial statements, only in more detail. The proprietary funds financial statements provide separate information for the water utility, sanitary sewer utility, storm sewer utility, solid waste removal, liquor operations, and Broadway Court, all of which are considered to be major funds of the City. Conversely, nonmajor enterprise operations (Deputy Registrar) and internal service funds are combined into single, aggregated presentations in the proprietary funds financial statements. Individual fund data for the internal service funds is provided in the form of combining statements elsewhere in this report.

Fiduciary Fund – The City maintains one fiduciary fund, which is used to account for resources held for the benefit of parties outside the government. The fiduciary fund is not reflected in the government-wide financial statements because the resources of this fund are not available to support the City’s own programs. The accounting used for the fiduciary fund is much like that used for proprietary funds.

Notes to Basic Financial Statements – The notes to basic financial statements provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements.

Other Information – Required supplementary information (RSI) is presented following the notes to basic financial statements. Combining and individual fund statements and schedules for nonmajor funds and other schedules are presented immediately following the RSI. Statistical tables are presented as the last section in this report.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve over time as a useful indicator of the City's financial position. In the case of the City, assets and deferred outflows of resources exceeded liabilities and deferred inflows of resources by \$94,670,050 at the close of the most recent fiscal year.

Net Position – The City has 59.5 percent of its total net position invested in capital assets (land, land improvements, buildings and improvements, machinery and equipment, infrastructure, and construction in progress) less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot liquidate these liabilities. An additional 15.4 percent of the City's net position represents resources that are subject to external restrictions on how they may be used. The remaining 25.1 percent of net position is unrestricted and may be used to meet the City's ongoing obligations.

The following is a summary of the City's net position:

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Current and other assets	\$ 35,154,734	\$ 32,283,767	\$ 19,043,493	\$ 20,382,553	\$ 54,198,227	\$ 52,666,320
Capital assets	35,145,452	33,544,937	69,142,673	42,166,715	104,288,125	75,711,652
Total assets	<u>70,300,186</u>	<u>65,828,704</u>	<u>88,186,166</u>	<u>62,549,268</u>	<u>158,486,352</u>	<u>128,377,972</u>
Deferred outflows of resources	4,801,827	2,251,209	670,467	303,872	5,472,294	2,555,081
Noncurrent liabilities (including current portion)	15,575,163	18,291,008	41,902,942	21,333,317	57,478,105	39,624,325
Other liabilities	2,244,754	1,280,472	2,946,166	1,865,404	5,190,920	3,145,876
Total liabilities	<u>17,819,917</u>	<u>19,571,480</u>	<u>44,849,108</u>	<u>23,198,721</u>	<u>62,669,025</u>	<u>42,770,201</u>
Deferred inflows of resources	<u>6,032,381</u>	<u>2,332,594</u>	<u>587,190</u>	<u>40,083</u>	<u>6,619,571</u>	<u>2,372,677</u>
Net position						
Net investment in capital assets	28,279,177	26,954,967	28,069,388	24,591,692	56,348,565	51,546,659
Restricted	14,553,235	11,892,897	–	–	14,553,235	11,892,897
Unrestricted	<u>8,417,303</u>	<u>7,327,975</u>	<u>15,350,947</u>	<u>15,022,644</u>	<u>23,768,250</u>	<u>22,350,619</u>
Total net position	<u>\$ 51,249,715</u>	<u>\$ 46,175,839</u>	<u>\$ 43,420,335</u>	<u>\$ 39,614,336</u>	<u>\$ 94,670,050</u>	<u>\$ 85,790,175</u>

At the end of the current fiscal year, the City is able to report positive balances in all three categories of net position, both for the City as a whole, as well as for its separate governmental and business-type activities. Changes in state-wide pension plans contributed to the differences in total deferred outflows, noncurrent liabilities, and deferred inflows. The City issued general obligation debt that is mainly being used to fund a new water treatment plant project, which increased capital assets and noncurrent liabilities in the above table, compared to the prior year.

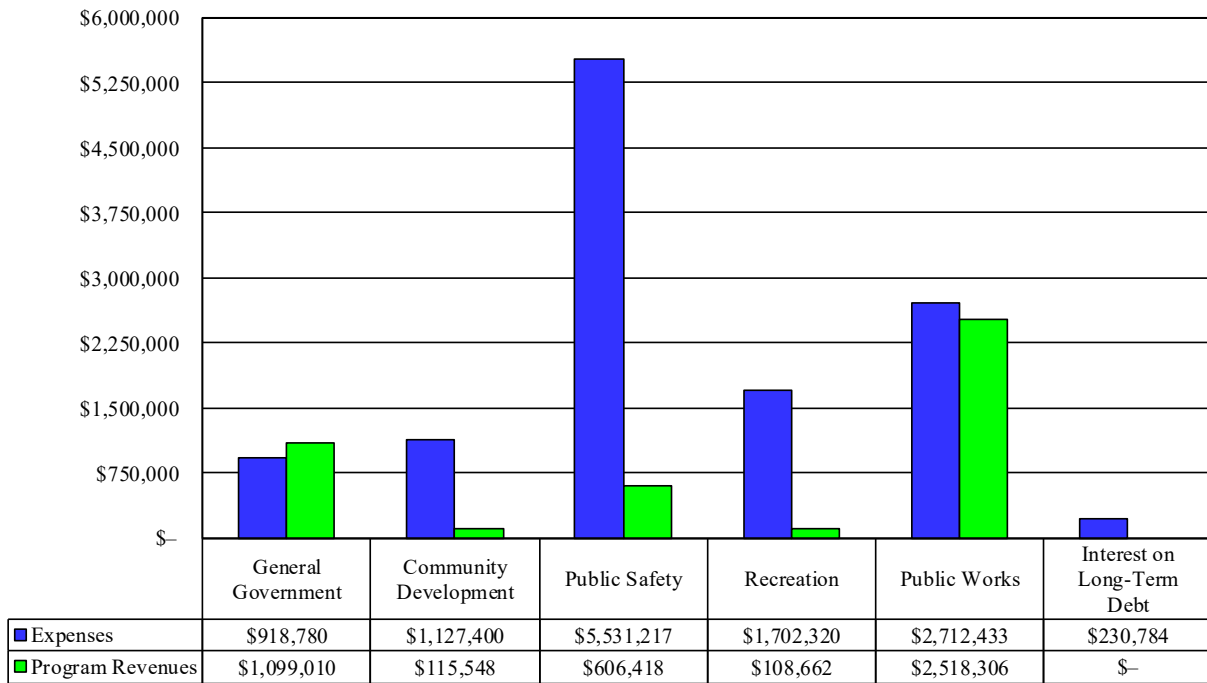
Changes in Net Position – The following is a summary of the City’s changes in net position:

	Governmental Activities		Business-Type Activities		Total	
	2021	2020	2021	2020	2021	2020
Revenues						
Program revenues						
Charges for services	\$ 1,566,957	\$ 1,453,936	\$ 15,332,181	\$ 13,115,290	\$ 16,899,138	\$ 14,569,226
Operating grants and contributions	559,062	989,738	43,822	54,671	602,884	1,044,409
Capital grants and contributions	2,321,925	671,811	–	–	2,321,925	671,811
General revenues						
Property taxes	8,024,281	7,436,490	–	–	8,024,281	7,436,490
Tax increments	1,111,603	732,964	–	–	1,111,603	732,964
Unrestricted grants and contributions	2,175,965	3,107,407	–	–	2,175,965	3,107,407
Franchise fee tax	842,528	758,964	–	–	842,528	758,964
Unrestricted interest and dividends	403,144	344,933	227,050	179,258	630,194	524,191
Net change in fair value of investments	(464,318)	399,879	(263,516)	212,132	(727,834)	612,011
Land sales	37,440	213,331	–	–	37,440	213,331
Gain on sale of assets	119,743	76,039	–	–	119,743	76,039
Total revenues	<u>16,698,330</u>	<u>16,185,492</u>	<u>15,339,537</u>	<u>13,561,351</u>	<u>32,037,867</u>	<u>29,746,843</u>
Expenses						
General government	918,780	1,072,272	–	–	918,780	1,072,272
Community development	1,127,400	1,556,931	–	–	1,127,400	1,556,931
Public safety	5,531,217	6,016,114	–	–	5,531,217	6,016,114
Recreation	1,702,320	1,617,601	–	–	1,702,320	1,617,601
Public works	2,712,433	3,009,376	–	–	2,712,433	3,009,376
Interest on long-term debt	230,784	288,225	–	–	230,784	288,225
Water utility	–	–	1,379,239	1,222,923	1,379,239	1,222,923
Sanitary sewer utility	–	–	1,657,626	1,835,652	1,657,626	1,835,652
Storm sewer utility	–	–	828,338	898,613	828,338	898,613
Solid waste removal	–	–	1,795,174	1,694,034	1,795,174	1,694,034
Liquor operations	–	–	4,029,167	3,738,459	4,029,167	3,738,459
Broadway Court	–	–	753,003	696,459	753,003	696,459
Deputy Registrar	–	–	492,511	430,677	492,511	430,677
Total expenses	<u>12,222,934</u>	<u>13,560,519</u>	<u>10,935,058</u>	<u>10,516,817</u>	<u>23,157,992</u>	<u>24,077,336</u>
Change in net position before transfers	4,475,396	2,624,973	4,404,479	3,044,534	8,879,875	5,669,507
Transfers	598,480	582,111	(598,480)	(582,111)	–	–
Change in net position	5,073,876	3,207,084	3,805,999	2,462,423	8,879,875	5,669,507
Net position – beginning	<u>46,175,839</u>	<u>42,968,755</u>	<u>39,614,336</u>	<u>37,151,913</u>	<u>85,790,175</u>	<u>80,120,668</u>
Net position – ending	<u>\$ 51,249,715</u>	<u>\$ 46,175,839</u>	<u>\$ 43,420,335</u>	<u>\$ 39,614,336</u>	<u>\$ 94,670,050</u>	<u>\$ 85,790,175</u>

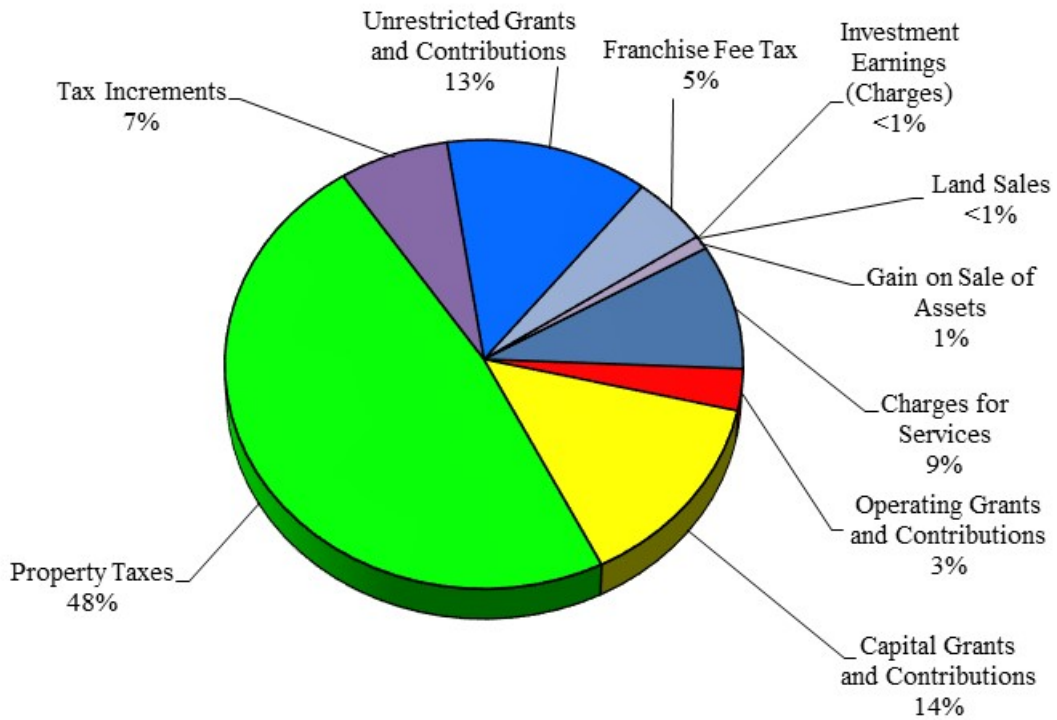
Governmental Activities – Governmental activities increased the City’s net position by \$5,073,876. Key elements of this change include:

- Governmental activities recognized an increase before transfers of \$4,475,396.
- Business-type activities net transfers contributed \$598,480 of the total change in net position.
- Revenues increased by \$512,838. While many sources increased, capital grants and contributions, were the primary cause for the increase. This increase included additional state MSA funding recognized during the year, which is restricted for capital projects.
- Expenses decreased by \$1,337,585, or 9.9 percent, with the largest changes occurring with reduced community development and public safety in the current year. Changes in state-wide pension plans and pandemic-related spending contributed to the decrease in expenses.

**Expenses vs. Program Revenues
Governmental Activities**



Revenue by Source – Governmental Activities



Business-Type Activities – Business-type activities increased the City’s net position by \$3,805,999 after \$598,480 of net transfers to governmental activities.

The water utility increased net position by \$1,985,099. Program revenues increased as anticipated with increased usage, rate adjustments, and connection charges. Expenses increased having more spending in personal services and other services and charges. Rate increases are monitored and planned within the City’s Ten-Year Capital Improvement Plan (CIP), which is updated annually.

The sanitary sewer utility increased net position by \$955,231. Program revenues increased as anticipated with rate and usage changes. Expenses decreased with less spending in personal services and other services and charges. Rate increases are monitored and planned within the City’s CIP, which is updated annually.

The storm sewer utility increased net position by \$674,393. Program revenues increased as anticipated with rate and usage changes. Expenses decreased with less spending in personal services, supplies, and other services and charges. Rate increases are monitored and planned within the City’s CIP, which is updated annually.

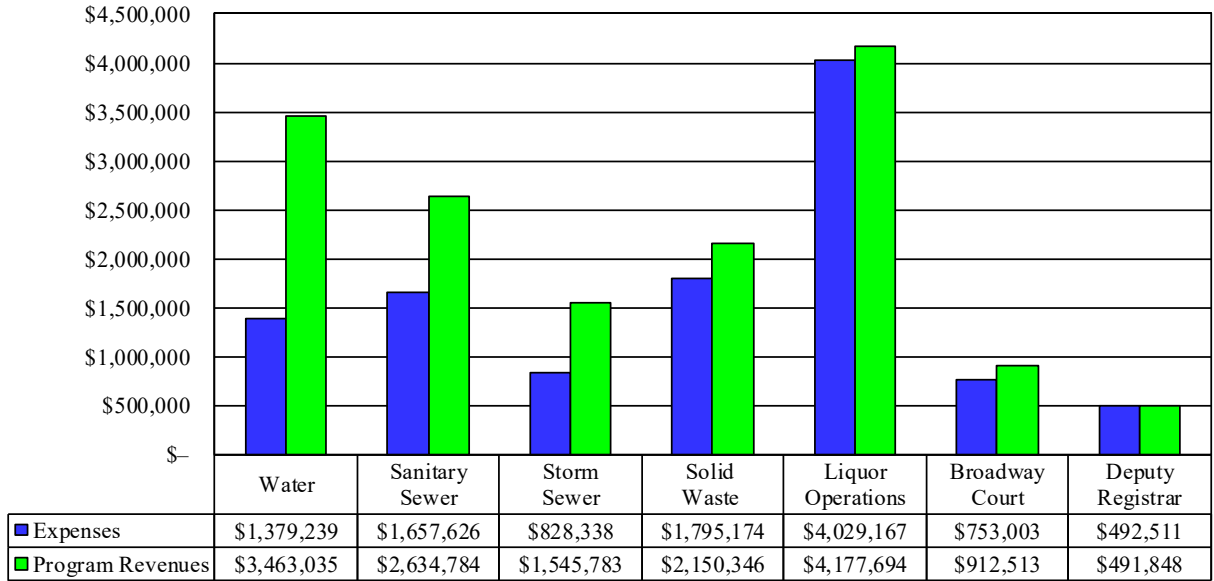
Solid waste removal increased net position by \$146,832. Program revenues increased as anticipated with rate and usage changes. Expenses increased, due to a contract increase with the solid waste hauler. Rate increases are reviewed and updated annually. This operation had income before transfers of \$346,832 in 2021, allowing transfers of \$200,000 to other city funds in the current year.

Liquor operations reduced net position by \$54,751. Gross profit was 27.6 percent of net sales, which exceeds the 26.0 percent target. Expenses increased, due to a rise in personal service expenses and rental charges. Transfers to other funds totaled \$200,000 in the current year. Revenues and expenses were up from the prior year, with closures during the prior year due to COVID-19-related restrictions.

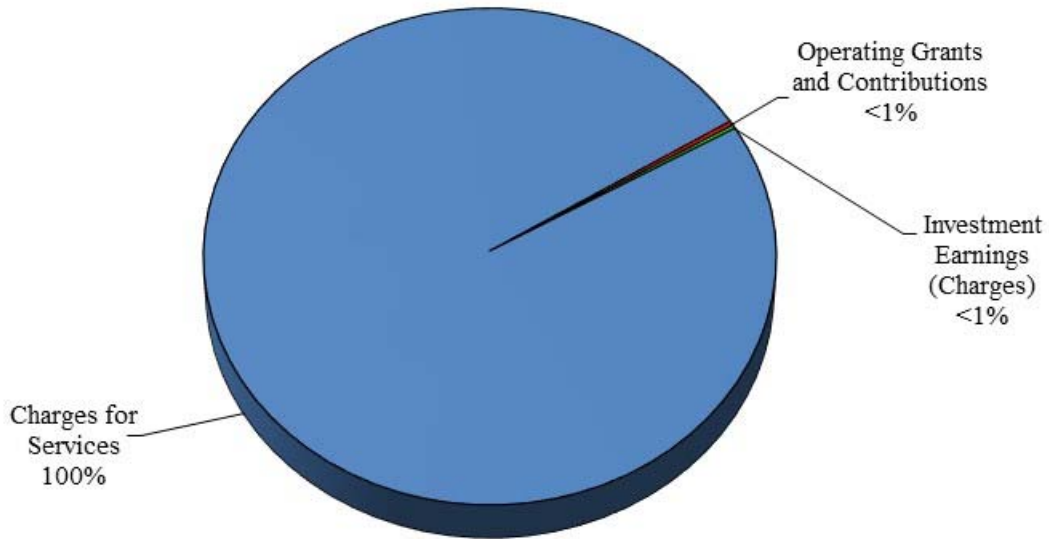
Broadway Court, which relates to the rental operations of the Broadway Court Senior Housing Complex, owned and operated by the REDA, increased net position by \$152,055. The increase in operating expenses, exceeded the increase in operating revenues in the current year, resulting in an operating income of \$221,072, compared to an operating income of \$257,480 in the prior year.

The Deputy Registrar decreased net position by \$52,860. Program revenues and program expenses increased over the prior year with more activity as pandemic-related restrictions have eased in comparison to the prior year. Transfers to other funds totaled \$50,000 in the current year.

**Expenses vs. Program Revenues
Business-Type Activities**



Revenue by Source – Business-Type Activities



FINANCIAL ANALYSIS OF THE CITY AT THE FUND LEVEL

Governmental Funds – The City’s governmental funds reported combined ending fund balances of \$21,626,292, a decrease of \$635,570. The fund balance includes nonspendable, restricted, committed, and assigned items, which equal 88.9 percent of the fund balance. Unassigned fund balance is 11.1 percent.

General Fund – The fund balance increased by \$768,125. The fund balance at year-end is \$6,693,284. This is equal to 62.3 percent of total 2021 expenditures in the General Fund, which puts the General Fund in a solid financial position. During 2021, this fund reported \$346,571 of net transfers in as approved by the City Council.

General Fund operating results are summarized as follows:

	<u>2021</u>	<u>2020</u>
Fund balance – beginning of year	\$ 5,925,159	\$ 5,656,041
Additions		
Revenue	11,045,429	10,822,337
Other sources – transfers in and sale of capital assets	<u>460,751</u>	<u>1,026,891</u>
Total additions	<u>11,506,180</u>	<u>11,849,228</u>
Deletions		
Expenditures	10,738,055	10,480,110
Other uses – transfers out	<u>–</u>	<u>1,100,000</u>
Total deletions	<u>10,738,055</u>	<u>11,580,110</u>
Fund balance – end of year	<u>\$ 6,693,284</u>	<u>\$ 5,925,159</u>

Of the total General Fund equity balance, \$6,427,959 is unassigned. The City has established a minimum unassigned fund balance policy of 40.0–50.0 percent of the subsequent year’s budgeted expenditures. At year-end, the unassigned fund balance of the General Fund was 52.8 percent of the subsequent year’s budgeted expenditures. This amount is needed to provide for General Fund operations during the first half of the year, since the City does not receive any significant money from its main revenue source—property taxes—until July of each year. The City reported \$4,685 of equity restricted for specific purposes in the General Fund at year-end. Also, \$243,250 was assigned for the subsequent year’s budget, while \$17,390 was considered nonspendable for prepaid items.

General Fund Revenues – The following is an analysis of 2021 General Fund revenue:

Revenue	Original 2021 Budget	Final 2021 Budget	2021 Actual	Over (Under) Final Budget	Percent Over (Under) Final Budget
Property taxes	\$ 6,765,191	\$ 6,765,191	\$ 6,821,511	\$ 56,320	0.8 %
Special assessments	–	–	42,999	42,999	–
Licenses and permits	450,325	450,325	608,259	157,934	35.1
Intergovernmental	2,436,166	2,436,166	2,399,281	(36,885)	(1.5)
Charges for services	532,384	532,384	572,001	39,617	7.4
Fines and forfeitures	245,600	245,600	179,799	(65,801)	(26.8)
Franchise fee tax	382,500	382,500	421,264	38,764	10.1
Interest and dividends	60,000	60,000	120,375	60,375	100.6
Net change in fair value of investments	–	–	(138,709)	(138,709)	–
Miscellaneous	<u>6,500</u>	<u>6,500</u>	<u>18,649</u>	<u>12,149</u>	186.9
Totals	<u>\$ 10,878,666</u>	<u>\$ 10,878,666</u>	<u>\$ 11,045,429</u>	<u>\$ 166,763</u>	1.5

Overall, revenues were over budget by 1.5 percent as presented in the table above. Most sources exceeded amounts anticipated in the budget, which was largely due to elevated development activity, along with conservative budget management. Changes in the investment rates of return and fair value adjustments contributed to the decrease in current year investment earnings, partially offsetting the favorable variances in other areas.

General Fund Expenditures – The following is an analysis of 2021 General Fund expenditures:

Category	Original 2021 Budget	Final 2021 Budget	2021 Actual	Over (Under) Final Budget	Percent Over (Under) Final Budget
General government	\$ 962,476	\$ 962,476	\$ 913,449	\$ (49,027)	(5.1) %
Community development	514,379	514,379	497,306	(17,073)	(3.3)
Public safety	6,424,568	6,424,568	6,167,305	(257,263)	(4.0)
Recreation	1,424,186	1,424,186	1,331,113	(93,073)	(6.5)
Public works	<u>2,126,856</u>	<u>2,126,856</u>	<u>1,828,882</u>	<u>(297,974)</u>	(14.0)
Totals	<u>\$ 11,452,465</u>	<u>\$ 11,452,465</u>	<u>\$ 10,738,055</u>	<u>\$ (714,410)</u>	(6.2)

General Fund expenditures were \$714,410, or 6.2 percent, under budget as presented in the table above. Savings were largely in personal services (\$472,132), other services and charges (\$151,459), and supplies (\$90,810). Expenditures were under budget, due in part to the shared restraint by all departments and difficulty in hiring open positions.

The budget for the General Fund was not amended during the year.

Other Major Governmental Funds – The City reported five other major governmental funds in 2021:

REDA General Development Special Revenue Fund – The REDA General Development Special Revenue Fund has a total fund balance of \$8,900,924, which is restricted for community development. The net increase in fund balance during the year was \$199,238, with community development revenues exceeding spending in the current year.

REDA TIF Development Special Revenue Fund – The REDA TIF Development Special Revenue Fund has a total fund balance deficit of \$4,024,958, which will be reduced with the sale of property held for resale and future tax increments. The net increase in fund balance during the year was \$182,954. The City will need to consider other sources if future tax increments are not sufficient to cover the current fund balance deficit.

REDA Tax Increment Debt Service Fund – The REDA Tax Increment Debt Service Fund has a total fund balance of \$625,113, restricted for payment of 2019A G.O Tax Increment Refunding Bonds. The net increase in fund balance during the year was \$176,663, with tax increment revenue exceeding spending in the current year.

General Debt Service Fund – The General Debt Service Fund has a total fund balance of \$1,861,771, which is restricted for future debt payments. The net increase in fund balance during the year was \$132,482. Revenues exceeded current year expenditures as anticipated with approved debt financing plans.

PIR Capital Projects Fund – The PIR Capital Projects Fund has a total fund balance of \$5,422,699, which is dedicated to street reconstruction projects. The net decrease in fund balance for the year was \$1,201,353. The results are in line with the City’s capital improvement plan. The current year decrease includes, capital outlay and improvements financed with bond proceeds issued during the prior year for street projects.

Proprietary Funds – The City’s proprietary funds provide the same information found in the government-wide financial statements, but in more detail. Unrestricted net position of the City’s enterprise funds totaled \$15,350,947 at the end of the fiscal year.

CAPITAL ASSETS AND LONG-TERM DEBT

Capital Assets – At the end of 2021, the City had \$104,288,125 invested, net of depreciation, in a broad range of capital assets. This amount represents an increase of \$28,576,473, or 37.7 percent, from the prior year. This increase was mainly driven by the multi-year water treatment project for the Water Utility Fund that is currently in CIP. During 2021, the City made expenditures for a variety of capital needs, including infrastructure improvements, for both governmental and business-type activities. The City records all capital assets, including infrastructure. Infrastructure includes roads, bridges, signals, and similar assets used by the citizens. The City’s infrastructure assets are being recorded at historical or estimated historical costs in the government-wide and proprietary fund financial statements. Additional information on the City’s capital assets can be found in Note 5 of the notes to basic financial statements in this report.

Long-Term Debt – At year-end, the City had \$52,163,144 in long-term liabilities outstanding, excluding the total other post-employment benefits liability and net pension liability, versus \$32,316,185 last year, an increase of \$19,846,959. The increase was largely due to the debt draws related to the water treatment project mentioned in the previous paragraph. The City also used a capital lease to purchase equipment for both governmental and business-type activities. Scheduled payments in the current year, per the debt agreements, partially offset the increase for new obligations. More detailed information about the City’s long-term debt is presented as Note 8 in the notes to basic financial statements.

The City carries an “AA+” bond rating from Standard & Poor’s.

ECONOMIC FACTORS AND NEXT YEAR’S BUDGET

Economic factors affect the preparation of the annual budgets. The City considered the following major factors when setting the fiscal 2022 budget:

- The City received additional local government aid (LGA) in 2021 as scheduled. The LGA formula and funding is expected to remain at the higher level for future years.
- The 2022 General Fund levy provides for a 2022 budget to allow compliance with the City’s unassigned fund balance policy.
- Investment income is expected to remain at low levels, due to the current interest rate environment.
- Extension of franchise fees to June 2023.
- There has been an increase in building permit activity the past couple of years and it is expected to continue at a moderate rate in 2022.
- Continued progress with the City’s Long-Term Infrastructure Replacement Program.

Additionally, the following actions were taken in regards to the current year budget that will be continued:

- Decision to maintain fund balance levels to offset any potential future state aid reductions to balance General Fund budgets.
- Increase in utility rates as anticipated with recent rate studies and ongoing reviews completed.
- Review of staffing as vacancies occur to determine options for organizational changes or service reductions.

REQUESTS FOR INFORMATION

This Annual Comprehensive Financial Report is designed to provide a general overview of the City's finances for all those with an interest in government finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to the City's Finance Director, 4100 Lakeview Avenue North, Robbinsdale, Minnesota 55422. This report is also available on the City's website at www.robbinsdalemn.com/finance.

BASIC FINANCIAL STATEMENTS

CITY OF ROBBINSDALE

Statement of Net Position
December 31, 2021

	Governmental Activities	Business-Type Activities	Total
Assets			
Cash and investments	\$ 28,789,807	\$ 14,265,510	\$ 43,055,317
Receivables			
Accrued interest	121,839	66,616	188,455
Taxes	126,339	-	126,339
Special assessments	1,042,875	333,733	1,376,608
Accounts	280,128	1,838,879	2,119,007
Due from other governments	2,154,772	1,898,880	4,053,652
Notes	434,324	-	434,324
Inventories	-	549,770	549,770
Properties held for resale	1,542,503	-	1,542,503
Prepaid items	106,381	90,105	196,486
Net pension asset – fire relief	555,766	-	555,766
Capital assets			
Not depreciated	3,694,092	33,639,799	37,333,891
Depreciated, net of accumulated depreciation	31,451,360	35,502,874	66,954,234
Total assets	<u>70,300,186</u>	<u>88,186,166</u>	<u>158,486,352</u>
Deferred outflows of resources			
Deferred charge on refunding	-	122,055	122,055
OPEB plan deferments	389,301	85,978	475,279
Pension plan deferments – PERA	4,220,136	462,434	4,682,570
Pension plan deferments – fire relief	192,390	-	192,390
Total deferred outflows of resources	<u>4,801,827</u>	<u>670,467</u>	<u>5,472,294</u>
Total assets and deferred outflows of resources	<u>\$ 75,102,013</u>	<u>\$ 88,856,633</u>	<u>\$ 163,958,646</u>
Liabilities			
Accounts payable	\$ 442,119	\$ 514,691	\$ 956,810
Accrued salaries and benefits	248,826	20,661	269,487
Contracts payable	55,029	2,051,175	2,106,204
Due to other governments	1,922	65,964	67,886
Accrued interest payable	134,850	220,245	355,095
Unearned revenue	1,237,162	1,677	1,238,839
Deposits	124,846	71,753	196,599
Long-term liabilities			
Due within one year	1,392,829	3,386,080	4,778,909
Due in more than one year	9,727,270	37,656,965	47,384,235
Total OPEB liability – due in more than one year	1,025,243	226,428	1,251,671
Net pension liability – due in more than one year	3,429,821	633,469	4,063,290
Total liabilities	<u>17,819,917</u>	<u>44,849,108</u>	<u>62,669,025</u>
Deferred inflows of resources			
OPEB plan deferments	23,345	5,155	28,500
Pension plan deferments – PERA	5,596,542	582,035	6,178,577
Pension plan deferments – fire relief	412,494	-	412,494
Total deferred inflows of resources	<u>6,032,381</u>	<u>587,190</u>	<u>6,619,571</u>
Net position			
Net investment in capital assets	28,279,177	28,069,388	56,348,565
Restricted for			
Public safety equipment	30,751	-	30,751
Specific purposes	4,685	-	4,685
Debt service	3,056,240	-	3,056,240
Fire relief pensions	335,662	-	335,662
Community development	8,990,876	-	8,990,876
COVID-19 spending	5	-	5
State-funded street projects	2,135,016	-	2,135,016
Unrestricted	8,417,303	15,350,947	23,768,250
Total net position	<u>51,249,715</u>	<u>43,420,335</u>	<u>94,670,050</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 75,102,013</u>	<u>\$ 88,856,633</u>	<u>\$ 163,958,646</u>

CITY OF ROBBINSDALE

Statement of Activities
Year Ended December 31, 2021

Functions/Programs	Expenses	Program Revenues			Net (Expense) Revenue and Changes in Net Position		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	Governmental Activities	Business-Type Activities	Total
Governmental activities							
General government	\$ 918,780	\$ 1,057,415	\$ 41,595	\$ -	\$ 180,230	\$ -	\$ 180,230
Community development	1,127,400	115,548	-	-	(1,011,852)	-	(1,011,852)
Public safety	5,531,217	246,690	359,728	-	(4,924,799)	-	(4,924,799)
Recreation	1,702,320	98,138	10,524	-	(1,593,658)	-	(1,593,658)
Public works	2,712,433	49,166	147,215	2,321,925	(194,127)	-	(194,127)
Interest on long-term debt	230,784	-	-	-	(230,784)	-	(230,784)
Total governmental activities	12,222,934	1,566,957	559,062	2,321,925	(7,774,990)	-	(7,774,990)
Business-type activities							
Water utility	1,379,239	3,459,453	3,582	-	-	2,083,796	2,083,796
Sanitary sewer utility	1,657,626	2,634,606	178	-	-	977,158	977,158
Storm sewer utility	828,338	1,542,694	3,089	-	-	717,445	717,445
Solid waste removal	1,795,174	2,115,339	35,007	-	-	355,172	355,172
Liquor operations	4,029,167	4,177,117	577	-	-	148,527	148,527
Broadway Court	753,003	912,513	-	-	-	159,510	159,510
Deputy Registrar	492,511	490,459	1,389	-	-	(663)	(663)
Total business-type activities	10,935,058	15,332,181	43,822	-	-	4,440,945	4,440,945
Total government	\$23,157,992	\$16,899,138	\$ 602,884	\$ 2,321,925	(7,774,990)	4,440,945	(3,334,045)
General revenues							
Property taxes					8,024,281	-	8,024,281
Tax increments					1,111,603	-	1,111,603
Unrestricted grants and contributions					2,175,965	-	2,175,965
Franchise fee tax					842,528	-	842,528
Unrestricted interest and dividends					403,144	227,050	630,194
Net change in fair value of investments					(464,318)	(263,516)	(727,834)
Land sales					37,440	-	37,440
Gain on sale of assets					119,743	-	119,743
Transfers					598,480	(598,480)	-
Total general revenues and transfers					12,848,866	(634,946)	12,213,920
Change in net position					5,073,876	3,805,999	8,879,875
Net position – beginning					46,175,839	39,614,336	85,790,175
Net position – ending					\$51,249,715	\$43,420,335	\$94,670,050



READER'S NOTES:

GOVERNMENTAL FUNDS

MAJOR GOVERNMENTAL FUNDS

Below is a list of the major governmental funds reported in the basic financial statements. These funds are included within the governmental activities section of the government-wide financial statements.

GENERAL FUND

The General Fund is established to account for the revenue and expenditures to carry out basic governmental services to the residents of the City, such as general government, community development, public safety, recreation, public works, and human services. Revenue is recorded by source; i.e., taxes, licenses and permits, intergovernmental, charges for services, fines and forfeitures, and miscellaneous revenue. General Fund expenditures are made primarily for current day-to-day operations and operating equipment and are recorded by major functional classifications and by operating departments. This fund accounts for all financial transactions not accounted for in another fund.

SPECIAL REVENUE FUNDS

Robbinsdale Economic Development Authority (REDA) General Development Fund

This fund was established by the REDA to promote development and/or redevelopment with the use of funds other than tax increment financing (TIF). Revenue is generated through the repayment of business assistance loans, sale of land and redeveloped houses, and a small property tax levy (limited by state statutes). Uses of these funds are at the discretion of the REDA Board.

REDA TIF Development Fund

This fund was established by the REDA to promote development and/or redevelopment through the use of TIF. Revenue is generated by the additional property taxes generated by new development facilitated by the REDA. Uses of these funds include land acquisition, demolition, and construction of public infrastructure.

DEBT SERVICE FUNDS

REDA Tax Increment Fund

This fund was established to account for the payment of principal and interest on the tax increment bond issue. The City issued tax increment bonds backed by the full faith and credit of the City on behalf of the REDA. The tax increment income generated by the REDA is pledged for the retirement of these bonds.

General Debt Service Fund

This fund was established to account for the repayment of principal and interest on obligations backed by the full faith and credit of the City, other than those accounted for in enterprise funds.

CAPITAL PROJECTS FUND

Permanent Improvement Revolving (PIR) Fund

The PIR Fund was established by the City Charter, Chapter 7, and designated per Section 315 of the City Code to finance the construction, maintenance, and/or repair of assessable and nonassessable improvements related to the City's Traffic and Transportation Program. It also accounts for funds allocated to the City as municipal state aid for highway construction.

CITY OF ROBBINSDALE

Balance Sheet
Governmental Funds
December 31, 2021

	General Fund	Special Revenue		Debt Service
		REDA General Development Fund	REDA TIF Development Fund	REDA Tax Increment Fund
Assets				
Cash and investments	\$ 6,948,792	\$ 3,285,361	\$ 271,471	\$ 626,286
Receivables				
Accrued interest	36,398	12,656	—	1,631
Taxes (abatements)	117,271	4,887	—	(53)
Special assessments	47,384	—	—	—
Accounts	155,199	4,500	—	—
Due from other governments	19,756	—	—	—
Notes	—	86,146	—	—
Property held for resale	—	1,542,503	—	—
Prepaid items	17,390	—	—	—
Advance to other funds	—	4,061,913	—	—
Total assets	\$ 7,342,190	\$ 8,997,966	\$ 271,471	\$ 627,864
Liabilities				
Accounts payable	\$ 172,209	\$ 363	\$ 234,516	\$ 2,751
Accrued salaries and benefits	128,821	—	—	—
Contracts payable	—	—	—	—
Due to other governments	1,168	—	—	—
Unearned revenue	102,753	—	—	—
Deposits	118,119	6,727	—	—
Advance from other funds	—	—	4,061,913	—
Total liabilities	523,070	7,090	4,296,429	2,751
Deferred inflows of resources				
Unavailable revenue – property taxes	78,703	3,806	—	—
Unavailable revenue – special assessments	47,133	—	—	—
Unavailable revenue – notes	—	86,146	—	—
Unavailable revenue – long-term receivable	—	—	—	—
Total deferred inflows of resources	125,836	89,952	—	—
Fund balances (deficits)				
Nonspendable	17,390	—	—	—
Restricted	4,685	8,900,924	—	625,113
Committed	—	—	—	—
Assigned	243,250	—	—	—
Unassigned	6,427,959	—	(4,024,958)	—
Total fund balances (deficits)	6,693,284	8,900,924	(4,024,958)	625,113
Total liabilities, deferred inflows of resources, and fund balances	\$ 7,342,190	\$ 8,997,966	\$ 271,471	\$ 627,864

<u>Debt Service</u>	<u>Capital Projects</u>		
General Debt Service Fund	Permanent Improvement Revolving Fund	Nonmajor Funds	Total Governmental Funds
\$ 1,851,616	\$ 5,339,066	\$ 2,916,976	\$ 21,239,568
4,336	26,793	12,246	94,060
4,234	-	-	126,339
706,311	185,056	104,124	1,042,875
-	111,229	6,029	276,957
-	2,135,016	-	2,154,772
-	65,012	283,166	434,324
-	-	-	1,542,503
-	-	-	17,390
-	-	-	4,061,913
<u>\$ 2,566,497</u>	<u>\$ 7,862,172</u>	<u>\$ 3,322,541</u>	<u>\$ 30,990,701</u>
\$ 520	\$ 28	\$ 1,883	\$ 412,270
-	-	-	128,821
-	55,029	-	55,029
-	-	-	1,168
-	65,012	1,069,397	1,237,162
-	-	-	124,846
-	-	-	4,061,913
520	120,069	1,071,280	6,021,209
-	-	-	82,509
704,206	184,388	103,802	1,039,529
-	-	-	86,146
-	2,135,016	-	2,135,016
704,206	2,319,404	103,802	3,343,200
-	-	-	17,390
1,861,771	-	30,756	11,423,249
-	58,729	2,116,610	2,175,339
-	5,363,970	93	5,607,313
-	-	-	2,403,001
<u>1,861,771</u>	<u>5,422,699</u>	<u>2,147,459</u>	<u>21,626,292</u>
<u>\$ 2,566,497</u>	<u>\$ 7,862,172</u>	<u>\$ 3,322,541</u>	<u>\$ 30,990,701</u>



READER'S NOTES:

CITY OF ROBBINSDALE

Reconciliation of the Balance Sheet
to the Statement of Net Position
Governmental Funds
December 31, 2021

Total fund balances – governmental funds	\$ 21,626,292
Amounts reported for governmental activities in the Statement of Net Position are different because:	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the governmental funds.	
Capital assets	52,441,889
Accumulated depreciation	(22,844,778)
Net pension assets are only recorded in the government-wide financial statements as they are not current financial resources to governmental funds.	
	555,766
Due to availability, certain revenues are not recognized under the governmental fund statements until received; however, under the full accrual in the government-wide Statement of Activities, revenues are recorded when earned regardless of when received.	
Property taxes receivable	82,509
Special assessments receivable	1,039,529
Notes receivable	86,146
Long-term receivable	2,135,016
Internal service funds are used by management to charge the costs associated with central garage operations, central government services (general office, information technology, and government buildings), equipment replacement, risk insurance, and accrued benefit liabilities. The balances of these internal service funds are included in governmental activities in the Statement of Net Position.	
	11,894,851
Long-term liabilities, including accrued interest, are not due and payable in the current period and, therefore, are not reported in the governmental funds.	
Total OPEB liability	(971,921)
Net pension liability	(3,259,866)
Bonds and certificates payable, net of unamortized discounts and premiums	(10,183,371)
Accrued interest payable	(134,850)
Governmental funds do not report certain long-term amounts related to pensions that are included in net position.	
Deferred outflows of resources – OPEB plan deferments	369,055
Deferred outflows of resources – pension plan deferments	4,288,459
Deferred inflows of resources – OPEB plan deferments	(22,131)
Deferred inflows of resources – pension plan deferments	(5,852,880)
Total net position – governmental activities	<u>\$ 51,249,715</u>

CITY OF ROBBINSDALE

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Governmental Funds
 Year Ended December 31, 2021

	General Fund	Special Revenue		Debt Service
		REDA General Development Fund	REDA TIF Development Fund	REDA Tax Increment Fund
Revenues				
Property taxes	\$ 6,821,511	\$ 237,366	\$ -	\$ -
Tax increments	-	-	661,255	450,348
Special assessments	42,999	-	-	-
Licenses and permits	608,259	-	-	-
Intergovernmental	2,399,281	-	-	-
Charges for services	572,001	74,166	-	-
Land sales	-	-	37,440	-
Fines and forfeitures	179,799	-	-	-
Franchise fee tax	421,264	-	-	-
Interest and dividends	120,375	41,857	-	5,395
Net change in fair value of investments	(138,709)	(48,232)	-	(6,217)
Miscellaneous	18,649	12,944	-	-
Total revenues	<u>11,045,429</u>	<u>318,101</u>	<u>698,695</u>	<u>449,526</u>
Expenditures				
Current				
General government	913,449	-	-	-
Community development	497,306	118,863	515,741	3,738
Public safety	6,167,305	-	-	-
Recreation	1,331,113	-	-	-
Public works	1,828,882	-	-	-
Debt service				
Principal	-	-	-	145,000
Interest and fiscal charges	-	-	-	124,125
Capital outlay and improvements	-	-	-	-
Total expenditures	<u>10,738,055</u>	<u>118,863</u>	<u>515,741</u>	<u>272,863</u>
Excess (deficiency) of revenues over (under) expenditures	307,374	199,238	182,954	176,663
Other financing sources (uses)				
Sale of capital assets	114,180	-	-	-
Transfers in	346,571	-	-	-
Transfers (out)	-	-	-	-
Total other financing sources (uses)	<u>460,751</u>	<u>-</u>	<u>-</u>	<u>-</u>
Net change in fund balance	768,125	199,238	182,954	176,663
Fund balances (deficits)				
Beginning of year	<u>5,925,159</u>	<u>8,701,686</u>	<u>(4,207,912)</u>	<u>448,450</u>
End of year	<u>\$ 6,693,284</u>	<u>\$ 8,900,924</u>	<u>\$ (4,024,958)</u>	<u>\$ 625,113</u>

See notes to basic financial statements

<u>Debt Service</u>	<u>Capital Projects</u>		
General	Permanent		Total
Debt Service	Improvement	Nonmajor	Governmental
Fund	Revolving	Funds	Funds
Fund	Fund	Funds	Funds
\$ 1,005,054	\$ -	\$ -	\$ 8,063,931
-	-	-	1,111,603
313,304	146,277	43,476	546,056
-	-	-	608,259
-	147,215	31,413	2,577,909
-	35,988	44,819	726,974
-	-	-	37,440
-	-	-	179,799
-	421,264	-	842,528
14,336	88,733	40,558	311,254
(16,521)	(102,105)	(46,672)	(358,456)
-	3,932	5,800	41,325
<u>1,316,173</u>	<u>741,304</u>	<u>119,394</u>	<u>14,688,622</u>
-	-	2,314	915,763
-	-	47	1,135,695
-	-	61,384	6,228,689
-	-	24,934	1,356,047
-	152,249	-	1,981,131
965,000	-	-	1,110,000
218,691	-	-	342,816
-	1,865,950	766,608	2,632,558
<u>1,183,691</u>	<u>2,018,199</u>	<u>855,287</u>	<u>15,702,699</u>
132,482	(1,276,895)	(735,893)	(1,014,077)
-	-	1,760	115,940
-	150,000	200,000	696,571
-	(74,458)	(359,546)	(434,004)
<u>-</u>	<u>75,542</u>	<u>(157,786)</u>	<u>378,507</u>
132,482	(1,201,353)	(893,679)	(635,570)
<u>1,729,289</u>	<u>6,624,052</u>	<u>3,041,138</u>	<u>22,261,862</u>
<u>\$ 1,861,771</u>	<u>\$ 5,422,699</u>	<u>\$ 2,147,459</u>	<u>\$ 21,626,292</u>



READER'S NOTES:

CITY OF ROBBINSDALE

Reconciliation of the Statement of
Revenue, Expenditures, and Changes in Fund Balances
to the Statement of Activities
Governmental Funds
Year Ended December 31, 2021

Net change in fund balance – total governmental funds \$ (635,570)

Amounts reported for governmental activities in the Statement of Activities are different because:

Revenues in the government-wide Statement of Activities that do not provide current financial resources are not reported as revenues in the governmental funds.

Property taxes revenue	(39,650)
Special assessments revenue	(218,323)
Change in balances of notes receivable	(2,489)
Change in balances of long-term receivable	2,135,016

A gain or loss on the disposal of capital assets, including the difference between the carrying value and any related sale proceeds, is included in the change in net position. However, only the sale proceeds are included in the change in fund balance.

Net book value of capital assets disposed	(11,266)
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Net change due to internal service funds are incorporated into the Statement of Activities.

Net change in operations (net of investment income)	562,769
Investment income recognized in the Statement of Activities	(13,972)

Governmental funds report capital outlays and improvements as expenditures. However, in the Statement of Activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlays and improvements exceeded depreciation in the current period.

Capital outlay and improvements	2,727,624
Depreciation expense	(1,436,912)

Net pension assets are included in net position, but are excluded from fund balances because they do not represent financial resources.

171,002

The issuance of long-term debt provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any affect on net position. Also, governmental funds report the affect of issuance costs, premiums, discounts, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the Statement of Activities.

Amortization of premiums and discounts	102,750
General obligation principal repayments	1,110,000

Some expenses reported in the Statement of Activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds.

Change in total OPEB liability	(71,273)
Change in net pension liability	1,786,716
Change in accrued interest payable	9,282

Governmental funds do not report additions or deletions to certain long-term amounts related to pensions that are included in the change in net position.

Deferred outflows of resources – OPEB plan deferments	22,422
Deferred outflows of resources – pension plan deferments	2,429,857
Deferred inflows of resources – OPEB plan deferments	3,811
Deferred inflows of resources – pension plan deferments	(3,557,918)

Change in net position – governmental activities \$ 5,073,876

CITY OF ROBBINSDALE

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 General Fund
 Year Ended December 31, 2021

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Revenues				
Property taxes				
Current ad valorem	\$ 5,484,165	\$ 5,484,165	\$ 5,454,833	\$ (29,332)
Delinquent ad valorem	—	—	46,851	46,851
Other tax levy revenue	—	—	18,107	18,107
Fiscal disparities	1,281,026	1,281,026	1,271,488	(9,538)
Tax increment excess	—	—	30,232	30,232
Total property taxes	<u>6,765,191</u>	<u>6,765,191</u>	<u>6,821,511</u>	<u>56,320</u>
Special assessments	—	—	42,999	42,999
Licenses and permits				
Business	71,750	71,750	53,694	(18,056)
Nonbusiness	<u>378,575</u>	<u>378,575</u>	<u>554,565</u>	<u>175,990</u>
Total licenses and permits	<u>450,325</u>	<u>450,325</u>	<u>608,259</u>	<u>157,934</u>
Intergovernmental				
Federal grants	25,000	25,000	25,642	642
State aids and grants				
Local government aid	2,043,372	2,043,372	2,045,422	2,050
Police and fire pension	317,794	317,794	284,730	(33,064)
Other state aids and grants	<u>50,000</u>	<u>50,000</u>	<u>43,487</u>	<u>(6,513)</u>
Total state aid	<u>2,411,166</u>	<u>2,411,166</u>	<u>2,373,639</u>	<u>(37,527)</u>
Total intergovernmental	<u>2,436,166</u>	<u>2,436,166</u>	<u>2,399,281</u>	<u>(36,885)</u>
Charges for services				
General government	352,609	352,609	417,185	64,576
Public safety	75,000	75,000	54,888	(20,112)
Recreation	<u>104,775</u>	<u>104,775</u>	<u>99,928</u>	<u>(4,847)</u>
Total charges for services	<u>532,384</u>	<u>532,384</u>	<u>572,001</u>	<u>39,617</u>
Fines and forfeitures	245,600	245,600	179,799	(65,801)
Franchise fee tax	382,500	382,500	421,264	38,764
Interest and dividends	60,000	60,000	120,375	60,375
Net change in fair value of investments	—	—	(138,709)	(138,709)
Miscellaneous	<u>6,500</u>	<u>6,500</u>	<u>18,649</u>	<u>12,149</u>
Total revenues	<u>10,878,666</u>	<u>10,878,666</u>	<u>11,045,429</u>	<u>166,763</u>

CITY OF ROBBINSDALE

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual (continued)
 General Fund
 Year Ended December 31, 2021

	Budgeted Amounts		Actual	Over (Under) Final Budget
	Original	Final		
Expenditures				
General government				
Personal services	1,134,691	1,134,691	1,070,279	(64,412)
Supplies	15,310	15,310	14,939	(371)
Other services and charges	626,439	626,439	642,205	15,766
Amounts charged to other funds	(813,964)	(813,964)	(813,974)	(10)
Total general government	<u>962,476</u>	<u>962,476</u>	<u>913,449</u>	<u>(49,027)</u>
Community development				
Personal services	461,496	461,496	446,305	(15,191)
Supplies	1,065	1,065	138	(927)
Other services and charges	51,818	51,818	50,863	(955)
Total community development	<u>514,379</u>	<u>514,379</u>	<u>497,306</u>	<u>(17,073)</u>
Public safety				
Personal services	4,739,200	4,739,200	4,493,289	(245,911)
Supplies	145,245	145,245	131,180	(14,065)
Other services and charges	1,668,234	1,668,234	1,670,948	2,714
Amounts charged to other funds	(128,111)	(128,111)	(128,112)	(1)
Total public safety	<u>6,424,568</u>	<u>6,424,568</u>	<u>6,167,305</u>	<u>(257,263)</u>
Recreation				
Personal services	939,628	939,628	865,580	(74,048)
Supplies	88,850	88,850	70,969	(17,881)
Other services and charges	395,708	395,708	394,564	(1,144)
Total recreation	<u>1,424,186</u>	<u>1,424,186</u>	<u>1,331,113</u>	<u>(93,073)</u>
Public works				
Personal services	1,139,253	1,139,253	1,066,683	(72,570)
Supplies	152,350	152,350	94,784	(57,566)
Other services and charges	919,003	919,003	751,163	(167,840)
Amounts charged to other funds	(83,750)	(83,750)	(83,748)	2
Total public works	<u>2,126,856</u>	<u>2,126,856</u>	<u>1,828,882</u>	<u>(297,974)</u>
Total expenditures	<u>11,452,465</u>	<u>11,452,465</u>	<u>10,738,055</u>	<u>(714,410)</u>
Excess (deficiency) of revenue over expenditures	(573,799)	(573,799)	307,374	881,173
Other financing sources				
Sale of capital assets	—	—	114,180	114,180
Transfers in	286,000	286,000	346,571	60,571
Total other financing sources	<u>286,000</u>	<u>286,000</u>	<u>460,751</u>	<u>174,751</u>
Net change in fund balances	<u>\$ (287,799)</u>	<u>\$ (287,799)</u>	768,125	<u>\$ 1,055,924</u>
Fund balances				
Beginning of year			<u>5,925,159</u>	
End of year			<u>\$ 6,693,284</u>	

CITY OF ROBBINSDALE

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Robbinsdale Economic Development Authority
 General Development Special Revenue Fund
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Over (Under) Final Budget
	Original	Final		
Revenues				
Property taxes				
Current ad valorem	\$ 192,409	\$ 196,912	\$ 192,271	\$ (4,641)
Delinquent ad valorem	–	1,334	1,379	45
Other tax levy revenue	–	452	452	–
Fiscal disparities	45,000	42,044	43,264	1,220
Total property taxes	<u>237,409</u>	<u>240,742</u>	<u>237,366</u>	<u>(3,376)</u>
Charges for services				
Community development				
Loan repayments and rents	267,905	74,209	74,166	(43)
Land sales	309,500	–	–	–
Interest and dividends	30,000	40,000	41,857	1,857
Net change in fair value of investments	–	–	(48,232)	(48,232)
Miscellaneous	3,660	–	12,944	12,944
Total revenues	<u>848,474</u>	<u>354,951</u>	<u>318,101</u>	<u>(36,850)</u>
Expenditures				
Community development				
Personal services	4,000	4,000	3,720	(280)
Supplies	500	315	105	(210)
Project costs	717,725	55,820	34,053	(21,767)
Other services and charges	96,312	79,864	80,985	1,121
Total expenditures	<u>818,537</u>	<u>139,999</u>	<u>118,863</u>	<u>(21,136)</u>
Net change in fund balance	<u>\$ 29,937</u>	<u>\$ 214,952</u>	199,238	<u>\$ (15,714)</u>
Fund balances				
Beginning of year			<u>8,701,686</u>	
End of year			<u>\$ 8,900,924</u>	

CITY OF ROBBINSDALE

Statement of Revenue, Expenditures, and Changes in Fund Balances
 Budget and Actual
 Robbinsdale Economic Development Authority
 TIF Development Special Revenue Fund
 Year Ended December 31, 2021

	Budgeted Amounts		Actual Amounts	Over (Under) Final Budget
	Original	Final		
Revenues				
Tax increments	\$ 313,491	\$ 651,198	\$ 661,255	\$ 10,057
Land sales	50,000	37,440	37,440	—
Total revenues	<u>363,491</u>	<u>688,638</u>	<u>698,695</u>	<u>10,057</u>
Expenditures				
Community development				
Other services and charges	2,273	1,746	1,248	(498)
Reimbursements	—	13,877	24,138	10,261
Project costs	7,065	7,220	59,343	52,123
Payments on TIF pay-as-you-go notes	153,660	430,923	431,012	89
Interest and fiscal charges	118,700	—	—	—
Total expenditures	<u>281,698</u>	<u>453,766</u>	<u>515,741</u>	<u>61,975</u>
Net change in fund balance	<u>\$ 81,793</u>	<u>\$ 234,872</u>	182,954	<u>\$ (51,918)</u>
Fund balances (deficits)				
Beginning of year			<u>(4,207,912)</u>	
End of year			<u>\$ (4,024,958)</u>	



READER'S NOTES:

PROPRIETARY FUNDS

Enterprise funds are established to account for the financing of self-supporting activities of governmental units, which render goods or services to the general public on a user charge basis.

MAJOR ENTERPRISE FUNDS

Below is a list of the major enterprise funds reported in the basic financial statements. These funds are included within the business-type activities section of the government-wide financial statements.

Water Utility Fund

The fund was established by the City Charter, Chapter 11, to account for the water system, owned and operated by the City.

Sanitary Sewer Utility Fund

The fund was established by the City Charter, Chapter 11, to account for the sanitary sewer system. The City is provided services, for a fee based on usage, by the Metropolitan Council Environmental Services (MCES). The City is responsible for all lateral lines, while the MCES is responsible for all trunk lines and the treatment and disposal of wastewater.

Storm Sewer Utility Fund

The City Council established the fund under provisions of the utility ordinance, to account for revenue collected and expenses made to maintain the City's storm drainage system.

Solid Waste Removal Fund

The City Council established the fund, under provisions of the utility ordinance, to account for revenue collected and expenses made to provide garbage removal on a city-wide basis.

Liquor Operations Fund

Minnesota Statutes allow municipalities to operate off-sale liquor establishments to control the sale of alcohol to minors. The City operates an off-sale liquor business to control this substance and as a source of revenue to the Capital Improvement Fund – Park Improvement Program.

Broadway Court Fund

This fund was established in 1999 to account for the rental operations of the Broadway Court Senior Housing Complex. Broadway Court is owned by the Robbinsdale Economic Development Authority (REDA), and operated by a management firm under contract with the REDA. The operations include rental of apartments to active seniors and the rental of retail space on the first level.

NONMAJOR ENTERPRISE FUND

Deputy Registrar Fund

The City Council established the fund in 1991 to segregate this self-supporting activity. The City has contractual agreements with the Minnesota Department of Vehicle Services and the Minnesota Department of Natural Resources to provide this service. The City collects a fee for each transaction processed. Excess earnings are generally used to support the General Fund.

CITY OF ROBBINSDALE

Statement of Net Position
 Proprietary Funds
 December 31, 2021

	Business-Type Activities – Enterprise Funds			
	Water Utility Fund	Sanitary Sewer Utility Fund	Storm Sewer Utility Fund	Solid Waste Removal Fund
Assets				
Current assets				
Cash and investments	\$ 5,706,631	\$ 833,266	\$ 1,060,129	\$ 3,387,920
Receivables				
Accrued interest	22,345	6,085	3,327	16,559
Special assessments	333,733	–	–	–
Accounts	551,797	505,751	312,031	445,168
Due from other governments	1,898,880	–	–	–
Inventories	5,602	–	–	–
Prepaid items	–	78,030	–	–
Total current assets	8,518,988	1,423,132	1,375,487	3,849,647
Noncurrent assets				
Capital assets				
Land	56,155	23,000	217,389	–
Buildings and structures	201,302	354,923	–	–
Utility system	16,548,475	12,976,137	10,768,690	–
Other improvements	762,476	421,851	1,762,503	–
Leasehold improvements	–	–	–	–
Mobile equipment	–	20,837	214,568	–
Machinery and office equipment	215,236	635,905	108,989	–
Work in progress	29,711,231	1,504,147	2,012,877	–
Accumulated depreciation	(7,119,320)	(3,946,968)	(3,345,471)	–
Total capital assets, net of depreciation	40,375,555	11,989,832	11,739,545	–
Total assets	48,894,543	13,412,964	13,115,032	3,849,647
Deferred outflows of resources				
Deferred charge on refunding	–	–	–	–
OPEB plan deferments	20,247	10,123	5,038	–
Pension plan deferments – PERA	93,991	52,635	26,317	–
Total deferred outflows of resources	114,238	62,758	31,355	–
Total assets and deferred outflows of resources	\$ 49,008,781	\$ 13,475,722	\$ 13,146,387	\$ 3,849,647
Liabilities				
Current liabilities				
Accounts payable	\$ 45,415	\$ 3,420	\$ 11,464	\$ 121,778
Accrued salaries and benefits	4,023	1,107	–	–
Contracts payable	1,923,982	47,228	79,965	–
Due to other governments	1,351	–	–	23,399
Accrued interest payable	120,790	29,932	48,388	–
Unearned revenue	–	–	–	–
Deposits	–	–	–	–
Compensated absences	–	–	–	–
Capital lease payable	–	50,080	–	–
Bonds and notes payable	2,176,000	515,000	390,000	–
Total current liabilities	4,271,561	646,767	529,817	145,177
Noncurrent liabilities				
Total OPEB liability	53,321	26,661	13,268	–
Net pension liability	128,754	72,102	36,051	–
Compensated absences	–	–	–	–
Capital lease payable	–	325,905	–	–
Bonds and notes payable (net of unamortized discounts and premiums)	29,471,397	2,190,698	3,671,041	–
Total noncurrent liabilities	29,653,472	2,615,366	3,720,360	–
Total liabilities	33,925,033	3,262,133	4,250,177	145,177
Deferred inflows of resources				
OPEB plan deferments	1,214	607	302	–
Pension plan deferments – PERA	118,300	66,248	33,124	–
Total deferred inflows of resources	119,514	66,855	33,426	–
Net position				
Net investment in capital assets	8,703,056	8,860,921	7,598,539	–
Unrestricted	6,261,178	1,285,813	1,264,245	3,704,470
Total net position	14,964,234	10,146,734	8,862,784	3,704,470
Total liabilities, deferred inflows of resources, and net position	\$ 49,008,781	\$ 13,475,722	\$ 13,146,387	\$ 3,849,647

Liquor Operations Fund	Broadway Court Fund	Nonmajor Deputy Registrar Fund	Total Enterprise Funds	Governmental Activities Internal Service Funds
\$ 694,134	\$ 2,100,597	\$ 482,833	\$ 14,265,510	\$ 7,550,239
6,507	7,431	4,362	66,616	27,779
-	-	-	333,733	-
-	-	24,132	1,838,879	3,171
-	-	-	1,898,880	-
544,168	-	-	549,770	-
12,075	-	-	90,105	88,991
<u>1,256,884</u>	<u>2,108,028</u>	<u>511,327</u>	<u>19,043,493</u>	<u>7,670,180</u>
-	115,000	-	411,544	98,773
-	7,574,888	-	8,131,113	2,760,668
-	-	-	40,293,302	-
-	-	-	2,946,830	1,042,285
40,866	49,630	-	90,496	-
-	-	-	235,405	6,244,978
78,230	440,721	18,137	1,497,218	1,739,548
-	-	-	33,228,255	990
<u>(53,625)</u>	<u>(3,207,969)</u>	<u>(18,137)</u>	<u>(17,691,490)</u>	<u>(6,338,901)</u>
<u>65,471</u>	<u>4,972,270</u>	<u>-</u>	<u>69,142,673</u>	<u>5,548,341</u>
1,322,355	7,080,298	511,327	88,186,166	13,218,521
-	122,055	-	122,055	-
25,285	-	25,285	85,978	20,246
<u>171,063</u>	<u>-</u>	<u>118,428</u>	<u>462,434</u>	<u>124,067</u>
<u>196,348</u>	<u>122,055</u>	<u>143,713</u>	<u>670,467</u>	<u>144,313</u>
<u>\$ 1,518,703</u>	<u>\$ 7,202,353</u>	<u>\$ 655,040</u>	<u>\$ 88,856,633</u>	<u>\$ 13,362,834</u>
\$ 280,572	\$ 51,107	\$ 935	\$ 514,691	\$ 29,849
8,592	-	6,939	20,661	120,005
-	-	-	2,051,175	-
41,214	-	-	65,964	754
-	21,135	-	220,245	-
1,677	-	-	1,677	-
-	71,753	-	71,753	-
-	-	-	-	72,986
-	-	-	50,080	29,843
-	255,000	-	3,336,000	-
<u>332,055</u>	<u>398,995</u>	<u>7,874</u>	<u>6,332,246</u>	<u>253,437</u>
66,589	-	66,589	226,428	53,322
234,332	-	162,230	633,469	169,955
-	-	-	-	639,727
-	-	-	325,905	194,172
-	1,997,924	-	37,331,060	-
<u>300,921</u>	<u>1,997,924</u>	<u>228,819</u>	<u>38,516,862</u>	<u>1,057,176</u>
632,976	2,396,919	236,693	44,849,108	1,310,613
1,516	-	1,516	5,155	1,214
<u>215,305</u>	<u>-</u>	<u>149,058</u>	<u>582,035</u>	<u>156,156</u>
<u>216,821</u>	<u>-</u>	<u>150,574</u>	<u>587,190</u>	<u>157,370</u>
65,471	2,841,401	-	28,069,388	5,324,326
603,435	1,964,033	267,773	15,350,947	6,570,525
<u>668,906</u>	<u>4,805,434</u>	<u>267,773</u>	<u>43,420,335</u>	<u>11,894,851</u>
<u>\$ 1,518,703</u>	<u>\$ 7,202,353</u>	<u>\$ 655,040</u>	<u>\$ 88,856,633</u>	<u>\$ 13,362,834</u>

CITY OF ROBBINSDALE

Statement of Revenue, Expenses, and Changes in Net Position
 Proprietary Funds
 Year Ended December 31, 2021

	Business-Type Activities – Enterprise Funds			
	Water Utility Fund	Sanitary Sewer Utility Fund	Storm Sewer Utility Fund	Solid Waste Removal Fund
Sales and cost of sales				
Net sales	\$ –	\$ –	\$ –	\$ –
Cost of sales	–	–	–	–
Gross profit	–	–	–	–
Operating revenues				
Sales, fees, and charges	3,459,453	2,634,606	1,542,694	2,115,339
Total gross profit and operating revenues	3,459,453	2,634,606	1,542,694	2,115,339
Operating expenses				
Personal services	382,495	128,972	153,413	–
Supplies	62,966	6,684	90,812	–
Other services and charges	578,876	1,300,360	296,330	1,795,174
Rental charges	–	–	–	–
Depreciation	169,964	234,963	189,630	–
Total operating expenses	1,194,301	1,670,979	730,185	1,795,174
Operating income (loss)	2,265,152	963,627	812,509	320,165
Nonoperating revenues (expenses)				
Intergovernmental	3,582	178	3,089	35,007
Interest and dividends	74,196	20,397	11,234	54,764
Net change in fair value of investments	(85,154)	(23,189)	(12,680)	(63,104)
Gain on disposal of capital assets	–	68,135	–	–
Interest and fiscal charges	(184,938)	(54,782)	(98,153)	–
Total nonoperating revenues (expenses)	(192,314)	10,739	(96,510)	26,667
Income (loss) before transfers	2,072,838	974,366	715,999	346,832
Transfers				
Transfers in	–	–	–	–
Transfers (out)	(87,739)	(19,135)	(41,606)	(200,000)
Total transfers	(87,739)	(19,135)	(41,606)	(200,000)
Change in net position	1,985,099	955,231	674,393	146,832
Net position				
Beginning of year	12,979,135	9,191,503	8,188,391	3,557,638
End of year	\$ 14,964,234	\$ 10,146,734	\$ 8,862,784	\$ 3,704,470

Liquor Operations Fund	Broadway Court Fund	Nonmajor Deputy Registrar Fund	Total Enterprise Funds	Governmental Activities Internal Service Funds
\$ 4,177,117 (3,026,100)	\$ - -	\$ - -	\$ 4,177,117 (3,026,100)	\$ - -
1,151,017	-	-	1,151,017	-
-	912,513	490,459	11,155,064	3,053,869
1,151,017	912,513	490,459	12,306,081	3,053,869
532,568	111,691	381,757	1,690,896	382,447
19,947	6,857	7,863	195,129	316,466
240,431	399,348	102,891	4,713,410	1,584,929
195,882	-	-	195,882	-
14,239	173,545	-	782,341	549,505
1,003,067	691,441	492,511	7,577,658	2,833,347
147,950	221,072	(2,052)	4,728,423	220,522
577	-	1,389	43,822	771
21,520	30,513	14,426	227,050	91,890
(24,798)	(37,968)	(16,623)	(263,516)	(105,862)
-	-	-	68,135	5,563
-	(61,562)	-	(399,435)	-
(2,701)	(69,017)	(808)	(323,944)	(7,638)
145,249	152,055	(2,860)	4,404,479	212,884
-	-	-	-	336,903
(200,000)	-	(50,000)	(598,480)	(990)
(200,000)	-	(50,000)	(598,480)	335,913
(54,751)	152,055	(52,860)	3,805,999	548,797
723,657	4,653,379	320,633	39,614,336	11,346,054
\$ 668,906	\$ 4,805,434	\$ 267,773	\$ 43,420,335	\$ 11,894,851

CITY OF ROBBINSDALE

Statement of Cash Flows
 Proprietary Funds
 Year Ended December 31, 2021

	Business-Type Activities – Enterprise Funds			
	Water Utility Fund	Sanitary Sewer Utility Fund	Storm Sewer Utility Fund	Solid Waste Removal Fund
Cash flows from operating activities				
Cash received from customers and users, including deposits	\$ 3,215,008	\$ 2,575,327	\$ 1,479,237	\$ 2,091,559
Cash payments to suppliers	(651,372)	(1,314,760)	(410,665)	(1,804,417)
Cash payments to employees	(383,642)	(128,122)	(158,864)	–
Net cash flows from operating activities	2,179,994	1,132,445	909,708	287,142
Cash flows from noncapital financing activities				
Transfers from other funds	–	–	–	–
Transfers (to) other funds	(87,739)	(19,135)	(41,606)	(200,000)
Intergovernmental	3,582	178	17,485	35,007
Net cash flows from noncapital financing activities	(84,157)	(18,957)	(24,121)	(164,993)
Cash flows from capital and related financing activities				
Acquisition of property and equipment	(22,857,384)	(1,627,069)	(1,859,273)	–
Proceeds from the disposal of property and equipment	–	120,000	–	–
Proceeds from debt issuance	20,728,989	–	–	–
Principal payments on debt	(455,904)	(480,000)	(320,000)	–
Interest and fiscal charges on bonds	(174,201)	(77,805)	(117,389)	–
Net cash flows from capital and related financing activities	(2,758,500)	(2,064,874)	(2,296,662)	–
Cash flows from investing activities				
Interest and changes in fair value on investments	(8,920)	(1,291)	(1,352)	(6,245)
Net change in cash and cash equivalents	(671,583)	(952,677)	(1,412,427)	115,904
Cash and cash equivalents at beginning of year	6,378,214	1,785,943	2,472,556	3,272,016
Cash and cash equivalents at end of year	\$ 5,706,631	\$ 833,266	\$ 1,060,129	\$ 3,387,920

Liquor Operations Fund	Broadway Court Fund	Nonmajor Deputy Registrar Fund	Total Enterprise Funds	Governmental Activities Internal Service Funds
\$ 4,177,284	\$ 914,629	\$ 532,774	\$ 14,985,818	\$ 3,055,955
(3,415,444)	(377,781)	(110,521)	(8,084,960)	(2,023,613)
(547,754)	(111,691)	(388,065)	(1,718,138)	(384,693)
<u>214,086</u>	<u>425,157</u>	<u>34,188</u>	<u>5,182,720</u>	<u>647,649</u>
-	-	-	-	336,903
(200,000)	-	(50,000)	(598,480)	(990)
<u>577</u>	<u>-</u>	<u>1,389</u>	<u>58,218</u>	<u>771</u>
(199,423)	-	(48,611)	(540,262)	336,684
-	(101,826)	-	(26,445,552)	(823,681)
-	-	-	120,000	182,685
-	-	-	20,728,989	-
-	(250,000)	-	(1,505,904)	-
-	(53,676)	-	(423,071)	-
-	(405,502)	-	(7,525,538)	(640,996)
<u>(4,868)</u>	<u>(8,102)</u>	<u>(3,049)</u>	<u>(33,827)</u>	<u>(10,092)</u>
9,795	11,553	(17,472)	(2,916,907)	333,245
<u>684,339</u>	<u>2,089,044</u>	<u>500,305</u>	<u>17,182,417</u>	<u>7,216,994</u>
<u>\$ 694,134</u>	<u>\$ 2,100,597</u>	<u>\$ 482,833</u>	<u>\$ 14,265,510</u>	<u>\$ 7,550,239</u>

CITY OF ROBBINSDALE

Statement of Cash Flows (continued)
 Proprietary Funds
 Year Ended December 31, 2021

	Business-Type Activities – Enterprise Funds			
	Water Utility Fund	Sanitary Sewer Utility Fund	Storm Sewer Utility Fund	Solid Waste Removal Fund
Reconciliation of operating income (loss) to net cash flows from operating activities				
Operating income (loss)	\$ 2,265,152	\$ 963,627	\$ 812,509	\$ 320,165
Adjustments to reconcile operating income (loss) to net cash flows from operating activities				
Depreciation	169,964	234,963	189,630	–
(Increase) decrease in assets and deferred outflows of resources				
Special assessments receivable	(32,773)	–	–	–
Accounts receivable	(211,672)	(59,279)	(63,457)	(23,780)
Due from other governments	–	–	–	–
Inventories	(1,503)	–	–	–
Prepaid items	–	(2,107)	–	–
Deferred outflows of resources for pensions	(76,740)	(43,092)	(21,179)	–
Deferred outflows of resources for OPEB	(698)	(349)	(151)	–
Increase (decrease) in liabilities and deferred inflows of resources				
Accounts payable	(9,378)	(2,516)	(23,523)	(32,378)
Accrued salaries and benefits	(111)	464	(2,291)	–
Due to other governments	1,351	(3,093)	–	23,135
Unearned revenue	–	–	–	–
Deposits	–	–	–	–
Total OPEB liability	2,528	1,265	570	–
Compensated absences payable	–	–	–	–
Net pension liability	(37,500)	(19,868)	(13,471)	–
Deferred inflows of resources for pensions	111,623	62,554	31,135	–
Deferred inflows of resources for OPEB	(249)	(124)	(64)	–
Total adjustments	(85,158)	168,818	97,199	(33,023)
Net cash flows from operating activities	\$ 2,179,994	\$ 1,132,445	\$ 909,708	\$ 287,142
Noncash investing, capital, and financing activities				
Capital assets purchased on account	\$ 915,714	\$ 28,431	\$ 44,482	\$ –
Acquisition of property and equipment under capital lease	\$ –	\$ 375,985	\$ –	\$ –
Debt proceeds in receivables	\$ 1,235,788	\$ –	\$ –	\$ –
Intergovernmental in receivables	\$ –	\$ –	\$ (14,396)	\$ –
Amortization of bond premium (discount)	\$ 19,542	\$ 20,244	\$ 24,625	\$ –
Amortization of deferred charge on refunding	\$ –	\$ –	\$ –	\$ –
Net book value of capital asset disposals	\$ –	\$ 51,865	\$ –	\$ –

Liquor Operations Fund	Broadway Court Fund	Nonmajor Deputy Registrar Fund	Total Enterprise Funds	Governmental Activities Internal Service Funds
\$ 147,950	\$ 221,072	\$ (2,052)	\$ 4,728,423	\$ 220,522
14,239	173,545	—	782,341	549,505
—	—	—	(32,773)	—
—	2,069	42,315	(313,804)	2,086
—	—	—	—	—
(8,907)	—	—	(10,410)	—
—	—	—	(2,107)	(54,362)
(138,030)	—	(94,938)	(373,979)	(97,641)
(894)	—	(5,781)	(7,873)	(698)
75,825	28,424	233	36,687	(67,863)
2,341	—	2,635	3,038	(37,920)
(2)	—	—	21,391	7
167	—	—	167	—
—	47	—	47	—
3,214	—	15,912	23,489	2,530
—	—	—	—	70,534
(84,027)	—	(64,158)	(219,024)	(84,731)
202,519	—	139,966	547,797	145,928
(309)	—	56	(690)	(248)
<u>66,136</u>	<u>204,085</u>	<u>36,240</u>	<u>454,297</u>	<u>427,127</u>
<u>\$ 214,086</u>	<u>\$ 425,157</u>	<u>\$ 34,188</u>	<u>\$ 5,182,720</u>	<u>\$ 647,649</u>
\$ —	\$ —	\$ —	\$ 988,627	\$ —
\$ —	\$ —	\$ —	\$ 375,985	\$ 224,015
\$ —	\$ —	\$ —	\$ 1,235,788	\$ —
\$ —	\$ —	\$ —	\$ (14,396)	\$ —
\$ —	\$ 5,287	\$ —	\$ 69,698	\$ —
\$ —	\$ 15,257	\$ —	\$ 15,257	\$ —
\$ —	\$ —	\$ —	\$ 51,865	\$ 177,122

CITY OF ROBBINSDALE

Statement of Fiduciary Net Position
 Fiduciary Fund
 December 31, 2021

	<u>Custodial Fund</u> <u>Deputy Registrar</u>
Assets	
Cash and investments	\$ 90,002
Liabilities	
Due to other governments	<u>90,002</u>
Net position	<u>\$ —</u>

Statement of Changes in Fiduciary Net Position
 Fiduciary Fund
 Year Ended December 31, 2021

	<u>Custodial Fund</u> <u>Deputy Registrar</u>
Additions	
Licensing fees and sales tax collections for other governments	\$ 15,648,258
Deductions	
Payments of licensing fees and sales tax to other governments	<u>15,648,258</u>
Change in fiduciary net position	—
Net position	
Beginning of year	<u>—</u>
End of year	<u>\$ —</u>

CITY OF ROBBINSDALE

Notes to Basic Financial Statements December 31, 2021

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Organization

The City of Robbinsdale, Minnesota (the City) operates under the “Home Rule Charter” form of government pursuant to applicable Minnesota laws and statutes. The charter prescribes a manager-council form of organization. The governing body consists of a mayor and a four-member City Council. The City Council is elected by wards and the mayor is elected at large by voters of the City to serve four-year staggered terms.

The accounting policies of the City conform to accounting principles generally accepted in the United States of America as applicable to governmental units. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The City’s more significant accounting policies are described below:

B. Reporting Entity

In accordance with accounting principles generally accepted in the United States of America, these financial statements include the City (the primary government) and its component units. The City includes all funds, organizations, institutions, agencies, departments, and offices that are not legally separate from such. Component units are legally separate organizations for which elected officials of the City are financially accountable and are included within the basic financial statements of the City because of the significance of their operational or financial relationships with the City.

The City is considered financially accountable for a component unit if it appoints a voting majority of the organization’s governing body and it is able to impose its will on the organization by significantly influencing the programs, projects, activities, or level of services performed or provided by the organization, or there is a potential for the organization to provide specific financial benefits to, or impose specific financial burdens on, the City.

As a result of applying the component unit definition criteria above, certain organizations are presented in this report as blended component units (which are reported as if they were a part of the City) or related and jointly governed organizations (in which the relationship of the City with the entity is disclosed).

- 1. Blended Component Unit** – The Robbinsdale Economic Development Authority (REDA), which is governed by a five-member board consisting of the City Council with management of the City having operational responsibility for the REDA activities, is reported as a blended component unit. Although it is a legally separate entity from the City, it is reported as if it were a part of the City. This represents the only financial statements prepared for the REDA.
- 2. Related Organization** – The Robbinsdale Fire Department Relief Association (the Association) is organized as a nonprofit organization, legally separate from the City, to provide pension benefits to its members pursuant with Minnesota laws and statutes. Its Board of Directors is appointed by the membership of the Association, and the Association issues its own set of financial statements. All funding is conducted in accordance with applicable Minnesota Statutes, whereby state aids flow to the Association, the City’s contributions are determined by state statutes, and the Association pays benefits to its members. Because the Association is fiscally independent of the City, the financial statements of the Association have not been included within the City’s reporting entity.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

3. **Jointly Governed Organizations** – Local Government Information Systems (LOGIS), is a consortium of Minnesota municipalities that provides computerized data processing and support services to its members. LOGIS Insurance Group provides cooperative purchasing of health and life insurance benefits for approximately 45 government entities. LOGIS is legally separate from the City, as the City does not appoint a voting majority of the Board and the consortium is fiscally independent of the City. Therefore, it has not been incorporated into the City’s reporting entity. During the 2021 fiscal year, the City paid LOGIS approximately \$309,783 for services and equipment provided.

C. Government-Wide Financial Statement Presentation

The government-wide financial statements (Statement of Net Position and Statement of Activities) display information about the reporting government as a whole, except for fiduciary activities. These statements include all of the financial activities of the City. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which significantly rely upon sales, fees, and charges for support.

The Statement of Activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include: 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other internally directed revenues are reported as general revenues.

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes and special assessments are recognized as revenues in the fiscal year for which they are certified for levy. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. However, charges between the City’s enterprise funds and other functions are not eliminated, as that would distort the direct costs and program revenues reported in those functions. Depreciation expense is included in the direct expenses of each function. Interest on long-term debt is considered an indirect expense and is reported separately on the Statement of Activities.

D. Fund Financial Statement Presentation

Separate fund financial statements are provided for governmental, proprietary, and fiduciary funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements. Aggregated information for the remaining nonmajor funds is reported in a single column in the fund financial statements.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis of accounting, transactions are recorded in the following manner:

- 1. Revenue Recognition** – Revenue is recognized when it becomes measurable and available. “Measurable” means the amount of the transaction can be determined and “available” means collectible within the current period or soon enough thereafter to be used to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days after year-end. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. Grants and similar items are recognized when all eligibility requirements imposed by the provider have been met. Proceeds of long-term debt are reported as other financing sources.

Major revenue that is susceptible to accrual includes property taxes, special assessments, intergovernmental revenue, charges for services, and interest earned on investments. Major revenue that is not susceptible to accrual includes licenses and permits, fees, and miscellaneous revenue. Such revenue is recorded only when received because it is not measurable until collected.

- 2. Recording of Expenditures** – Expenditures are generally recorded when a liability is incurred, except for principal and interest on long-term debt and other long-term liabilities, which are recognized as expenditures to the extent they have matured. Capital asset acquisitions are reported as capital outlay expenditures in the governmental funds.

Proprietary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund’s principal ongoing operations. The principal operating revenues of the City’s enterprise funds and internal service funds are charges to customers for sales and services. The operating expenses for the enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses that do not meet this definition are reported as nonoperating revenues and expenses.

Aggregated information for the internal service funds is reported in a single column in the proprietary fund financial statements. Because the principal user of the internal services is the City’s governmental activities, the financial statements of the internal service funds are consolidated into the governmental column when presented in the government-wide financial statements. The cost of these services is reported in the appropriate functional activity.

Fiduciary fund financial statements are reported using the economic resources measurement focus and accrual basis of accounting, similar to the government-wide financial statements. Since, by definition, fiduciary fund assets are being held for the benefit of a third party and cannot be used for activities or obligations of the City these funds are excluded from the government-wide statements.

Description of Funds

The City reports the following major governmental funds:

General Fund – This is the City’s primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

REDA General Development Fund – This is a special revenue fund that accounts for all the general community development activities of the REDA that are not related to tax increment financing (TIF). The most significant sources of revenues in this special revenue fund include property taxes, repayment of business assistance loans, and sale of land and redeveloped houses.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

REDA TIF Development Fund – This is a special revenue fund that accounts for all the general community development activities of the REDA that are related to TIF. The most significant source of revenues in this special revenue fund includes tax increments.

REDA Tax Increment Fund – This is a debt service fund that accounts for all the activity associated with the REDA’s repayment of debt on outstanding TIF bonds issued through the City.

General Debt Service Fund – This is a debt service fund that was established to account for the repayment of principal and interest on obligations backed by the full faith and credit of the City, other than those accounted for in enterprise funds.

Permanent Improvement Revolving (PIR) Fund – This is a capital projects fund that accounts for the resources used related to the construction of traffic and transportation infrastructure (alleys, streets, sidewalks, street lights, and traffic lights).

The City reports the following major proprietary funds:

Water Utility Fund – This fund accounts for all financial resources relating to the City’s operations of its water distribution system. Services are on a user charge basis to all owners of property located within the City.

Sanitary Sewer Utility Fund – This fund accounts for all financial resources relating to the City’s operations of its sanitary sewer collection system. Services are on a user charge basis to all owners of property located within the City.

Storm Sewer Utility Fund – This fund accounts for all financial resources relating to the City’s operations of its storm water collection system. Services are on a user charge basis to all owners of property located within the City.

Solid Waste Removal Fund – This fund accounts for all financial resources relating to the City’s operations for garbage and recycling services to the residential properties of the City. Services are on a user charge basis to all residential property owners.

Liquor Operations Fund – This fund accounts for all financial resources relating to the operations of the City’s municipal off-sale liquor store.

Broadway Court Fund – This fund accounts for all financial resources relating to the rental operations of the Broadway Court Senior Housing Complex, which is owned by the REDA.

Additionally, the City also reports the following fund types:

Internal Service Funds – These funds account for the City’s central garage (fleet repair and maintenance), central services (general office, information technology, government building costs), equipment replacement, risk insurance costs, and the employee benefit accrual requirements. All services are provided to other departments on a cost-reimbursement basis.

Custodial Fund – The Deputy Registrar Fund is custodial in nature and is used to collect Minnesota license fees and pass them through to the state of Minnesota.

E. Cash and Investments

The City’s cash and cash equivalents consist of cash on hand, demand deposits, and short-term investments with original maturities of three months or less from the date of acquisition.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

Cash balances from all funds are combined and invested to the extent available in commercial paper, insured certificates of deposit, and various government-backed securities. Earnings from such investments are allocated to the respective funds based on the average quarterly cash balance of each fund. Investments are stated at fair value, which is determined based on quoted market prices at year-end.

The City categorizes its fair value measurements within the fair value hierarchy established by accounting principles generally accepted in the United States of America. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs.

Debt securities classified in Level 2 of the fair value hierarchy are valued using a matrix pricing technique. Matrix pricing is used to value securities based on the securities' relationship to benchmark quoted prices.

See Note 3 for the City's recurring fair value measurements as of year-end.

F. Interfund Receivables and Payables

In the fund financial statements, activity between funds that is representative of lending or borrowing arrangements is reported as either "due to/from other funds" (current portion) or "advances to/from other funds." All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

G. Receivables

Utility and miscellaneous accounts receivable are reported at gross. Since the City is generally able to certify delinquent amounts to the county for collection as special assessments, no allowance for uncollectible accounts has been provided on current receivables. The City does record an allowance for the amount of utility receivables that remain delinquent after having been certified to the county. The only receivables not expected to be collected within one year are property taxes and special assessments receivable.

H. Property Taxes

Property tax levies are set by the City Council in December of each year, and are certified to Hennepin County for collection in the following year. In Minnesota, counties act as collection agents for all property taxes. The county spreads the levies over all taxable property. Such taxes become a lien on January 1 and are recorded as receivables by the City on that date. Real property taxes may be paid by taxpayers in two equal installments on May 15 and October 15. Personal property taxes are due in full on May 15. The county provides tax settlements to cities and other taxing districts three times a year; in July, December, and January.

Property taxes are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, taxes are recognized as revenue when received in cash or within 60 days after year-end. Taxes which remain unpaid on December 31 are classified as delinquent taxes receivable, and are offset by deferred inflows of resources in the governmental fund financial statements, because they are not available to finance current expenditures. No allowance for uncollectible taxes has been provided because such amounts are not expected to be material.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

I. Special Assessments Receivable

Special assessments are levied against the benefited properties for the assessable costs of special assessment improvement projects in accordance with state statutes. The City usually adopts the assessment rolls when the individual projects are complete or substantially complete, except for road reconstruction projects. The county handles collection of annual installments (including interest) in the same manner as property taxes. Property owners are allowed to prepay total future installments without interest or prepayment penalties. Special assessments are recorded as receivables upon certification to the county. Special assessments are recognized as revenue in the year levied in the government-wide financial statements and proprietary fund financial statements. In the governmental fund financial statements, special assessments are recognized as revenue when received in cash or within 60 days after year-end. Governmental fund special assessments receivable which remain unpaid on December 31 are offset by a deferred inflow of resources in the governmental fund financial statements. At year-end, the City has recorded \$48,902 of delinquent special assessments receivable.

J. Inventories and Prepaid Items

Inventories of supplies are valued at cost, while inventories held for resale are valued at the lower of cost or market value, on a first-in, first-out method. Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both the government-wide and fund financial statements. The cost of inventories and prepaid items is recorded as expenses/expenditures when consumed rather than when purchased.

K. Property Held for Resale

Property is acquired by the REDA for redevelopment purposes. Property held for resale is reported as an asset in the government-wide and fund financial statements. These assets are reported at the lower of cost or acquisition value.

L. Capital Assets

Capital asset acquisition costs are recorded as expenditures in the City's governmental fund financial statements, which use the modified accrual basis of accounting. Capital assets are capitalized within the City's government-wide financial statements and proprietary fund financial statements, which use the full accrual basis of accounting. Infrastructure assets reported by governmental activities include assets placed in service in 1980 or later.

The City defines capital assets as assets with an initial, individual cost of more than \$5,000, and an estimated useful life in excess of two years. All capital assets are recorded at historical cost or estimated historical cost if actual cost was not available. Donated capital assets are valued at the acquisition value as of the date received. The cost of normal maintenance and repairs that do not add to the value of the asset or materially extend asset lives are not capitalized. Land and work in progress are not depreciated.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The capital assets of the City are depreciated using the straight-line method over the following estimated useful lives:

Assets	Years
Buildings and structures	25–40
Utility system	5–100
Traffic and transportation	5–40
Park system infrastructure	5–40
Other improvements	5–30
Leasehold improvements	10
Mobile equipment	3–25
Machinery and office equipment	3–15

M. Compensated Absences

The City compensates employees upon termination for all unused vacation and unused sick leave up to 960 hours based on years of service criteria as follows:

- After 2 years – 15 percent of accumulated sick leave
- After 8 years – 25 percent of accumulated sick leave
- After 13 years – 35 percent of accumulated sick leave
- After 17 years – 40 percent of accumulated sick leave
- After 20 years – 50 percent of accumulated sick leave

Employees are compensated for unused sick leave in excess of 960 hours at the rate of one-half time. Vacation and sick leave earnings and the corresponding liability are recorded in the Benefit Accrual Internal Service Fund, which charges the General Fund and other city funds. The liability is reported within governmental activities of the government-wide Statement of Net Position as a long-term liability.

N. Long-Term Obligations

In the government-wide and proprietary fund financial statements, long-term debt and other long-term obligations are reported as liabilities. Bond premiums and discounts, if material, are deferred and amortized over the life of the bonds using the straight-line method. Bond issuance costs are expensed in the period incurred.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources, while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as expenditures.

O. Deferred Outflows/Inflows of Resources

In addition to assets and liabilities, statements of financial position or balance sheets may report separate financial statement elements called deferred outflows or inflows of resources. These separate financial statement elements represent a consumption or acquisition of net position that applies to a future period and so will not be recognized as an outflow of resources (expense/expenditure) or an inflow of financial resources (revenue) until then.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

The City reports deferred outflows of resources related to the deferred charge on refunding reported in the government-wide and proprietary fund Statement of Net Position. A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt.

The City also reports deferred outflows and inflows of resources related to pensions and other post-employment benefits (OPEB) in the government-wide and proprietary fund Statement of Net Position. These deferred outflows and inflows result from differences between expected and actual experience, changes in proportion, changes of assumptions, differences between projected and actual investment earnings, and contributions to the plan subsequent to the measurement date and before the end of the reporting period. These amounts are deferred and amortized as required under pension and OPEB standards.

Unavailable revenue, arises only under the modified accrual basis of accounting and, therefore, is reported only in the governmental funds Balance Sheet. The governmental funds report unavailable revenue from four sources: property taxes, special assessments, notes, and other long-term receivables not collected within 60 days of year-end. These amounts are deferred and recognized as an inflow of resources in the period that the amounts become available.

P. State-Wide Pension Plans

For purposes of measuring the net pension liability, deferred outflows/inflows of resources, and pension expense, information about the fiduciary net position of the Public Employees Retirement Association (PERA) and additions to/deductions from the PERA's fiduciary net position have been determined on the same basis as they are reported by the PERA. For this purpose, plan contributions are recognized as of employer payroll paid dates and benefit payments, and refunds are recognized when due and payable in accordance with the benefit terms. Investments are reported at fair value.

Q. Net Position Classifications and Flow Assumptions

In the government-wide and proprietary fund financial statements, net position represents the difference between assets, deferred outflows of resources, liabilities, and deferred inflows of resources. Net position is displayed in three components:

- **Net Investment in Capital Assets** – Consists of capital assets, net of accumulated depreciation, reduced by any outstanding debt attributable to acquire capital assets.
- **Restricted Net Position** – Consists of net position restricted when there are limitations imposed on its use through external restrictions imposed by creditors, grantors, or laws or regulations of other governments, or enabling legislation.
- **Unrestricted Net Position** – All remaining net position that does not meet the definition of “restricted” or “net investment in capital assets.”

The City applies restricted resources first when an expense is incurred for which both restricted and unrestricted resources are available.

NOTE 1 – SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES (CONTINUED)

R. Fund Balance Classifications and Flow Assumptions

In the governmental fund financial statements, fund balance is reported in classifications that disclose constraints for which amounts in those funds can be spent. These classifications are as follows:

- **Nonspendable** – Consists of amounts that are not in spendable form, such as prepaid items, inventory, and other long-term assets.
- **Restricted** – Consists of amounts where there are limitations imposed on their use through external restrictions imposed by creditors, grantors, laws or regulations of other governments, or enabling legislation.
- **Committed** – Consists of internally imposed constraints that are established by resolution of the City Council. Those committed amounts cannot be used for any other purpose unless the City Council removes or changes the specified use by taking the same type of action it employed to previously commit those amounts.
- **Assigned** – Consists of internally imposed constraints. These constraints consist of amounts intended to be used by the City for specific purposes but do not meet the criteria to be classified as restricted or committed. In governmental funds, assigned amounts represent intended uses established by the governing body itself or by an official to which the governing body delegates the authority. Pursuant to City Council resolution, the city manager or finance director are authorized to establish assignments of fund balance.
- **Unassigned** – The residual classification for the General Fund, which also reflects negative residual amounts in other funds.

When both restricted and unrestricted resources are available for use, it is the City's policy to first use restricted resources, and then use unrestricted resources as they are needed. When committed, assigned, or unassigned resources are available for use, it is the City's policy to use resources in the following order: 1) committed, 2) assigned, and 3) unassigned.

S. Use of Estimates

The preparation of financial statements, in conformity with accounting principles generally accepted in the United States of America, requires management to make estimates and assumptions that affect the reported amounts and disclosures in the financial statements. Actual results could differ from those estimates.

T. Statement of Cash Flows

For purposes of the Statement of Cash Flows, the City considers all highly liquid debt instruments with an original maturity from the time of purchase by the City of three months or less to be cash equivalents. The proprietary funds' portion in the government-wide cash and investment management pool is considered to be cash equivalent.

NOTE 2 – STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

Budgets are legally adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General Fund and the REDA special revenue funds. The City follows the procedures below in establishing the budgetary data reflected in the basic financial statements:

- The city manager submits to the City Council a proposed operating budget for the fiscal year commencing the following January 1. The operating budgets include proposed expenditures and the means of financing them.
- Public hearings are conducted to obtain taxpayer comments.
- The budgets are legally enacted through the passage of resolutions.
- The City Council may authorize transfers of budgeted amounts between departments, at the budgetary control level.

For the year ended December 31, 2021, expenditures exceeded budget \$61,975 in the REDA TIF Development Special Revenue Fund. This variance was funded by revenues in excess of budget and available fund balance. Expenditures in excess of budget were approved by the City Council either through the disbursement process or separate City Council action.

B. Deficit Fund Equity

The following fund had a deficit fund balance as of December 31, 2021:

- REDA TIF Development Special Revenue Fund – \$4,024,958. The deficit for the REDA TIF Development Special Revenue Fund is expected to be eliminated over time through the collection of tax increment revenues, which will reduce the advances from other funds.

NOTE 3 – DEPOSITS AND INVESTMENTS

A. Components of Cash and Investments

Cash and investments at year-end consist of the following:

Deposits	\$ 840,960
Investments	42,295,507
Cash on hand	<u>8,852</u>
Total	<u>\$ 43,145,319</u>

Cash and investments are presented in the financial statements as follows:

Statement of Net Position	
Cash and investments	\$ 43,055,317
Statement of Fiduciary Net Position – Fiduciary Fund	
Cash and investments	<u>90,002</u>
Total	<u>\$ 43,145,319</u>

NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

B. Deposits

In accordance with applicable Minnesota Statutes, the City maintains deposits at depository banks authorized by the City Council, including checking and savings accounts.

The following is considered the most significant risk associated with deposits:

Custodial Credit Risk – In the case of deposits, this is the risk that in the event of a bank failure, the City’s deposits may be lost.

Minnesota Statutes require that all deposits be protected by federal deposit insurance, corporate surety bond, or collateral. The fair value of collateral pledged must equal 110 percent of the deposits not covered by federal deposit insurance or corporate surety bonds. Authorized collateral includes treasury bills, notes, and bonds; issued of U.S. governmental agencies; general obligations rate “A” or better; revenue obligations rate “AA” or better; irrevocable standard letters of credit issued by the Federal Home Loan Bank; and certificates of deposit. Minnesota Statutes require that securities pledged as collateral be held in safekeeping in a restricted account at the Federal Reserve Bank or in an account at a trust department of a commercial bank or other financial institution that is not owned or controlled by the financial institution furnishing the collateral. The City has no additional deposit policies addressing custodial credit risk.

At year-end, the carrying amount of the City’s deposits was \$840,960, while the balance on the bank records was \$1,210,721. At December 31, 2021, all deposits were fully covered by federal deposit insurance, surety bonds, or by collateral held by the City’s agent in the City’s name.

C. Investments

The City has the following investments at year-end:

Investment Type	Credit Risk		Fair Value Measurement Using	Interest Risk – Maturity Duration in Years			Total
	Rating	Agency		Less Than 1	1 to 5	More Than 5	
U.S. agency securities	AA	S&P	Level 2	\$ 764,602	\$ 660,511	\$ –	\$ 1,425,113
State and local obligations	AAA	Moody’s	Level 2	100,367	794,031	123,320	1,017,718
State and local obligations	AA	Moody’s	Level 2	745,045	2,207,805	2,321,625	5,274,475
State and local obligations	A	Moody’s	Level 2	–	1,006,071	1,561,191	2,567,262
State and local obligations	AAA	S&P	Level 2	250,762	1,982,085	268,906	2,501,753
State and local obligations	AA	S&P	Level 2	2,746,988	6,740,201	1,574,058	11,061,247
State and local obligations	A	S&P	Level 2	414,856	502,088	–	916,944
Negotiable certificates of deposit	N/A	N/A	Level 2	1,134,250	3,995,149	–	5,129,399
				<u>\$ 6,156,870</u>	<u>\$ 17,887,941</u>	<u>\$ 5,849,100</u>	29,893,911
Investment pools/mutual funds							
First American Government Obligations Fund	AAA	S&P	Level 1	N/A	N/A	N/A	4,404,823
UBS Select Treasury Institutional Fund	AAA	Moody’s	N/A	N/A	N/A	N/A	<u>7,996,773</u>
Total							<u>\$ 42,295,507</u>

N/A – Not Applicable

The City’s investment in the UBS Select Treasury Institutional Fund is measured at the net asset value per share provided by the pool, which is based on an amortized cost method that approximates fair value. This is an external investment pool that operates in conformity with the Securities and Exchange Commission’s rules. There are no withdrawal restrictions related to the fund.

NOTE 3 – DEPOSITS AND INVESTMENTS (CONTINUED)

Investments are subject to various risks, the following of which are considered the most significant:

Custodial Credit Risk – For investments, this is the risk that in the event of a failure of the counterparty to any investment transaction (typically a broker-dealer) the City would not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City’s investment policies do not further address this risk.

Credit Risk – This is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. Minnesota Statutes limit the City’s investments to direct obligations or obligations guaranteed by the United States or its agencies; shares of investment companies registered under the Federal Investment Company Act of 1940 that receive the highest credit rating, are rated in one of the two highest rating categories by a statistical rating agency, and all of the investments have a final maturity of 13 months or less; general obligations rated “A” or better; revenue obligations rated “AA” or better; general obligations of the Minnesota Housing Finance Agency rated “A” or better; bankers’ acceptances of United States banks eligible for purchase by the Federal Reserve System; commercial paper issued by United States corporations or their Canadian subsidiaries, rated of the highest quality category by at least two nationally recognized rating agencies, and maturing in 270 days or less; Guaranteed Investment Contracts guaranteed by a United States commercial bank, domestic branch of a foreign bank, or a United States insurance company, and with a credit quality in one of the top two highest categories; repurchase or reverse purchase agreements and securities lending agreements with financial institutions qualified as a “depository” by the government entity, with banks that are members of the Federal Reserve System with capitalization exceeding \$10,000,000, that are a primary reporting dealer in U.S. government securities to the Federal Reserve Bank of New York, or certain Minnesota securities brokers-dealers. The City’s investment policies do not further address credit risk.

Concentration Risk – This is the risk associated with investing a significant portion of the City’s investments (considered 5.0 percent or more) in the securities of a single issuer, excluding U.S. guaranteed investments (such as treasuries), investment pools, and mutual funds. The City’s investment policies do not limit the concentration of investments.

Interest Rate Risk – This is the risk of potential variability in the fair value of fixed rate investments resulting from changes in interest rates (the longer the period for which an interest rate is fixed, the greater the risk). The City’s investment policies do not further address limiting the duration of investments.

NOTE 4 – NOTES RECEIVABLE

A. Industrial Development Revenue Bond Fees Receivable

Since 1983, the City has issued industrial development revenue bonds on behalf of qualified entities. The bond agreements require the qualified entities to pay an issuance fee to the City that is spread over the life of the bonds. The issuance fee payments are structured as follows:

- One-half of one percent of the principal amount of the bonds issued paid at the time of issuance and the first anniversary date.

NOTE 4 – NOTES RECEIVABLE (CONTINUED)

- Beginning in year three, one-eighth percent of the outstanding principal of the bonds paid annually to the City (this relates to all bonds issued after January 1, 2003).
- Beginning in year three, one-tenth percent of the outstanding principal of the bonds paid annually to the City (this relates to all bonds issued prior to January 1, 2003 and includes any refinancing of bonds issued prior to January 1, 2003).

As of December 31, 2021, the City had \$348,178 in outstanding receivables related to the issuance of industrial development revenue bonds.

B. Robbinsdale Economic Development Authority (REDA) – Notes Receivable

Periodically, the REDA issues loans to qualified entities to be used in the redevelopment of their property. As of December 31, 2021, the REDA had \$86,146 in outstanding notes.

NOTE 5 – CAPITAL ASSETS

Capital asset activity for the year was as follows:

	Beginning Balance	Additions	Retirements	Transfers and Completed Construction	Ending Balance
Governmental activities					
Capital assets, not depreciated					
Land	\$ 1,160,033	\$ –	\$ –	\$ –	\$ 1,160,033
Work in progress	687,802	2,946,219	–	(1,099,962)	2,534,059
Total capital assets, not depreciated	1,847,835	2,946,219	–	(1,099,962)	3,694,092
Capital assets, depreciated					
Buildings and structures	6,741,134	–	–	390,344	7,131,478
Traffic and transportation	33,795,630	–	–	–	33,795,630
Park system infrastructure	6,154,591	161,653	(52,330)	–	6,263,914
Other improvements	4,215,264	14,081	–	659,120	4,888,465
Mobile equipment	6,372,276	375,225	(464,895)	50,498	6,333,104
Machinery and office equipment	2,091,857	278,142	(147,551)	–	2,222,448
Total capital assets, depreciated	59,370,752	829,101	(664,776)	1,099,962	60,635,039
Less accumulated depreciation for					
Buildings and structures	(4,417,652)	(193,147)	–	–	(4,610,799)
Traffic and transportation	(13,985,558)	(855,594)	–	–	(14,841,152)
Park system infrastructure	(3,834,849)	(379,550)	41,064	–	(4,173,335)
Other improvements	(1,044,201)	(78,476)	–	–	(1,122,677)
Mobile equipment	(2,715,093)	(383,994)	287,773	–	(2,811,314)
Machinery and office equipment	(1,676,297)	(95,656)	147,551	–	(1,624,402)
Total accumulated depreciation	(27,673,650)	(1,986,417)	476,388	–	(29,183,679)
Net capital assets, depreciated	31,697,102	(1,157,316)	(188,388)	1,099,962	31,451,360
Total capital assets, net	\$ 33,544,937	\$ 1,788,903	\$ (188,388)	\$ –	\$ 35,145,452

NOTE 5 – CAPITAL ASSETS (CONTINUED)

	Beginning Balance	Additions	Retirements	Transfers and Completed Construction	Ending Balance
Business-type activities					
Capital assets, not depreciated					
Land	\$ 411,544	\$ –	\$ –	\$ –	\$ 411,544
Work in progress	8,998,070	27,116,254	–	(2,886,069)	33,228,255
Total capital assets, not depreciated	<u>9,409,614</u>	<u>27,116,254</u>	<u>–</u>	<u>(2,886,069)</u>	<u>33,639,799</u>
Capital assets, depreciated					
Buildings and structures	8,131,113	–	–	–	8,131,113
Utility system	37,357,259	49,974	–	2,886,069	40,293,302
Other improvements	2,946,830	–	–	–	2,946,830
Leasehold improvements	80,175	10,321	–	–	90,496
Mobile equipment	531,776	–	(296,371)	–	235,405
Machinery and office equipment	863,603	633,615	–	–	1,497,218
Total capital assets, depreciated	<u>49,910,756</u>	<u>693,910</u>	<u>(296,371)</u>	<u>2,886,069</u>	<u>53,194,364</u>
Less accumulated depreciation for					
Buildings and structures	(3,271,089)	(163,921)	–	–	(3,435,010)
Utility system	(9,948,055)	(499,964)	–	–	(10,448,019)
Other improvements	(2,915,415)	(1,878)	–	–	(2,917,293)
Leasehold improvements	(47,562)	(4,687)	–	–	(52,249)
Mobile equipment	(309,106)	(40,532)	244,506	–	(105,132)
Machinery and office equipment	(662,428)	(71,359)	–	–	(733,787)
Total accumulated depreciation	<u>(17,153,655)</u>	<u>(782,341)</u>	<u>244,506</u>	<u>–</u>	<u>(17,691,490)</u>
Net capital assets, depreciated	<u>32,757,101</u>	<u>(88,431)</u>	<u>(51,865)</u>	<u>2,886,069</u>	<u>35,502,874</u>
Total capital assets, net	<u>\$ 42,166,715</u>	<u>\$ 27,027,823</u>	<u>\$ (51,865)</u>	<u>\$ –</u>	<u>\$ 69,142,673</u>

Depreciation expense was charged to functions/programs of the City as follows:

Governmental activities	
General government	\$ 51,769
Community development	5,614
Public safety	71,109
Recreation	391,724
Public works	916,696
Capital assets held by the City's internal service funds are charged to the various functions based on their usage of the assets	<u>549,505</u>
Total depreciation expense – governmental activities	<u>\$ 1,986,417</u>
Business-type activities	
Water utility	\$ 169,964
Sanitary sewer utility	234,963
Storm sewer utility	189,630
Liquor operations	14,239
Broadway Court	<u>173,545</u>
Total depreciation expense – business-type activities	<u>\$ 782,341</u>

NOTE 6 – RISK MANAGEMENT

The City is exposed to various risks of loss related to torts; thefts of, damage to, and destruction of assets, errors and omissions, injuries to employees, and natural disasters. In order to protect against these risks of loss, the City purchases commercial insurance through the League of Minnesota Cities Insurance Trust (LMCIT), a public entity risk pool. This pool currently operates common risk management and insurance programs for municipal entities. The City pays an annual premium to the LMCIT for its insurance coverage. The LMCIT is self-sustaining through commercial companies for excess claims. The City is covered through the pool for any claim incurred but unreported; however, it retains risk for the deductible portion of its insurance policies.

The Risk Insurance Fund was established to account for deductibles and other costs associated with the risk-of-loss that the City is unable to insure for because of restrictions or exclusions on the policies. It has also been established to fund any potential liability that may be assessed to it by the LMCIT Program. The fund is accounted for as an internal service fund where assets are set aside for risk management, insurance, administration, and claims settlement.

Fund liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Liabilities will include an amount for claims that have been incurred, but not reported (IBNR).

The Risk Insurance Fund collects a service charge from user funds/departments and pays insurance premiums and claims. Charges for services during 2021 were \$851,616. At December 31, 2021, 2020, and 2019, there were no significant IBNR claims.

The City's workers' compensation insurance policy is retrospectively rated. With this type of policy, final premiums are determined after loss experience workers' compensation rates and salaries for the year are known. The City also purchases fidelity bonds for employees in key positions.

During the year ended December 31, 2021, there were no significant reductions in insurance coverage from the prior year. Settled claims have not exceeded the City's commercial coverage in any of the past three years.

NOTE 7 – OPERATING LEASES

The City leases space for the Robbinsdale Wine & Spirits Liquor Store, which is located in Robbinsdale Hy-Vee Food and Drug. The agreement commenced September 18, 2018, and provides for minimum annual lease payments of \$144,900 and sharing of common expenses and expires September 2028. The lease has an option for two additional five-year terms. The rent expense (including common expenses) for the year ended December 31, 2021 was \$194,503.

During fiscal 2021 the City entered into an agreement to lease two vehicles, with total payments of \$1,402 in the current year. The agreement calls for annual payments totaling \$12,158 for fiscal years 2022 through 2024 and \$11,614 in 2025.

As disclosed at the end of the notes to basic financial statements as a subsequent event, new GASB standards for leases will be implemented with the City's next Annual Comprehensive Financial Report changing the way leases are reported in the financial statements.

NOTE 8 – LONG-TERM DEBT

The City's long-term debt issues and transactions were as follows:

General Obligation Bonds, Certificates, Notes, and Capital Leases – The City periodically issues debt instruments in accordance with Minnesota Statutes and they are backed by their full faith, credit, and taxing powers.

Governmental Activities

- **2012 General Obligation Street Improvement Bonds** – In 2012, the City issued \$1,470,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2023 and have a net interest cost of 1.38 percent.
- **2013 General Obligation Street Reconstruction Bonds** – In 2013, the City issued \$1,585,000 in General Obligation Street Reconstruction Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2024 and have a net interest cost of 1.85 percent.
- **2015 General Obligation Street Improvement Bonds** – In 2015, the City issued \$3,630,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2026 and have a net interest cost of 1.49 percent.
- **2017 General Obligation Street Improvement Bonds** – In 2017, the City issued \$720,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2028 and have a net interest cost of 1.78 percent.
- **2018 General Obligation Street Improvement Bonds** – In 2018, the City issued \$760,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2029 and have a net interest cost of 2.95 percent.
- **2018 General Obligation Equipment Certificates** – In 2018, the City issued \$1,000,000 in General Obligation Equipment Certificates to finance the cost of capital equipment for the City. The certificates mature in February 2028 and have a net interest cost of 2.95 percent.
- **2019 General Obligation Tax Increment Bonds** – In 2019, the City issued \$3,460,000 in General Obligation Tax Increment Bonds to redeem, in advance of their stated maturities, the 2021 through 2032 maturities of the City's 2010 General Obligation Tax Increment Bonds.
- **2020 General Obligation Street Improvement Bonds** – In 2020, the City issued \$830,000 in General Obligation Street Improvement Bonds to finance the cost of street reconstruction within the City. The bonds mature in February 2032 and have a net interest cost of 0.89 percent.
- **2020 General Obligation Equipment Certificates** – In 2020, the City issued \$615,000 in General Obligation Equipment Certificates to finance the cost of capital equipment for the City. The certificates are fully matured in February 2030 and have a net interest cost of 0.55 percent.
- **2021 Capital Lease for Equipment** – In 2021, the City entered into a lease totaling \$224,015 to finance a portion of the cost of fire department self-contained breathing apparatus equipment for the City. The lease fully matures in July 2028 and has an interest cost of 2.31 percent. An asset included in machinery and office equipment totaling \$257,879 was capitalized related to this lease. Current year depreciation and total accumulated depreciation equaled \$10,029, leaving a net book value of \$247,850 as of year-end. Terms of the lease include rights and remedies for the lessor upon default that provide for repossession of the property and allow the lessor to take action to be made whole for amounts within the lease.

NOTE 8 – LONG-TERM DEBT (CONTINUED)

Business-Type Activities

- **2012 General Obligation Utility Revenue Bonds** – In 2012, the City issued \$2,560,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2023 and have a net interest of 1.38 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2013 General Obligation Utility Revenue Bonds** – In 2013, the City issued \$2,815,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2024 and have a net interest of 1.85 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2015 General Obligation Utility Revenue Bonds** – In 2015, the City issued \$2,805,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2026 and have a net interest of 1.49 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2017 General Obligation Utility Revenue Bonds** – In 2017, the City issued \$2,390,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2028 and have a net interest of 1.78 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2018 General Obligation Utility Revenue Bonds** – In 2018, the City issued \$1,155,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2029 and have a net interest of 2.95 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2020 General Obligation Utility Revenue Bonds** – In 2020, the City issued \$4,035,000 in General Obligation Utility Revenue Bonds to finance a variety of utility system improvements and equipment costs. The bonds mature in February 2036 and have a net interest of 1.34 percent. These bonds are payable from the net revenues of the water utility, sanitary sewer utility, and storm sewer utility enterprise activities.
- **2020 General Obligation Water Revenue Note** – In 2020, the City began to draw funds on its General Obligation Water Revenue Note issued through a loan agreement with the Minnesota Public Facilities Authority. The note was obtained to finance the City’s water treatment plant project and is drawn down on a reimbursement basis. The total available balance for the City to draw is \$36,430,904. At December 31, 2021 the City has \$8,401,299 of remaining funds to draw on this note. The note bears an interest rate of 1.00 percent and final maturity on the note is August 2040. This note is payable from the net revenues of the water utility enterprise activities.
- **2021 Capital Lease for Equipment** – In 2021, the City entered into a lease totaling \$375,985 to finance a portion of the cost of a Vactor sewer truck for the City. The lease fully matures in July 2028 and has an interest cost of 2.31 percent. An asset included in machinery and office equipment totaling \$542,111 was capitalized related to this lease. Current year depreciation and total accumulated depreciation equaled \$36,141, leaving a net book value of \$505,970 as of year-end. Terms of the lease include rights and remedies for the lessor upon default that provide for repossession of the property and allow the lessor to take action to be made whole for amounts within the lease.

NOTE 8 – LONG-TERM DEBT (CONTINUED)

The REDA periodically issues bonds in accordance with Minnesota Statutes and they are backed by the City’s full faith, credit, and taxing power.

- **2015 Housing Revenue Refunding Bonds** – In 2015, the REDA issued \$3,670,000 in Housing Revenue Refunding Bonds, which are being serviced by the Broadway Court Enterprise Operation of the REDA. The refunding bonds were issued to refund the 2006A Housing Revenue Refunding Bonds (\$4,730,000). The bonds mature in February 2029 and have a net interest of 2.09 percent.

SUMMARIES OF LONG-TERM DEBT ISSUES

Governmental Activities

Issue	Interest Rates	Date Issued	Date Matures	Original Amount	Outstanding Balance
General obligation street improvement bonds	0.40%–2.00%	2012	2023	\$ 1,470,000	\$ 315,000
General obligation street reconstruction bonds	2.13%–3.00%	2013	2024	\$ 1,585,000	545,000
General obligation street improvement bonds	2.00%–3.00%	2015	2026	\$ 3,630,000	1,945,000
General obligation street improvement bonds	2.00%–3.00%	2017	2028	\$ 720,000	530,000
General obligation street improvement bonds	3.00%–5.00%	2018	2029	\$ 760,000	640,000
General obligation equipment certificates	4.00%–5.00%	2018	2028	\$ 1,000,000	715,000
General obligation tax increment bonds	2.00%–5.00%	2019	2032	\$ 3,460,000	3,315,000
General obligation street improvement bonds	2.00%–5.00%	2020	2032	\$ 830,000	830,000
General obligation equipment certificates	3.00%–5.00%	2020	2030	\$ 615,000	615,000
Debt issuance premium (discount)					733,371
Capital lease payable	2.31%	2021	2028	\$ 224,015	224,015
Compensated absences					712,713
Total governmental activities					<u>\$ 11,120,099</u>

Changes in long-term debt during 2021 for debt serviced through governmental activities are as follows:

	Beginning Balance	Additions	Retirements	Ending Balance	Due In One Year
General obligation tax increment bonds	\$ 3,460,000	\$ –	\$ 145,000	\$ 3,315,000	\$ 190,000
General obligation street improvement bonds	4,905,000	–	645,000	4,260,000	695,000
General obligation street reconstruction bonds	715,000	–	170,000	545,000	180,000
General obligation equipment certificates	1,480,000	–	150,000	1,330,000	225,000
Debt issuance premium (discount)	836,121	–	102,750	733,371	–
Total bonds and certificates payable	11,396,121	–	1,212,750	10,183,371	1,290,000
Capital lease payable	–	224,015	–	224,015	29,843
Compensated absences	642,179	757,221	686,687	712,713	72,986
Governmental activity long-term liabilities	<u>\$ 12,038,300</u>	<u>\$ 981,236</u>	<u>\$ 1,899,437</u>	<u>\$ 11,120,099</u>	<u>\$ 1,392,829</u>

NOTE 8 – LONG-TERM DEBT (CONTINUED)

Business-Type Activities

Issue	Interest Rates	Date Issued	Date Matures	Original Amount	Outstanding Balance
General obligation utility revenue bonds	0.40%–2.00%	2012	2023	\$ 2,560,000	\$ 545,000
General obligation utility revenue bonds	2.13%–3.00%	2013	2024	\$ 2,815,000	930,000
General obligation utility revenue bonds	2.00%–3.00%	2015	2026	\$ 2,805,000	1,495,000
General obligation housing refunding bonds	2.00%–2.75%	2015	2029	\$ 3,670,000	2,210,000
General obligation utility revenue bonds	2.00%–3.00%	2017	2028	\$ 2,390,000	1,760,000
General obligation utility revenue bonds	3.00%–5.00%	2018	2029	\$ 1,155,000	975,000
General obligation utility revenue bonds	2.00%–5.00%	2020	2036	\$ 4,035,000	4,035,000
General obligation water revenue note	1.00%	2020	2040*	\$ 36,430,904	27,938,701
Debt issuance premium (discount)					778,359
Capital lease payable	2.31%	2021	2028	\$ 375,985	375,985
Total business-type activities					<u>\$ 41,043,045</u>

* 2020 General obligation water revenue note will mature in 2040 upon additional future loan draws.

Changes in long-term debt during 2021 for debt serviced through business-type activities are as follows:

	Beginning Balance	Additions	Retirements	Ending Balance	Due In One Year
General obligation utility revenue bonds	\$ 10,905,000	\$ –	\$ 1,165,000	\$ 9,740,000	\$ 1,335,000
General obligation water revenue note	6,064,828	21,964,777	90,904	27,938,701	1,746,000
General obligation housing refunding bonds	2,460,000	–	250,000	2,210,000	255,000
Debt issuance premium (discount)	848,057	–	69,698	778,359	–
Total bonds and certificates payable	20,277,885	21,964,777	1,575,602	40,667,060	3,336,000
Capital lease payable	–	375,985	–	375,985	50,080
Business-type activity long-term liabilities	<u>\$ 20,277,885</u>	<u>\$ 22,340,762</u>	<u>\$ 1,575,602</u>	<u>\$ 41,043,045</u>	<u>\$ 3,386,080</u>

MINIMUM DEBT PAYMENTS

Annual debt service requirements to maturity for long-term debt are as follows:

Year Ending December 31,	Governmental Activities		Business-Type Activities		Totals
	Principal	Interest	Principal	Interest	
2022	\$ 1,319,843	\$ 306,986	\$ 3,386,080	\$ 586,589	\$ 5,599,498
2023	1,420,537	259,261	3,515,243	543,384	5,738,425
2024	1,316,246	209,964	3,293,434	478,056	5,297,700
2025	1,061,972	167,025	3,027,652	419,215	4,675,864
2026	1,112,715	127,557	3,101,898	363,178	4,705,348
2027–2031	2,987,702	229,917	12,675,678	1,106,309	16,999,606
2032–2036	455,000	4,550	11,264,701	369,605	12,093,856
Total	<u>\$ 9,674,015</u>	<u>\$ 1,305,260</u>	<u>\$ 40,264,686</u>	<u>\$ 3,866,336</u>	<u>\$ 55,110,297</u>

NOTE 8 – LONG-TERM DEBT (CONTINUED)

REVENUE PLEDGED

Future revenue pledged for the payment of long-term debt is as follows:

Bond Issue	Use of Proceeds	Revenue Pledged			Remaining Principal and Interest	Current Year	
		Type	Percent of Debt Service	Term of Pledge		Principal and Interest Paid	Pledged Revenue Received
Tax increment bonds Series 2019	Redevelopment	Tax increments	100%	2019–2032	\$ 3,935,600	\$ 268,625	\$ 450,348
Utility revenue bonds Series 2012	Utility improvements	Utility charges	100%	2012–2023	\$ 555,680	\$ 277,480	\$ 7,636,753
Series 2013				2013–2024	\$ 963,391	\$ 320,756	\$ 7,636,753
Series 2015				2015–2026	\$ 1,577,175	\$ 319,850	\$ 7,636,753
Series 2017				2017–2028	\$ 1,918,944	\$ 275,238	\$ 7,636,753
Series 2018				2018–2029	\$ 1,151,350	\$ 145,600	\$ 7,636,753
Series 2020				2020–2036	\$ 4,930,350	\$ 124,508	\$ 7,636,753
Water revenue note Series 2020	Utility improvements	Utility charges	100%	2020–2040	\$ 30,192,234	\$ 160,307	\$ 3,459,453
Housing revenue bonds	Affordable housing	Rental charges	100%	2015–2029	\$ 2,432,537	\$ 303,225	\$ 912,513

CONDUIT DEBT OBLIGATIONS

On occasion, the City has issued industrial revenue bonds to provide financial assistance to private sector entities for the acquisition and construction of industrial and commercial facilities deemed to be in the public interest. The bonds are secured by the property financed and are payable solely from payments received on the underlying mortgage loans. Upon repayment of the bonds, ownership of the acquired facilities transfers to the private sector entity served by the bond issuance. The City is not obligated in any manner for repayment of the bonds. Accordingly, the bonds are not reported as liabilities in the accompanying financial statements.

The bonds and interest are payable solely out of the mortgage loan proceeds, certain fees, revenues, and other amounts derived from mortgage loans and certain reserve funds. The bonds do not constitute any indebtedness, liability, general or moral obligation, or pledge of the faith or loan of credit of the City, state of Minnesota, or any political subdivision of either thereof.

As of December 31, 2021, the City had authorized the issuance of industrial revenue bonds as shown in the following schedule:

Description of Issue	Issue Date	Maturity Date	Outstanding December 31, 2021
Healthcare Facilities Revenue Bonds North Memorial Health Care – Series 2017	12/05/2017	05/01/2026	\$ 27,950,000

NOTE 9 – NET POSITION/FUND BALANCES

A. Net Investment in Capital Assets

The government-wide Statement of Net Position at December 31, 2021 includes the City’s net investment in capital assets, calculated as follows:

	Governmental Activities	Business-Type Activities	Total
Net investment in capital assets:			
Capital assets			
Not depreciated	\$ 3,694,092	\$ 33,639,799	\$ 37,333,891
Depreciated, net of accumulated depreciation	31,451,360	35,502,874	66,954,234
Less capital related long-term debt outstanding	(6,811,246)	(41,043,045)	(47,854,291)
Less capital related accounts/contracts payable	(55,029)	(2,051,175)	(2,106,204)
Plus deferred charge on refunding	–	122,055	122,055
Add debt adjustment for unspent debt proceeds	–	1,898,880	1,898,880
	<u>\$ 28,279,177</u>	<u>\$ 28,069,388</u>	<u>\$ 56,348,565</u>
Total net investment in capital assets	<u>\$ 28,279,177</u>	<u>\$ 28,069,388</u>	<u>\$ 56,348,565</u>

B. Governmental Fund Balance Classifications

At December 31, 2021, a summary of the City’s governmental fund balance classifications are as follows:

	Special Revenue			Debt Service		Capital Project		Total
	General	REDA General Development	REDA TIF Development	REDA Tax Increment	General Debt Service	Permanent Improvement Revolving	Nonmajor	
Nonspendable								
Prepaid items	\$ 17,390	\$ –	\$ –	\$ –	\$ –	\$ –	\$ –	\$ 17,390
Restricted								
Specific purposes	4,685	–	–	–	–	–	–	4,685
Community development	–	8,900,924	–	–	–	–	–	8,900,924
Debt service	–	–	–	625,113	1,861,771	–	–	2,486,884
Public safety equipment	–	–	–	–	–	–	30,751	30,751
COVID-19 spending	–	–	–	–	–	–	5	5
Total restricted	<u>4,685</u>	<u>8,900,924</u>	<u>–</u>	<u>625,113</u>	<u>1,861,771</u>	<u>–</u>	<u>30,756</u>	<u>11,423,249</u>
Committed								
Street improvement projects	–	–	–	–	–	58,729	–	58,729
City code compliance	–	–	–	–	–	–	473,548	473,548
Cable improvements	–	–	–	–	–	–	509,757	509,757
Building improvements	–	–	–	–	–	–	80,021	80,021
Park capital improvements	–	–	–	–	–	–	1,053,284	1,053,284
Total committed	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>58,729</u>	<u>2,116,610</u>	<u>2,175,339</u>
Assigned								
Subsequent year’s budget	243,250	–	–	–	–	–	–	243,250
Street improvement projects	–	–	–	–	–	5,363,970	–	5,363,970
Public safety equipment	–	–	–	–	–	–	93	93
Total assigned	<u>243,250</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>5,363,970</u>	<u>93</u>	<u>5,607,313</u>
Unassigned								
	<u>6,427,959</u>	<u>–</u>	<u>(4,024,958)</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>–</u>	<u>2,403,001</u>
Total	<u>\$ 6,693,284</u>	<u>\$ 8,900,924</u>	<u>\$ (4,024,958)</u>	<u>\$ 625,113</u>	<u>\$ 1,861,771</u>	<u>\$ 5,422,699</u>	<u>\$ 2,147,459</u>	<u>\$21,626,292</u>

C. Minimum Unassigned Fund Balance Policy

The City Council has formally adopted a fund balance policy regarding the minimum unassigned fund balance for the General Fund. The policy establishes a minimum unassigned General Fund balance of 40.0– 50.0 percent of the subsequent year’s General Fund budgeted expenditures. At December 31, 2021, the unassigned fund balance of the General Fund was 52.8 percent of the subsequent year’s General Fund budgeted expenditures.

NOTE 10 – INTERFUND TRANSACTIONS

A. Interfund Transfers

During 2021, the following interfund transfers took place:

Transfers Out	Transfers In				Total
	General	Permanent Improvement Revolving	Nonmajor Governmental	Internal Service Funds	
Permanent Improvement					
Revolving	a \$ 74,458	\$ –	\$ –	\$ –	\$ 74,458
Nonmajor governmental	a 22,643	–	–	a 336,903	359,546
Water Utility	a 87,739	–	–	–	87,739
Sanitary Sewer Utility	a 19,135	–	–	–	19,135
Storm Sewer Utility	a 41,606	–	–	–	41,606
Solid Waste Removal	b 50,000	b 150,000	–	–	200,000
Liquor Operations	b 50,000	–	b 150,000	–	200,000
Deputy Registrar – Nonmajor	–	–	b 50,000	–	50,000
Internal Service Funds	a 990	–	–	–	990
Total transfers	<u>\$ 346,571</u>	<u>\$ 150,000</u>	<u>\$ 200,000</u>	<u>\$ 336,903</u>	<u>\$ 1,033,474</u>

Transfers were completed for the following reasons:

- a – Transfer resources for operating, capital, and debt service-related spending
- b – Budgeted transfers using excess earnings to fund operating and capital needs

B. Advances To and From Other Funds

The REDA General Development Fund has advanced \$4,061,913 to the REDA TIF Development Fund. The advance will be paid back over 20 years through the collection of TIF property tax revenues from the redeveloped properties. No interest was charged on advances in 2021.

To the extent possible, interfund transactions are eliminated in the government-wide financial statements.

NOTE 11 – PENSION PLANS SUMMARY

Employees of the City participate in three defined benefit pension plans. Two of the plans are state-wide, cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota: the General Employees Retirement Fund (GERF) and the Public Employees Police and Fire Fund (PEPFF). The third is a single-employer defined benefit pension plan administered through the Association. The details of the City's participation in each of these plans are presented later in these notes. The following table summarizes the impact of these plans on the City's government-wide financial statements:

	PERA Plans			FRA	City Total
	GERF	PEPFF	Subtotal		
Net pension asset	\$ –	\$ –	\$ –	\$ 555,766	\$ 555,766
Deferred outflows of pension resources	\$ 1,879,813	\$ 2,802,757	\$ 4,682,570	\$ 192,390	\$ 4,874,960
Net pension liability	\$ 2,575,080	\$ 1,488,210	\$ 4,063,290	\$ –	\$ 4,063,290
Deferred inflows of pension resources	\$ 2,365,994	\$ 3,812,583	\$ 6,178,577	\$ 412,494	\$ 6,591,071
Pension revenue	\$ 6,341	\$ 29,532	\$ 35,873	\$ 84,865	\$ 120,738
Pension expense	\$ 87,419	\$ (86,862)	\$ 557	\$ 16,284	\$ 16,841

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE

A. Plan Description

The City participates in the following cost-sharing, multiple-employer defined benefit pension plans administered by the PERA of Minnesota. The PERA's defined benefit pension plans are established and administered in accordance with Minnesota Statutes, Chapters 353 and 356. The PERA's defined benefit pension plans are tax qualified plans under Section 401(a) of the Internal Revenue Code (IRC).

1. General Employees Retirement Fund (GERF)

All full-time and certain part-time employees of the City are covered by the GERF. The GERF members belong to the Coordinated Plan. Coordinated Plan members are covered by Social Security.

2. Public Employees Police and Fire Fund (PEPFF)

The PEPFF, originally established for police officers and firefighters not covered by a local relief association, now covers all police officers and firefighters hired since 1980. Effective July 1, 1999, the PEPFF also covers police officers and firefighters belonging to local relief associations that elected to merge with and transfer assets and administration to the PERA.

B. Benefits Provided

The PERA provides retirement, disability, and death benefits. Benefit provisions are established by state statutes and can only be modified by the State Legislature. Vested, terminated employees who are entitled to benefits, but are not receiving them yet, are bound by the provisions in effect at the time they last terminated their public service.

1. GERF Benefits

Benefits are based on a member's highest average salary for any five successive years of allowable service, age, and years of credit at termination of service. Two methods are used to compute benefits for the PERA's Coordinated Plan members. Members hired prior to July 1, 1989, receive the higher of Method 1 or Method 2 formulas. Only Method 2 is used for members hired after June 30, 1989. Under Method 1, the accrual rate for Coordinated Plan members is 1.2 percent for each of the first 10 years of service, and 1.7 percent for each additional year. Under Method 2, the accrual rate for Coordinated Plan members is 1.7 percent for all years of service. For members hired prior to July 1, 1989, a full annuity is available when age plus years of service equal 90, and normal retirement age is 65. For members hired on or after July 1, 1989, normal retirement age is the age for unreduced Social Security benefits capped at age 66.

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

Benefit increases are provided to benefit recipients each January. The post-retirement increase is equal to 50.0 percent of the cost of living adjustment (COLA) announced by the Social Security Administration, with a minimum increase of at least 1.0 percent and a maximum of 1.5 percent. Recipients that have been receiving the annuity or benefit for at least a full year as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least one month, but less than a full year as of the June 30 before the effective date of the increase, will receive a reduced prorated increase. For members retiring on January 1, 2024 or later, the increase will be delayed until normal retirement age (age 65 if hired prior to July 1, 1989, or age 66 for individuals hired on or after July 1, 1989). Members retiring under Rule of 90 are exempt from the delay to normal retirement.

2. PEPFF Benefits

Benefits for the PEPFF members first hired after June 30, 2010 but before July 1, 2014, vest on a prorated basis from 50.0 percent after five years, up to 100.0 percent after 10 years of credited service. Benefits for the PEPFF members first hired after June 30, 2014 vest on a prorated basis from 50.0 percent after 10 years, up to 100.0 percent after 20 years of credited service. The annuity accrual rate is 3.0 percent of average salary for each year of service. For Police and Fire Plan members who were first hired prior to July 1, 1989, a full annuity is available when age plus years of service equal at least 90.

Benefit increases are provided to benefit recipients each January. The post-retirement increase is fixed at 1.0 percent. Recipients that have been receiving the annuity or benefit for at least 36 months as of the June 30 before the effective date of the increase, will receive the full increase. Recipients receiving the annuity or benefit for at least 25 months, but less than 36 months as of the June 30 before the effective date of the increase, will receive a reduced prorated increase.

C. Contributions

Minnesota Statutes, Chapter 353 sets the rates for employer and employee contributions. Contribution rates can only be modified by the State Legislature.

1. GERF Contributions

Coordinated Plan members were required to contribute 6.50 percent of their annual covered salary in fiscal year 2021, and the City was required to contribute 7.50 percent for Coordinated Plan members. The City's contributions to the GERF for the year ended December 31, 2021, were \$331,511. The City's contributions were equal to the required contributions as set by state statutes.

2. PEPFF Contributions

Police and Fire Plan members were required to contribute 11.80 percent of their annual covered salary in fiscal year 2021, and the City was required to contribute 17.70 percent for Police and Fire Plan members. The City's contributions to the PEPFF for the year ended December 31, 2021, were \$430,280. The City's contributions were equal to the required contributions as set by state statutes.

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

D. Pension Costs

1. GERF Pension Costs

At December 31, 2021, the City reported a liability of \$2,575,080 for its proportionate share of the GERF's net pension liability. The City's net pension liability reflected a reduction, due to the state of Minnesota's contribution of \$16.0 million. The state of Minnesota is considered a nonemployer contributing entity and the state's contribution meets the definition of a special funding situation. The state of Minnesota's proportionate share of the net pension liability associated with the City totaled \$78,585. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.0603 percent at the end of the measurement period and 0.0590 percent for the beginning of the period.

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City's proportionate share of the net pension liability	\$ 2,575,080
State's proportionate share of the net pension liability associated with the City	\$ 78,585

For the year ended December 31, 2021, the City recognized pension expense of \$81,078 for its proportionate share of the GERF's pension expense. In addition, the City recognized an additional \$6,341 as pension expense (and grant revenue) for its proportionate share of the state of Minnesota's contribution of \$16.0 million to the GERF.

At December 31, 2021, the City reported its proportionate share of the GERF's deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 15,060	\$ 78,609
Changes in actuarial assumptions	1,572,290	55,254
Net collective difference between projected and actual investment earnings	–	2,232,131
Changes in proportion	112,394	–
Contributions paid to the PERA subsequent to the measurement date	<u>180,069</u>	<u>–</u>
Total	<u>\$ 1,879,813</u>	<u>\$ 2,365,994</u>

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

A total of \$180,069 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2022	\$ (56,821)
2023	\$ 1,306
2024	\$ (2,456)
2025	\$ (608,279)

2. PEPFF Pension Costs

At December 31, 2021, the City reported a liability of \$1,488,210 for its proportionate share of the PEPFF's net pension liability. The net pension liability was measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of that date. The City's proportion of the net pension liability was based on the City's contributions received by the PERA during the measurement period for employer payroll paid dates from July 1, 2020 through June 30, 2021, relative to the total employer contributions received from all of the PERA's participating employers. The City's proportionate share was 0.1928 percent at the end of the measurement period and 0.1985 percent for the beginning of the period.

The state of Minnesota contributed \$18.0 million to the PEPFF in the plan fiscal year ended June 30, 2021. The contribution consisted of \$9.0 million in direct state aid that does meet the definition of a special funding situation and \$9.0 million in supplemental state aid that does not meet the definition of a special funding situation. The \$9.0 million direct state aid was paid on October 1, 2020. Thereafter, by October 1 of each year, the state will pay \$9.0 million to the PEPFF until full funding is reached or July 1, 2048, whichever is earlier. The \$9.0 million in supplemental state aid will continue until the fund is 90.0 percent funded, or until the State Patrol Plan (administered by the Minnesota State Retirement System) is 90.0 percent funded, whichever occurs later. Strong asset returns for the fiscal year ended 2021 will accelerate the phasing out of these state contributions, although we do not anticipate them to be phased out during the fiscal year ending 2022.

The state of Minnesota is included as a nonemployer contributing entity in the Police and Fire Retirement Plan Schedule of Employer Allocations and Schedule of Pension Amounts by Employer, Current Reporting Period Only (pension allocation schedules) for the \$9.0 million in direct state aid. Police and Fire Plan employers need to recognize their proportionate share of the state of Minnesota's pension expense (and grant revenue) under GASB 68 special funding situation accounting and financial reporting requirements. For the year ended December 31, 2021, the City recognized negative pension expense of \$99,042 for its proportionate share of the Police and Fire Plan's pension expense. The City recognized \$12,180 as grant revenue for its proportionate share of the state of Minnesota's pension expense for the contribution of \$9.0 million to the PEPFF.

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The amount recognized by the City as its proportionate share of the net pension liability, the direct aid, and total portion of the net pension liability that was associated with the City were as follows:

City’s proportionate share of the net pension liability	\$ 1,488,210
State’s proportionate share of the net pension liability associated with the City	\$ 66,883

The state of Minnesota is not included as a nonemployer contributing entity in the Police and Fire Pension Plan pension allocation schedules for the \$9.0 million in supplemental state aid. The City recognized \$17,352 for the year ended December 31, 2021 as revenue and an offsetting reduction of net pension liability for its proportionate share of the state of Minnesota’s on-behalf contributions to the PEPFF.

At December 31, 2021, the City reported its proportionate share of the PEPFF’s deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Differences between expected and actual economic experience	\$ 288,658	\$ –
Changes in actuarial assumptions	2,187,282	833,053
Net collective difference between projected and actual investment earnings	–	2,834,041
Changes in proportion	89,056	145,489
Contributions paid to the PERA subsequent to the measurement date	<u>237,761</u>	<u>–</u>
Total	<u><u>\$ 2,802,757</u></u>	<u><u>\$ 3,812,583</u></u>

A total of \$237,761 reported as deferred outflows of resources related to pensions resulting from city contributions subsequent to the measurement date that will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>Pension Expense Amount</u>
2022	\$ (1,005,934)
2023	\$ (190,266)
2024	\$ (190,536)
2025	\$ (327,169)
2026	\$ 466,318

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

E. Long-Term Expected Return on Investments

The Minnesota State Board of Investment, which manages the investments of the PERA, prepares an analysis of the reasonableness on a regular basis of the long-term expected rate of return using a building-block method in which best-estimate ranges of expected future rates of return are developed for each major asset class. These ranges are combined to produce an expected long-term rate of return by weighting the expected future rates of return by the target asset allocation percentages. The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

<u>Asset Class</u>	<u>Target Allocation</u>	<u>Long-Term Expected Real Rate of Return</u>
Domestic equity	33.50 %	5.10 %
International equity	16.50	5.30 %
Fixed income	25.00	0.75 %
Private markets	25.00	5.90 %
Total	<u>100.00 %</u>	

F. Actuarial Assumptions

The total pension liability in the June 30, 2021, actuarial valuation was determined using an individual entry-age normal actuarial cost method. The long-term rate of return on pension plan investments used in the determination of the total liability is 6.50 percent. This assumption is based on a review of inflation and investments return assumptions from a number of national investment consulting firms. The review provided a range of return investment return rates deemed to be reasonable by the actuary. An investment return of 6.50 percent was deemed to be within that range of reasonableness for financial reporting purposes.

Inflation is assumed to be 2.25 percent for the General Employees Plan and 2.25 percent for the Police and Fire Plan. Benefit increases after retirement are assumed to be 1.25 percent for the General Employees Plan. The Police and Fire Plan benefit increase is fixed at 1.00 percent per year and that increase was used in the valuation.

Salary growth assumptions in the General Employees Plan range in annual increments from 10.25 percent after one year of service to 3.00 percent after 29 years of service, and 6.00 percent per year thereafter. In the Police and Fire Plan, salary growth assumptions range from 11.75 percent after one year of service to 3.00 percent after 24 years of service.

Mortality rates for the General Employees Plan are based on the Pub-2010 General Employee Mortality Table. Mortality rates for the Police and Fire Plan are based on the Pub-2010 Public Safety Employee Mortality tables. The tables are adjusted slightly to fit the PERA's experience.

Actuarial assumptions for the General Employees Plan are reviewed every four years. The most recent four-year experience study for the General Employees Plan was completed in 2019. The assumption changes were adopted by the Board and became effective with the July 1, 2020 actuarial valuation. The most recent four-year experience study for the Police and Fire Plan was completed in 2020, adopted by the Board, and became effective with the July 1, 2021 actuarial valuation.

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

The following changes in actuarial assumptions occurred in 2021:

1. GERF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2. PEPFF

CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 table to the Pub-2010 Public Safety Mortality table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 healthy annuitant mortality table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety disabled annuitant mortality table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25–44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

G. Discount Rate

The discount rate used to measure the total pension liability in 2021 was 6.50 percent. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and employers will be made at rates set in Minnesota Statutes. Based on these assumptions, the fiduciary net positions of the GERF and the PEPFF were projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

NOTE 12 – DEFINED BENEFIT PENSION PLANS – STATE-WIDE (CONTINUED)

H. Pension Liability Sensitivity

The following table presents the City’s proportionate share of the net pension liability for all plans it participates in, calculated using the discount rate disclosed in the preceding paragraph, as well as what the City’s proportionate share of the net pension liability would be if it were calculated using a discount rate 1 percentage point lower or 1 percentage point higher than the current discount rate:

	1% Decrease in Discount Rate 5.50%	Discount Rate 6.50%	1% Increase in Discount Rate 7.50%
City’s proportionate share of the GERP net pension liability	\$ 5,251,849	\$ 2,575,080	\$ 378,628
City’s proportionate share of the PEPFF net pension liability	\$ 4,724,820	\$ 1,488,210	\$ (1,165,006)

I. Pension Plan Fiduciary Net Position

Detailed information about each pension plan’s fiduciary net position is available in a separately-issued PERA financial report that includes financial statements and required supplementary information. That report may be obtained on the internet at www.mnpera.org.

NOTE 13 – DEFINED CONTRIBUTION PLAN

Councilmembers of the City are covered by the Public Employees Defined Contribution Plan (PEDCP), a multiple-employer deferred compensation plan administered by the PERA. The PEDCP is a tax qualified plan under Section 401(a) of the IRC, and all contributions by or on behalf of employees are tax deferred until time of withdrawal.

Plan benefits depend solely on amounts contributed to the plan plus investment earnings, less administrative expenses. Minnesota Statutes, Chapter 353D.03, specifies plan provisions, including the employee and employer contribution rates for those qualified personnel who elect to participate. An eligible elected official who decides to participate contributes 5.00 percent of their salary, which is matched by the elected official’s employer. For ambulance service personnel, employer contributions are determined by the employer, and for salaried employees, contributions must be a fixed percentage of salary. Employer contributions for volunteer personnel may be a unit value for each call or period of alert duty. Employees who are paid for their services may elect to make member contributions in an amount not to exceed the employer share. Employer and employee contributions are combined and used to purchase shares in one or more of the seven accounts of the Minnesota Supplemental Investment Fund. For administering the plan, the PERA receives 2.00 percent of employer contributions and 25 hundredths of 1.00 percent (0.25 percent) of the assets in each member’s account annually.

	Contribution Amount		Percentage of Covered Payroll		Required Rate for Employees and Employers
	Employee	Employer	Employee	Employer	
2021	\$ 931	\$ 931	5%	5%	5%
2020	\$ 1,437	\$ 1,437	5%	5%	5%
2019	\$ 1,402	\$ 1,402	5%	5%	5%

NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION

A. Plan Description

Volunteer firefighters of the Robbinsdale Fire Department (the Department) are members of the Association, which administers a single-employer defined benefit pension plan established to provide benefits for its members. The plan is established and administered in accordance with Minnesota Statutes, Chapter 424A. The Association is governed by a Board of nine trustees; six voting trustees elected by the members of the Association, and the City's mayor, city clerk, and fire chief as ex officio members. As of the measurement date, the plan covered 30 active firefighters, 2 inactive members entitled to future benefits, and 5 surviving spouses/beneficiaries. The plan is a single-employer retirement plan and is established and administered in accordance with Minnesota Statutes, Chapter 69.

The Association maintains a separate Special Fund to accumulate assets to fund the retirement benefits earned by the Department's membership. Funding for the Association is derived from an insurance premium tax in accordance with the Volunteer Firefighter's Relief Association Financing Guidelines Act of 1971 (Chapter 261 as amended by Chapter 509 of Minnesota Statutes 1980). Funds are also derived from investment income.

B. Benefits Provided

A firefighter who completes at least 20 years as an active member of the Department is entitled, after age 50, to a full service pension upon retirement. Upon retirement, an irrevocable election for a monthly or lump sum pension must be made. Members accepted after January 1, 1989 are only eligible for a lump sum pension.

The bylaws of the Association also provide for an early vested service pension for a retiring member who has completed fewer than 20 years of service. The reduced pension, available to members with 10 years of service, shall be equal to 60 percent of the pension as described by the bylaws. This percentage increases 4 percent per year so that at 20 years of service, the full amount prescribed is paid. Members who retire with less than 20 years of service, have reached the age of 50 years, and have completed at least 10 years of active membership, are entitled to a reduced service pension not to exceed the amount calculated by multiplying the member's service pension for the completed years of service times the applicable nonforfeitable percentage of pension.

C. Contributions

Minnesota Statutes, Chapters 424 and 424A authorize pension benefits for volunteer fire relief associations. The plan is funded by fire state aid, investment earnings, and, if necessary, employer contributions as specified in Minnesota Statutes and voluntary city contributions (if applicable). Required employer contributions are calculated annually based on an actuarial valuation using statutory provisions. The state of Minnesota contributed \$90,154 in fire state aid to the plan on behalf of the Department for the year ended December 31, 2021. The City contributed \$42,074 in accordance with state statutes requirements for the year ended December 31, 2021. Furthermore, the firefighters have no obligation to contribute to the plan.

D. Pension Costs

At year-end, the City reported a net pension asset of \$555,766 for the plan. The net pension asset was measured as of December 31, 2020. The total pension liability used to calculate the net pension asset in accordance with GASB Statement No. 68 was determined by applying an actuarial formula to specific census data certified by the Department as of December 31, 2019. For the year ended December 31, 2021, the City recognized pension revenue of \$84,865 and pension expense of \$16,284.

**NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION
(CONTINUED)**

The following table presents the changes in net pension liability (asset) during the year:

	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (Asset) (a-b)
Beginning balance	\$ 1,978,953	\$ 2,363,717	\$ (384,764)
Changes for the year			
Service cost	109,005	–	109,005
Interest	124,739	–	124,739
Contributions (state and local)	–	128,313	(128,313)
Net investment income	–	295,035	(295,035)
Benefit payments	(184,268)	(184,268)	–
Administrative costs	–	(18,602)	18,602
Total net changes	<u>49,476</u>	<u>220,478</u>	<u>(171,002)</u>
Ending balance	<u>\$ 2,028,429</u>	<u>\$ 2,584,195</u>	<u>\$ (555,766)</u>

At December 31, 2021, the City reported deferred outflows of resources and deferred inflows of resources related to pension from the following sources:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual economic experience	\$ –	\$ 62,745
Changes in actuarial assumptions	60,162	26,708
Net collective difference between projected and actual investment earnings	–	232,887
City contributions subsequent to the measurement date	42,074	–
State aid to the City subsequent to the measurement date	<u>90,154</u>	<u>90,154</u>
Total	<u>\$ 192,390</u>	<u>\$ 412,494</u>

Deferred outflows of resources totaling \$132,228 related to pensions resulting from city contributions and state aid received subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2022. Deferred inflows of resources totaling \$90,154 related to state aid received subsequent to the measurement date will be recognized for its impact on the net pension liability in the year ending December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

Year Ending December 31,	Pension Expense Amount
2022	\$ (90,823)
2023	\$ (63,806)
2024	\$ (91,375)
2025	\$ (28,349)
2026	\$ 3,860
Thereafter	\$ 8,315

**NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION
(CONTINUED)**

E. Actuarial Assumptions

The total pension liability at the measurement date was determined using the entry-age normal actuarial cost method and the following actuarial assumptions:

Retirement eligibility at 100 percent service pension at age 50 with 20 years of service, early vested retirement at age 50 with 10 years of service vested at 60 percent and increased by 4 percent for each additional year of service up to 20 and eligibility for deferred service

Inflation rate	2.50% per year
Investment rate of return	6.25%
20-year municipal bond yield	2.75%

The 6.25 percent long-term expected rate of return on pension plan investments was determined using a building-block method in which best-estimates for expected future real rates of return (expected returns, net of inflation) were developed for each asset class using the plan’s target investment allocation, along with long-term return expectations by asset class. Inflation expectations were applied to derive the nominal rate of return for the portfolio.

The target allocation and best-estimates of geometric real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Real Rate of Return	Long-Term Expected Nominal Rate of Return
Domestic equity	57.98 %	4.76 %	7.26 %
International equity	5.90	5.41	7.94
Fixed income	7.43	2.01	4.51
Real estate and alternatives	0.01	4.53	7.03
Cash and equivalents	28.68	0.74	3.24
Total	100.00 %		6.25 %

F. Discount Rate

The discount rate used to measure the total pension liability was 6.25 percent. The projection of cash flows used to determine the discount rate assumed that contributions to the plan will be made as specified in state statutes. Based on that assumption and considering the funding ratio of the plan, the fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**NOTE 14 – DEFINED BENEFIT PENSION PLAN – FIRE RELIEF ASSOCIATION
(CONTINUED)**

G. Pension Liability (Asset) Sensitivity

The following presents the City’s net pension liability (asset) for the plan, calculated using the discount rate disclosed in the preceding section, as well as what the City’s net pension liability (asset) would be if it were calculated using a discount rate 1 percent lower or 1 percent higher than the current discount rate:

	1% Decrease in Discount Rate <u>(5.25%)</u>	Current Discount Rate <u>(6.25%)</u>	1% Increase in Discount Rate <u>(7.25%)</u>
Defined benefit plan			
Net pension liability (asset)	\$ (491,248)	\$ (555,766)	\$ (617,679)

H. Pension Plan Fiduciary Net Position

The Association issues a publicly available financial report that includes financial statements and required supplementary information. This report may be obtained by writing to the City of Robbinsdale, Attention: Finance Department, 4100 Lakeview Avenue North, Robbinsdale, Minnesota 55422; or by calling (763) 537-4534.

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN

A. Plan Description

The City provides post-employment benefits to certain eligible employees through the City’s OPEB Plan, a single-employer defined benefit plan administered by the City. All post-employment benefits are based on contractual agreements with employee groups. These contractual agreements do not include any specific contribution or funding requirements. The Plan does not issue a publicly available financial report. No plan assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB Statement No. 75.

B. Benefits Provided

All retirees of the City have the option under state law to continue their medical insurance coverage through the City from the time of retirement until the employee reaches the age of eligibility for Medicare. For members of all employee groups, the retiree must pay the full premium to continue coverage for medical and dental insurance. Per state statutes, the City is also required to contribute towards the cost of continued health insurance coverage for officers and firefighters disabled or killed in the line of duty.

The City is legally required to include any retirees for whom it provides health insurance coverage in the same insurance pool as its active employees until the retiree reaches Medicare eligibility, whether the premiums are paid by the City or the retiree. Consequently, participating retirees are considered to receive a secondary benefit known as an “implicit rate subsidy.” This benefit relates to the assumption that the retiree is receiving a more favorable premium rate than they would otherwise be able to obtain if purchasing insurance on their own, due to being included in the same pool with the City’s younger and statistically healthier active employees.

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

C. Contributions

The required contribution is based on projected pay-as-you-go financing requirements, with additional amounts to prefund benefits as determined periodically by the City. The City’s current year required pay-as-you-go contributions to finance the benefits described in the previous section totaled \$80,224.

D. Membership

Membership in the Plan consisted of the following as of the latest actuarial valuation:

Retirees and beneficiaries receiving benefits	11
Active plan members	<u>83</u>
Total members	<u><u>94</u></u>

E. Total OPEB Liability of the City

The City’s total OPEB liability of \$1,251,671 as of year-end was measured as of December 31, 2019, and was determined by an actuarial valuation as of January 1, 2020.

F. Actuarial Methods and Assumptions

The total OPEB liability was determined by an actuarial valuation as of January 1, 2020, using the entry-age normal level percent of pay method. The following actuarial assumptions applied to all periods included in the measurement, unless otherwise specified:

Discount rate	2.12%
20-year municipal bond yield	2.12%
Inflation rate	2.00%
Salary increases	3.25%
Healthcare trend rate	7.33%, grading to 5.00% over 10 years

Since the Plan is not funded by an irrevocable trust, the discount rate is equal to the 20-year municipal bond yield.

Mortality rates were based on the RP-2014 mortality tables used in the PERA plan of which the employee, retiree, or beneficiary is a participant.

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

G. Changes in the Total OPEB Liability

	<u>Total OPEB Liability</u>
Beginning balance	\$ 1,154,379
Changes for the year	
Service cost	60,069
Interest	32,348
Differences between expected and actual experience	11,210
Changes in assumptions	61,390
Benefit payments	<u>(67,725)</u>
Total net changes	<u>97,292</u>
Ending balance	<u>\$ 1,251,671</u>

Assumption changes since the prior measurement date include the following:

- The discount rate was changed from 2.74 percent to 2.12 percent.

H. Total OPEB Liability Sensitivity to Discount and Healthcare Trend Rate Changes

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current discount rate:

	<u>1% Decrease in Discount Rate</u>	<u>Discount Rate</u>	<u>1% Increase in Discount Rate</u>
OPEB discount rate	1.12%	2.12%	3.12%
Total OPEB liability	\$ 1,380,590	\$ 1,251,671	\$ 1,137,143

The following presents the total OPEB liability of the City, as well as what the City's total OPEB liability would be if it were calculated using healthcare trend rates that are 1 percentage point lower or 1 percentage point higher than the current healthcare trend rates:

	<u>1% Decrease in Healthcare Trend Rate</u>	<u>Healthcare Trend Rate</u>	<u>1% Increase in Healthcare Trend Rate</u>
OPEB healthcare trend rate	6.33%, decreasing to 4.00% over 10 years	7.33%, decreasing to 5.00% over 10 years	8.33%, decreasing to 6.00% over 10 years
Total OPEB liability	\$ 1,095,295	\$ 1,251,671	\$ 1,439,464

NOTE 15 – OTHER POST-EMPLOYMENT BENEFITS (OPEB) PLAN (CONTINUED)

I. OPEB Expense and Related Deferred Outflows of Resources and Deferred Inflows of Resources

For the current year ended, the City recognized OPEB expense of \$141,774. As of year-end, the City reported deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources:

	<u>Deferred Outflows of Resources</u>	<u>Deferred Inflows of Resources</u>
Difference between expected and actual economic experience	\$ 220,760	\$ –
Changes in actuarial assumptions	174,295	28,500
City contributions subsequent to the measurement date	<u>80,224</u>	<u>–</u>
Total	<u>\$ 475,279</u>	<u>\$ 28,500</u>

A total of \$80,224 reported as deferred outflows of resources related to OPEB resulting from city contributions subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ending December 31, 2022. Other amounts reported as deferred outflows and inflows of resources related to the plan will be recognized in pension expense as follows:

<u>Year Ending December 31,</u>	<u>OPEB Expense Amount</u>
2022	\$ 49,357
2023	\$ 49,357
2024	\$ 49,357
2025	\$ 49,357
2026	\$ 49,357
Thereafter	\$ 119,770

NOTE 16 – COMMITMENTS AND CONTINGENCIES

A. Contingent Liabilities

The City has the usual and customary type of miscellaneous legal claims pending at year-end. Although the outcome of these lawsuits is not presently determinable, the City’s management believes that the City will not incur any material monetary loss resulting from these claims. No loss has been recorded on the City’s financial statements relating to these claims.

The City’s tax increment districts are subject to review by the Minnesota Office of the State Auditor. Any disallowed claims or misuse of tax increments could become a liability of the applicable fund. Management has indicated that they are not aware of any instances of noncompliance, which would have a material effect on the financial statements.

B. Federal and State Funding

Amounts recorded or receivable from federal and state agencies are subject to agency audit and adjustment. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of claims which may be disallowed by the grantor agencies cannot be determined at this time, although the City expects such amounts, if any, to be immaterial.

NOTE 16 – COMMITMENTS AND CONTINGENCIES (CONTINUED)

C. Construction Commitments

At December 31, 2021, the City is committed to various construction contracts for the improvement of city property. The City's remaining commitment under these contracts is \$7,211,878.

Additionally, in March of 2022, the City awarded a contract for the construction of a new water tower estimated to cost approximately \$6 million, financed with a general obligation water revenue note.

D. Tax Abatement Agreements

The City, in order to spur economic development and redevelopment, will enter into private development and redevelopment agreements to encourage a developer to construct, expand, or improve new or existing properties and buildings, or clean-up and redevelop blighted areas. These agreements may, in substance, be a tax abatement, but will depend on their individual circumstances.

The City is authorized to create a TIF plan under Minnesota Statutes, Chapter 469.175. The criteria that must be met under the statutes are that, in the opinion of the municipality:

- The proposed development or redevelopment would not reasonably be expected to occur solely through private investment within the reasonably foreseeable future;
- The increased market value of the site that could reasonably be expected to occur without the use of TIF would be less than the increase in the market value estimated to result from the proposed development after subtracting the present value of the projected tax increments for the maximum duration of the district permitted by the plan. The requirements of this item do not apply if the district is a housing district;
- The TIF plan conforms to the general plan for the development or redevelopment of the municipality as a whole; and
- The TIF plan will afford maximum opportunity, consistent with the sound needs of the municipality as a whole, for the development or redevelopment of the project by private enterprise.

The City currently has four tax abatement agreements. Under the first agreement, the City rebated \$29,460 of property tax increment in the current year, and the remaining commitment on this agreement was \$305,199 as of year-end. Under the second agreement, the City rebated \$126,240 of property tax increment in the current year, and the remaining commitment on this agreement was \$2,049,501 as of year-end. Under the third agreement, the City rebated \$273,719 of property tax increment in the current year, and the remaining commitment on this agreement was \$2,431,890 as of year-end. Under the fourth agreement, the City rebated \$1,592 of property tax increment in the current year, and the remaining commitment on this agreement was \$7,700,000 as of year-end.

E. COVID-19 Pandemic

The COVID-19 pandemic has had significant financial and operational impacts on the City for the last two fiscal years. Any potential impact it may have on the City's future operations and financial condition cannot be determined at this time and has not been reflected in these financial statements.

NOTE 17 – SUBSEQUENT EVENTS

New Accounting Standards

A new standard has been issued by the GASB that will result in significant changes in the reporting of leases once it becomes effective for governmental entities. This standard will be adopted by the City beginning in 2022, and will require the restatement of certain balances reported as of December 31, 2021. The effects of this change have not yet been determined and are not reflected in these financial statements.



READER'S NOTES:

REQUIRED SUPPLEMENTARY INFORMATION

CITY OF ROBBINSDALE

PERA – General Employees Retirement Fund
 Schedule of City’s and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended December 31, 2021

City Fiscal Year-End	PERA Fiscal Year-End Date (Measurement Date)	City’s Proportion of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Proportionate Share of the Net Pension Liability	City’s Covered Payroll	City’s Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.0573%	\$ 2,969,582	\$ –	\$ 2,969,582	\$ 3,369,638	88.13%	78.20%
12/31/2016	06/30/2016	0.0567%	\$ 4,603,757	\$ 60,189	\$ 4,663,946	\$ 3,519,962	130.79%	68.90%
12/31/2017	06/30/2017	0.0565%	\$ 3,606,921	\$ 45,387	\$ 3,652,308	\$ 3,642,531	99.02%	75.90%
12/31/2018	06/30/2018	0.0567%	\$ 3,145,482	\$ 103,248	\$ 3,248,730	\$ 3,813,605	82.48%	79.50%
12/31/2019	06/30/2019	0.0574%	\$ 3,173,518	\$ 98,662	\$ 3,272,180	\$ 4,049,660	78.37%	80.20%
12/31/2020	06/30/2020	0.0590%	\$ 3,537,318	\$ 109,223	\$ 3,646,541	\$ 4,210,744	84.01%	79.10%
12/31/2021	06/30/2021	0.0603%	\$ 2,575,080	\$ 78,585	\$ 2,653,665	\$ 4,338,389	59.36%	87.00%

PERA – General Employees Retirement Fund
 Schedule of City Contributions
 Year Ended December 31, 2021

City Fiscal Year-End	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 259,687	\$ 259,687	\$ –	\$ 3,462,493	7.50%
12/31/2016	\$ 267,770	\$ 267,770	\$ –	\$ 3,566,711	7.51%
12/31/2017	\$ 275,443	\$ 275,443	\$ –	\$ 3,672,567	7.50%
12/31/2018	\$ 298,495	\$ 298,495	\$ –	\$ 3,982,298	7.50%
12/31/2019	\$ 307,576	\$ 307,576	\$ –	\$ 4,101,526	7.50%
12/31/2020	\$ 336,324	\$ 336,324	\$ –	\$ 4,484,409	7.50%
12/31/2021	\$ 331,511	\$ 331,511	\$ –	\$ 4,420,136	7.50%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF ROBBINSDALE

PERA – Public Employees Police and Fire Fund
 Schedule of City's and Nonemployer Proportionate Share of Net Pension Liability
 Year Ended December 31, 2021

City Fiscal Year-End	PERA Fiscal Year-End Date (Measurement Date)	City's Proportion of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Proportionate Share of the Net Pension Liability	City's Covered Payroll	City's Proportionate Share of the Net Pension Liability as a Percentage of Covered Payroll	Plan Fiduciary Net Position as a Percentage of the Total Pension Liability
12/31/2015	06/30/2015	0.1880%	\$ 2,316,120	\$ –	\$ 2,316,120	\$ 1,711,094	135.36%	86.60%
12/31/2016	06/30/2016	0.1940%	\$ 7,785,558	\$ –	\$ 7,785,558	\$ 1,866,125	417.20%	63.90%
12/31/2017	06/30/2017	0.1960%	\$ 2,646,233	\$ –	\$ 2,646,233	\$ 2,007,751	131.80%	85.40%
12/31/2018	06/30/2018	0.1959%	\$ 2,088,092	\$ –	\$ 2,088,092	\$ 2,064,385	101.15%	88.80%
12/31/2019	06/30/2019	0.2101%	\$ 2,236,726	\$ –	\$ 2,236,726	\$ 2,216,856	100.90%	89.30%
12/31/2020	06/30/2020	0.1985%	\$ 2,616,443	\$ 61,616	\$ 2,678,059	\$ 2,239,259	116.84%	87.20%
12/31/2021	06/30/2021	0.1928%	\$ 1,488,210	\$ 66,883	\$ 1,555,093	\$ 2,278,172	65.32%	93.70%

PERA – Public Employees Police and Fire Fund
 Schedule of City Contributions
 Year Ended December 31, 2021

City Fiscal Year-End	Statutorily Required Contributions	Contributions in Relation to the Statutorily Required Contributions	Contribution Deficiency (Excess)	Covered Payroll	Contributions as a Percentage of Covered Payroll
12/31/2015	\$ 295,913	\$ 295,913	\$ –	\$ 1,826,623	16.20%
12/31/2016	\$ 311,776	\$ 311,776	\$ –	\$ 1,924,574	16.20%
12/31/2017	\$ 330,297	\$ 330,297	\$ –	\$ 2,038,874	16.20%
12/31/2018	\$ 348,923	\$ 348,923	\$ –	\$ 2,153,844	16.20%
12/31/2019	\$ 375,408	\$ 375,408	\$ –	\$ 2,214,791	16.95%
12/31/2020	\$ 410,778	\$ 410,778	\$ –	\$ 2,320,783	17.70%
12/31/2021	\$ 430,280	\$ 430,280	\$ –	\$ 2,430,961	17.70%

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a June 30, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF ROBBINSDALE

Robbinsdale Fire Department Relief Association
 Schedule of Changes in the Net Pension Liability (Asset) and Related Ratios
 Year Ended December 31, 2021

City fiscal year-end date Measurement date	December 31,						
	2021 2020	2020 2019	2019 2018	2018 2017	2017 (1) 2016	2016 2016	2015 2015
Total pension liability							
Service cost	\$ 109,005	\$ 87,502	\$ 85,160	\$ 82,258	\$ 82,441	\$ 82,441	\$ 65,993
Interest on pension liability (asset)	124,739	116,871	105,456	111,963	121,916	121,916	161,021
Difference between expected and actual experience	–	(11,098)	–	(54,939)	–	–	(88,598)
Change in assumptions	–	53,874	–	35,452	(11,359)	(11,359)	(79,800)
Change in benefit terms	–	153,880	–	–	–	–	–
Benefit payments	(184,268)	(8,310)	(51,473)	(180,135)	(567,243)	(567,243)	(625,655)
Net change in total pension liability	49,476	392,719	139,143	(5,401)	(374,245)	(374,245)	(567,039)
 Total pension liability – beginning of year	 1,978,953	 1,586,234	 1,447,091	 1,452,492	 1,826,737	 1,826,737	 2,393,776
 Total pension liability – end of year	 <u>\$2,028,429</u>	 <u>\$1,978,953</u>	 <u>\$1,586,234</u>	 <u>\$1,447,091</u>	 <u>\$1,452,492</u>	 <u>\$1,452,492</u>	 <u>\$1,826,737</u>
 Plan fiduciary net position							
Contributions (state and local)	\$ 128,313	\$ 100,727	\$ 135,784	\$ 128,495	\$ 141,780	\$ 141,780	\$ 154,715
Net investment income	295,035	403,989	(69,739)	256,522	155,774	155,774	6,417
Benefit payments	(184,268)	(8,310)	(51,473)	(180,135)	(567,243)	(567,243)	(625,655)
Administrative costs	(18,602)	(16,109)	(18,544)	(14,621)	(19,681)	(19,681)	(15,547)
Net change in plan fiduciary net position	220,478	480,297	(3,972)	190,261	(289,370)	(289,370)	(480,070)
 Plan fiduciary net position – beginning of year	 2,363,717	 1,883,420	 1,887,392	 1,697,131	 1,986,501	 1,986,501	 2,466,571
 Plan fiduciary net position – end of year	 <u>\$2,584,195</u>	 <u>\$2,363,717</u>	 <u>\$1,883,420</u>	 <u>\$1,887,392</u>	 <u>\$1,697,131</u>	 <u>\$1,697,131</u>	 <u>\$1,986,501</u>
 Net pension liability (asset) – ending	 <u>\$ (555,766)</u>	 <u>\$ (384,764)</u>	 <u>\$ (297,186)</u>	 <u>\$ (440,301)</u>	 <u>\$ (244,639)</u>	 <u>\$ (244,639)</u>	 <u>\$ (159,764)</u>
 Plan fiduciary net position as a percentage of the total pension liability	 <u>127.40%</u>	 <u>119.44%</u>	 <u>118.74%</u>	 <u>130.43%</u>	 <u>116.84%</u>	 <u>116.84%</u>	 <u>108.75%</u>

(1) The City made a change in accounting principle to utilize the look-back period as the measurement date. This is an accepted practice and allows the City to complete its Annual Comprehensive Financial Report in a more timely manner. This change required the use of the same actuary study and pension report for the 2016 and 2017 fiscal years.

Note: The City implemented GASB Statement No. 68 in fiscal 2015 (using a December 31, 2015 measurement date). This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF ROBBINSDALE

Robbinsdale Fire Department Relief Association
 Schedule of City Contributions
 Year Ended December 31, 2021

City Fiscal Year-End Date	Actuarially Determined Contribution	Contributions in Relation to the Actuarially Determined Contributions	Contribution Deficiency (Excess)
12/31/2015	\$ 124,590	\$ 154,715	\$ (30,125)
12/31/2016	\$ 124,590	\$ 141,780	\$ (17,190)
12/31/2017	\$ 132,456	\$ 128,495	\$ 3,961
12/31/2018	\$ 136,735	\$ 135,784	\$ 951
12/31/2019	\$ 97,609	\$ 100,727	\$ (3,118)
12/31/2020	\$ 120,411	\$ 128,313	\$ (7,902)
12/31/2021	\$ 122,824	\$ 132,228	\$ (9,404)

Note: The City implemented GASB Statement No. 68 in fiscal 2015. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF ROBBINSDALE

Other Post-Employment Benefits Plan
 Schedule of Changes in the City's Total
 OPEB Liability and Related Ratios
 Year Ended December 31, 2021

	City Fiscal Year-End Date			
	2021	2020	2019	2018
Total OPEB liability				
Service cost	\$ 60,069	\$ 47,563	\$ 66,901	\$ 60,777
Interest	32,348	30,440	25,924	25,189
Differences between expected and actual experience	11,210	268,896	–	–
Changes in assumptions	61,390	138,017	(42,747)	20,450
Benefit payments	(67,725)	(54,440)	(25,772)	(24,833)
Net change in total OPEB liability	97,292	430,476	24,306	81,583
Total OPEB liability – beginning of year	1,154,379	723,903	699,597	618,014
Total OPEB liability – end of year	<u>\$ 1,251,671</u>	<u>\$ 1,154,379</u>	<u>\$ 723,903</u>	<u>\$ 699,597</u>
Covered-employee payroll	<u>\$ 6,300,000</u>	<u>\$ 6,100,000</u>	<u>\$ 5,900,000</u>	<u>\$ 5,700,000</u>
Total OPEB liability as a percentage of covered-employee payroll	<u>19.87%</u>	<u>18.92%</u>	<u>12.27%</u>	<u>12.27%</u>

Note 1: The City has not established a trust fund to finance GASB Statement No. 75 related benefits.

Note 2: The City implemented GASB Statement No. 75 in fiscal 2018. This schedule is intended to present 10-year trend information. Additional years will be added as they become available.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information
December 31, 2021

PERA – GENERAL EMPLOYEES RETIREMENT FUND

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The mortality improvement scale was changed from Scale MP-2019 to Scale MP-2020.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The price inflation assumption was decreased from 2.50 percent to 2.25 percent.
- The payroll growth assumption was decreased from 3.25 percent to 3.00 percent.
- Assumed salary increase rates were changed as recommended in the June 30, 2019 experience study. The net effect is assumed rates that average 0.25 percent less than previous rates.
- Assumed rates of retirement were changed as recommended in the June 30, 2019 experience study. The changes result in more unreduced (normal) retirements and slightly fewer Rule of 90 and early retirements.
- Assumed rates of termination were changed as recommended in the June 30, 2019 experience study. The new rates are based on service and are generally lower than the previous rates for years two through five, and slightly higher thereafter.
- Assumed rates of disability were changed as recommended in the June 30, 2019 experience study. The change results in fewer predicted disability retirements for males and females.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 General Mortality Table, with adjustments. The base mortality table for disabled annuitants was changed from the RP-2014 Disabled Annuitant Mortality Table to the Pub-2010 General/Teacher Disabled Annuitant Mortality Table, with adjustments.
- The mortality improvement scale was changed from MP-2018 to MP-2019.
- The assumed spouse age difference was changed from two years older for females to one year older.
- The assumed number of married male new retirees electing the 100.00 percent joint and survivor option changed from 35.00 percent to 45.00 percent. The assumed number of married female new retirees electing the 100.00 percent joint and survivor option changed from 15.00 percent to 30.00 percent. The corresponding number of married new retirees electing the life annuity option was adjusted accordingly.

2020 CHANGES IN PLAN PROVISIONS

- Augmentation for current privatized members was reduced to 2.00 percent for the period July 1, 2020 through December 31, 2023, and zero percent thereafter. Augmentation was eliminated for privatizations occurring after June 30, 2020.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

2019 CHANGES IN PLAN PROVISIONS

- The employer supplemental contribution was changed prospectively, decreasing from \$31.0 million to \$21.0 million per year. The state's special funding contribution was changed prospectively, requiring \$16.0 million due per year through 2031.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2015 to MP-2017.
- The assumed benefit increase was changed from 1.00 percent per year through 2044, and 2.50 percent per year thereafter, to 1.25 percent per year.

2018 CHANGES IN PLAN PROVISIONS

- The augmentation adjustment in early retirement factors is eliminated over a five-year period starting July 1, 2019, resulting in actuarial equivalence after June 30, 2024.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Contribution stabilizer provisions were repealed.
- Post-retirement benefit increases were changed from 1.00 percent per year with a provision to increase to 2.50 percent upon attainment of 90.00 percent funding ratio to 50.00 percent of the Social Security Cost of Living Adjustment, not less than 1.00 percent and not more than 1.50 percent, beginning January 1, 2019.
- For retirements on or after January 1, 2024, the first benefit increase is delayed until the retiree reaches normal retirement age; does not apply to Rule of 90 retirees, disability benefit recipients, or survivors.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

PERA – GENERAL EMPLOYEES RETIREMENT FUND (CONTINUED)

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- The Combined Service Annuity (CSA) loads were changed from 0.80 percent for active members and 60.00 percent for vested and nonvested deferred members. The revised CSA loads are now zero percent for active member liability, 15.00 percent for vested deferred member liability, and 3.00 percent for nonvested deferred member liability.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year for all years, to 1.00 percent per year through 2044, and 2.50 percent per year thereafter.

2017 CHANGES IN PLAN PROVISIONS

- The state's contribution for the Minneapolis Employees Retirement Fund equals \$16.0 million in 2017 and 2018, and \$6.0 million thereafter.
- The Employer Supplemental Contribution for the Minneapolis Employees Retirement Fund changed from \$21.0 million to \$31.0 million in calendar years 2019 to 2031. The state's contribution changed from \$16.0 million to \$6.0 million in calendar years 2019 to 2031.

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2035 and 2.50 percent per year thereafter, to 1.00 percent per year for all years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent. The single discount rate changed from 7.90 percent to 7.50 percent.
- Other assumptions were changed pursuant to the experience study June 30, 2015. The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030 and 2.50 percent per year thereafter, to 1.00 percent per year through 2035, and 2.50 percent per year thereafter.

2015 CHANGES IN PLAN PROVISIONS

- On January 1, 2015, the Minneapolis Employees Retirement Fund was merged into the General Employees Fund, which increased the total pension liability by \$1.1 billion and increased the fiduciary plan net position by \$892.0 million. Upon consolidation, state and employer contributions were revised; the state's contribution of \$6.0 million, which meets the special funding situation definition, was due September 2015.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The investment return and single discount rates were changed from 7.50 percent to 6.50 percent, for financial reporting purposes.
- The inflation assumption was changed from 2.50 percent to 2.25 percent.
- The payroll growth assumption was changed from 3.25 percent to 3.00 percent.
- The base mortality table for healthy annuitants and employees was changed from the RP-2014 Table to the Pub-2010 Public Safety Mortality Table. The mortality improvement scale was changed from MP-2019 to MP-2020.
- The base mortality table for disabled annuitants was changed from the RP-2014 Healthy Annuitant Mortality Table (with future mortality improvement according to Scale MP-2019) to the Pub-2010 Public Safety Disabled Annuitant Mortality Table (with future mortality improvement according to Scale MP-2020).
- Assumed rates of salary increase were modified as recommended in the July 14, 2020 experience study. The overall impact is a decrease in gross salary increase rates.
- Assumed rates of retirement were changed as recommended in the July 14, 2020 experience study. The changes result in slightly more unreduced retirements and fewer assumed early retirements.
- Assumed rates of withdrawal were changed from select and ultimate rates to service-based rates. The changes result in more assumed terminations.
- Assumed rates of disability were increased for ages 25–44 and decreased for ages over 49. Overall, proposed rates result in more projected disabilities.
- Assumed percent married for active female members was changed from 60.00 percent to 70.00 percent. Minor changes to form of payment assumptions were applied.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2018 to MP-2019.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2017 to MP-2018.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The mortality projection scale was changed from MP-2016 to MP-2017.

2018 CHANGES IN PLAN PROVISIONS

- Post-retirement benefit increases were changed to 1.00 percent for all years, with no trigger.
- An end date of July 1, 2048 was added to the existing \$9.0 million state contribution.
- New annual state aid will equal \$4.5 million in fiscal years 2019 and 2020, and \$9.0 million thereafter, until the plan reaches 100.00 percent funding, or July 1, 2048, if earlier.
- Member contributions were changed from 10.80 percent to 11.30 percent of pay, effective January 1, 2019, and 11.80 percent of pay, effective January 1, 2020.
- Employer contributions were changed from 16.20 percent to 16.95 percent of pay, effective January 1, 2019, and 17.70 percent of pay, effective January 1, 2020.
- Interest credited on member contributions decreased from 4.00 percent to 3.00 percent, beginning July 1, 2018.
- Deferred augmentation was changed to zero percent, effective January 1, 2019. Augmentation that has already accrued for deferred members will still apply.
- Actuarial equivalent factors were updated to reflect revised mortality and interest assumptions.

2017 CHANGES IN ACTUARIAL ASSUMPTIONS

- Assumed salary increases were changed as recommended in the June 30, 2016 experience study. The net effect is proposed rates that average 0.34 percent lower than the previous rates.
- Assumed rates of retirement were changed, resulting in fewer retirements.
- The CSA load was 30.00 percent for vested and nonvested deferred members. The CSA has been changed to 33.00 percent for vested members, and 2.00 percent for nonvested members.
- The base mortality table for healthy annuitants was changed from the RP-2000 Fully Generational Table to the RP-2014 Fully Generational Table (with a base year of 2006), with male rates adjusted by a factor of 0.96. The mortality improvement scale was changed from Scale AA to Scale MP-2016. The base mortality table for disabled annuitants was changed from the RP-2000 Disabled Mortality Table to the mortality tables assumed for healthy retirees.
- Assumed termination rates were decreased to 3.00 percent for the first three years of service. Rates beyond the select period of three years were adjusted, resulting in more expected terminations overall.
- Assumed percentage of married female members was decreased from 65.00 percent to 60.00 percent.
- Assumed age difference was changed from separate assumptions for male members (wives assumed to be three years younger) and female members (husbands assumed to be four years older) to the assumption that males are two years older than females.
- The assumed percentage of female members electing joint and survivor annuities was increased.
- The assumed post-retirement benefit increase rate was changed from 1.00 percent for all years, to 1.00 percent per year through 2064, and 2.50 percent thereafter.
- The single discount rate was changed from 5.60 percent per annum to 7.50 percent per annum.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

PERA – PUBLIC EMPLOYEES POLICE AND FIRE FUND (CONTINUED)

2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2037, and 2.50 percent per year thereafter, to 1.00 percent per year for all future years.
- The assumed investment return was changed from 7.90 percent to 7.50 percent.
- The single discount rate changed from 7.90 percent to 5.60 percent.
- The assumed future salary increases, payroll growth, and inflation were decreased by 0.25 percent to 3.25 percent for payroll growth, and 2.50 percent for inflation.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed post-retirement benefit increase rate was changed from 1.00 percent per year through 2030, and 2.50 percent per year thereafter, to 1.00 percent per year through 2037, and 2.50 percent per year thereafter.

2015 CHANGES IN PLAN PROVISIONS

- The post-retirement benefit increase to be paid after attainment of the 90.00 percent funding threshold was changed from inflation up to 2.50 percent, to a fixed rate of 2.50 percent.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

ROBBINSDALE FIRE DEPARTMENT RELIEF ASSOCIATION

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The expected investment return and discount rate decreased from 7.00 percent to 6.25 percent to reflect updated capital market assumptions.
- The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2017 Minnesota PERA Police and Fire Plan actuarial valuation to the rates used in the July 1, 2019 Minnesota PERA Police and Fire Plan actuarial valuations.
- The inflation assumption decreased from 2.75 percent to 2.50 percent.

2020 CHANGES IN PLAN PROVISIONS

- The lump sum benefit multiplier increased from \$7,800 to \$8,500.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed investment return was changed from 7.75 percent to 7.00 percent. The single discount rate was changed from 7.75 percent to 7.00 percent.
- The mortality and withdrawal assumptions were updated from the rates used in the July 1, 2016 Minnesota PERA Public Employees Police and Fire Fund plan actuarial valuation to the rates used in the July 1, 2017 Minnesota PERA Public Employees Police and Fire Fund plan actuarial valuations.

2017/2016 CHANGES

- The City made a change in accounting principle to utilize the look-back period as the measurement date. This is an accepted practice and allows the City to complete its Annual Comprehensive Financial Report in a timelier manner. This change required the use of the same actuary study and pension report for the 2016 and 2017 fiscal years.

2017/2016 CHANGES IN ACTUARIAL ASSUMPTIONS

- The assumed investment return was changed from 7.50 percent to 7.75 percent. The single discount rate was changed from 7.50 percent to 7.75 percent.

2015 CHANGES IN ACTUARIAL ASSUMPTIONS

- The retirement rates were updated to reflect plan experience and expectations.

CITY OF ROBBINSDALE

Notes to Required Supplementary Information (continued)
December 31, 2021

OTHER POST-EMPLOYMENT BENEFITS PLAN

2021 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 2.74 percent to 2.12 percent.

2020 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 4.09 percent to 2.74 percent.
- The healthcare trend rates, mortality tables, and payroll growth rates were updated for changes in recent studies and inflationary adjustments.

2019 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.44 percent to 4.09 percent.

2018 CHANGES IN ACTUARIAL ASSUMPTIONS

- The discount rate was changed from 3.78 percent to 3.44 percent.

SUPPLEMENTAL INFORMATION



READER'S NOTES:

NONMAJOR GOVERNMENTAL FUNDS

SPECIAL REVENUE FUNDS

Forfeiture Fund

This fund was established to account for the costs and proceeds associated with confiscating vehicles involved in DWI cases and other forfeiture situations. The proceeds from the sale of forfeited items offsets the legal, repair and maintenance, licensing, and disposal costs.

City Code Compliance Fund

This fund was established to account for programs funded by special assessments to comply with city code and emergency issues related to private property, which promotes the safety and welfare of the citizens.

COVID-19 Fund

This fund was established to account for programs funded by intergovernmental revenues to support community development and public health, in response to the COVID-19 pandemic.

CAPITAL PROJECT FUND

Capital Improvement Fund

This fund was established to account for construction and/or improvements related to the following programs: cable grant, government buildings, park improvements, and capital equipment notes. Funding is generally provided through grants from other governments or organizations, transfers from other funds, and capital equipment notes.

CITY OF ROBBINSDALE

Nonmajor Governmental Funds
 Combining Balance Sheet
 December 31, 2021

	Special Revenue Funds			Capital Improvement Capital Project Fund	Total Nonmajor Funds
	Forfeiture Fund	City Code Compliance Fund	COVID-19 Fund		
Assets					
Cash and investments	\$ 30,588	\$ 465,151	786,236	\$ 1,635,001	\$ 2,916,976
Receivables					
Accrued interest	256	2,048	–	9,942	12,246
Special assessments	–	104,124	–	–	104,124
Accounts	–	6,029	–	–	6,029
Notes	–	–	–	283,166	283,166
Total assets	\$ 30,844	\$ 577,352	\$ 786,236	\$ 1,928,109	\$ 3,322,541
Liabilities					
Accounts payable	\$ –	\$ 2	\$ –	\$ 1,881	\$ 1,883
Unearned revenue	–	–	786,231	283,166	1,069,397
Total liabilities	–	2	786,231	285,047	1,071,280
Deferred inflows of resources					
Unavailable revenue – special assessments	–	103,802	–	–	103,802
Fund balances					
Restricted	30,751	–	5	–	30,756
Committed	–	473,548	–	1,643,062	2,116,610
Assigned	93	–	–	–	93
Total fund balances	30,844	473,548	5	1,643,062	2,147,459
Total liabilities, deferred inflows of resources, and fund balances	\$ 30,844	\$ 577,352	\$ 786,236	\$ 1,928,109	\$ 3,322,541

CITY OF ROBBINSDALE

Nonmajor Governmental Funds
 Combining Statement of Revenue, Expenditures, and Changes in Fund Balances
 Year Ended December 31, 2021

	Special Revenue Funds			Capital Improvement Capital Project Fund	Total Nonmajor Funds
	Forfeiture Fund	City Code Compliance Fund	COVID-19 Fund		
Revenues					
Special assessments	\$ -	\$ 43,476	\$ -	\$ -	\$ 43,476
Intergovernmental	-	-	-	31,413	31,413
Charges for services	-	10,754	-	34,065	44,819
Interest and dividends	846	6,773	55	32,884	40,558
Net change in fair value of investments	(975)	(7,805)	-	(37,892)	(46,672)
Miscellaneous	5,800	-	-	-	5,800
Total revenues	5,671	53,198	55	60,470	119,394
Expenditures					
Current					
General government	-	-	-	2,314	2,314
Community development	-	-	47	-	47
Public safety	39,658	21,726	-	-	61,384
Recreation	-	-	-	24,934	24,934
Capital outlay and improvements	-	-	-	766,608	766,608
Total expenditures	39,658	21,726	47	793,856	855,287
Excess (deficiency) of revenues over (under) expenditures	(33,987)	31,472	8	(733,386)	(735,893)
Other financing sources (uses)					
Sale of capital assets	-	-	-	1,760	1,760
Transfers in	-	-	-	200,000	200,000
Transfers (out)	-	-	(3)	(359,543)	(359,546)
Total other financing sources (uses)	-	-	(3)	(157,783)	(157,786)
Net change in fund balances	(33,987)	31,472	5	(891,169)	(893,679)
Fund balances					
Beginning of year	64,831	442,076	-	2,534,231	3,041,138
End of year	\$ 30,844	\$ 473,548	\$ 5	\$ 1,643,062	\$ 2,147,459



READER'S NOTES:

INTERNAL SERVICE FUNDS

Internal service funds are used to account for the financing of goods or services provided by one department to other departments on a cost-reimbursement basis.

Central Garage Fund

This fund was established to account for the cost of operating a maintenance facility for mobile equipment used by other city departments. Such costs are billed to other departments at cost plus a charge to replace the equipment.

Central Services Fund

This fund was established to account for the cost of operating the Information Technology Department, Central Services (phone system, postage, copier, and general supplies), and Government Building Operations (includes City Hall and the Police and Fire Station). Costs are recouped through charges to other departments based upon a systematic measure (estimate) of resources used.

Equipment Replacement Fund

This fund was established to provide for the systematic replacement of equipment as required.

Risk Insurance Fund

The City Council established this fund to provide for the deductible portion of insurance coverage that the City carries. Through this action, charges are made to all departments to recoup the costs of the insurance over a five-year period, and the amount of potential risk assumed by the City through the deductible portion of the coverage.

Benefit Accrual Fund

The City Council established this fund to eliminate the fragmentation of vacation and sick leave among the General Fund and enterprise funds for administrative purposes.

CITY OF ROBBINSDALE

Internal Service Funds
 Combining Statement of Net Position
 December 31, 2021

	Central Garage Fund	Central Services Fund	Equipment Replacement Fund
Assets			
Current assets			
Cash and investments	\$ 2,151,634	\$ 1,039,692	\$ 1,047,989
Receivables			
Accrued interest	7,527	6,850	4,884
Accounts	-	-	-
Prepaid items	-	16,300	-
Total current assets	<u>2,159,161</u>	<u>1,062,842</u>	<u>1,052,873</u>
Noncurrent assets			
Capital assets			
Land	29,388	-	69,385
Buildings and structures	759,047	1,257,738	743,883
Other improvements	-	285,283	757,002
Mobile equipment	6,172,193	-	72,785
Machinery and office equipment	258,549	282,568	1,198,431
Work in progress	990	-	-
Accumulated depreciation	(3,410,356)	(688,132)	(2,240,413)
Total capital assets, net of depreciation	<u>3,809,811</u>	<u>1,137,457</u>	<u>601,073</u>
Total assets	5,968,972	2,200,299	1,653,946
Deferred outflows of resources			
OPEB plan deferments	10,123	10,123	-
Pension plan deferments – PERA	58,274	65,793	-
Total deferred outflows of resources	<u>68,397</u>	<u>75,916</u>	<u>-</u>
Total assets and deferred outflows of resources	<u>\$ 6,037,369</u>	<u>\$ 2,276,215</u>	<u>\$ 1,653,946</u>
Liabilities			
Current liabilities			
Accounts payable	\$ 6,517	\$ 23,319	\$ 5
Accrued salaries and benefits	4,427	3,753	-
Due to other governments	-	-	-
Compensated absences	-	-	-
Capital lease payable	-	-	29,843
Total current liabilities	<u>10,944</u>	<u>27,072</u>	<u>29,848</u>
Noncurrent liabilities			
Total OPEB liability	26,661	26,661	-
Net pension liability	79,827	90,128	-
Compensated absences	-	-	-
Capital lease payable	-	-	194,172
Total noncurrent liabilities	<u>106,488</u>	<u>116,789</u>	<u>194,172</u>
Total liabilities	117,432	143,861	224,020
Deferred inflows of resources			
OPEB plan deferments	607	607	-
Pension plan deferments – PERA	73,346	82,810	-
Total deferred inflows of resources	<u>73,953</u>	<u>83,417</u>	<u>-</u>
Net position			
Net investment in capital assets	3,809,811	1,137,457	377,058
Unrestricted	2,036,173	911,480	1,052,868
Total net position	<u>5,845,984</u>	<u>2,048,937</u>	<u>1,429,926</u>
Total liabilities, deferred inflows of resources, and net position	<u>\$ 6,037,369</u>	<u>\$ 2,276,215</u>	<u>\$ 1,653,946</u>

Risk Insurance Fund	Benefit Accrual Fund	Total
\$ 1,770,978	\$ 1,539,946	\$ 7,550,239
8,111	407	27,779
–	3,171	3,171
72,691	–	88,991
<u>1,851,780</u>	<u>1,543,524</u>	<u>7,670,180</u>
–	–	98,773
–	–	2,760,668
–	–	1,042,285
–	–	6,244,978
–	–	1,739,548
–	–	990
–	–	(6,338,901)
<u>–</u>	<u>–</u>	<u>5,548,341</u>
1,851,780	1,543,524	13,218,521
–	–	20,246
<u>–</u>	<u>–</u>	<u>124,067</u>
<u>–</u>	<u>–</u>	<u>144,313</u>
<u>\$ 1,851,780</u>	<u>\$ 1,543,524</u>	<u>\$ 13,362,834</u>
\$ 8	\$ –	\$ 29,849
–	111,825	120,005
–	754	754
–	72,986	72,986
–	–	29,843
<u>8</u>	<u>185,565</u>	<u>253,437</u>
–	–	53,322
–	–	169,955
–	639,727	639,727
–	–	194,172
<u>–</u>	<u>639,727</u>	<u>1,057,176</u>
8	825,292	1,310,613
–	–	1,214
<u>–</u>	<u>–</u>	<u>156,156</u>
<u>–</u>	<u>–</u>	<u>157,370</u>
–	–	5,324,326
1,851,772	718,232	6,570,525
<u>1,851,772</u>	<u>718,232</u>	<u>11,894,851</u>
<u>\$ 1,851,780</u>	<u>\$ 1,543,524</u>	<u>\$ 13,362,834</u>

CITY OF ROBBINSDALE

Internal Service Funds
 Combining Statement of Revenue, Expenses,
 and Changes in Net Position
 Year Ended December 31, 2021

	Central Garage Fund	Central Services Fund	Equipment Replacement Fund
Operating revenues			
Sales, fees, and charges	\$ 1,060,404	\$ 1,141,523	\$ -
Operating expenses			
Personal services	142,746	239,701	-
Supplies	228,758	87,708	-
Other services and charges	187,594	680,717	61,529
Depreciation	401,931	67,704	79,870
Total operating expenses	<u>961,029</u>	<u>1,075,830</u>	<u>141,399</u>
Operating income (loss)	99,375	65,693	(141,399)
Nonoperating revenues (expenses)			
Intergovernmental	197	574	-
Interest and dividends	24,901	22,653	16,151
Net change in fair value of investments	(28,685)	(26,103)	(18,611)
Gain on disposal of capital assets	542	5	5,016
Total nonoperating revenues (expenses)	<u>(3,045)</u>	<u>(2,871)</u>	<u>2,556</u>
Income (loss) before transfers	96,330	62,822	(138,843)
Transfers			
Transfers in	336,903	-	-
Transfers (out)	-	(990)	-
Total transfers	<u>336,903</u>	<u>(990)</u>	<u>-</u>
Change in net position	433,233	61,832	(138,843)
Net position			
Beginning of year	<u>5,412,751</u>	<u>1,987,105</u>	<u>1,568,769</u>
End of year	<u>\$ 5,845,984</u>	<u>\$ 2,048,937</u>	<u>\$ 1,429,926</u>

Risk Insurance Fund	Benefit Accrual Fund	Total
\$ 851,616	\$ 326	\$ 3,053,869
-	-	382,447
-	-	316,466
649,896	5,193	1,584,929
-	-	549,505
<u>649,896</u>	<u>5,193</u>	<u>2,833,347</u>
201,720	(4,867)	220,522
-	-	771
26,826	1,359	91,890
(30,912)	(1,551)	(105,862)
-	-	5,563
<u>(4,086)</u>	<u>(192)</u>	<u>(7,638)</u>
197,634	(5,059)	212,884
-	-	336,903
-	-	(990)
<u>-</u>	<u>-</u>	<u>335,913</u>
197,634	(5,059)	548,797
<u>1,654,138</u>	<u>723,291</u>	<u>11,346,054</u>
<u>\$ 1,851,772</u>	<u>\$ 718,232</u>	<u>\$ 11,894,851</u>

CITY OF ROBBINSDALE

Internal Service Funds
 Combining Statement of Cash Flows
 Year Ended December 31, 2021

	Central Garage Fund	Central Services Fund	Equipment Replacement Fund
Cash flows from operating activities			
Cash received from customers and users, including deposits	\$ 1,060,404	\$ 1,141,523	\$ -
Cash payments to suppliers	(434,116)	(764,419)	(116,024)
Cash payments to employees	(173,040)	(240,167)	-
Net cash flows from operating activities	<u>453,248</u>	<u>136,937</u>	<u>(116,024)</u>
Cash flows from noncapital financing activities			
Transfers from other funds	336,903	-	-
Transfers (to) other funds	-	(990)	-
Intergovernmental	197	574	-
Net cash flows from noncapital financing activities	<u>337,100</u>	<u>(416)</u>	<u>-</u>
Cash flows from capital and related financing activities			
Acquisition of property and equipment	(376,215)	(393,338)	(54,128)
Proceeds from the disposal of property and equipment	177,664	5	5,016
Net cash flows from capital and related financing activities	<u>(198,551)</u>	<u>(393,333)</u>	<u>(49,112)</u>
Cash flows from investing activities			
Interest and changes in fair value on investments	(5,366)	(3,948)	(2,074)
Net change in cash and cash equivalents	<u>586,431</u>	<u>(260,760)</u>	<u>(167,210)</u>
Cash and cash equivalents at beginning of year	<u>1,565,203</u>	<u>1,300,452</u>	<u>1,215,199</u>
Cash and cash equivalents at end of year	<u>\$ 2,151,634</u>	<u>\$ 1,039,692</u>	<u>\$ 1,047,989</u>
Reconciliation of operating income (loss) to net cash flows from operating activities			
Operating income (loss)	\$ 99,375	\$ 65,693	\$ (141,399)
Adjustments to reconcile operating income (loss) to net cash flows from operating activities			
Depreciation	401,931	67,704	79,870
(Increase) decrease in assets and deferred outflows			
Accounts receivable	-	-	-
Prepaid items	-	(5,388)	-
Deferred outflows for pensions	(43,960)	(53,681)	-
Deferred outflows for OPEB	(349)	(349)	-
Increase (decrease) in liabilities and deferred inflows			
Accounts payable	(17,764)	9,394	(54,495)
Accrued salaries and benefits	3,196	904	-
Due to other governments	-	-	-
Total OPEB liability	1,265	1,265	-
Compensated absences payable	-	-	-
Net pension liability	(58,128)	(26,603)	-
Deferred inflows for pensions	67,806	78,122	-
Deferred inflows for OPEB	(124)	(124)	-
Total adjustments	<u>353,873</u>	<u>71,244</u>	<u>25,375</u>
Net cash flows from operating activities	<u>\$ 453,248</u>	<u>\$ 136,937</u>	<u>\$ (116,024)</u>
Noncash investing, capital, and financing activities			
Acquisition of property and equipment under capital lease	\$ -	\$ -	\$ 224,015
Net book value of capital asset disposals	\$ 177,122	\$ -	\$ -

Risk Insurance Fund	Benefit Accrual Fund	Total
\$ 851,616	\$ 2,412	\$ 3,055,955
(703,470)	(5,584)	(2,023,613)
-	28,514	(384,693)
148,146	25,342	647,649
-	-	336,903
-	-	(990)
-	-	771
-	-	336,684
-	-	(823,681)
-	-	182,685
-	-	(640,996)
(3,382)	4,678	(10,092)
144,764	30,020	333,245
1,626,214	1,509,926	7,216,994
\$ 1,770,978	\$ 1,539,946	\$ 7,550,239
\$ 201,720	\$ (4,867)	\$ 220,522
-	-	549,505
-	2,086	2,086
(48,974)	-	(54,362)
-	-	(97,641)
-	-	(698)
(4,600)	(398)	(67,863)
-	(42,020)	(37,920)
-	7	7
-	-	2,530
-	70,534	70,534
-	-	(84,731)
-	-	145,928
-	-	(248)
(53,574)	30,209	427,127
\$ 148,146	\$ 25,342	\$ 647,649
\$ -	\$ -	\$ 224,015
\$ -	\$ -	\$ 177,122



READER'S NOTES:

SUPPLEMENTARY FINANCIAL INFORMATION

Individual Account Schedules and Other Schedule

The following schedules are provided to provide our financial statement readers further details of individual accounts (not funds) that are combined and presented as individual funds, and a schedule detailing certain long-term debt issues payable.

CITY OF ROBBINSDALE

REDA TIF Development Special Revenue Fund Accounts
 Balance Sheet by Account
 December 31, 2021

	TIF District No. 2000-4	TIF District No. 2000-5	TIF District No. 2000-6	TIF District No. 2000-7	TIF District No. 2000-8	TIF District No. 2000-9	TIF District No. 2000-10
Assets							
Cash and investments	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Liabilities							
Accounts payable	\$ 600	\$ 589	\$ 563	\$ 601	\$ 581	\$ 553	\$ -
Advance from other funds	330,344	283,412	335,030	865,623	269,650	201,085	579
Total liabilities	330,944	284,001	335,593	866,224	270,231	201,638	579
Fund balances (deficits)							
Unassigned	(330,944)	(284,001)	(335,593)	(866,224)	(270,231)	(201,638)	(579)
Total liabilities and fund balances	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -

TIF District Project 8-42nd and Regent	TIF District Project 8-A Krantz	TIF District Project 10	TIF District Project 11	TIF District Project 12	TIF District Project 13	TIF District Project 14	Total
\$ -	\$ 10,285	\$ -	\$ 3,092	\$ 90,786	\$ 165,667	\$ 1,641	\$ 271,471
\$ -	\$ 10,848	\$ 628	\$ 15,308	\$ 63,862	\$ 138,260	\$ 2,123	\$ 234,516
1,307,069	-	468,559	-	-	-	562	4,061,913
1,307,069	10,848	469,187	15,308	63,862	138,260	2,685	4,296,429
(1,307,069)	(563)	(469,187)	(12,216)	26,924	27,407	(1,044)	(4,024,958)
\$ -	\$ 10,285	\$ -	\$ 3,092	\$ 90,786	\$ 165,667	\$ 1,641	\$ 271,471

CITY OF ROBBINSDALE

REDA TIF Development Special Revenue Fund Accounts
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
 Year Ended December 31, 2021

	TIF District No. 2000-4	TIF District No. 2000-5	TIF District No. 2000-6	TIF District No. 2000-7	TIF District No. 2000-8	TIF District No. 2000-9	TIF District No. 2000-10
Revenues							
Tax increments	\$ 21,381	\$ 21,355	\$ 7,450	\$ 21,547	\$ 19,738	\$ 8,700	\$ -
Land sales	-	-	-	-	-	37,440	-
Total revenues	<u>21,381</u>	<u>21,355</u>	<u>7,450</u>	<u>21,547</u>	<u>19,738</u>	<u>46,140</u>	<u>-</u>
Expenditures							
Current							
Community development	<u>622</u>	<u>611</u>	<u>584</u>	<u>622</u>	<u>603</u>	<u>52,371</u>	<u>579</u>
Net change in fund balance	20,759	20,744	6,866	20,925	19,135	(6,231)	(579)
Fund balances (deficits)							
Beginning of year	<u>(351,703)</u>	<u>(304,745)</u>	<u>(342,459)</u>	<u>(887,149)</u>	<u>(289,366)</u>	<u>(195,407)</u>	<u>-</u>
End of year	<u><u>\$ (330,944)</u></u>	<u><u>\$ (284,001)</u></u>	<u><u>\$ (335,593)</u></u>	<u><u>\$ (866,224)</u></u>	<u><u>\$ (270,231)</u></u>	<u><u>\$ (201,638)</u></u>	<u><u>\$ (579)</u></u>

TIF District Project 8-42nd and Regent	TIF District Project 8-A Krantz	TIF District Project 10	TIF District Project 11	TIF District Project 12	TIF District Project 13	TIF District Project 14	Total
\$ -	\$ 20,522	\$ 61,754	\$ 32,733	\$ 140,267	\$ 304,133	\$ 1,675	\$ 661,255
-	-	-	-	-	-	-	37,440
-	20,522	61,754	32,733	140,267	304,133	1,675	698,695
-	24,748	650	30,060	127,003	275,143	2,145	515,741
-	(4,226)	61,104	2,673	13,264	28,990	(470)	182,954
(1,307,069)	3,663	(530,291)	(14,889)	13,660	(1,583)	(574)	(4,207,912)
<u>\$ (1,307,069)</u>	<u>\$ (563)</u>	<u>\$ (469,187)</u>	<u>\$ (12,216)</u>	<u>\$ 26,924</u>	<u>\$ 27,407</u>	<u>\$ (1,044)</u>	<u>\$ (4,024,958)</u>

CITY OF ROBBINSDALE

General Debt Service Fund Accounts
Balance Sheet by Account
December 31, 2021

	2013 G.O. Street Reconstruction Bonds	2018 G.O. Equipment Certificates	2020 G.O. Equipment Certificates	2012 G.O. Street Improvement Bonds
Assets				
Cash and investments	\$ 263,229	\$ 199,901	\$ 90,472	\$ 51,055
Receivables				
Accrued interest	310	62	-	44
Taxes	852	834	493	219
Special assessments	-	-	-	93,239
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total assets	<u>\$ 264,391</u>	<u>\$ 200,797</u>	<u>\$ 90,965</u>	<u>\$ 144,557</u>
Liabilities				
Accounts payable	\$ 180	\$ 171	\$ -	\$ -
Deferred inflows of resources				
Unavailable revenue – special assessments	-	-	-	93,132
Fund balances				
Restricted	<u>264,211</u>	<u>200,626</u>	<u>90,965</u>	<u>51,425</u>
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 264,391</u>	<u>\$ 200,797</u>	<u>\$ 90,965</u>	<u>\$ 144,557</u>

Special Assessment

<u>2015 G.O. Street Improvement Bonds</u>	<u>2017 G.O. Street Improvement Bonds</u>	<u>2018 G.O. Street Improvement Bonds</u>	<u>2020 G.O. Street Improvement Bonds</u>	<u>Total</u>
\$ 714,848	\$ 279,609	\$ 156,207	\$ 96,295	\$ 1,851,616
1,949	1,279	375	317	4,336
1,371	25	298	142	4,234
<u>170,479</u>	<u>193,183</u>	<u>123,644</u>	<u>125,766</u>	<u>706,311</u>
<u>\$ 888,647</u>	<u>\$ 474,096</u>	<u>\$ 280,524</u>	<u>\$ 222,520</u>	<u>\$ 2,566,497</u>
\$ 2	\$ 36	\$ 131	\$ -	\$ 520
170,090	192,916	122,302	125,766	704,206
<u>718,555</u>	<u>281,144</u>	<u>158,091</u>	<u>96,754</u>	<u>1,861,771</u>
<u>\$ 888,647</u>	<u>\$ 474,096</u>	<u>\$ 280,524</u>	<u>\$ 222,520</u>	<u>\$ 2,566,497</u>

CITY OF ROBBINSDALE

General Debt Service Fund Accounts
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
 Year Ended December 31, 2021

	2013 G.O. Street Reconstruction Bonds	2018 G.O. Equipment Certificates	2020 G.O. Equipment Certificates	2012 G.O. Street Improvement Bonds
Revenues				
Property taxes	\$ 202,125	\$ 197,978	\$ 117,060	\$ 52,014
Special assessments	-	-	-	50,436
Interest and dividends	1,025	204	-	144
Net change in fair value of investments	(1,181)	(235)	-	(166)
Total revenues	<u>201,969</u>	<u>197,947</u>	<u>117,060</u>	<u>102,428</u>
Expenditures				
Debt service				
Principal	170,000	150,000	-	150,000
Interest and fiscal charges	15,805	36,771	27,045	7,481
Total expenditures	<u>185,805</u>	<u>186,771</u>	<u>27,045</u>	<u>157,481</u>
Net change in fund balances	16,164	11,176	90,015	(55,053)
Fund balances				
Beginning of year	<u>248,047</u>	<u>189,450</u>	<u>950</u>	<u>106,478</u>
End of year	<u>\$ 264,211</u>	<u>\$ 200,626</u>	<u>\$ 90,965</u>	<u>\$ 51,425</u>

Special Assessment

2015 G.O. Street Improvement Bonds	2017 G.O. Street Improvement Bonds	2018 G.O. Street Improvement Bonds	2020 G.O. Street Improvement Bonds	Total
\$ 325,339	\$ 5,935	\$ 70,810	\$ 33,793	\$ 1,005,054
79,418	70,588	36,663	76,199	313,304
6,447	4,229	1,239	1,048	14,336
(7,429)	(4,874)	(1,428)	(1,208)	(16,521)
<u>403,775</u>	<u>75,878</u>	<u>107,284</u>	<u>109,832</u>	<u>1,316,173</u>
360,000	70,000	65,000	-	965,000
53,418	16,272	30,302	31,597	218,691
<u>413,418</u>	<u>86,272</u>	<u>95,302</u>	<u>31,597</u>	<u>1,183,691</u>
(9,643)	(10,394)	11,982	78,235	132,482
<u>728,198</u>	<u>291,538</u>	<u>146,109</u>	<u>18,519</u>	<u>1,729,289</u>
<u>\$ 718,555</u>	<u>\$ 281,144</u>	<u>\$ 158,091</u>	<u>\$ 96,754</u>	<u>\$ 1,861,771</u>

CITY OF ROBBINSDALE

Forfeiture Special Revenue Fund Accounts
 Balance Sheet by Account
 December 31, 2021

	<u>DWI Forfeiture</u>	<u>Other Forfeiture</u>	<u>Federal DTF Seizures</u>	<u>Total</u>
Assets				
Cash and investments	\$ 30,473	\$ 93	\$ 22	\$ 30,588
Receivables				
Accrued interest	<u>203</u>	<u>—</u>	<u>53</u>	<u>256</u>
Total assets	<u>\$ 30,676</u>	<u>\$ 93</u>	<u>\$ 75</u>	<u>\$ 30,844</u>
Fund balances				
Restricted	\$ 30,676	\$ —	\$ 75	\$ 30,751
Assigned	<u>—</u>	<u>93</u>	<u>—</u>	<u>93</u>
Total fund balances	<u>\$ 30,676</u>	<u>\$ 93</u>	<u>\$ 75</u>	<u>\$ 30,844</u>

CITY OF ROBBINSDALE

Forfeiture Special Revenue Fund Accounts
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
 Year Ended December 31, 2021

	<u>DWI Forfeiture</u>	<u>Other Forfeiture</u>	<u>Federal DTF Seizures</u>	<u>Total</u>
Revenues				
Interest and dividends	\$ 671	\$ –	\$ 175	\$ 846
Net change in fair value of investments	(773)	–	(202)	(975)
Miscellaneous	<u>5,800</u>	<u>–</u>	<u>–</u>	<u>5,800</u>
Total revenues	5,698	–	(27)	5,671
Expenditures				
Current				
Public safety	<u>17,070</u>	<u>–</u>	<u>22,588</u>	<u>39,658</u>
Net change in fund balances	(11,372)	–	(22,615)	(33,987)
Fund balances				
Beginning of year	<u>42,048</u>	<u>93</u>	<u>22,690</u>	<u>64,831</u>
End of year	<u>\$ 30,676</u>	<u>\$ 93</u>	<u>\$ 75</u>	<u>\$ 30,844</u>

CITY OF ROBBINSDALE

City Code Compliance Special Revenue Fund Accounts
 Balance Sheet by Account
 December 31, 2021

	Emergency Sewer and Water	Forced Tree Removal	Nuisance Abatements	Total
	<u> </u>	<u> </u>	<u> </u>	<u> </u>
Assets				
Cash and investments	\$ 256,610	\$ 43,255	\$ 165,286	\$ 465,151
Receivables				
Accrued interest	1,025	182	841	2,048
Special assessments	100,718	3,406	–	104,124
Accounts	<u>4,500</u>	<u>–</u>	<u>1,529</u>	<u>6,029</u>
Total assets	<u>\$ 362,853</u>	<u>\$ 46,843</u>	<u>\$ 167,656</u>	<u>\$ 577,352</u>
Liabilities				
Accounts payable	\$ 1	\$ –	\$ 1	\$ 2
Deferred inflows of resources				
Unavailable revenue – special assessments	100,396	3,406	–	103,802
Fund balances				
Committed	<u>262,456</u>	<u>43,437</u>	<u>167,655</u>	<u>473,548</u>
Total liabilities, deferred inflows of resources, and fund balances	<u>\$ 362,853</u>	<u>\$ 46,843</u>	<u>\$ 167,656</u>	<u>\$ 577,352</u>

CITY OF ROBBINSDALE

City Code Compliance Special Revenue Fund Accounts
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
 Year Ended December 31, 2021

	Emergency Sewer and Water	Forced Tree Removal	Nuisance Abatements	Total
Revenues				
Special assessments	\$ 40,663	\$ 2,813	\$ –	\$ 43,476
Charges for services	5,500	–	5,254	10,754
Interest and dividends	3,389	603	2,781	6,773
Net change in fair value of investments	<u>(3,905)</u>	<u>(695)</u>	<u>(3,205)</u>	<u>(7,805)</u>
Total revenues	45,647	2,721	4,830	53,198
Expenditures				
Current				
Public safety	<u>16,585</u>	<u>152</u>	<u>4,989</u>	<u>21,726</u>
Net change in fund balances	29,062	2,569	(159)	31,472
Fund balances				
Beginning of year	<u>233,394</u>	<u>40,868</u>	<u>167,814</u>	<u>442,076</u>
End of year	<u>\$ 262,456</u>	<u>\$ 43,437</u>	<u>\$ 167,655</u>	<u>\$ 473,548</u>

CITY OF ROBBINSDALE

Capital Improvement Capital Project Fund Accounts
 Balance Sheet by Account
 December 31, 2021

	Cable Grant	Government Building Improvements	Park Capital Improvements	Capital Equipment	Total
Assets					
Cash and investments	\$ 507,244	\$ 79,617	\$ 1,048,140	\$ -	\$ 1,635,001
Receivables					
Accrued interest	2,516	404	7,022	-	9,942
Notes	-	-	283,166	-	283,166
	<u>509,760</u>	<u>80,021</u>	<u>1,338,328</u>	<u>-</u>	<u>1,928,109</u>
Total assets	\$ 509,760	\$ 80,021	\$ 1,338,328	\$ -	\$ 1,928,109
Liabilities					
Accounts payable	\$ 3	\$ -	\$ 1,878	\$ -	\$ 1,881
Unearned revenue	-	-	283,166	-	283,166
Total liabilities	<u>3</u>	<u>-</u>	<u>285,044</u>	<u>-</u>	<u>285,047</u>
Fund balances					
Committed	<u>509,757</u>	<u>80,021</u>	<u>1,053,284</u>	<u>-</u>	<u>1,643,062</u>
Total liabilities and fund balances	\$ 509,760	\$ 80,021	\$ 1,338,328	\$ -	\$ 1,928,109

CITY OF ROBBINSDALE

Capital Improvement Capital Project Fund Accounts
 Schedule of Revenue, Expenditures, and Changes in Fund Balances by Account
 Year Ended December 31, 2021

	Cable Grant	Government Building Improvements	Park Capital Improvements	Capital Equipment	Total
Revenues					
Intergovernmental	\$ 31,413	\$ -	\$ -	\$ -	\$ 31,413
Charges for services	-	-	34,065	-	34,065
Interest and dividends	8,322	1,337	23,225	-	32,884
Net change in fair value of investments	(9,589)	(1,541)	(26,762)	-	(37,892)
Total revenues	<u>30,146</u>	<u>(204)</u>	<u>30,528</u>	<u>-</u>	<u>60,470</u>
Expenditures					
Current					
General government	1,993	321	-	-	2,314
Recreation	-	-	24,934	-	24,934
Capital outlay and improvements	-	-	766,608	-	766,608
Total expenditures	<u>1,993</u>	<u>321</u>	<u>791,542</u>	<u>-</u>	<u>793,856</u>
Excess (deficiency) of revenues over (under) expenditures	28,153	(525)	(761,014)	-	(733,386)
Other financing sources (uses)					
Sale of capital assets	-	-	1,760	-	1,760
Transfer in	-	-	200,000	-	200,000
Transfer (out)	-	-	(22,640)	(336,903)	(359,543)
Total other financing sources (uses)	<u>-</u>	<u>-</u>	<u>179,120</u>	<u>(336,903)</u>	<u>(157,783)</u>
Net change in fund balances	28,153	(525)	(581,894)	(336,903)	(891,169)
Fund balances					
Beginning of year	<u>481,604</u>	<u>80,546</u>	<u>1,635,178</u>	<u>336,903</u>	<u>2,534,231</u>
End of year	<u>\$ 509,757</u>	<u>\$ 80,021</u>	<u>\$ 1,053,284</u>	<u>\$ -</u>	<u>\$ 1,643,062</u>



READER'S NOTES:

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
General Obligation Tax Increment Bonds					
General Obligation Tax Increment					
Refunding Bonds of 2019A					
	2022	5.00%	\$ 190,000	\$ 115,250	\$ 305,250
	2023	5.00%	215,000	105,125	320,125
	2024	5.00%	230,000	94,000	324,000
	2025	5.00%	255,000	81,875	336,875
	2026	5.00%	275,000	68,625	343,625
	2027	5.00%	300,000	54,250	354,250
	2028	5.00%	325,000	38,625	363,625
	2029	2.00%	355,000	26,950	381,950
	2030	2.00%	370,000	19,700	389,700
	2031	2.00%	390,000	12,100	402,100
	2032	2.00%	410,000	4,100	414,100
			<u>\$ 3,315,000</u>	<u>\$ 620,600</u>	<u>\$ 3,935,600</u>
Total General Obligation Tax Increment Bonds					

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
General Obligation Street Bonds					
General Obligation Street Improvement Bonds of 2020A					
	2022	5.00%	\$ 30,000	\$ 32,850	\$ 62,850
	2023	5.00%	70,000	30,350	100,350
	2024	5.00%	75,000	26,725	101,725
	2025	5.00%	75,000	22,975	97,975
	2026	5.00%	80,000	19,100	99,100
	2027	5.00%	85,000	14,975	99,975
	2028	4.00%	85,000	11,150	96,150
	2029	4.00%	95,000	7,550	102,550
	2030	3.00%	95,000	4,225	99,225
	2031	2.00%	95,000	1,850	96,850
	2032	2.00%	45,000	450	45,450
Subtotal			830,000	172,200	1,002,200
General Obligation Street Improvement Bonds of 2018A					
	2022	4.00%	70,000	27,100	97,100
	2023	5.00%	70,000	23,950	93,950
	2024	5.00%	75,000	20,325	95,325
	2025	5.00%	75,000	16,575	91,575
	2026	5.00%	80,000	12,700	92,700
	2027	5.00%	85,000	8,575	93,575
	2028	4.00%	90,000	4,650	94,650
	2029	3.00%	95,000	1,425	96,425
Subtotal			640,000	115,300	755,300
General Obligation Street Improvement Bonds of 2017A					
	2022	3.00%	70,000	13,050	83,050
	2023	3.00%	70,000	10,950	80,950
	2024	3.00%	75,000	8,775	83,775
	2025	3.00%	75,000	6,525	81,525
	2026	2.00%	80,000	4,600	84,600
	2027	2.25%	80,000	2,900	82,900
	2028	2.50%	80,000	1,000	81,000
Subtotal			530,000	47,800	577,800
General Obligation Street Improvement Bonds of 2015A					
	2022	3.00%	370,000	40,850	410,850
	2023	3.00%	380,000	29,600	409,600
	2024	2.00%	390,000	20,000	410,000
	2025	2.00%	400,000	12,100	412,100
	2026	2.00%	405,000	4,050	409,050
Subtotal			1,945,000	106,600	2,051,600

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
General Obligation Street Bonds (continued)					
General Obligation Street Reconstruction					
Bonds of 2013A					
	2022	2.13%	180,000	10,587	190,587
	2023	2.25%	180,000	6,650	186,650
	2024	2.50%	185,000	2,313	187,313
Subtotal			<u>545,000</u>	<u>19,550</u>	<u>564,550</u>
General Obligation Street Improvement					
Bonds of 2012A					
	2022	1.80%	155,000	4,595	159,595
	2023	2.00%	160,000	1,600	161,600
Subtotal			<u>315,000</u>	<u>6,195</u>	<u>321,195</u>
Total General Obligation Street Bonds			<u>\$4,805,000</u>	<u>\$ 467,645</u>	<u>\$5,272,645</u>
General Obligation Equipment Certificates					
General Obligation Equipment					
Certificates of 2020A					
	2022	5.00%	\$ 70,000	\$ 27,250	\$ 97,250
	2023	5.00%	85,000	23,375	108,375
	2024	5.00%	90,000	19,000	109,000
	2025	5.00%	95,000	14,375	109,375
	2026	5.00%	105,000	9,375	114,375
	2027	5.00%	40,000	5,750	45,750
	2028	4.00%	40,000	3,950	43,950
	2029	4.00%	45,000	2,250	47,250
	2030	3.00%	45,000	675	45,675
Subtotal			<u>615,000</u>	<u>106,000</u>	<u>721,000</u>
General Obligation Equipment					
Certificates of 2018A					
	2022	4.00%	155,000	30,450	185,450
	2023	5.00%	160,000	23,350	183,350
	2024	5.00%	165,000	15,225	180,225
	2025	5.00%	55,000	9,725	64,725
	2026	5.00%	55,000	6,975	61,975
	2027	5.00%	60,000	4,100	64,100
	2028	4.00%	65,000	1,300	66,300
Subtotal			<u>715,000</u>	<u>91,125</u>	<u>806,125</u>
Total General Obligation Equipment Certificates			<u>\$1,330,000</u>	<u>\$ 197,125</u>	<u>\$1,527,125</u>

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
Capital Lease Payable					
2021 Capital Lease Equipment	2022	2.31%	\$ 29,843	\$ 5,004	\$ 34,847
	2023	2.31%	30,537	4,311	34,848
	2024	2.31%	31,246	3,601	34,847
	2025	2.31%	31,972	2,875	34,847
	2026	2.31%	32,715	2,132	34,847
	2027	2.31%	33,475	1,372	34,847
	2028	2.31%	34,227	595	34,822
			<u>\$ 224,015</u>	<u>\$ 19,890</u>	<u>\$ 243,905</u>
Total Capital Lease Payable			<u>\$ 224,015</u>	<u>\$ 19,890</u>	<u>\$ 243,905</u>

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
General Obligation Utility Revenue Bonds					
General Obligation Utility Revenue Bonds of 2020A	2022	5.00%	\$ 150,000	\$ 130,050	\$ 280,050
	2023	5.00%	210,000	121,050	331,050
	2024	5.00%	220,000	110,300	330,300
	2025	5.00%	230,000	99,050	329,050
	2026	5.00%	245,000	87,175	332,175
	2027	5.00%	255,000	74,675	329,675
	2028	4.00%	265,000	63,000	328,000
	2029	4.00%	280,000	52,100	332,100
	2030	3.00%	290,000	42,150	332,150
	2031	2.00%	295,000	34,850	329,850
	2032	2.00%	305,000	28,850	333,850
	2033	2.00%	315,000	22,650	337,650
	2034	2.00%	320,000	16,300	336,300
	2035	2.00%	325,000	9,850	334,850
	2036	2.00%	330,000	3,300	333,300
Subtotal			4,035,000	895,350	4,930,350
General Obligation Utility Revenue Bonds of 2018A	2022	4.00%	100,000	41,600	141,600
	2023	5.00%	110,000	36,850	146,850
	2024	5.00%	115,000	31,225	146,225
	2025	5.00%	115,000	25,475	140,475
	2026	5.00%	130,000	19,350	149,350
	2027	5.00%	130,000	12,850	142,850
	2028	4.00%	135,000	6,900	141,900
	2029	3.00%	140,000	2,100	142,100
Subtotal			975,000	176,350	1,151,350
General Obligation Utility Revenue Bonds of 2017A	2022	3.00%	230,000	43,412	273,412
	2023	3.00%	240,000	36,362	276,362
	2024	3.00%	245,000	29,088	274,088
	2025	3.00%	250,000	21,663	271,663
	2026	2.00%	260,000	15,313	275,313
	2027	2.25%	265,000	9,731	274,731
	2028	2.50%	270,000	3,375	273,375
Subtotal			1,760,000	158,944	1,918,944
General Obligation Utility Revenue Bonds of 2015A	2022	3.00%	280,000	31,450	311,450
	2023	3.00%	295,000	22,825	317,825
	2024	2.00%	300,000	15,400	315,400
	2025	2.00%	305,000	9,350	314,350
	2026	2.00%	315,000	3,150	318,150
Subtotal			1,495,000	82,175	1,577,175
General Obligation Utility Revenue Bonds of 2013A	2022	2.13%	305,000	18,091	323,091
	2023	2.25%	310,000	11,362	321,362
	2024	2.50%	315,000	3,938	318,938
Subtotal			930,000	33,391	963,391

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
General Obligation Utility Revenue Bonds					
(continued)					
General Obligation Utility Revenue					
Bonds of 2012A	2022	1.80%	270,000	7,930	277,930
	2023	2.00%	275,000	2,750	277,750
Subtotal			<u>545,000</u>	<u>10,680</u>	<u>555,680</u>
Total General Obligation Utility Revenue Bonds			<u>\$ 9,740,000</u>	<u>\$ 1,356,890</u>	<u>\$ 11,096,890</u>
General Obligation Water Revenue Note					
General Obligation Water Revenue					
Note – Series 2020	2022	1.00%	\$ 1,746,000	\$ 257,485	\$ 2,003,485
	2023	1.00%	1,764,000	261,927	2,025,927
	2024	1.00%	1,781,000	244,287	2,025,287
	2025	1.00%	1,799,000	226,477	2,025,477
	2026	1.00%	1,817,000	208,487	2,025,487
	2027	1.00%	1,835,000	190,317	2,025,317
	2028	1.00%	1,854,000	171,967	2,025,967
	2029	1.00%	1,872,000	153,427	2,025,427
	2030	1.00%	1,891,000	134,707	2,025,707
	2031	1.00%	1,910,000	115,797	2,025,797
	2032	1.00%	1,929,000	96,697	2,025,697
	2033	1.00%	1,948,000	77,407	2,025,407
	2034	1.00%	1,968,000	57,927	2,025,927
	2035	1.00%	1,987,000	38,247	2,025,247
	2036	1.00%	1,837,701	18,377	1,856,078
Total General Obligation Water Revenue Note			<u>\$ 27,938,701</u>	<u>\$ 2,253,533</u>	<u>\$ 30,192,234</u>
General Obligation Housing Refunding Bonds					
General Obligation Housing					
Refunding Bonds – Series 2015A	2022	2.00%	\$ 255,000	\$ 48,174	\$ 303,174
	2023	2.00%	260,000	43,025	303,025
	2024	2.00%	265,000	37,775	302,775
	2025	2.00%	275,000	32,375	307,375
	2026	2.50%	280,000	26,125	306,125
	2027	2.50%	285,000	19,063	304,063
	2028	2.50%	290,000	11,875	301,875
	2029	2.75%	300,000	4,125	304,125
Total General Obligation Housing Refunding Bonds			<u>\$ 2,210,000</u>	<u>\$ 222,537</u>	<u>\$ 2,432,537</u>

CITY OF ROBBINSDALE

Schedule of Long-Term Debt Issues Payable (continued)
December 31, 2021

	Year	Interest Rate	Principal	Interest	Total
Capital Lease Payable					
2021 Capital Lease Truck	2022	2.31%	\$ 50,080	\$ 8,397	\$ 58,477
	2023	2.31%	51,243	7,233	58,476
	2024	2.31%	52,434	6,043	58,477
	2025	2.31%	53,652	4,825	58,477
	2026	2.31%	54,898	3,578	58,476
	2027	2.31%	56,174	2,303	58,477
	2028	2.31%	57,504	997	58,501
			<u>\$ 375,985</u>	<u>\$ 33,376</u>	<u>\$ 409,361</u>
Total Capital Lease Payable					
			<u>\$49,938,701</u>	<u>\$ 5,171,596</u>	<u>\$55,110,297</u>
Total Long-Term Debt Issues Payable					



READER'S NOTES:

STATISTICAL SECTION

(UNAUDITED)

STATISTICAL SECTION (UNAUDITED)

This part of the City of Robbinsdale, Minnesota's (the City) Annual Comprehensive Financial Report (ACFR) presents detailed information as a context for understanding what the information in the financial statements, note disclosures, and required supplementary information says about the City's overall financial health.

Contents

Financial Trends

These schedules contain trend information to help the reader understand how the City's financial performance and well-being has changed over time.

Revenue Capacity

These schedules contain information to help the reader assess the City's most significant revenue source, including property tax revenue.

Debt Capacity

These schedules present information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

Demographic and Economic Information

These schedules offer demographic and economic indicators to help the reader understand the environment in which the City's financial activities take place.

Operating Indicators

These schedules contain service and infrastructure data to help the reader understand how the information in the City's ACFR relates to the services the City provides, and the activities it performs.

Source: Unless otherwise noted, the information in these schedules is derived from the ACFR for the relevant year.

CITY OF ROBBINSDALE

Net Position by Component
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Governmental activities				
Net investment in capital assets	\$ 24,538,707	\$ 26,411,500	\$ 26,187,960	\$ 26,904,236
Restricted	8,080,478	7,804,118	8,722,641	9,510,363
Unrestricted	<u>10,727,036</u>	<u>9,566,617</u>	<u>10,751,418</u>	<u>6,986,669</u>
Total governmental activities net position	<u>\$ 43,346,221</u>	<u>\$ 43,782,235</u>	<u>\$ 45,662,019</u>	<u>\$ 43,401,268</u>
Business-type activities				
Net investment in capital assets	\$ 15,162,769	\$ 15,639,673	\$ 16,695,757	\$ 17,274,903
Unrestricted	<u>9,345,577</u>	<u>10,020,143</u>	<u>10,403,372</u>	<u>10,832,374</u>
Total business-type activities net position	<u>\$ 24,508,346</u>	<u>\$ 25,659,816</u>	<u>\$ 27,099,129</u>	<u>\$ 28,107,277</u>
Primary government				
Net investment in capital assets	\$ 39,701,476	\$ 42,051,173	\$ 42,883,717	\$ 44,179,139
Restricted	8,080,478	7,804,118	8,722,641	9,510,363
Unrestricted	<u>20,072,613</u>	<u>19,586,760</u>	<u>21,154,790</u>	<u>17,819,043</u>
Total primary government net position	<u>\$ 67,854,567</u>	<u>\$ 69,442,051</u>	<u>\$ 72,761,148</u>	<u>\$ 71,508,545</u>

Note 1: The City implemented GASB Statement No. 68 in fiscal 2015, recording a change in accounting principle that decreased unrestricted net position. Prior year balances were not restated.

Note 2: The City reported a prior period adjustment in 2020 that decreased unrestricted net position in business-type activities. Prior year balances were not restated.

2016	2017	2018	2019	2020	2021
\$ 26,710,715	\$ 27,219,381	\$ 26,883,728	\$ 26,951,181	\$ 26,954,967	\$ 28,279,177
9,684,628	10,517,274	11,234,924	11,601,384	11,892,897	14,553,235
5,103,509	4,483,115	3,967,844	4,416,190	7,327,975	8,417,303
<u>\$ 41,498,852</u>	<u>\$ 42,219,770</u>	<u>\$ 42,086,496</u>	<u>\$ 42,968,755</u>	<u>\$ 46,175,839</u>	<u>\$ 51,249,715</u>
\$ 18,886,770	\$ 21,009,635	\$ 21,318,637	\$ 23,050,165	\$ 24,591,692	\$ 28,069,388
10,750,431	11,078,067	13,103,404	14,367,276	15,022,644	15,350,947
<u>\$ 29,637,201</u>	<u>\$ 32,087,702</u>	<u>\$ 34,422,041</u>	<u>\$ 37,417,441</u>	<u>\$ 39,614,336</u>	<u>\$ 43,420,335</u>
\$ 45,597,485	\$ 48,229,016	\$ 48,202,365	\$ 50,001,346	\$ 51,546,659	\$ 56,348,565
9,684,628	10,517,274	11,234,924	11,601,384	11,892,897	14,553,235
15,853,940	15,561,182	17,071,248	18,783,466	22,350,619	23,768,250
<u>\$ 71,136,053</u>	<u>\$ 74,307,472</u>	<u>\$ 76,508,537</u>	<u>\$ 80,386,196</u>	<u>\$ 85,790,175</u>	<u>\$ 94,670,050</u>

CITY OF ROBBINSDALE

Changes in Net Position
Last Ten Fiscal Years
(Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Expenses				
Governmental activities				
General government	\$ 989,271	\$ 973,641	\$ 975,344	\$ 1,042,240
Community development	1,254,540	1,421,508	1,282,571	1,777,385
Public safety	4,459,174	4,557,142	4,553,069	4,850,345
Recreation	1,322,374	1,308,459	1,352,324	1,475,916
Public works	2,308,828	2,620,443	2,426,864	2,252,185
Human services	9,938	6,235	1,500	1,800
Interest on long-term debt	260,509	391,858	266,408	393,147
Total governmental activities expenses	<u>10,604,634</u>	<u>11,279,286</u>	<u>10,858,080</u>	<u>11,793,018</u>
Business-type activities				
Water utility	995,704	1,021,889	1,084,196	1,071,815
Sanitary sewer utility	1,409,068	1,538,450	1,539,728	1,628,374
Storm sewer utility	400,964	822,609	640,688	786,404
Solid waste removal	1,187,660	1,138,785	1,167,234	1,195,337
Liquor operations	652,729	641,549	659,839	724,292
Broadway Court	643,637	679,991	793,486	764,961
Deputy Registrar	345,079	346,636	345,878	380,960
Total business-type activities expenses	<u>5,634,841</u>	<u>6,189,909</u>	<u>6,231,049</u>	<u>6,552,143</u>
Total primary government expenses	<u>\$ 16,239,475</u>	<u>\$ 17,469,195</u>	<u>\$ 17,089,129</u>	<u>\$ 18,345,161</u>
Program revenues				
Government activities				
Charges for services				
General government	\$ 975,673	\$ 818,056	\$ 847,045	\$ 920,187
Community development	281,728	238,867	214,011	272,315
Public safety	619,592	593,931	418,788	384,984
Recreation	161,150	138,562	106,521	110,781
Public works	119,723	113,420	124,571	66,358
Operating grants and contributions	449,139	544,750	1,168,773	472,137
Capital grants and contributions	2,348,028	1,252,500	898,623	1,824,891
Total governmental activities program revenues	<u>4,955,033</u>	<u>3,700,086</u>	<u>3,778,332</u>	<u>4,051,653</u>

2016	2017	2018	2019	2020	2021
\$ 1,182,710	\$ 1,084,789	\$ 1,122,654	\$ 1,071,792	\$ 1,072,272	\$ 918,780
1,473,909	1,111,749	2,128,280	982,196	1,556,931	1,127,400
6,095,953	5,273,771	5,369,552	5,658,993	6,016,114	5,531,217
1,537,487	1,554,725	1,577,397	1,688,681	1,617,601	1,702,320
3,713,319	3,465,917	3,693,984	3,366,749	3,009,376	2,712,433
2,000	—	—	—	—	—
326,810	339,995	299,705	369,476	288,225	230,784
14,332,188	12,830,946	14,191,572	13,137,887	13,560,519	12,222,934
977,856	1,084,344	1,054,113	1,088,911	1,222,923	1,379,239
1,654,586	1,673,356	1,698,350	1,760,416	1,835,652	1,657,626
822,570	802,930	881,082	1,081,774	898,613	828,338
1,194,888	1,233,380	1,276,109	1,376,745	1,694,034	1,795,174
807,541	800,461	4,089,243	4,052,045	3,738,459	4,029,167
658,662	685,356	692,311	712,340	696,459	753,003
415,104	431,056	455,513	551,201	430,677	492,511
6,531,207	6,710,883	10,146,721	10,623,432	10,516,817	10,935,058
\$ 20,863,395	\$ 19,541,829	\$ 24,338,293	\$ 23,761,319	\$ 24,077,336	\$ 23,157,992
\$ 1,050,836	\$ 941,099	\$ 1,111,459	\$ 1,049,382	\$ 980,625	\$ 1,057,415
636,369	421,524	285,904	281,443	103,053	115,548
377,376	376,210	296,995	355,907	208,818	246,690
101,618	88,804	101,189	110,764	54,995	98,138
302,727	381,872	111,665	107,775	106,445	49,166
484,711	888,512	1,318,582	497,954	989,738	559,062
219,104	1,150,852	371,980	128,783	671,811	2,321,925
3,172,741	4,248,873	3,597,774	2,532,008	3,115,485	4,447,944

CITY OF ROBBINSDALE

Changes in Net Position (continued)
 Last Ten Fiscal Years
 (Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Program revenues (continued)				
Business-type activities				
Charges for services				
Water utility	1,555,498	1,656,907	1,551,314	1,663,593
Sanitary sewer utility	1,625,636	1,850,570	1,673,454	1,833,145
Storm sewer utility	806,383	757,519	814,133	878,926
Solid waste removal	1,489,942	1,504,128	1,545,736	1,606,246
Liquor operations	770,279	764,436	827,669	824,676
Broadway Court	723,657	758,607	758,703	792,501
Deputy Registrar	430,840	416,912	460,277	489,175
Operating grants and contributions	41,340	55,387	41,550	47,132
Capital grants and contributions	141,498	-	-	483,000
Total business-type activities program revenues	<u>7,585,073</u>	<u>7,764,466</u>	<u>7,672,836</u>	<u>8,618,394</u>
Total primary government program revenues	<u>\$ 12,540,106</u>	<u>\$ 11,464,552</u>	<u>\$ 11,451,168</u>	<u>\$ 12,670,047</u>
Net (expense) revenue				
Governmental activities	\$ (5,649,601)	\$ (7,579,200)	\$ (7,079,748)	\$ (7,741,365)
Business-type activities	<u>1,950,232</u>	<u>1,574,557</u>	<u>1,441,787</u>	<u>2,066,251</u>
Total primary government net (expense) revenue	<u>\$ (3,699,369)</u>	<u>\$ (6,004,643)</u>	<u>\$ (5,637,961)</u>	<u>\$ (5,675,114)</u>
Program revenue, transfers, and special item				
Governmental activities				
Property taxes	\$ 5,426,522	\$ 5,477,294	\$ 5,310,453	\$ 5,748,706
Tax increments	369,999	283,035	279,418	353,947
Unrestricted grants and contributions	1,181,930	1,191,387	1,627,954	1,692,688
Franchise fee tax	507,460	594,792	654,308	575,494
Investment earnings, including fair value change	268,021	(178,589)	598,936	194,835
Land sales and gain on sale of assets	200,667	287,706	230,773	523,450
Transfers	461,623	359,589	257,690	505,059
Total governmental activities	<u>8,416,222</u>	<u>8,015,214</u>	<u>8,959,532</u>	<u>9,594,179</u>
Business-type activities				
Investment earnings, including fair value change	112,677	(63,498)	255,216	79,329
Transfers	(461,623)	(359,589)	(257,690)	(505,059)
Special item	-	-	-	-
Total business-type activities	<u>(348,946)</u>	<u>(423,087)</u>	<u>(2,474)</u>	<u>(425,730)</u>
Total primary government	<u>\$ 8,067,276</u>	<u>\$ 7,592,127</u>	<u>\$ 8,957,058</u>	<u>\$ 9,168,449</u>
Change in net position				
Governmental activities	\$ 2,766,621	\$ 436,014	\$ 1,879,784	\$ 1,852,814
Business-type activities	<u>1,601,286</u>	<u>1,151,470</u>	<u>1,439,313</u>	<u>1,640,521</u>
Total primary government	<u>\$ 4,367,907</u>	<u>\$ 1,587,484</u>	<u>\$ 3,319,097</u>	<u>\$ 3,493,335</u>

2016	2017	2018	2019	2020	2021
1,714,506	1,721,658	2,268,565	2,395,842	2,174,961	3,459,453
1,891,384	1,902,913	2,188,787	2,297,753	2,436,168	2,634,606
948,942	997,691	1,160,673	1,221,165	1,344,510	1,542,694
1,659,602	1,711,392	1,768,835	1,870,016	1,981,753	2,115,339
894,389	947,986	4,263,779	4,146,188	3,899,916	4,177,117
820,794	843,500	841,942	873,810	887,385	912,513
505,007	508,166	514,447	554,810	390,597	490,459
50,125	42,495	41,401	142,595	54,671	43,822
–	325,955	–	342,546	–	–
<u>8,484,749</u>	<u>9,001,756</u>	<u>13,048,429</u>	<u>13,844,725</u>	<u>13,169,961</u>	<u>15,376,003</u>
<u>\$ 11,657,490</u>	<u>\$ 13,250,629</u>	<u>\$ 16,646,203</u>	<u>\$ 16,376,733</u>	<u>\$ 16,285,446</u>	<u>\$ 19,823,947</u>
\$(11,159,447)	\$ (8,582,073)	\$(10,593,798)	\$(10,605,879)	\$(10,445,034)	\$ (7,774,990)
<u>1,953,542</u>	<u>2,290,873</u>	<u>2,901,708</u>	<u>3,221,293</u>	<u>2,653,144</u>	<u>4,440,945</u>
<u>\$ (9,205,905)</u>	<u>\$ (6,291,200)</u>	<u>\$ (7,692,090)</u>	<u>\$ (7,384,586)</u>	<u>\$ (7,791,890)</u>	<u>\$ (3,334,045)</u>
\$ 5,809,896	\$ 6,097,831	\$ 6,373,887	\$ 7,055,563	\$ 7,436,490	\$ 8,024,281
414,904	485,152	522,258	576,708	732,964	1,111,603
1,715,317	1,737,793	1,834,241	1,839,787	3,107,407	2,175,965
553,744	581,330	640,342	665,784	758,964	842,528
170,873	254,254	351,213	631,942	744,812	(61,174)
98,600	204,778	211,186	137,667	289,370	157,183
493,697	(58,147)	527,397	580,687	582,111	598,480
<u>9,257,031</u>	<u>9,302,991</u>	<u>10,460,524</u>	<u>11,488,138</u>	<u>13,652,118</u>	<u>12,848,866</u>
70,079	101,481	181,797	354,794	391,390	(36,466)
(493,697)	58,147	(527,397)	(580,687)	(582,111)	(598,480)
–	–	(221,769)	–	–	–
<u>(423,618)</u>	<u>159,628</u>	<u>(567,369)</u>	<u>(225,893)</u>	<u>(190,721)</u>	<u>(634,946)</u>
<u>\$ 8,833,413</u>	<u>\$ 9,462,619</u>	<u>\$ 9,893,155</u>	<u>\$ 11,262,245</u>	<u>\$ 13,461,397</u>	<u>\$ 12,213,920</u>
\$ (1,902,416)	\$ 720,918	\$ (133,274)	\$ 882,259	\$ 3,207,084	\$ 5,073,876
<u>1,529,924</u>	<u>2,450,501</u>	<u>2,334,339</u>	<u>2,995,400</u>	<u>2,462,423</u>	<u>3,805,999</u>
<u>\$ (372,492)</u>	<u>\$ 3,171,419</u>	<u>\$ 2,201,065</u>	<u>\$ 3,877,659</u>	<u>\$ 5,669,507</u>	<u>\$ 8,879,875</u>



READER'S NOTES:

CITY OF ROBBINSDALE

Governmental Activities Tax Revenue by Source
 Last Ten Fiscal Years
 (Accrual Basis of Accounting)

<u>Fiscal Year</u>	<u>Property Tax</u>	<u>Tax Increments</u>	<u>Franchise Fee Tax</u>	<u>Total</u>
2012	\$ 5,426,522	\$ 369,999	\$ 507,460	\$ 6,303,981
2013	5,477,294	283,035	594,792	6,355,121
2014	5,310,453	279,418	654,308	6,244,179
2015	5,748,706	353,947	575,494	6,678,147
2016	5,809,896	414,904	553,744	6,778,544
2017	6,097,831	485,152	581,330	7,164,313
2018	6,373,887	522,258	640,342	7,536,487
2019	7,055,563	576,708	665,784	8,298,055
2020	7,436,490	732,964	758,964	8,928,418
2021	8,024,281	1,111,603	842,528	9,978,412

CITY OF ROBBINSDALE

Fund Balances of Governmental Funds
 Last Ten Fiscal Years
 (Modified Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
General Fund				
Nonspendable	\$ 3,554	\$ 2,640	\$ 340	\$ 340
Restricted	-	-	-	-
Assigned	33,698	45,814	83,116	124,345
Unassigned	<u>4,328,998</u>	<u>4,592,204</u>	<u>4,498,956</u>	<u>4,864,657</u>
Total General Fund	<u>\$ 4,366,250</u>	<u>\$ 4,640,658</u>	<u>\$ 4,582,412</u>	<u>\$ 4,989,342</u>
All other governmental funds				
Nonspendable	\$ 2,281	\$ 3,240	\$ -	\$ -
Restricted	7,445,206	8,860,160	7,884,505	8,057,158
Committed	1,333,229	563,002	2,820,520	1,594,977
Assigned	6,553,837	5,454,073	4,963,493	6,330,908
Unassigned	<u>(3,049,329)</u>	<u>(3,301,650)</u>	<u>(3,540,974)</u>	<u>(3,903,918)</u>
Total all other governmental funds	<u>\$ 12,285,224</u>	<u>\$ 11,578,825</u>	<u>\$ 12,127,544</u>	<u>\$ 12,079,125</u>
All governmental funds				
Nonspendable	\$ 5,835	\$ 5,880	\$ 340	\$ 340
Restricted	7,445,206	8,860,160	7,884,505	8,057,158
Committed	1,333,229	563,002	2,820,520	1,594,977
Assigned	6,587,535	5,499,887	5,046,609	6,455,253
Unassigned	<u>1,279,669</u>	<u>1,290,554</u>	<u>957,982</u>	<u>960,739</u>
Total all governmental funds	<u>\$ 16,651,474</u>	<u>\$ 16,219,483</u>	<u>\$ 16,709,956</u>	<u>\$ 17,068,467</u>

2016	2017	2018	2019	2020	2021
\$ 1,350	\$ 4,090	\$ 4,870	\$ 9,724	\$ 9,174	\$ 17,390
–	–	–	–	1,430	4,685
301,757	427,556	287,611	242,866	287,799	243,250
<u>4,877,747</u>	<u>4,917,114</u>	<u>5,268,507</u>	<u>5,403,451</u>	<u>5,626,756</u>	<u>6,427,959</u>
<u>\$ 5,180,854</u>	<u>\$ 5,348,760</u>	<u>\$ 5,560,988</u>	<u>\$ 5,656,041</u>	<u>\$ 5,925,159</u>	<u>\$ 6,693,284</u>
\$ –	\$ –	\$ 3,240	\$ –	\$ –	\$ –
8,477,498	9,059,322	9,753,674	14,180,582	11,980,704	11,418,564
1,330,273	1,591,981	1,716,466	2,211,712	2,745,651	2,175,339
5,869,614	5,712,390	5,322,429	4,967,165	5,818,260	5,364,063
<u>(4,135,697)</u>	<u>(3,980,489)</u>	<u>(4,285,793)</u>	<u>(4,356,237)</u>	<u>(4,207,912)</u>	<u>(4,024,958)</u>
<u>\$ 11,541,688</u>	<u>\$ 12,383,204</u>	<u>\$ 12,510,016</u>	<u>\$ 17,003,222</u>	<u>\$ 16,336,703</u>	<u>\$ 14,933,008</u>
\$ 1,350	\$ 4,090	\$ 8,110	\$ 9,724	\$ 9,174	\$ 17,390
8,477,498	9,059,322	9,753,674	14,180,582	11,982,134	11,423,249
1,330,273	1,591,981	1,716,466	2,211,712	2,745,651	2,175,339
6,171,371	6,139,946	5,610,040	5,210,031	6,106,059	5,607,313
<u>742,050</u>	<u>936,625</u>	<u>982,714</u>	<u>1,047,214</u>	<u>1,418,844</u>	<u>2,403,001</u>
<u>\$ 16,722,542</u>	<u>\$ 17,731,964</u>	<u>\$ 18,071,004</u>	<u>\$ 22,659,263</u>	<u>\$ 22,261,862</u>	<u>\$ 21,626,292</u>

CITY OF ROBBINSDALE

Changes in Fund Balances of Governmental Funds
 Last Ten Fiscal Years
 (Modified Accrual Basis of Accounting)

	Fiscal Year			
	2012	2013	2014	2015
Revenues				
Property taxes	\$ 5,448,207	\$ 5,488,515	\$ 5,348,292	\$ 5,727,334
Tax increments	369,999	283,035	279,418	353,947
Special assessments	571,140	692,394	554,521	894,731
Licenses and permits	544,442	382,861	410,277	482,250
Intergovernmental	3,779,540	1,760,904	3,243,969	2,702,251
Charges for services	1,051,824	1,000,482	1,145,967	934,125
Fines and forfeitures	460,080	431,109	323,094	218,482
Franchise fee tax	507,460	594,792	654,308	575,494
Investment earnings (charges)	208,630	(125,405)	422,113	137,503
Other	133,131	343,650	561,899	564,037
Total revenues	<u>13,074,453</u>	<u>10,852,337</u>	<u>12,943,858</u>	<u>12,590,154</u>
Expenditures				
General government	942,397	918,589	938,023	993,622
Community development	1,254,590	1,418,412	1,279,288	1,768,682
Public safety	4,442,975	4,457,050	4,503,316	4,841,779
Recreation	1,054,146	1,033,545	1,057,303	1,132,014
Public works	1,666,416	1,935,272	1,694,136	1,599,662
Human services	9,938	6,235	1,500	1,800
Capital outlay	2,739,296	2,757,747	2,227,310	5,316,730
Debt service				
Principal	815,000	500,500	576,000	550,000
Interest	272,350	289,929	284,199	330,287
Total expenditures	<u>13,197,108</u>	<u>13,317,279</u>	<u>12,561,075</u>	<u>16,534,576</u>
Excess (deficiency) of revenues over (under) expenditures	(122,655)	(2,464,942)	382,783	(3,944,422)
Other financing sources (uses)				
Issuance of debt	1,460,151	1,654,251	-	3,847,874
Refunding of debt	-	-	-	-
Sales of capital assets	-	-	-	-
Transfers in	883,969	538,036	1,085,403	676,496
Transfers out	(1,157,346)	(159,336)	(977,713)	(221,437)
Total other financing sources (uses)	<u>1,186,774</u>	<u>2,032,951</u>	<u>107,690</u>	<u>4,302,933</u>
Net change in fund balances	<u>\$ 1,064,119</u>	<u>\$ (431,991)</u>	<u>\$ 490,473</u>	<u>\$ 358,511</u>
Debt service as a percentage of noncapital expenditures	<u>10.5%</u>	<u>7.6%</u>	<u>8.4%</u>	<u>8.0%</u>

	2016	2017	2018	2019	2020	2021
\$	5,798,977	\$ 6,113,300	\$ 6,314,064	\$ 7,080,025	\$ 7,392,931	\$ 8,063,931
	414,904	485,152	522,258	576,708	732,964	1,111,603
	696,881	770,080	593,941	508,631	452,687	546,056
	478,680	439,232	677,126	602,915	536,823	608,259
	2,258,314	3,323,850	3,122,636	2,309,295	4,547,198	2,577,909
	1,429,610	1,090,632	1,001,462	1,026,955	653,873	726,974
	242,682	249,679	186,560	233,577	137,250	179,799
	553,744	581,330	640,342	665,784	758,964	842,528
	119,061	176,824	250,863	460,692	549,464	(47,202)
	99,168	283,978	210,559	86,917	263,092	78,765
	<u>12,092,021</u>	<u>13,514,057</u>	<u>13,519,811</u>	<u>13,551,499</u>	<u>16,025,246</u>	<u>14,688,622</u>
	1,067,073	1,012,133	1,027,640	987,703	984,765	915,763
	1,441,411	1,092,321	1,794,194	970,365	1,549,976	1,135,695
	4,975,595	4,925,896	5,286,634	5,524,726	5,713,445	6,228,689
	1,156,885	1,181,061	1,138,215	1,263,621	1,177,999	1,356,047
	2,833,603	2,598,255	2,778,865	2,496,662	2,115,874	1,981,131
	2,000	–	–	–	–	–
	890,636	1,110,527	1,363,710	423,873	693,725	2,632,558
	585,000	960,000	795,000	880,000	1,105,000	1,110,000
	390,358	362,756	339,698	400,401	373,709	342,816
	<u>13,342,561</u>	<u>13,242,949</u>	<u>14,523,956</u>	<u>12,947,351</u>	<u>13,714,493</u>	<u>15,702,699</u>
	(1,250,540)	271,108	(1,004,145)	604,148	2,310,753	(1,014,077)
	–	759,666	1,911,095	3,801,639	1,719,764	–
	–	–	–	–	(3,735,000)	–
	–	–	–	1,785	450	115,940
	1,364,326	938,068	1,946,009	921,489	1,871,953	696,571
	(459,711)	(959,420)	(2,513,919)	(740,802)	(2,565,321)	(434,004)
	<u>904,615</u>	<u>738,314</u>	<u>1,343,185</u>	<u>3,984,111</u>	<u>(2,708,154)</u>	<u>378,507</u>
\$	<u>(345,925)</u>	<u>\$ 1,009,422</u>	<u>\$ 339,040</u>	<u>\$ 4,588,259</u>	<u>\$ (397,401)</u>	<u>\$ (635,570)</u>
	<u>7.9%</u>	<u>11.0%</u>	<u>8.7%</u>	<u>10.3%</u>	<u>11.4%</u>	<u>11.2%</u>

CITY OF ROBBINSDALE

General Governmental Tax Revenue by Source
 Last Ten Fiscal Years
 (Modified Accrual Basis of Accounting)

<u>Fiscal Year</u>	<u>Property Taxes</u>	<u>Tax Increments</u>	<u>Franchise Fee Tax</u>	<u>Total</u>
2012	\$ 5,448,207	\$ 369,999	\$ 507,460	\$ 6,325,666
2013	5,488,515	283,035	594,792	6,366,342
2014	5,348,292	279,418	654,308	6,282,018
2015	5,727,334	353,947	575,494	6,656,775
2016	5,798,977	414,904	553,744	6,767,625
2017	6,113,300	485,152	581,330	7,179,782
2018	6,314,064	522,258	640,342	7,476,664
2019	7,080,025	576,708	665,784	8,322,517
2020	7,392,931	732,964	758,964	8,884,859
2021	8,063,931	1,111,603	842,528	10,018,062

CITY OF ROBBINSDALE

Assessed Value and Estimated Actual Value of Taxable Property
Last Ten Fiscal Years

Fiscal Year	Real Property	Personal Property	Total Taxable Assessed Value	Total Tax Capacity Rate	Estimated Actual Value	Assessed Value as a Percentage of Actual Value
2012	\$ 800,942,877	\$ 8,305,900	\$ 809,248,777	50.293	\$ 907,061,800	89.2 %
2013	732,534,053	8,511,100	741,045,153	55.282	842,044,600	88.0
2014	676,715,145	9,044,400	685,759,545	57.436	790,231,600	86.8
2015	787,305,803	9,158,300	796,464,103	51.134	892,684,000	89.2
2016	784,777,601	9,245,900	794,023,501	53.785	891,134,800	89.1
2017	867,557,328	9,896,700	877,454,028	50.574	971,834,800	90.3
2018	948,191,888	10,340,200	958,532,088	50.346	1,049,070,800	91.4
2019	1,044,166,799	10,194,800	1,054,361,599	50.807	1,139,010,600	92.6
2020	1,196,323,333	10,428,900	1,206,752,233	47.511	1,283,292,600	94.0
2021	1,268,718,783	10,249,900	1,278,968,683	52.143	1,354,187,200	94.4

Source: Hennepin County

CITY OF ROBBINSDALE

Property Tax Rates
Direct and Overlapping (1) Governments
Last Ten Fiscal Years

Fiscal Year	City Direct				Overlapping (2)			Total Direct and Overlapping Rates
	Operating	Debt Service	HRA/EDA	Total City	County Tax Capacity Rate	ISD No. 281, Robbinsdale Area Schools Tax Capacity Rate	Special Districts	
2012	45.015	3.627	1.651	50.293	48.230	32.810	10.146	141.479
2013	49.453	4.389	1.440	55.282	49.461	32.347	10.933	148.023
2014	51.352	4.404	1.680	57.436	49.959	34.777	11.307	153.479
2015	46.040	3.845	1.249	51.134	46.398	33.226	10.561	141.319
2016	47.903	4.259	1.623	53.785	45.356	33.833	10.432	143.406
2017	44.456	4.792	1.326	50.574	44.087	31.612	10.214	136.487
2018	44.308	4.573	1.465	50.346	42.808	31.957	9.849	134.960
2019	43.313	6.103	1.391	50.807	41.861	29.909	9.422	131.999
2020	40.704	5.439	1.368	47.511	41.084	26.447	9.066	124.108
2021	44.069	6.523	1.551	52.143	38.210	25.529	8.656	124.538

(1) Information reflects total tax rates levied by each entity. Tax rates are expressed in terms of “net tax capacity.” A property’s tax capacity is determined by multiplying its taxable market value by a state determined class rate. Class rates vary by property type and changed periodically based on state legislation.

(2) Overlapping rates are those of local and county governments that apply to property owners within the City. Not all overlapping rates apply to all city property owners (e.g., the rates for special districts apply only to the proportion of the government’s property owners whose property is located within the geographic boundaries of the special district).

Source: Hennepin County

CITY OF ROBBINSDALE

Principal Property Taxpayers
Current Year and Nine Years Ago

Taxpayer	2021				2012			
	Taxable Market Value	Tax Capacity	Rank	Percentage of Total Tax Capacity	Taxable Market Value	Tax Capacity	Rank	Percentage of Total Tax Capacity
Pointe Properties	\$ 41,483,000	\$ 518,538	1	3.68 %	\$ -	\$ -	-	- %
Parker Station Flats	19,200,000	240,000	2	1.71	-	-	-	-
Hy-Vee, Inc.	11,155,000	222,350	3	1.58	-	-	-	-
FCL LTD Partnership	15,744,000	196,800	4	1.40	17,024,000	212,801	2	2.61
Beach South Apartments	15,226,000	190,235	5	1.35	6,901,000	86,263	6	1.06
Town Center	7,600,000	151,250	6	1.07	5,405,000	107,350	4	1.32
North Memorial Health Hospital Lot 003	6,650,000	132,250	7	0.94	15,899,000	317,230	1	3.89
North Memorial Health Hospital Lot 002	6,180,000	123,600	8	0.88	1,322,000	28,580	10	0.35
Robin Center	5,978,000	118,810	9	0.84	4,852,000	96,310	5	1.18
North Memorial Home Health	4,767,000	94,590	10	0.67	-	-	-	-
Terrace Mall	-	-	-	-	6,612,000	131,490	3	1.61
US Bank	-	-	-	-	2,000,000	39,250	7	0.48
Robins Landing	-	-	-	-	5,141,000	38,558	8	0.47
Trevilla Nursing Home	-	-	-	-	2,500,000	31,250	9	0.38
Total	\$ 133,983,000	\$ 1,988,423		14.13 %	\$ 67,656,000	\$ 1,089,082		13.37 %

Note 1: Rank based on tax capacity.

Note 2: Total city property tax capacity payable for 2021 is \$14,075,168, and for 2012 is \$8,147,193.

Source: Hennepin County Property Tax System



READER'S NOTES:

CITY OF ROBBINSDALE

Property Tax Levies and Collections
Last Ten Fiscal Years

Fiscal Year Ended December 31,	Total Tax Levy for Fiscal Year	Collected Within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
		Amount	Percentage of Levy		Amount	Percentage of Levy
2012	\$ 5,378,607	\$ 5,331,953	99.13 %	\$ 46,654	\$ 5,378,607	100.00 %
2013	5,418,706	5,382,686	99.34	36,020	5,418,706	100.00
2014	5,486,896	5,443,230	99.20	43,666	5,486,896	100.00
2015	5,644,249	5,612,284	99.43	31,965	5,644,249	100.00
2016	5,731,937	5,692,563	99.31	36,054	5,728,617	99.94
2017	6,027,083	6,011,985	99.75	11,481	6,023,466	99.94
2018	6,301,871	6,258,739	99.32	32,444	6,291,183	99.83
2019	6,981,380	6,943,398	99.46	32,558	6,975,956	99.92
2020	7,404,802	7,325,779	98.93	68,015	7,393,794	99.85
2021	8,015,362	7,966,911	99.40	–	7,966,911	99.40

Note: Collections include abatements, adjustments, and tax credits received through state aid.

Source: Hennepin County

CITY OF ROBBINSDALE

Ratios of Outstanding Debt by Type
Last Ten Fiscal Years

Fiscal Year	Governmental Activities					Business- Type Activities
	General Obligation Bonds	General Obligation Tax Increment Bonds	General Obligation Equipment Notes and Certificates	Net Premiums (Discounts)	Capital Lease	General Obligation Utility Revenue Bonds
2012	\$ 2,405,000	\$ 4,925,000	\$ 316,500	\$ (12,370)	\$ -	\$ 5,185,000
2013	3,755,000	4,815,000	161,000	57,218	-	7,435,000
2014	3,460,000	4,695,000	-	51,450	-	6,620,000
2015	6,670,000	4,565,000	-	262,195	-	8,330,000
2016	6,225,000	4,425,000	-	222,384	-	7,405,000
2017	6,140,000	4,270,000	-	233,232	-	8,590,000
2018	6,270,000	4,105,000	1,000,000	352,616	-	8,970,000
2019	5,570,000	7,385,000	1,000,000	644,065	-	7,985,000
2020	5,620,000	3,460,000	1,480,000	836,121	-	10,905,000
2021	4,805,000	3,315,000	1,330,000	733,371	224,015	9,740,000

(1) See Demographic and Economic Statistics for personal income and population data.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

Business-Type Activities

General Obligation Water Revenue Note	General Obligation Housing Bonds	Net Premiums (Discounts)	Capital Lease	Total Primary Government	Percentage of Personal Income (1)	Per Capita (1)
\$ —	\$ 4,060,000	\$ (14,049)	\$ —	\$ 16,865,081	2.81 %	\$ 1,187
—	3,915,000	113,148	—	20,251,366	3.33	1,402
—	3,765,000	104,950	—	18,696,400	3.02	1,288
—	3,670,000	315,273	—	23,812,468	3.37	1,614
—	3,420,000	282,551	—	21,979,935	2.87	1,495
—	3,185,000	377,658	—	22,795,890	2.86	1,534
—	2,945,000	433,446	—	24,076,062	2.91	1,629
—	2,705,000	377,261	—	25,666,326	3.02	1,741
6,064,828	2,460,000	848,057	—	31,674,006	3.64	2,163
27,938,701	2,210,000	778,359	375,985	51,450,431	5.91	3,513

CITY OF ROBBINSDALE

Ratios of General Obligation Debt Outstanding
Last Ten Fiscal Years

Fiscal Year	General Obligation Debt	Less Amounts Available in Debt Service Funds	Total	Percentage of Total Taxable Assessed Value of Property (1)	Per Capita (2)
2012	\$ 16,865,081	\$ 705,170	\$ 16,159,911	2.00 %	\$ 1,137
2013	20,251,366	693,247	19,558,119	2.64	1,354
2014	18,696,400	758,298	17,938,102	2.62	1,236
2015	23,812,468	1,047,725	22,764,743	2.86	1,543
2016	21,979,935	1,427,177	20,552,758	2.59	1,398
2017	22,795,890	1,457,574	21,338,316	2.43	1,436
2018	24,076,062	1,762,165	22,313,897	2.33	1,510
2019	25,666,326	5,812,773	19,853,553	1.88	1,347
2020	31,674,006	2,177,739	29,496,267	2.44	2,014
2021	51,450,431	2,486,884	48,963,547	3.83	3,343

(1) See Assessed Value and Estimated Actual Value of Taxable Property for property value data.

(2) See Demographic and Economic Statistics for population data.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

CITY OF ROBBINSDALE

Direct and Overlapping Governmental Activities Debt
December 31, 2021

Governmental Unit	Debt Outstanding	City Percentage	Share Amount
Direct debt			
City of Robbinsdale (1)	\$ 10,407,386	100.00 %	\$ 10,407,386
Overlapping debt			
ISD No. 281, Robbinsdale Area Schools	198,980,000	11.20	22,285,760
Hennepin County	1,053,595,000	0.63	6,637,649
Suburban Hennepin Three Rivers Park District	52,890,000	0.89	470,721
Hennepin County Regional RR Authority	90,580,000	0.63	570,654
Metropolitan Council (2)	<u>193,320,000</u>	0.30	<u>579,960</u>
Total overlapping debt	<u>1,589,365,000</u>		<u>30,544,744</u>
Total direct and overlapping debt	<u>\$ 1,599,772,386</u>		<u>\$ 40,952,130</u>

(1) Includes only governmental activities debt.

(2) Includes debt for Metropolitan Council Transit Operations.

Note: Overlapping governments are those that coincide, at least in part, with the geographic boundaries of the City. This schedule estimates the portion of the outstanding debt of those overlapping governments that is borne by the residents and businesses of the City. This process recognizes that, when considering the government's ability to issue and repay long-term debt, the entire debt burden borne by the residents and businesses should be taken into account. However, this does not imply that every taxpayer is a resident and, therefore, responsible for repaying the debt of each overlapping government.

Source: Hennepin County Taxpayer Services Department, Direct and Overlapping Debt Report.

CITY OF ROBBINSDALE

Legal Debt Margin Information
Last Ten Fiscal Years

	Fiscal Year			
	2012	2013	2014	2015
Debt limit	\$ 27,211,854	\$ 25,261,338	\$ 23,706,948	\$ 26,780,520
Total net debt applicable to the limit	<u>2,016,330</u>	<u>3,222,753</u>	<u>2,701,702</u>	<u>1,840,000</u>
Legal debt margin	<u>\$ 25,195,524</u>	<u>\$ 22,038,585</u>	<u>\$ 21,005,246</u>	<u>\$ 24,940,520</u>
Total net debt applicable to the limit as a percentage of debt limit	7.41%	12.76%	11.40%	6.87%

2016	2017	2018	2019	2020	2021
\$ 26,734,044	\$ 29,155,044	\$ 31,472,124	\$ 34,170,318	\$ 38,498,778	\$ 40,625,616
1,540,000	1,200,000	2,040,000	1,880,000	2,195,000	1,875,000
<u>\$ 25,194,044</u>	<u>\$ 27,955,044</u>	<u>\$ 29,432,124</u>	<u>\$ 32,290,318</u>	<u>\$ 36,303,778</u>	<u>\$ 38,750,616</u>
5.76%	4.12%	6.48%	5.50%	5.70%	4.62%

Legal Debt Margin Calculation for Fiscal Year 2021

Estimated actual market value	\$1,354,187,200
Debt limit (3% of market value)	40,625,616
Debt applicable to the limit	
General obligation bonds	<u>1,875,000</u>
Legal debt margin	<u>\$ 38,750,616</u>

CITY OF ROBBINSDALE

Pledged Revenue Coverage
Last Ten Fiscal Years

Fiscal Year	General Obligation Utility Revenue Bonds					Coverage
	Utility Charges (1)	Less Operating Expenses (2)	Net Available Revenue	Debt Service		
				Principal	Interest	
2012	\$ 3,987,517	\$ 2,212,757	\$ 1,774,760	\$ 824,000	\$ 124,370	1.87
2013	4,264,996	2,493,623	1,771,373	565,000	131,113	2.54
2014	4,038,901	2,352,203	1,686,698	815,000	157,365	1.73
2015	4,375,664	2,544,980	1,830,684	1,095,000	198,151	1.42
2016	4,554,832	2,546,022	2,008,810	925,000	158,742	1.85
2017	4,622,262	2,588,821	2,033,441	1,205,000	188,814	1.46
2018	5,618,025	2,593,021	3,025,004	775,000	195,034	3.12
2019	5,914,760	2,995,589	2,919,171	985,000	219,304	2.42
2020	5,955,639	3,080,896	2,874,743	1,115,000	205,025	2.18
2021	7,636,753	3,000,908	4,635,845	1,255,904	367,835	2.86

(1) Utility charges include gross revenues from the Water, Sanitary Sewer, and Storm Sewer Funds.

(2) Operating expenses do not include interest or depreciation.

Note: Details regarding the City's outstanding debt can be found in the notes to basic financial statements.

CITY OF ROBBINSDALE

Demographic and Economic Statistics
Last Ten Fiscal Years

Fiscal Year	Population (1)	Per Capita Personal Income (2)	Total Personal Income	Median Age (2)	Education Level in Years of Formal Schooling (2)	School Enrollment (3)	Unemployment Rate (4)
2012	14,212	\$ 42,246	\$600,401,802	38	14	1,697	4.9 %
2013	14,445	42,152	608,884,716	38	14	1,735	4.4
2014	14,512	42,645	618,867,135	36	14	1,760	3.3
2015	14,757	47,902	706,894,032	36	14	1,726	3.5
2016	14,704	52,117	766,328,368	37	14	1,682	3.4
2017	14,860	53,680	797,684,800	36	14	1,366	3.7
2018	14,776	55,988	827,282,234	36	14	1,292	2.9
2019	14,741	57,667	850,069,247	37	14	1,309	2.6
2020	14,646	59,397	869,928,462	36	14	1,362	6.2
2021	14,646	59,397	869,928,462	36	14	1,281	3.6

Data Sources:

- (1) State Auditor website. 2021 is the same as prior year due to timing of information available.
- (2) U.S. Census Bureau – used 2020 per capita personal income for 2021, which was not readily available.
- (3) Independent School District No. 281
- (4) State Department of Employment and Economic Development (uses Hennepin County’s rate; the City rate is not available)—rate is an annual average (www.bls.gov.lau/data.htm)



READER'S NOTES:

CITY OF ROBBINSDALE

Principal Employers
Current Year and Nine Years Ago

Employer	2021			2012		
	Number of Employees	Rank	Percentage of Total City Employment (1)	Number of Employees	Rank	Percentage of Total City Employment (1)
North Memorial Health Hospital	5,206	1	– %	5,400	1	– %
Independent School District No. 281, Robbinsdale Area Schools*	2,000	2	–	1,717	2	–
Hy-Vee, Inc.	391	3	–	–	–	–
Good Samaritan Specialty Care	149	4	–	–	–	–
Copperfield Hill	107	5	–	42	5	–
Robbinsdale, A Villa Center	99	6	–	–	–	–
U.S. Bank	92	7	–	40	6	–
City of Robbinsdale	82	8	–	72	4	–
U.S. Post Office	49	9	–	39	7	–
Rainbow Foods	–	–	–	80	3	–
Citizens Independent Bank	–	–	–	18	8	–
Burmeister Electric Co.	–	–	–	17	9	–
Total	8,175		– %	7,425		– %

* Number is taken from bond information—represents Independent School District No. 281, Robbinsdale Area Schools’ total employees, not just staff located in the City.

(1) Percentage of total city employment information is not readily available.

Source: Principal employers are the result of surveys of employers in conjunction with city bond sales. Principal employers for the current year and nine years ago were from the most recent bond sales at that time and included the employers listed above.

CITY OF ROBBINSDALE

Full-Time Equivalent (FTE) City Government Employees by Function
Last Ten Fiscal Years

Function	Fiscal Year			
	2012	2013	2014	2015
General government (3)	11.02	9.59	9.90	9.57
Community development	2.53	2.26	3.18	3.84
Public safety				
Police				
Officers	22.41	22.53	21.59	24.79
Civilians	10.79	10.54	9.37	9.34
Fire				
Firefighters – paid on-call (1)	–	–	–	–
Building inspections	1.72	1.75	1.60	1.72
Recreation				
Recreation programming	5.35	5.58	5.64	5.44
Park maintenance	4.36	4.47	2.94	3.80
Public works				
Engineering	5.51	5.93	4.46	4.41
Maintenance (2)	6.88	9.24	8.87	9.59
Water	2.33	2.28	2.31	2.08
Sanitary sewer	1.62	1.89	1.67	1.89
Storm sewer	1.30	0.89	0.28	1.10
Liquor operations	7.36	6.85	7.53	8.68
Deputy Registrar	5.07	4.64	5.09	5.23
Five cities (4)	0.43	0.42	–	–
Total	<u>88.68</u>	<u>88.86</u>	<u>84.43</u>	<u>91.48</u>

- (1) There are 29 paid on-call firefighters with the City. FTEs are not tracked for this department.
- (2) Includes FTEs from the Central Garage Internal Service Fund and Central Services – Governmental Buildings Program Internal Service Fund.
- (3) Includes FTEs from the Central Services – Information Technology Program Internal Service Fund.
- (4) Five cities' function ended in 2013.

Source: City payroll records

2016	2017	2018	2019	2020	2021
11.10	10.18	11.06	10.59	12.14	10.16
4.12	3.94	4.59	4.51	4.26	4.56
24.61	23.61	23.37	23.83	24.91	26.74
7.95	9.64	9.59	10.83	10.99	11.65
—	—	—	—	—	—
1.82	1.84	1.97	2.01	2.02	1.89
5.06	5.23	5.44	6.62	4.46	5.87
4.68	5.47	5.20	5.71	5.16	5.46
4.24	4.57	4.28	4.10	4.20	4.30
10.00	9.39	10.08	10.26	9.32	11.95
2.10	2.41	2.63	2.64	3.43	3.29
1.98	1.55	1.53	1.87	1.78	1.88
1.00	1.28	1.68	1.93	1.97	1.97
9.10	9.98	9.89	9.93	9.67	9.66
5.28	5.65	5.83	5.87	6.36	5.28
—	—	—	—	—	—
<u>93.04</u>	<u>94.74</u>	<u>97.14</u>	<u>100.70</u>	<u>100.67</u>	<u>104.66</u>

CITY OF ROBBINSDALE

Operating Indicators by Function
Last Ten Fiscal Years

Function	Fiscal Year			
	2012	2013	2014	2015
Police				
Radio calls (1)	17,291	22,811	20,697	20,417
Arrests (2)	1,059	844	808	964
Traffic violations	5,680	5,365	3,285	1,989
Parking violations	456	733	659	516
Investigative cases referred	2,303	2,365	1,375	1,278
Police reserve hours logged	2,205	1,969	1,606	1,303
Fire				
Number of calls answered	344	339	301	329
Recreation				
Annual program registrations	2,381	2,170	2,427	2,020
Picnic/shelter building reservations	56	122	77	66
Skating rink attendance (3)	1,700	2,424	1,944	2,466
Community gym statistics				
Annual attendance	18,801	18,144	16,595	17,592
Punch passes sold	29	48	33	67
Memberships sold	15	38	41	19
Water				
Total connections	5,133	5,130	5,127	5,139
Water main breaks	13	13	13	5
Average daily flow (thousands of gallons)	825	840	811	814

- (1) The measurement basis changed in 2013 to the actual number of calls received by county dispatch. Prior year information has not been restated.
- (2) Accurate arrest records are not available in 2017, due to a migration to a new records management system.
- (3) Warming house was not open in 2021, due to the COVID-19 pandemic. Skating rinks were open, but no staff to monitor attendance data presented above.

Note 1: Indicators are not available for the general government functions.

Note 2: The COVID-19 pandemic significantly impacted certain indicators noted above beginning in 2020.

Source: Various government departments

2016	2017	2018	2019	2020	2021
20,257	21,197	20,400	21,938	19,558	18,495
684	–	627	632	368	518
3,121	3,647	2,935	2,841	2,252	2,049
391	232	391	1,321	179	873
1,122	1,173	1,904	983	464	570
1,288	1,485	1,021	938	320	368
315	350	367	369	343	367
2,308	2,961	3,260	2,100	381	1,269
73	43	50	48	18	61
2,050	1,607	1,608	1,019	1,421	–
18,303	12,305	18,303	16,085	7,221	11,468
63	55	117	235	33	156
14	23	38	58	21	92
5,135	5,136	5,137	5,140	5,145	5,146
6	10	7	8	9	6
821	829	829	832	831	815

CITY OF ROBBINSDALE

Capital Asset Statistics by Function
Last Ten Fiscal Years

Function	Fiscal Year			
	2012	2013	2014	2015
Public safety				
Police				
Stations	1	1	1	1
Patrol units	9	9	9	9
Fire stations	1	1	1	1
Culture and recreation				
Parks acreage	109	109	109	109
Parks	14	14	14	14
Baseball/softball diamonds	9	9	9	9
Wading pools/splash pad	1	1	1	1
Tennis courts	3	3	3	3
Community gyms/meeting areas	5	5	5	5
Highways and streets				
Streets (miles)	60.0	60.0	60.0	60.0
Alleys (miles)	18.7	18.7	18.7	18.7
Streetlights	591	591	591	601
Traffic signals	18	19	19	19
Water				
Water mains (miles)	48.4	48.4	48.4	48.4
Fire hydrants	373	380	389	405
Sewer (1)				
Sanitary sewers (miles)	43.0	43.0	43.0	43.0
Storm sewers (miles)	19.5	19.5	19.5	19.8

(1) Sanitary sewers are disposed and treated through the Metropolitan Waste Control Commission.

Note: No capital asset indicators are available for the general government functions.

Source: Various city departments

2016	2017	2018	2019	2020	2021
1	1	1	1	1	1
9	9	9	9	9	8
1	1	1	1	1	1
109	109	109	109	109	109
14	14	14	14	14	14
9	9	9	9	9	9
1	1	1	1	1	1
3	3	3	3	3	3
5	5	5	5	5	5
60.0	60.0	60.0	60.0	60.0	60.0
18.7	18.7	18.7	18.7	18.7	18.7
601	601	601	601	601	602
19	19	20	20	20	20
48.4	48.4	48.4	48.4	48.4	49.0
405	407	408	412	412	411
43.0	43.0	43.0	43.0	43.0	43.0
19.8	19.8	19.8	19.8	19.8	19.8



READER'S NOTES:

